



U.S. Department
of Transportation

Research and Innovative Technology
Administration

Volpe National Transportation
Systems Center

Report of a Workshop on Human-Automation Interaction in NGATS

NASA Airspace Systems Program



Final Report
October 2006

Thomas B. Sheridan, Kevin M. Corker and Eric D. Nadler

Notice

This document is disseminated under the sponsorship of the Department of Transportation in the interest of information exchange. The United States Government assumes no liability for its contents or use thereof.

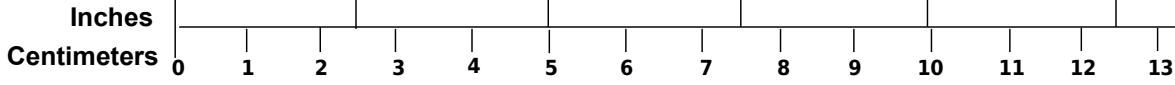
Notice

The United States Government does not endorse products or manufacturers. Trade or manufacturers' names appear herein solely because they are considered essential to the objective of this report.

REPORT DOCUMENTATION PAGE		Form Approved OMB No. 0704-0188	
Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to Washington Headquarters Services, Directorate for Information Operations and Reports, 1215 Jefferson Davis Highway, Suite 1204, Arlington, VA 22202-4302, and to the Office of Management and Budget, Paperwork Reduction Project (0704-0188), Washington, DC 20503.			
1. AGENCY USE ONLY (Leave blank)		2. REPORT DATE October 2006	
		3. REPORT TYPE AND DATES COVERED Final Report September 2005 to September 2006	
4. TITLE AND SUBTITLE METRIC/ENGLISH CONVERSION FACTORS Report of a Workshop on Human-Automation Interaction in NGATS ENGLISH TO METRIC		5. FUNDING NUMBERS NA23/DM345 METRIC TO ENGLISH	
6. EDITORS Thomas B. Sheridan, Kevin M. Cooker, and Robert J. Dyer		7. PERFORMING ORGANIZATION REPORT NUMBER DOT-VNTSC-NASA-06-02	
8. PERFORMING ORGANIZATION NAME(S) AND ADDRESS(ES) U.S. Department of Transportation Research and Innovative Technology Administration John A. Volpe National Transportation Systems Center 55 Broadway, Cambridge, MA 02142-1093		9. SPONSORING/MONITORING AGENCY NAME(S) AND ADDRESS(ES) National Aeronautics and Space Administration Washington, DC 20546-0001	
10. SPONSORING/MONITORING AGENCY REPORT NUMBER		11. SUPPLEMENTARY NOTES This report can be accessed at http://www.fps.dot.gov/hf/pubs.html .	
12a. DISTRIBUTION STATEMENT (if applicable)		12b. DISTRIBUTION CODE	
13. ABSTRACT (Maximum length)		14. SUBJECT TERMS	
15. NUMBER OF PAGES		16. PRICE CODE	
17. SECURITY CLASSIFICATION OF REPORT		18. SECURITY CLASSIFICATION OF THIS PAGE	
19. SECURITY CLASSIFICATION OF ABSTRACT		20. LIMITATION OF ABSTRACT	

QUICK INCH-CENTIMETER LENGTH CONVERSION

NSN 7540-01-280-5500 Standard Form 298 (Rev. 2-89)
Prescribed by ANSI Std. Z39-18
298-102



QUICK FAHRENHEIT - CELSIUS TEMPERATURE CONVERSION

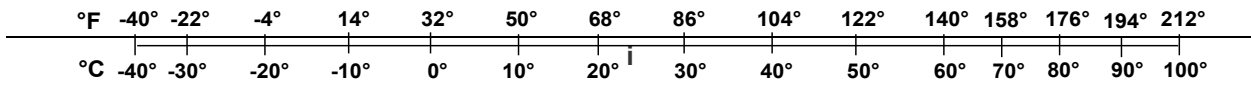


TABLE OF CONTENTS

1.0 INTRODUCTION AND PURPOSE OF THE WORKSHOP.....	1
2.0 BRIEF OVERVIEW OF NGATS.....	3
3.0 HUMAN-AUTOMATION INTERACTION ISSUES.....	5
3.1 Air-Ground Human-Automation Collaborative Decision-Making in NGATS.....	5
3.1.1 <i>Air-ground Human-Automation Issues and Research Needs by Phase of Flight</i>	6
3.1.2 <i>Generic and System Design Issues.....</i>	8
3.2 Net-Centric Information Access Use and Management in NGATS.....	10
3.2.1 <i>What information should be “pushed” and what information should be “pulled”?</i>	10
3.2.2 <i>How should net-centric information be “tagged”?</i>	11
3.2.3 <i>Issues relating to use of voice vs. datalink.....</i>	11
3.3 Selection and Training of Air Traffic Managers for NGATS and Training for New Flight Deck Operations.....	12
3.3.1 <i>Technical background.....</i>	12
3.3.2 <i>New or different training methods for automation supervisors.....</i>	12
3.3.3 <i>Different training for controllers staffing different domains of airspace.....</i>	12
3.3.4 <i>Crew resource management extended from the flight desk to the controller community and the aircrew.....</i>	12
3.4 Planning the Transition from the Current National Airspace System to NGATS (2020-2025).....	13
3.4.1 <i>Modularizing NGATS subsystem development and certification in bite-size increments.....</i>	13
3.4.2 <i>Organizational/cultural impediments to be overcome in the transition to NGATS</i>	13
3.5 Research Methodologies Appropriate for NGATS Human-Automation Interaction..	13
3.5.1 <i>Task analysis.....</i>	14
3.5.2 <i>Lessons learned from research and implementation of human-automation systems in previous aviation and other contexts.....</i>	14
3.5.3 <i>Human-in-the-loop and fast-time simulations.....</i>	14
3.5.4 <i>Risk analysis.....</i>	16
4.0 PRIORITY RESEARCH NEEDS.....	17
4.1 Performance of Humans Interacting with Automation and Optimization Processes	17
4.2 Single and Mixed-Mode Communication and Negotiation.....	17
4.3 Individual and Team/Group Situation Awareness Issues.....	17
APPENDIX A. QUESTIONS POSED TO PARTICIPANTS.....	19
APPENDIX B. ATTENDEES.....	21
5.0 ACKNOWLEDGMENTS.....	23

1.0 INTRODUCTION AND PURPOSE OF THE WORKSHOP

A workshop was held on May 10 and 11, 2006, at the conference facilities of the Georgia Institute of Technology Research Institute in Arlington, Virginia, under the sponsorship of the Next Generation Air Transportation System (NGATS) Joint Planning and Development Office (JPDO). The purpose of the workshop was to bring together NASA, FAA, JPDO and academic engineers and scientists to discuss what research is needed in the coming few years in order to understand the human-automation interactions posed by NGATS concepts of operation sufficient for system design. The workshop was organized as part of a NASA funding agreement with the John A. Volpe National Transportation Systems Center to identify human-automation issues and research needs in NGATS.

While NGATS will involve much greater automation compared to the current air transportation system, human pilots, air traffic service providers, and other system operators will still be required to monitor operations and ensure safety, especially in the case of hardware or software failures or other unanticipated events. These human operators will have to assume new roles and responsibilities. Thus there are many issues of human-automation interaction that have not been sufficiently researched and remain unresolved with respect to design requirements. This includes security issues that are intentionally not raised in this report.

The workshop began with presentations by R. D. Arbuckle, head of the JPDO Integrated Project Team responsible for Agile Air Traffic Control, and J. A. Cavolowsky, Deputy Program Manager, NASA Airspace Systems Program. The remainder of the meeting was devoted to discussion, organized around five topics:

- Air-ground human-automation collaborative decision-making in NGATS
- Net-centric information access, use, and management in NGATS
- Selection and training of air traffic managers for NGATS
- Planning the transition from the current national airspace system to NGATS (2020-2025)
- Research methodologies appropriate for NGATS human-automation interaction

Following each discussion topic, participants were asked to write down what they regarded as the most salient issues and research needs. These comments were collected and organized. This report is largely based on those comments as well as the points made during free discussion. The issues are expressed here mostly as questions concerning human-automation interaction yet to be resolved and probably in need of research for their resolution. We emphasize that the intent at this point is to faithfully summarize the meeting discussion and not to draw conclusions for a research program.

Appendix A lists the detailed questions asked of the participants prior to the workshop. Appendix B lists the participants, their organizations, and email addresses.

2.0 BRIEF OVERVIEW OF NGATS

In 2003, President Bush and Congress took a critical step towards transformation of the air transportation system with the enactment of VISION 100 – Century of Aviation Reauthorization Act, which laid out a mandate for the multi-government-agency planning project called Next Generation Air Transportation System (NGATS), and formally created the Joint Planning and Development Office (JPDO) to manage the work associated with it. The overarching vision was for a system that addresses critical safety and economic needs in civil aviation for 2020-2025, such as increased capacity, while fully integrating environmental impact, national defense, and homeland security improvements – and in a cost effective manner.

NASA has strategic goals that relate to the work of the JPDO to develop NGATS. NASA's overall mission is to: "Pioneer the future in space exploration, scientific discovery, and aeronautics research." The NASA Aeronautics Research Mission Directorate is responsible for achieving NASA Strategic Goal 3E, "Advance knowledge in the fundamental disciplines of aeronautics and develop safer aircraft and higher capacity airspace systems." In particular, NASA's Airspace Systems Program has the goal of conducting cutting-edge research needed for the development of the high capacity, efficient, and safe airspace and airportal systems that will comprise NGATS, in partnership with the JPDO.

The JPDO has identified eight "key capabilities" which will characterize NGATS:

- Network Enabled Information Access – This capability will make information available, securable, and usable in real-time according to defined "communities of interest."
- Performance-Based Services – NGATS will provide multiple levels of service (i.e., service tiers) where operators can select the performance-based service level they desire as long as they can meet equipage, aircraft performance, training, and security requirements needed for that level of service. The services will vary from area to area and will vary with time as needs dictate.
- Weather Assimilated into Decision Making – There will be an enhanced common weather picture across all service providers and users that will be assimilated into NGATS decisions.
- Layered, Adaptive Security – NGATS will provide embedded and interwoven security layers that operate seamlessly and adapt to changing situations.
- Broad-Area Precise Navigation – Satellite-based precision navigation service will be provided where and when needed, and in particular, instrument landings will be possible at any airportal.
- Aircraft Trajectory-Based Operations – The future system will use four-dimensional (4D) gate-to-gate trajectories as the basis for planning and executing system operations. This capability also contains an "Evaluator," which is an integrated computer-based system to support planning and executing Aircraft Trajectory-Based Operations.
- Equivalent-Visual Operations – Aircraft will perform "equivalent visual" operations in non-visual conditions. Availability of the Equivalent Visual Operations capability at all airportals means more airports can provide reliable air service.
- Super Density Operations – NGATS will provide peak performance for the busiest airports. There will be reduced arrival/departure spacing, equivalent visual capability,

reduced runway occupancy time, simultaneous operations on single runway, and integration of better tools to detect and avoid wake vortices.

Thus the vision is for a system that accommodates many more air travelers. Much more accurate surveillance would be achieved by means of Automatic Dependent Surveillance-Broadcast (ADS-B) or successor satellite positioning and communication in lieu of radar. High altitude airspace would be restricted to aircraft specially equipped, and control of these aircraft, both in the air and on the airport surface, would be automated to a much greater degree than today. Pilots of these aircraft would assume a greater role for self-separation. Providers of air traffic services for these aircraft would assume a more supervisory role rather than vectoring individual aircraft. Air-ground communication would be mostly via digital datalink rather than voice. Aircraft that are unequipped would be accommodated in mostly the currently conventional way by air traffic management, though restricted with respect to allowable airspace.

For more detail on the JPDO and its developments please see:

http://www.jpdo.aero/site_content/index.html.

3.0 HUMAN-AUTOMATION INTERACTION ISSUES

This section summarizes the human-automation interaction issues identified and discussed by the workshop participants. It is organized by the five topics listed in Section 1.0 that were discussed at the workshop.

At various places in the listing below the editors of this report refer in italics to examples of corresponding NASA research milestones for the FY07-11 planning horizon in the Air Traffic Management - AirSpace (AS) project¹ and the Integrated Intelligent Flight Deck (IIFD) project². (At the time of this writing the Air Traffic Management - Airportal project milestones have not been issued).

We note that at the most fundamental research level (indicated with the number 1 as the first digit of the milestone designations below) “human factors” is a major category in the AS project and “operator characterization” is explicitly named as a major category in the IIFD project. At the more applied levels 2 and 3, though human-automation related issues are not explicitly spelled out to any extent, human-automation concerns cut across many or even most of the major research categories.

Because of the phase-of-flight organization used in the workshop, the NASA milestones do not correlate one-to-one with the workshop topics. No claim is made that all relevant NASA milestones are cited, and several may be cited more than once as related to the research needs identified in the workshop.

3.1 Air-Ground Human-Automation Collaborative Decision-Making in NGATS

Automation is expected to play a critical role in the proposed achievement of airspace transportation improvement. Use of computers is envisioned to help negotiate user preferences, support human decision-making, respond to anomalies, and balance constraints and demand throughout the NGATS operations. While the roles and responsibilities of humans and computers have yet to be defined, the NGATS operational concepts assert that humans and automation aids will operate cooperatively to achieve the desired operational effectiveness and safety. We have organized this particular discussion of human-automation collaborative decision-making by phase of flight in which that automation plays a role and by cross-cutting issues.

3.1.1 *Air-ground Human-Automation Issues and Research Needs by Phase of Flight*

There are four phases of flight during which human-automation interaction is seen as being most critical: (1) Preflight trajectory negotiations; (2) Airportal surface operations; (3) Airspace

¹ Next Generation Air Transportation System (NGATS) Air Traffic Management (ATM)-Airspace Project Reference Material. Submitted June 1, 2006. External Release Version. Delivered by Harry Swenson, Richard Barhydt, and Michael Landis.

² Aviation Safety Program. Integrated Intelligent Flight Deck. Technical Plan Summary. Dr. Steven D. Young, and Leighton Quon (ND).

trajectory negotiations for climb-out, transition between segments of airspace, and descent; and (4) 4D trajectory modifications due to weather or other abnormal circumstances. Many air-ground human-automation collaborative decision-making issues are unique to a particular one of these four phases of flight:

3.1.1.1 Preflight trajectory negotiations

- a) Preflight negotiations will be accomplished at several stages. From one to many weeks prior to a flight the airline operations centers (AOCs) will negotiate with the air traffic service provider to reach agreement on a 4D enroute trajectory. The negotiation will be supported by a shared use of the Evaluator. The 4D en route trajectory will be updated at least once, days to minutes preflight, to (possibly) revise the plan. The question is how will this negotiation take place: how will a plan be presented along with reasons why that plan was chosen, and what should the procedure be to negotiate the plan?
- b) Presumably computer systems will somehow participate in the negotiation between airlines, pilots and air traffic management (ATM), but what limitations can the computer impose on flexibility, e.g., time allowed to come to agreement or extent of the deviation from the optimal system solution. What happens if the AOC/pilot rejects the computer proposal, for example how many modification attempts are acceptable? Under what circumstances, if any, should a human representing ATM step in? Can negotiations include monetary or other trades (e.g., of slots)?
- c) How are automation failures or partial failures identified? What is the backup to automation failures?

No milestone deals specifically with preflight negotiations, nor is the differing nature of negotiations at different phases of flight (preflight, on the surface, climbout and descent, and enroute) detailed in the milestones. Many milestones relate to "Evaluator development", which necessarily includes user negotiation considerations. AS3.4.01-06 includes "determining appropriate roles and procedures that enable users and air traffic service providers" to operate the system, including balancing workload. IIFD1.6.04 is to assess "hazard detection and severity estimation."

3.1.1.2 Airportal surface operations

- a) What should be the assignments in terms of roles and responsibilities for ramp, ground, and local controllers vis-à-vis the surface computer planner? Should they communicate with the aircrew and AOC via datalink, voice, or mixed-mode? How does the computer keep track of voice communication? Are the operators required to enter data on decisions? How will handoffs be handled?
- b) How will the computer convey the taxi plan to the aircrew (datalink/voice, spatial displays like moving maps, head-up displays, or some combination)? Does the aircrew have any options to modify the plan?
- c) To what extent will the taxi operation be controlled manually by the pilot, and to what extent automatically through the Flight Management System (FMS) (presumably with the pilot monitoring and able to take over control)? How will information about movement of other aircraft, other vehicles, wake vortices, or errors in movement of

own aircraft be communicated to aircrew and/or human ATM personnel? Who has responsibility for surface separation?

- d) How will surface actions be controlled: holds at ramps, on taxiways, runway crossings, or on runways; takeoff clearances; takeoffs? What role will the computer play? What role will human controllers play? Will the human controller or computer intervene to prevent impending collisions?
- e) What decision support tools are appropriate for pilot or controller decisions in surface operations?
- f) What is the backup to automation failures in any of the above?

Airportal milestones are not yet available at this writing. Milestones AS3.6.01-06 concern airportal operations, including human cognition and workload.

3.1.1.3 Airspace trajectory negotiations for climb-out, transition between segments of airspace, and descent

- a) Assignment and expectation of responsibilities for separation is critical. Supposedly the pilot will self-separate and/or perform station-keeping maneuvers, but what are his or her degrees of freedom in doing so? How is the pilot informed that deviation from the accepted trajectory is too great, especially if in conflict with another aircraft? How far away from the agreed 4D trajectory may the pilot deviate without being contacted by the air navigation service provider, alerted by on-board equipment, or declaring an emergency? Under what circumstances should the controller step in, and by what procedure and communication mechanism does he or she do so?
- b) What decision support tools are appropriate for pilot or controller decisions in climb-out, transitions within airspace, or descent operations? For example how should the pilot or controller be helped to anticipate dynamic changes in airspace configuration and understand the reasons for it?
- c) How are equity issues between aircraft (that affect time, fuel, and turbulence considerations) to be resolved? Which humans should be participants in the decisions (pilot, sector controller, AOC, flow control, tactical computer, Evaluator)?
- d) What is the backup to automation failures in any of the above?

Milestone AS1.4.04 seeks a metric for traffic complexity as it affects controller workload. AS1.6.01-04 concern safety of descent operations and arrival scheduling in the superdensity environment. AS2.4.01-11 relates to information management to ensure separation as well as meet user needs. Human-automation allocation is specifically included. IIFD1.4.02 and IIFD1.4.06 are about display formats to meet information needs, essential to in-flight negotiations and decision-making. IIFD3.3.01 concerns operator attention management in approach and landing.

3.1.1.4 4D trajectory modifications due to weather, sector saturation, or other abnormal circumstance

- a) Which decision support tools are appropriate for pilot or controller to anticipate weather conditions that presage trajectory changes?

- b) How are trajectory changes for weather to be negotiated? What will be the roles for the pilot, sector controller, flow control, AOC, tactical computer controller, and Evaluator? Who has final authority? Will communication be via voice, datalink, or a mixture?
- c) How are equity issues (that affect time, fuel, turbulence considerations) in rerouting to be resolved? Which humans should be participants in the decisions (pilot, sector controller, AOC, flow control, tactical computer, Evaluator)?
- d) What is the backup to automation failures in any of the above?

Milestones AS1.7.01-06 deal with responsibilities between human and automation separation assurance, and the potential for pilots to game the system to their own advantage. AS 2.4.04 seeks research on human-automation function allocation related to the Evaluator. AS2.5.01-03 are aimed at human-automation functional analysis and getting input from service providers on operational concepts to improve separation assurance. IIFD3.3.02-07 are for sensing and display of hazard information to improve operator situation awareness.

3.1.2 Generic and System Design Issues

There are generic human behavior issues and generic system design issues that cut across all of the previous four phases of flight groupings:

3.1.2.1 Generic human behavior issues

- a) Understanding what the automation is supposed to do or can be expected to do, what it is doing now, or probably will do next.

There appears to be little emphasis on “understanding the automation” in the research milestones, though that can be considered part of situation awareness as covered by several of the milestones cited above. Perhaps that issue is relegated to FAA pilot and controller training. IIFD1.3.01 deals with understanding operational hazards. IIFD1.5.04 concerns crew training protocols.

- b) Remembering task demands and salient information required for future task actions in spite of intervening task demands (i.e., where stimuli and appropriate responses for a task are interleaved with stimuli and appropriate responses for other tasks). This is called prospective memory, and is a serious problem in multi-tasking.

Prospective memory is related to attention, situation awareness, workload, complexity and other factors named in the milestones as covered, for example, by AS2.6.07, particularly with regard to superdensity operations. IIFD1.5.11 is explicitly concerned with task demands.

- c) Monitoring and maintaining situation awareness over long and boring periods of nominal operations under automatic control (with a possible need to impose activities

for the purpose of maintaining alertness). Some believe that pilots and controllers will be no more busy than they are today, or that a high degree of automatic control will not occur.

- d) Ability during very busy times, especially in anomalies involving multiple aircraft, to attend to multiple inputs and maintain situation awareness, and avoid breakdown due to excessive cognitive workload.
- e) Transitioning from low to high cognitive load when circumstances demand it.
- f) Knowing who has responsibility for overall system safety.
- g) Knowing the operating state of the system and the rules and operational concepts that are controlling the current actions?

Issues c through g correlate with milestones IIFD1.1.11 and IIFD1.1.15, which deal with measuring operator state, and by inference an operator's ability to know system state, especially to recognize hazardous states. IIFD1.8.04 deals with operator monitoring requirements. IIFD2.2.06b relates to displaying information uncertainty. IIFD2.2.10 specifically seeks to model situation awareness. IIFD2.4.03- 09 are concerned with sensing and monitoring operator state.

3.1.2.2 System design issues

There are also generic system design issues:

- a) How to design for scalability, i.e. the robustness of the system to handle fewer or greater numbers of aircraft, smaller or larger aircraft, fewer or greater numbers of airports and runways, etc? What are appropriate constraints and benchmarks on scalability from a human factors perspective, i.e., how will attention and workload, situation awareness, and memory be affected in scaling?

Scalability is a problem of managing system design and redesign over time. It does not appear to be emphasized in current NASA milestone definition.

- b) If continuous computer-based decision-making substitutes for human controllers who in the past have been positioned in "outer" control loops to control aircraft trajectory, there is the possibility of time delay or intermittent sampling because of controller multi-tasking. (The "inner" loop is the pilot/autopilot controlling the aircraft in pitch, roll, yaw and airspeed). This poses a danger of dynamic instability. Delayed outer loop decisions might occur, for example, when sectors become overloaded, or airspace is reconfigured .

Instability is a category of hazard. Milestone AS3.3.03 seeks to evaluate the level of traffic that can be safely handled in a sector. AS3.3.04 is concerned with the frequency of airspace reconfiguration and its effect on operators.

- c) How are metrics of operational complexity relevant and how are they used, e.g., metrics like number of modes of display or control, number of procedural contingencies, or number and rate of airspace or operating configuration changes? How well can these metrics predict system safety and efficiency?

Complexity occurs at different scales. Milestone AS1.4.04 and AS2.4.02 seek to define and cope with traffic and airspace complexity. AS1.04.05 and IIFD2.2.06b are about information uncertainty. IIFD2.2.12 relates to display clutter. AS3.3.03 seeks to understand complexity limits for different classes of airspace as related to operator workload.

Probing these issues must be done mostly with simulations in which human operators interact with each other and/or with the appropriate technology to perform assigned tasks. Most of the simulations will be with real and well-trained human subjects, so-called human-in-the-loop simulations; the simulated environment and automation technology will be embodied in computers. For some simulation tasks sufficiently accurate mathematical models of the human operator are available that the whole exercise can be done in a computer. More will be said of simulation approaches later in this report.

3.2 Net-Centric Information Access Use and Management in NGATS

A distinguishing feature of the planned NGATS is so-called net-centric information, which will be broadly available via digital communication links to humans and computer users in the system. Some of it will be real-time, and some stored or buffered at various ground or airborne locations. This includes ADS-B surveillance communication as well as other datalink communications between aircraft and ground. The US Department of Defense has pioneered net-centric information systems, but application to NGATS poses many new questions:

3.2.1 What information should be “pushed” and what information should be “pulled”?

What information should necessarily be presented to the aircrew and/or the air traffic controllers, and what information should be available only by being accessed at their will?

- a) How should aircrew and air traffic managers know what information is available on the net?
- b) How will they know whether to expect it to be pushed or whether they will have to pull it?
- c) How should they be alerted when they should access information, or when frequently or recently used information has been updated?
- d) How will information available to be pulled be organized and accessed? Will keywords be used like Google® or some hierarchical system like a conventional library, or one based on functional contingencies, e.g., the airspace in which the access is being undertaken?

- e) How should pushed information be organized? What should be the tradeoff between time-criticality and importance? Can “information value” decision analysis be fruitfully applied to this problem?
- f) What information should be unavailable to which person or computer?
- g) Should operators in the system be able to regulate levels of detail or quantity of information?
- h) On the integrated flight deck, should datalinked information be displayed in a common place, or distributed among existing aircraft displays?

3.2.2 How should net-centric information be “tagged”?

- a) To indicate relevance to normal operation or emergency procedure, especially with respect to recent changes in the system?
- b) To indicate current estimate of accuracy or reliability?
- c) To indicate trends as well as predicted values, including predicted accuracy or reliability?
- d) Should it specify who is expected to act on the information and/or who has authority to act?

3.2.3 Issues relating to use of voice vs. datalink

- a) Under what circumstances should voice be used?
- b) How important is the current “party line” (same voice frequency) of shared information for situation awareness, and need this be continued in NGATS, or can its advantages be replaced in some form on datalink?
- c) How will typing speeds and typing errors of pilots or air traffic managers affect datalink communications?
- d) How will visual attention demands of datalink communication on pilots or air traffic managers suffer from other visual attention demands placed on them?

Various milestones concerned with information requirements relate to all of the net-centric information issues identified by the workshop. IIFD1.4.02 concerns display formats and media to achieve visual/ flight deck information requirements. IIFD3.2.2 deals with information needs, while IIFD3.2.3 is about how to display it. The question of what is “pushed”, what is “pulled” and what is restricted from some persons in the system is not emphasized in the NASA plans.

3.3 Selection and Training of Air Traffic Managers for NGATS and Training for New Flight Deck Operations

A current wave of retirements of air traffic controllers and managers is posing serious challenges regarding selection and training of future FAA air traffic personnel. Selection criteria and training probably should be modified somewhat, in view of the increased amount of automation and the changed role of ATM personnel in the NGATS 2020-2025 time frame, even though that remains 14 years away. Some anticipated issues are:

3.3.1 Technical background

Will the normal computer and automation experience of the new generation of prospective controllers adequately prepare them, or must selection criteria be made more stringent with regard to formal technical education?

3.3.2 New or different training methods for automation supervisors

What new or different training methods should be developed for NGATS controllers and flight crew given that the controller role will change to monitoring, management by exception, and supervisory control – and away from vectoring individual aircraft? On-the-job training may be inadequate.

- a) How to train, and at what appropriate level, for understanding of the automation and failure detection systems?
- b) How to design simulator refresher training with random failures and anomalies?

3.3.3 Different training for controllers staffing different domains of airspace

Should controllers rotate through serving these different domains so that skills in individual aircraft vectoring are maintained (in case NGATS automation goes down)? Should the controllers' training be differently organized into functional categories such as high altitude, high automation, or transition airspace?

3.3.4 Crew resource management extended from the flight desk to the controller community and the aircrew

Is enlarging the “team” to include both pilot and controller impractical due to different organizational loyalties?

Milestone AS.2.7.02 is to develop predictive, conceptual-level, safety assessment methods for ill-defined complex interacting systems including the National Airspace System (NAS). This includes procedural training. IIFD 1.5.04 is about validation of operational protocols and crew training guidelines for the integrated flight deck.

3.4 Planning the Transition from the Current National Airspace System to NGATS (2020-2025)

This transition poses many challenges. NGATS cannot possibly come into being all at once. Development, proof-testing, and FAA approval of various systems will occur in stages. For economic and system availability reasons, different air carriers and general aviation operators will install different NGATS compatible equipment at different stages in time. Somehow the system will have to adapt to this evolution over the next two decades. Among the human-automation interaction issues that occur due to transition are:

3.4.1 Modularizing NGATS subsystem development and certification in bite-size increments.

- a) How much human-in-the-loop fidelity is necessary at each level of development?
- b) Should a suite of human-automation interaction options be maintained until much or most of the NGATS development is completed?

3.4.2 Organizational/cultural impediments to be overcome in the transition to NGATS

- a) How to evolve to a safety culture that encourages reporting of errors and inefficiencies, with concurrent vertical collaboration, in contrast to the current adversarial arrangement?
- b) What effect will co-location of centers and TRACONS have on system operations?
- c) How to maintain human factors community participation during the transition to provide timely design requirements to the system architects and designers in an understandable language?

As suggested earlier, the workshop participants indicated that research on management of project design to accommodate transition is important, but it is not emphasized in the NASA planning documents.

3.5 Research Methodologies Appropriate for NGATS Human-Automation Interaction

A principal goal of the workshop was to identify issues that require research to be done before design requirements can be stated. A part of specifying research needs is deciding what are the most appropriate research methods.

This is parallel to IIFD statement of purpose: IIFD tracks improvements in predictive capability through continuous identification and assessment of areas of uncertainty that require investigation. This is accomplished through the development of system design tools; the application of system analysis and data mining techniques that

identify phenomena of interest and hazard precursors; and the definition of validation metrics that quantify uncertainties for system and subsystem performance and integrity (IIFD Plan, p.3).

3.5.1 Task analysis

Research on any aspect of human-automation interaction presupposes that the task of the human is well specified. This implies that a cognitive task analysis be performed to translate NGATS concepts-of-operation documents into some level of description of what information the human pilots and air traffic managers must acquire, what decisions they must make, and what actions they must take. Such task analysis cannot wait until system design is in final stages. Therefore the methods for supporting these task analyses will have to be robust at varied levels of definition and detail, for the research depends on the cognitive task analysis and the system design depends on the research. Thus the cognitive task analysis will have to be iterative.

3.5.2 Lessons learned from research and implementation of human-automation systems in previous aviation and other contexts

An important step is for researchers to perform literature review and consideration of past human-automation interaction failures and lessons learned (e.g., military, nuclear and chemical process control, robotics and manufacturing systems, hospital and business systems, etc.).

Milestone IIFD3.2.2 is to validate flight deck guidelines and information and display requirements through assessment of usability, acceptability, suitability, and safety of first generation adaptive display and interface technologies.

3.5.3 Human-in-the-loop and fast-time simulations

Extensive simulations that include human operators, communication and control automation, and some features on the environmental context to add realism, must be done. Many or most of these simulations should be human-in-the-loop with human subjects that are credibly experienced as pilots or controllers.

AS.1.5.04 is to develop methods for quantifying the safety level of human operators in Air Traffic Management (ATM) systems, using simulation for validation in the presence of uncertainties. AS.3.5.06 expands human-in-the-loop simulation of service-provider-based automated situation awareness to focus on controller/pilot roles and responsibilities for time-based metering with automated separation assurance, including failure and recovery models, mixed equipage operations, and human/machine allocations. AS.4.5.01 is for simulation analysis of service-provider-based automated separation assurance with complex traffic, metering, hazardous weather, and failure recovery.

Where computational models of human operators are sufficiently well developed and robust operator models can be connected to models of the automation, aircraft, etc., so that fast-time simulation experiments can be conducted.

Milestone AS.2.7.01 is to develop a method for modeling human workload in fast-time simulations and validate models against workload measurements. IIFD1.5.7 will use validated models of attention allocation and prospective memory to develop error mitigation strategies. IIFD1.8.1 will develop models of distributed operator/automation systems, including definition of desired/required safety properties. IIFD1.8.4 should provide formal models of operator monitoring requirements, including abstractions of operator "failure" modes. IIFD1.8.6 is to define/refine computational models for prediction of human-automation integration vulnerabilities of flight deck technologies. IIFD2.2.2 is to develop models to analyze the effects of operational conditions, task demands, and organizational policies and procedures on vulnerability to pilot errors and accidents in the NGATS highly automated environment.

- a) Because high-fidelity human-in-the-loop simulations can be very expensive to set up and run, it is recommended that initial simulations be just realistic enough to provide the subjects a good idea of what the task is. Much can be learned from such crude simulations. Eventually, of course, high-fidelity simulations and testing with actual systems must be performed to verify performance and safety.

Milestone IIFD3.2.2 assesses initial multi-modal presentation formats and interaction methods for 4D plus uncertainty display concepts and virtual visual environments. IIFD2.4.7 calls for a low fidelity simulation study to investigate operator engagement indices for different levels of human/ automation integration.

- b) Before programming computers to implement even crude simulations it is sometimes useful to utilize role-playing games. For example in the "Wizard of Oz" technique humans play the role of the computer, responding to control decisions or information queries by indicating system responses or providing requested information.

In the IIFD program the Tailored Flexible Operator-Automation Management (TFOAM) project element addresses the requirement to perform a task and function analysis beyond traditional simulation studies. "Formal methods analyses allow for a thorough evaluation of allocation concepts beyond traditional simulation studies. The research provides a conceptual framework that can accommodate new technologies as well as new operator roles as they emerge." Milestone IIFD3.1.1 asks for preliminary assessment of functional categories and operational scenarios, and cross-referencing of flight management tasks with functional categories and operational scenarios. IIFD3.1.2 is for analytical human/machine tradeoff studies for functional categories to compare performance scores for both human and machine for each of the cells in the database produced by IIFD3.1.1. IIFD3.1.3 is to define role-and-context-dependent function allocation strategies based on factor analyses of performance database and of pilot/operator pair-wise comparisons. IIFD3.1.4 is to develop and implement prototype function allocation schemes based on context detection ability (decision point for future research).

3.5.4 Risk analysis

Risk analyses should be performed to predict the probability of errors in human-automation interaction. Fault-tree, event-tree and cause-consequence diagrams can be applied to cognitive task analyses; much as has been done in the past to systems such as nuclear power and chemical process plants. A newer approach to human-machine reliability analysis called “resilience engineering” assumes that there will be unpredictable and therefore unavoidable errors, and puts the emphasis on making the system resilient to failure and recovery easy and reliable.

IIFD2.2.03 seeks to define requirements for the application of predictive hazard models, simulation tools and analysis capabilities to mishap recreation. IIFD2.2.05 is for automatic identification of ten most frequently reported safety issues and vulnerabilities revealed through analysis of national of safety data archives³; results are to be verified by domain experts from operational pilot community and air carrier safety groups. IIFD2.2.7 requires identification and prioritization of events and trends that could compromise system-wide safety due to new flight deck concepts. IIFD2.2.9 wants to deliver principles for the design of integrated computation, logic and simulation-based prediction tools for mishap re-creation.

³ Archives include [Flight Safety Foundation Flight Operational Quality Assurance](#), NASA/FAA [Aviation Safety Reporting System](#), and NASA Aerospace Safety Advisory Panel /Aviation Safety.

4.0 PRIORITY RESEARCH NEEDS

Below are what the editors believe to be the highest priority research needs:

4.1 Performance of Humans Interacting with Automation and Optimization Processes

Since the viability of the NGATS system relies almost entirely on surpassing unaided human performance limits and augmenting or changing the bottlenecks presumed imposed by human performance, the primary set of research issues concerns human-automation interaction. Can pilots manage multiple alternatives in support of optimization? How many options should be presented, and on what basis should the operators' decisions be made? How are attention allocation strategies managed in monitoring automation? How do the operators know when to attend to optimization modification, and if they are alerted for input, what form should that alert take? What are the default conditions in the optimization process? How do the operators know what they are? How are known biases toward over-reliance to be avoided? How are fail-soft modes and resilience built into the system? How is reversion to operational levels that can be managed by the human operators assured?

Milestone AS1.2.02 seeks to synthesize human factors and operational literature to identify limits of human performance in managing many aircraft. AS2.5.09 considers human performance broadly in the context of separation assurance. IIFD1.8.01 and IIFD1.8.04 are to model operator monitoring requirements and failure modes.

4.2 Single and Mixed-Mode Communication and Negotiation

The second major change in the NGATS paradigm relative to the current NAS is the free flow of many types of information from many sources to support the human-automation control. Therefore the issues of human-human and human-automation communication are very critical. How are human-to-human and human-to-decision-support-tool communication/coordination conducted? If they are conducted in a mixed voice and digital mode (through either textual or visual images), how are the procedures and protocols of that interaction to be managed? What special terms or procedures will assure consistent and accurate coordination?

Milestone IIFD2.2.01 and IIFD3.2.02 seek to specify flight deck information requirements. Examples of milestones aimed at specifying information requirements are mentioned in many of the previous sections. _

4.3 Individual and Team/Group Situation Awareness Issues

Given the dynamic, responsive, and information-intensive nature of the operation of the NGATS system, there is a need to support and assure the necessary levels of awareness of the operating state of the system, awareness of individual areas of responsibility, and awareness of the impact of individual actions on the system as a whole. This research would seek to extend the situation awareness paradigms from individual to collective awareness: it applies this paradigm to the issues raised above in the net-centric discussions.

Milestone AS2.2.02 intends work with industry and the JPDO to model situation awareness in control, navigation and surveillance. AS3.5.06 seeks to establish human-automation cooperation in separation assurance. Examples of milestones to assess situation awareness are mentioned in many of the previous sections.

APPENDIX A. QUESTIONS POSED TO PARTICIPANTS

The following questions were posed to the participants prior to the workshop:

Air-ground integration and collaborative decision-making, including:

- Evaluator/other automation proposes an action, route or clearance, pilots and controllers accept or negotiate that suggestion. Can that work?
- How do pilot/controller actually do the evaluation of the proposed (“optimized”) plan?
- Problems with data-link as the principal communication medium, voice as exception?
- How are negotiations ended?
- Time constraints for decisions and handoffs? Who has final authority (between humans and automation and between humans), and under what circumstances?

Structuring of net-centric information, including:

- What should be “pushed” (necessarily displayed to pilot or controller) under what contingencies?
- What should have to be “pulled” (requested by pilot or controller), and how?
- What should be limited (how much information is too much) and under what contingencies?

ATM workforce selection and training, including:

- Requirements for different selection standards from present?
- Workforce size requirements based on workload and scheduling in a restructured organization?
- Changes in training/certification/requirements: how to ensure safety and acceptance?

Transition planning to 2025, including:

- What human-automation issues will take how much time to research to provide satisfactory design/procedure development guidance?
- Strategy for beginning paradigm shift to data-link, ADS-B, Evaluator, etc. Can it or should it evolve?
- Problems when computer-based decision support tools result in being used other than as planned (example URET)?
- How to improve the safety culture of NGATS as compared to present system. Can widely available performance data obviate the “blame game”?

Adequacy of human-automation research methodologies to support NGATS:

- Where are the existing human-automation research methods solid and where weak, etc?
- Task analysis (both cognitive and functional)
- Quantitative analysis of information and effects of time delay in outer control loops
- Human-in-the-loop simulation: how much fidelity at what point in the development?
- Fast-time simulation using human-system models
- Prospective analysis of human errors, automation failures, and probabilistic risk analysis
- Other approaches

APPENDIX B. ATTENDEES

Aguila, Frank (NASA) <faguila@mail.arc.nasa.gov>
Allard, Terry (NASA) <terry.allard@nasa.gov>
Andrews, John (MIT Lincoln Lab) <jandrews@ll.mit.edu>
Arbuckle, Doug (JPDO) <p.d.arbuckle@nasa.gov>
Ashford, Rose (NASA) <rosemary.a.ashford@nasa.gov>
Barhydt, Richard (NASA) <richard.barhydt@nasa.gov>
Campbell, Alan (ALPA) <ga268@bellsouth.net>
Cavolowsky, John (NASA) <jcavolowsky@mail.arc.nasa.gov>
Conway, Sheila (NASA) sheila.r.conway@nasa.gov
Consiglio, Maria
Corker, Kevin (San Jose State Univ.) <kevin.corker@sjsu.edu>
Davis, David (VGO Associates) <ddavis@vgoassociates.com>
Galushka, Joe (FAA) <joe.galushka@faa.gov>
Goodrich, Ken (NASA) <kenneth.h.goodrich@nasa.gov>
Hiremath, Urmila (MITRE) <urmila@mitre.org>
Jehlen, Richard (FAA) <richard.jehlen@faa.gov>
John, Richard (Volpe) <john@volpe.dot.gov>
Jones, Patty (NASA) <pmjones@mail.arc.nasa.gov>
Kirkman, Debbie (MITRE) <dkirkman@mitre.org>
Latorella, Kara (NASA) <k.a.latorella@nasa.gov>
Lebecqz, Victor (U.C. Santa Cruz) <jvlebacq@ucsc.edu>
Manning, Carol (FAA) <carol.manning@faa.gov>
Mogford, Richard (NASA) <richard.h.mogford@nasa.gov>
Murdoch, Jennifer (NASA) <jennifer.l.murdoch@nasa.gov>
Nadler, Eric (VOLPE) <nadler@volpe.dot.gov>
Overbey, Chuck (FAA) <charles.overbey@faa.gov>
Parasuraman, Raja (George Mason Univ.) <rparasur@gmu.edu>
Poage, Jim (JLP Performance Consulting) <poage@post.harvard.edu>
Pritchett, Amy (Georgia Tech) <amy.pritchett@ae.gatech.edu>
Quon, Leighton (NASA) <leighton.quon@nasa.gov>
Sarter, Nadine (Univ. of Michigan) <sarter@umich.edu>
Sheridan, Tom (Volpe) sheridan@volpe.dot.gov
Townsend, Brian (ALPA) <brian.townsend@alpa.org>
White, John (NASA) <john.j.white@nasa.gov>
Wing, David (NASA) <david.j.wing@nasa.gov>
Woldring, Michael (Eurocontrol) <michael.woldring@eurocontrol.int>
Zellweger, Andres (JPDO) <azellweg@hq.nasa.gov>

5.0 ACKNOWLEDGMENTS

Dr. Richard John of the Volpe Center was instrumental in initiating this project and contributing ideas throughout. Dr. James L. Poage of JLP Performance Consulting provided valuable assistance in reviewing participants' commentary and preparing this report. Dr. Andres Zellweger of JPDO helped with arrangements in the Washington DC area. Sunnie Neal and William Eagar of the Georgia Institute of Technology Research Institute kindly offered their excellent meeting facilities and hospitality.