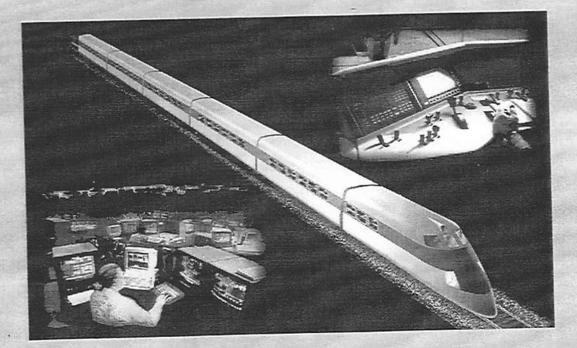


U.S. Department of Transportation Federal Railroad Administration

# Understanding How Train Dispatchers Manage and Control Trains

**Results of a Preliminary Cognitive Task Analysis** 

John A. Volpe National Transportation Systems Center Cambridge, MA. 02142 U.S. Department of Transportation Research and Special Programs Administration John A. Volpe National Transportation Systems Center Cambridge, MA 02142



# Human Factors in Railroad Operations

DOT/FRA/ORD-99/XX DOT-VNTSC-FRA-99-XX Final Report March 1999 This document is available to the public through the National Technical Information Service, Springfield, VA 22161

#### Notice

This document is disseminated under the sponsorship of the Department of Transportation in the interest of information exchange. The United States Government assumes no liability for its contents or use thereof.

#### Notice

The United States Government does not endorse products or manufacturers. Trade or manufacturers' names appear herein solely because they are considered essential to the objective of this report.

			Fc	orm Approved			
REPORT DOCUMENTATION PAGE				MB No. 0704-0188			
Public reporting burden for this collection of information is estimated to average 1 heur per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed and completing and reviewing the collection of information. Send comments regarding this burden estimate or any aspects of this collection of information , including suggestions for reducing this burden to Washington Headquarters Service, Directorate for Information Operations and Reports. 1215 Jefferson Davis Highway, Suite 1204, Arlington, VA. 222202-4302, and to the Office of Management and Budget, Paperwork Reduction Project (0704-0188), Washington, DC 20503.							
1. AGENCY USE ONLY (LEAVE BLANK	() 2. REPORT DATE	3. REPORT T	YPE AND DA	TES COVERED			
	March 1999	Final	Report				
		April	1998 - Dece	mber 1998			
4. TITLE AND SUBTITLE	I			NG NUMBERS			
Understanding How Train Dispatchers Manage and Control Trains: Results of a Preliminary Cognitive Task Analysis			R!	9032/RR993			
6. AUTHOR(S)							
Emilie M. Roth and Nicolas Malsch							
7. PERFORMING ORGANIZATION NA	ME(S) AND ADDRESS(ES)		ļ	RMING ORGANIZATION			
U.S. Department of Transportation Research and Special Programs Administration John A. Volpe National Transportation Systems Center Cambridge, MA. 02142				ISC-FRA-99-X			
9. SPONSORING/MONITORING AGE	NCY NAME(S) AND ADDRESS(ES)			SORING/MONITORING			
U.S. Department of Transportation Federal Railroad Administration Office of Research and Development Washington, DC. 20590				A/ORD-99/XX			
11. SUPPLEMENTARY NOTES							
128. DISTRIBUTION/AVAILABILITY STATEMENT			12b. DISTRIBUTION CODE				
This document is available to the public through the National Technical Information Service, Springfield, VA 22161							
13. ABSTRACT (Maximum 200 words	•	<u></u>	<u> </u>				
This report documents the results of a preliminary Cognitive Task Analysis (CTA) that examined how experienced train dispatchers manage and schedule trains in today's environment. The objective was to understand the cognitive demands placed on train dispatchers and the strategies that experienced dispatchers have developed in response to those demands, as an input to guide development and design of digital communication systems and advanced information displays. A hybrid methodology was used that combined field observations at two train dispatch centers (one that primarily handles passenger trains and one that primarily handles freight trains) with structured interviews of experienced train dispatchers.							
The results reveal that dispatching is a cognitively demanding task. Dispatchers have developed a variety of strategies that smooth the way for trains to pass through territories safely and efficiently and satisfy the multiple demands placed on track use. These include techniques to: off- load memory requirements; extract information about train movement and track activity to support anticipation and planning; take advantage of windows of opportunity to satisfy the multiple demands placed on track use; and level workload. Many of these strategies depend heavily on communication and coordination among individuals distributed across time and space.							
14. SUBJECT TERMS			15.	NUMBER OF PAGES			
auditory warning, community noise impact, highway-railroad grade crossings, safety, train horn, war				88			
device, wayside horn			· · · ·	. PRICE CODE			
17. SECURITY CLASSIFICATION OF REPORT	18. SECURITY CLASSIFICATION OF THIS PAGE	19. SECURITY CLAS OF ABSTRACT	I SIFICATION	LIMITATION OF ABSTRACT			
Unclassified	Unclassified	Unclassified		Unclassified			

## **METRIC/ENGLISH CONVERSION FACTORS**

ENGLISH TO METRIC	METRIC TO ENGLISH					
LENGTH (APPROXIMATE)	LENGTH (APPROXIMATE)					
1 inch (in) = 2.5 centimeters (cm)	1 millimeter (mm) = 0.04 inch (in)					
1 foot (ft) = 30 centimeters (cm)	1 centimeter (cm) = 0.4 inch (in)					
1 yard (yd) = 0.9 meter (m)	1 meter (m) = 3.3 feet (ft)					
1 mile (mi) = 1.6 kilometers (km)	1 meter (m) = 1.1 yards (yd)					
	1 kilometer (km) = 0.6 mile (mi)					
AREA (APPROXIMATE)	AREA (APPROXIMATE)					
1 square inch (sq in, in <sup>2</sup> ) = 6.5 square centimeters (cm <sup>2</sup> )	1 square centimeter (cm <sup>2</sup> ) = 0.16 square inch (sq in, in <sup>2</sup> )					
1 square foot (sq ft, ft <sup>2</sup> ) = 0.09 square meter (m <sup>2</sup> )	1 square meter (m²) = 1.2 square yards (sq yd, yd²)					
1 square yard (sq yd, yd <sup>2</sup> ) = 0.8 square meter (m <sup>2</sup> )	1 square kilometer (km²) = 0.4 square mile (sq mi, mi²)					
1 square mile (sq mi, mi <sup>2</sup> ) = 2.6 square kilometers (km <sup>2</sup> )	10,000 square meters (m²) = 1 hectare (ha) = 2.5 acres					
1 acre = 0.4 hectare (he) = $4,000$ square meters (m <sup>2</sup> )						
MASS - WEIGHT (APPROXIMATE)	MASS - WEIGHT (APPROXIMATE)					
1 ounce (oz) 😑 28 grams (gm)	1 gram (gm) = 0.036 ounce (oz)					
1 pound (lb) = 0.45 kilogram (kg)	1 kilogram (kg) = 2.2 pounds (lb)					
1 short ton ≈ 2,000 pounds = 0.9 tonne (t) (ib)	1 tonne (t) = 1,000 kilograms (kg)					
	= 1.1 short tons					
VOLUME (APPROXIMATE)	VOLUME (APPROXIMATE)					
1 teaspoon (tsp) 😑 5 milliliters (ml)	1 milliliter (ml) = 0.03 fluid cunce (fl oz)					
1 tablespoon (tbsp) = 15 milliliters (ml)	1 liter (l) = 2.1 pints (pt)					
1 fluid ounce (fl oz) = 30 milliliters (ml)	1 liter (l) 😐 1.06 quarts (qt)					
$1 \exp(c) = 0.24$ liter (l)	1 liter (I) = 0.26 gallon (gal)					
1 pint (pt) = 0.47 liter (l)						
1  quart (qt) = 0.96  liter (l)						
1 gallon (gal) = 3.8 liters (i) 1 cubic foot (cu ft, ft <sup>3</sup> ) = 0.03 cubic meter (m <sup>3</sup> )						
1 cubic yard (cu yd, yd <sup>3</sup> ) = 0.76 cubic meter (m <sup>3</sup> )	1 cubic meter (m <sup>3</sup> ) = 36 cubic feet (cu ft, ft <sup>3</sup> )					
	1 cubic meter (m <sup>3</sup> ) = 1.3 cubic yards (cu yd, yd <sup>3</sup> )					
ТЕМРЕКАТURE (ЕХАСТ) [(x-32)(б/9)] °F ≕ у °С	TEMPERATURE (EXACT) [(9/5) y + 32] °C = x °F					
	ER LENGTH CONVERSION					
0 1 2 I I I	3 4 5					
Inches						
Centimeters $\begin{bmatrix} 1 & 1 & 1 & 1 \\ 0 & 1 & 2 & 3 & 4 & 5 \end{bmatrix}$	1               6 7 8 9 10 11 12 13					
QUICK FAHRENHEIT - CELSIUS TEMPERATURE CONVERSION						
°F -40° -22° -4° 14° 32° 50° 68°	86° 104° 122° 140° 158° 176° 194° 212°					
°C -40° -30° -20° -10° 0° 10° 20°	30° 40° 50° 60° 70° 80° 90° 100°					

For more exact and or other conversion factors, see NIST Miscellaneous Publication 286, Units of Weights and Measures. Price \$2.50 SD Catalog No. C13 10286

## Preface

This report documents the result of a preliminary Cognitive Task Analysis (CTA) that was conducted to gain an understanding of the cognitive activities that are involved in train dispatching. The purpose of the preliminary CTA was to examine how experienced train dispatchers manage and schedule trains in today's environment. The objective was to gain insight into the cognitive demands placed on train dispatchers and the strategies they have developed in response to those demands as input to guide the development and design of new computer-based systems and safety-related decision aids.

One of the objectives of the preliminary CTA was to provide input to an ongoing collaborative program between Massachusetts Institute of Technology (MIT) and the Volpe National Transportation Systems Center (Volpe Center) that is investigating the application of "data link" type communications systems to the railroad environment. While data link has the potential to increase safety, and improve productivity and efficiency of railroad operations, it is important to clearly understand how this technology can affect human performance.

The work was sponsored by the Federal Railroad Administration, Office of Research and Development.

## Acknowledgement

This work was sponsored by the Federal Railroad Administration, Office of Research and Development. The authors would like to thank Claire Orth and Thomas Raslear for their support and guidance. The work was performed as part of a collaborative effort between the Volpe National Transportation Systems Center (Volpe Center) and Massachusetts Institute of Technology (MIT).

The authors would like to acknowledge the technical contributions of Michael Coplen, Nora Katz-Rhoads, and Jordan Multer, from the Volpe National Transportation Systems Center, who provided invaluable insights into the operations of Train Dispatch Centers and helped champion and shape the CTA that was performed. We would also like to thank Professor Tom Sheridan for his support of the project.

The authors would especially like to thank Steve Jones of Amtrak and Allen Fisher of Conrail for providing permission and arranging for us to perform observations at the train dispatch centers. We would also like to thank the train dispatchers whom we observed and interviewed, for their patience and generosity in sharing their time and knowledge with us.

Finally, we would like to thank John Pollard of the Volpe National Transportation Systems Center for sharing his knowledge and enthusiasm of railroad operations and helping us to obtain photographs of one of the train dispatch centers.

## **Table of Contents**

. •

.

•

Section	Page
Glossary	
Executive Summary	ix
1. Introduction	
<ul><li>1.1 Cognitive Task Analysis Goals and Methods</li><li>1.2 Scope, Objectives, and Approach</li></ul>	
1.2       Scope, Objectives, and Approach         2. Methods       Scope, Objectives, and Approach	9
<ul> <li>2.1 Phase 1 - Field Observations At Dispatch Center 1: General Orientation</li></ul>	9
2.3 Phase 3 - Field Observations and Interviews at Dispatch Center 2: Exploring Generality of the Results	12
2.4 Phase 4 - Second Round of Field Observations at Dispatch Center 1: Verifying and Extending Results	
3. Results	15
3.1 The Train Dispatching Environment 3.1.1 Dispatch Center 1 3.1.2 Dispatch Center 2	
3.2 Primary Activities of Train Dispatchers	19
3.3 Dispatcher Train Routing and Track Management Decision-Making	22
3.4 Sources of Input in Making Dispatching Decisions	
3.5 What Makes Train Dispatching Difficult?	
3.5.1 The Need to Satisfy Multiple Demanas Flaced on Track Ose	
3.5.3 High Knowledge Requirements and Memory Load	
3.5.4 Mix of Traffic Moving at Different Speeds Can Complicate Computations	
3.5.5 High Workload/Heavy Attention and Communication Demands	
3.5.6 Summary	
3.6 Expert Strategies to Meet Task Demands	
3.6.1 Off-Loading Memory Requirements	
3.6.2 Anticipating and Planning Ahead 3.6.3 Being Proactive	
3.6.4 Leveling Workload	
3.7 Suggested Improvements Provided by Dispatchers	45
3.7 1 Enhanced Information Displays	
3.7.1 Enhanced Information Displays	46
3.7.3 Planning/Scheduling Aid	
3.7.4 Message Board	48
3.7.5 Shifting Some Radio Communication to Other Media	
3.7.6 Increased Automation	0C
3.7.7 Work Practice Improvements	עזע גע
J./.0 1 ranning	

.

## Table of Contents (Cont'd)

4. Discussion	55
4.1 Implications for Advanced Displays and Decision Aids	56
4.2 Implications for Data Link Technology	
4.3 Implications for Selection and Training	
4.4 Future Research Directions	
Appendix I: List of Questions that Guided Field Observations	63
Appendix II: List of Questions Used In Structured Interviews	67
Interview Questions Used with Train Dispatcher	67
Interview Questions Used with Train Engineer	
Interview Questions Used with the Superintendent of the Dispatch Center	
References	

## **List of Figures**

#### 

## List of Tables

.

#### <u>Table</u>

Section

1	Major Duties and Responsibilities of Dispatchers	21
1. ว	Sample of Types of Decisions Dispatchers Daily Face and the Factors that Influence Decisions.	23
2.	Sample of Types of Decisions Dispatchers Daily Takes in Making Decision	27
3.	Examples of Information Sources Used by Dispatchers in Making Decisions.	21
4.	Examples of Personnel in the Dispatch Center that Dispatchers Communicate With and the Types of	
	Information Exchanged	28
5.	Examples of Personnel Outside the Dispatch Center that Dispatchers Communicate with and the Types of	
	Information Exchanged	29
6	Dimensions to Consider in Shifting Communication Off the Radio	28
7.	Examples of Cognitive Skills and Sample Scenarios that Could Be Used on a Simulator to Exercise them.	60

#### vi

#### Page 1

#### Page

## Glossary

Automatic signal control. A signal system that allows the train dispatcher to sense the presence of trains and to control switches and signals remotely from the Dispatch Center.

**Block.** A length of track with defined limits on which train movements are governed by block signals, cab signals, or Form D.

Block Operator. Field operators that manually controlled signals and interlockings for a block.

**Cognitive Task Analysis (CTA).** Analysis of the cognitive demands of a complex task. This includes the knowledge, mental processes, and decisions that are required to perform the task. The goals of CTA are (1) to identify what factors contribute to cognitive performance difficulty; (2) to uncover the knowledge and skills that expert practitioners have developed to cope with task demands; and (3) to specify ways to improve individual and team cognitive performance in a domain through new forms of training, user interfaces, or decision aids.

**Consist.** The makeup of a train, including locomotives and cars, and described by its locomotive power, tonnage, number and type of cars, and location and type of hazardous materials.

**Crossover.** A combination of two switches connecting two adjacent tracks. When lined, this switch combination allows movements to cross from one track to the other.

**Dark territory.** A section of track that is unsignaled. In dark territory, the train dispatcher does not get automatic indication of the location of the train, nor does the train get automatic signals allowing movement through the territory.

**Data Link.** High bandwidth digital communication systems. Data link technology enables information that is now passed over the radio to be passed over data lines. One implication is that information that is currently communicated orally over the radio could be presented visually on a computer display instead.

Extra Train. A train not designated by a timetable schedule.

**Form D.** A track use authority form that is issued by a train dispatcher. A Form D permits trains and other track users to occupy specific segments of track identified by the train dispatcher.

Foul time. Time during which track is taken out of service for maintenance-of-way (MOW) work on or around the track.

**Interlocking.** A configuration of switches and signals interconnected to direct trains along different routes, the limits of which are governed by interlocking signals.

Maintenance-of-Way (MOW). On-track maintenance for repairing, testing, and inspecting track.

NORAC. Northeast Operating Rules Advisory Committee.

.

**Operating Rules.** A book of rules that govern a particular railroad's operating procedures and practices.

Siding. A track adjacent to a main track and used for meeting or passing trains.

Shunt. Activate automatic block or interlocking signals when present on track.

**Special Train.** A train hired, often at short notice, for the convenience of one individual or private party.

**Track Car.** Equipment, other than trains, operated on a track for inspection or maintenance. Track cars may not shunt track circuits.

## **Executive Summary**

Train dispatching is critical to both the safety and efficiency of railroad operations. The train dispatcher is responsible for managing track use, insuring that trains are routed safely and efficiently, and insuring the safety of personnel working on and around railroad track. These are cognitively complex tasks that require integrating multiple sources of information (e.g., information from train schedules, computer displays of current track state, radio communication with various personnel such as train engineers, and in some cases computer-aided dispatching systems); projecting into the future (e.g., estimating when the train will arrive); and balancing multiple demands placed on track use (e.g., balancing the need for Maintenance-of-Way workers to have time to work on the track with the need to make sure that the track will be clear when a train is anticipated to arrive.)

As part of its efforts to investigate the safety implications of applying emerging technologies to railroad operations the Federal Railroad Administration's Office of Research and Development sponsored a preliminary Cognitive Task Analysis (CTA) to examine how experienced train dispatchers manage and schedule trains. The objective was to conduct a small-scale study that (1) would demonstrate the methods and value of CTA, and (2) would produce preliminary results that would serve as a basis for guiding future, more focused, research and development programs aimed at improving dispatching.

A CTA is an analysis of the cognitive demands of a complex task. This includes the knowledge, mental processes, and decisions that are required to perform the task. The goals of CTA are (1) to identify what factors contribute to cognitive performance difficulty; (2) to uncover the knowledge and skills that expert practitioners have developed to cope with task demands; and (3) to specify ways to improve individual and team cognitive performance in a domain through new forms of training, user interfaces, or decision aids.

#### Study Objectives and Approach

The purpose of the preliminary CTA was to examine how experienced train dispatchers manage and schedule trains in today's environment. The intent was to identify (1) cognitive activities that could be supported more effectively through the introduction of new technology as well as (2) features of the existing environment that contribute to effective performance that should be preserved when transitioning to new technologies. One of the particular objectives of the preliminary CTA was to provide input to an ongoing collaborative program between MIT and the Volpe National Transportation Systems Center that is investigating the application of "data link" type communications systems to the railroad environment. While data link has the potential to increase safety, and improve productivity and efficiency of railroad operations, it is important to clearly understand how this technology can affect human performance.

The preliminary CTA used a hybrid methodology that combined field observations at dispatch centers with structured interviews of experienced train dispatchers to build and progressively refine an understanding of the demands placed on train dispatchers and the knowledge and strategies that experienced dispatchers have developed to respond to those demands.

The preliminary CTA was conducted in four phases. The CTA began with two days of observations of train dispatchers as they went about their job in their actual work environment in a train dispatch center that primarily handled passenger trains (Phase 1). Phase 2 consisted of structured interviews with experienced train dispatchers and related personnel from the train dispatch center where the first field observations were held. Topics covered in the interviews included:

- Complicating factors that made track management and train routing difficult;
- The strategies that they have developed to facilitate performance and maintain the big picture;
- Issues in training new dispatchers;
- Suggestions for improved communication systems and/or computerized support systems.

Phase 3 involved field observations at a second dispatch center that primarily handled freight trains. The objective of this phase was to assess the generality of the results obtained at the first dispatch center. The fourth phase involved a second set of field observations at the same dispatch center observed during Phase 1. The objective was to verify and expand on the results obtained in the previous three phases.

In general the results from each phase confirmed and extended the results from the previous phase. This was true both with respect to the field observation and interview phases at Dispatcher Center 1 as well as the field observations that were performed at Dispatcher Center 2.

#### Study Results: What Makes Train Dispatching Difficult?

The results reveal that dispatching is a cognitively demanding task. Successful performance depends on the ability of dispatchers to monitor train movement beyond their territory, anticipate delays, balance multiple demands placed on track use, and make rapid decisions. This requires keeping track of where trains are, whether they will reach destination points (meets, stations) on time or will be delayed, and how long the delays will be.

Another source of complexity is heavy attention and communication demands. At any given time, the dispatcher may need to monitor multiple activities in different parts of his territory at a time. The fact that the total set of things to keep track of are not always displayed can exacerbate the problem and increase the likelihood that something is forgotten.

Traffic over the radio places particularly high attention demands. Communications include the need to:

- Answer requests for, and issue train movement and track use authorization to train engineers, MOW staff, etc.;
- Inform train engineers whether there are any updates to speed bulletins or other messages;
- Find out the status of trains where they are, why they are delayed;
- Exchange information regarding rail conditions (e.g., broken rail; malfunctioning signals; obstacles on the track; trespassers);
- Coordinate with train masters and yard masters;

• Coordinate with emergency response personnel (e.g., police, fire, and ambulance) in accident situations.

In summary, there are a number of factors that contribute to the difficulty of the dispatcher's job. These include:

- demands on track use is high and the margin for flexibility can be low. Trains need to be within 5 minutes of schedule and there are limited routing options available;
- predicting when a train will arrive or the length of delay can be difficult because it requires keeping track of the progress of multiple trains, some outside the area controlled by the dispatch center, and requires knowledge and consideration of multiple factors that can influence train speed;
- workload, attention and memory demands are high;
- attention demands associated with monitoring the radio channels and responding to radio requests are particularly high.

#### **Results:** Expert Strategies to Meet Task Demands

Dispatchers have developed a number of strategies that smooth the way for trains to pass through territories more efficiently, and satisfy the multiple demands that are placed on track use. Experienced dispatchers have developed strategies that allow them to anticipate requirements for changes to schedules and planned meets to have time to take compensatory action. They monitor the wall panel display, consult with other dispatchers, and "listen for" information on the radio that will allow them to track progress of train movement and get early indication of need for replanning.

Dispatchers have developed a number of strategies to (1) off-load memory requirements; (2) extract information about train movement and track activity to support anticipation and planning ahead; (3) act proactively, taking advantage of windows of opportunity to satisfy the multiple demands placed on track use; and (4) level workload.

Many of these strategies depend heavily on communication and coordination among individuals distributed across time and space. This includes coordination among dispatchers managing abutting territories within a dispatch center as well as coordination among the various crafts within a railroad (e.g., train engineers, train masters, dispatchers, and maintenance-of-way personnel). One basis for coordination is the use of radio as a communication device that provides for a shared frame of reference. The ability to "listen in" on communications directed at others that have a bearing on the achievement of your own goals and to recognize when information in your possession is of relevance to others and broadcast it, are important contributors to efficient management of track use.

The report describes the strategies employed by experienced dispatchers in more detail. The strategies illustrate the types of skills required for the job of dispatcher. These need to be considered in design of training programs as well as new displays and decision aids. Awareness of dispatcher strategies is important for designers of new aiding technologies from two perspectives. First, the strategies may signal problems in the dispatching environment that

dispatchers are compensating for, and may suggest ideas for new aids that eliminate the need for compensatory strategies. Second, in introducing technologies designers need to be careful not to inadvertently create conditions that disrupts the ability of dispatchers to utilize effective strategies.

#### Implications for Advanced Displays and Decision Aids

The report documents a number of suggestions (many offered by the dispatchers themselves) for new information, visualizations and decision aids to support dispatcher decision-making. These suggestions fall into several categories:

- ways to enhance the ability of dispatchers to track train progress and anticipate train delays;
- ways to help dispatchers more readily access the detailed information that affect train routing and track use decisions;
- ways to help dispatchers visualize the physical layout of the track and surrounding geography;
- planning aids for dynamically identifying train routes and establishing meets and passes.

There was general consensus that more accurate information on train location and train movement would be useful. This would help dispatchers better anticipate train delays, as well as manage track more efficiently.

Another suggestion for improved performance is to shift paper resources to electronic media. Currently, many information sources (e.g., operating rules, train timetables, speed bulletins, track outage schedules, policy updates, phone numbers, contents of the desk file) exist only in paper form and are dispersed in many separate documents. As a result, dispatchers cannot easily refer to these documents in making real-time dispatch decisions and must rely on their memory of the document contents. If these documents were converted to electronic form and cross-indexed in such a way that information relevant to particular dispatch decisions could more readily be accessed, it would better support dispatch decisions.

Another recommendation is to provide dispatchers with more accurate visualizations of the physical track and surrounding geography. Many dispatch decisions depend on having accurate knowledge of the physical layout of the track and surrounding geography. Dispatchers stressed that this is critical to maintaining the safety of personnel working on the track as well as enabling dispatchers to effectively coordinate response in emergencies. Currently, the computer displays of the track are schematic representations that are neither sufficiently accurate nor detailed to support dispatchers in visualizing the physical track. It would be useful to add displays to the computer system that provide more accurate visualizations of the track and surrounding streets.

Dispatchers would also benefit from decision aids that would help them manage unplanned events more effectively. As the CTA revealed, unplanned events pose dispatchers the most difficulty. A real-time planning aid would be very useful.

#### Implications for Data Link Technology

There was clear consensus that the radio channel is now overloaded and that there is a need to off-load some of the communication onto other media. Further, there was indication that the radio is not well suited to some of the types of communication that are now conducted on it. For example, long dialogues intended to convey detailed information such as exact location are best conducted on a more private channel and would benefit from the availability of visual graphics to provide a common frame of reference and avoid misunderstandings. Similarly, reading aloud and then repeating back complicated movement authorization forms (Form Ds) ties up the dispatcher and the person receiving the Form D longer than necessary and is error prone. Data link technology provides a vehicle for taking information that is now passed over the radio and transferring it over data lines instead. This means that information that is currently communicated orally over the radio could be presented visually on a computer display instead. This has clear benefits for certain types of information.

At the same time, the results revealed the importance of the "broadcast/party line" aspect of radio communication that provides a shared frame of reference and allows dispatchers and others working on the railroad to anticipate situations and act proactively. Careful attention should be paid to preserving this critical feature of radio communication in attempts to off-load radio communication to other media. Specific guidance is provided in the report.

#### Implications for Selection and Training

The report documents a variety of cognitive skills that experienced dispatchers have developed that enable them to cope with the demands of dispatching. Currently, these cognitive skills are expected to be learned from experienced dispatchers in apprenticeship mode. Apprenticeship, while an effective approach to training, is not necessarily the most efficient way to build up the knowledge and skills required to make effective dispatch decisions. An apprenticeship approach to training is particularly challenging in environments such as dispatching where the real-time workload demands are high, making it difficult for experienced dispatchers to provide the level of explanation for their decision that is required to support developing equivalent decision-making skills in trainees.

One approach is to develop simulator-based training to bring new trainees more rapidly up to a high level of performance. Currently, dispatch centers utilize training simulators to familiarize new dispatchers with the mechanics of routing trains using the computer CRT displays. Simulator training could be expanded to provide more practice on the cognitive and decision-making skills required to handle complex dispatching situations. Examples of complex situations that could be presented in a simulator include cases where there are switch failures, extra trains, trains with long consists, train derailments, etc.

Examples of cognitive skills that need to be developed that might benefit from simulator training include:

- Strategies to support anticipation
- Strategies to maintain broad awareness

- Cooperative strategies to maximize route efficiency across dispatch territories
- Strategies for anticipating problems and planning contingencies
- Strategies for leveling workload
- Strategies for performing multiple tasks in parallel.

Training could be more focused on building up these specific cognitive skills and expert strategies. The skills could be developed by providing progressive experience and practice in handling complex scenarios that require applying those skills in a simulator environment.

Insights into the cognitive skills that underlie expert dispatch performance may also be useful for developing objective tests that in combination with the types of interviews currently conducted would result in an improved dispatcher selection process.

## **1. Introduction**

One of the jobs that is critical to both the safety and efficiency of railroad operations is the job of the train dispatcher. The train dispatcher is responsible for managing track use, insuring that trains are routed safely and efficiently, and insuring the safety of personnel working on and around railroad track. These are cognitively complex tasks that require integrating multiple sources of information (e.g., information from train schedules, computer displays of current track state, radio communication with various personnel such as train engineers, and in some cases computer-aided dispatching systems); projecting into the future (e.g., estimating when the train will arrive); and balancing the multiple demands placed on track use (e.g., balancing the need for Maintenance-of-Way (MOW) workers to have time to work on the track with the need to make sure that the track will be clear when a train is anticipated to arrive).

As part of its efforts to investigate the safety implications of applying emerging technologies to railroad operations, the Federal Railroad Administration's Office of Research and Development sponsored a preliminary Cognitive Task Analysis (CTA) to gain an understanding of the cognitive activities that are involved in train dispatching. This report documents the results of the preliminary CTA.

The purpose of the preliminary CTA was to examine how experienced train dispatchers manage and schedule trains in today's environment. The objective was to gain insight into the cognitive demands placed on train dispatchers and the strategies they have developed in response to those demands as input to guide the development and design of new computer-based systems and safety-related decision aids such as "data link" digital communication systems and advanced information displays. The intent was to identify (1) cognitive activities that could be supported more effectively through the introduction of new technology as well as (2) features of the existing environment that contribute to effective performance that should be preserved when transitioning to new technologies.

A CTA can provide critical inputs necessary to the development and enhancement of computerbased information systems and safety-related decisions aids in both early and later stages of development. Applications include the design of innovative information displays, the implementation of new technology, and the development of new training programs. One of the particular objectives of the preliminary CTA was to provide input to an ongoing collaborative program between MIT and the Volpe National Transportation Systems Center that is investigating the application of "data link" type communications systems to the railroad environment. While data link has the potential to increase safety, and improve productivity and efficiency of railroad operations, it is important to clearly understand how this technology can affect human performance.

1

### 1.1 Cognitive Task Analysis Goals and Methods

Cognitive task analysis (CTA) methods have grown out of the need to explicitly identify and take into account the cognitive requirements inherent in performing complex tasks. This includes the knowledge, mental processes and decisions that are required to perform a task. CTA contrasts with traditional task analysis techniques that are often used to develop job performance aids or training programs. Traditional task analyses break tasks down into a series of external, observable behaviors. For certain kinds of tasks that involve little decision-making requirements (e.g., assembly line jobs) traditional task analysis methods work well. However, as the routine aspects of jobs have become more automated, there has been a growing appreciation that many safety critical jobs (e.g., air traffic controller; aircraft pilot; power plant operator; electronics troubleshooter; operating room staff) involve complex knowledge and cognitive activities that cannot be observed. Examples of cognitive activities include monitoring, situation assessment, planning, deciding, anticipating and prioritizing.

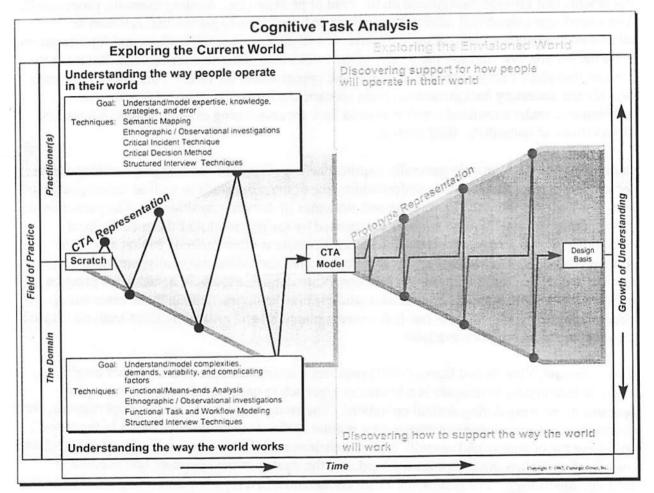
Since at least the early 1980's, the desire to enhance human performance in cognitive work has led researchers to develop techniques for CTA, either as the basis for training systems (e.g., Hall, Gott and Pokorny, 1995) or as the basis for online computer-based support systems (Hollnagel and Woods, 1983; Roth and Woods, 1988; Woods and Hollnagel, 1987). A variety of specific techniques drawing from basic principles and methods of Cognitive Psychology has been developed (Cooke, 1994; Militello, Hutton, Pliske, Knight and Klein, 1997; Potter, Roth, Woods and Elm, 1997; 1998; Roth and Woods, 1989). These include structured interview techniques, critical incident methods, field study methodologies, and simulation-based methods.

The goal of CTA is to specify ways to improve individual and team performance in a domain (be it through new forms of training, user interfaces, or decision aids). From this perspective, CTA is best thought of as a process for uncovering the cognitive activities that are required for task performance in a domain and identifying opportunities to improve performance through better support of these cognitive activities.

Figure 1, taken from Potter, Roth, Woods and Elm (1998), provides an overview of the CTA process. In performing CTA, two mutually reinforcing perspectives need to be considered (as depicted by the two "dimensions" on the ordinate axis in Figure 1). One perspective focuses on the *fundamental characteristics of the domain* and the cognitive demands they impose. The focus is on understanding the way the world works today and what factors contribute to making practitioner performance challenging. Understanding domain characteristics is important for several reasons. One reason is that it provides a framework for interpreting practitioner performance (e.g., Why do experts utilize the strategies they do? What complexities in the domain are they responding to? Why do less experienced practitioners perform less well? What constraints in the domain are they less sensitive to?). A second reason is that it helps define the requirements for effective support (e.g., What aspects of performance could use support? What are the hard cases where support could really be useful?). A third reason is that understanding domain demands helps define the bounds of feasible support (e.g., What technologies can be brought to bear to deal with the complexities in the domain? Which aspects of the

domain tasks are amenable to support, and which are beyond the capabilities of current technologies?).

The second perspective focuses on how today's practitioners respond to the demands of the domain. Understanding the knowledge and strategies that expert practitioners have developed in response to domain demands provides a second window for uncovering what makes today's world hard and what are effective strategies for dealing with domain demands. These strategies can be captured and transmitted directly to less experienced practitioners (e.g., through training systems) or they can provide ideas for more effective support systems that would eliminate the need for these compensating strategies. Examining the performance of average and less experienced practitioners is also important as it can reveal where the needs for support are.



### Figure 1. Overview of an Integrated Approach to CTA (Reprinted from Potter, Roth,

**Woods and Elm, 1998).** CTA is an iterative process focused on understanding both the *cognitive demands of the domain* and the knowledge and cognitive strategies of *domain practitioners*. The left side of the figure depicts CTA activities intended to understand how domain practitioners operate in the *current work environment*. Results of CTA activities are represented by the nodes along the activity trajectory. The right side of the figure emphasizes that the analysis process continues into the design/prototype development phase. The results of the analysis of the current work environment (the output of the left side) generate hypotheses for ways to improve performance (*the envisioned world*). The hypotheses are embodied in design prototypes, which are used in turn to discover additional requirements for useful support.

CTA is fundamentally an opportunistic bootstrap process. The selection and timing of particular techniques to be deployed will depend on the detailed constraints and pragmatics of the particular domain being addressed. One starts from an initial base of knowledge regarding the domain and how practitioners function within it (often very limited). One then uses a number of CTA techniques to expand on, enrich the base understanding, and evolve a CTA model from which ideas for improved support can be generated.

The phrase "bootstrapping process" is used to emphasize the fact that the process builds on itself. Each step taken expands the base of knowledge providing the opportunity to take the next step. Making progress on one line of inquiry (understanding one aspect of the field of practice) creates the room to make progress on another. For example, one might start by reading available documents that provide background on the field of practice (e.g., training manuals, procedures). The knowledge gained will raise new questions or hypotheses to pursue that can then be addressed in interviews with domain experts. It will also provide the background for interpreting what the experts say. In turn, the results of interviews may point to complicating factors in the domain that place heavy cognitive demands and opportunities for error. This information may provide the necessary background to create scenarios to be used to observe practitioner performance under simulated conditions or to look for confirming example cases or interpret observations in naturalistic field studies.

In practice, the CTA process generally requires the use of multiple converging techniques that include techniques that focus on understanding the domain demands as well as techniques that focus on understanding the knowledge and strategies of domain practitioners. The particular set of techniques selected will be strongly determined by the pragmatics of the specific local conditions. For example, access to domain practitioners is often limited. In that case, other sources of domain knowledge (e.g. written documents) should be maximally exploited before turning to domain experts. In some cases, observing domain experts in actual work practice (using ethnographic methods or simulator studies) may be impractical, in those cases using structured interview techniques (such as concept mapping) and critical incident analysis may be the most practical methods available.

Roth, Mumaw, Vicente and Burns (1997) provides a recent example of a CTA that employed multiple converging techniques in a bootstrap approach to understand nuclear power plant operator monitoring during normal operations. The study began with limited, opportunistic, field observations of operator crews during their regular shifts. One of the authors sat in the room observing the operators and casually asking questions and eliciting "stories" of past cases where complicating factors made monitoring hard, and the strategies the operators had evolved to facilitate monitoring. The results were then documented in a report, which was passed on to the operator crews for review and comment. The operator comments were used to correct misunderstandings and provide additional examples of the classes of factors that made monitoring hard and monitoring strategies developed by operators. The accuracy and generality of the understanding developed at that point, was then further tested by (1) observing a larger set of operator crews at the same plant, and (2) observing and interviewing operator crews at two additional plants that had progressively more advanced computer technology in the control room. The results further broadened the level of understanding. It made salient findings which were specific to particular plant technologies and which were applicable across technologies. The

results were captured in a model of operator monitoring during normal operations that stressed the knowledge-driven, selective attention, aspect of operator monitoring and laid out the classes of facilitating strategies that operators have developed to facilitate monitoring and compensate for limitations in available control room technology. The model in turn was used to suggest concepts for improvements to control room interfaces to support operator monitoring more effectively.

The right side of Figure 1 emphasizes that in a complete CTA the analysis process continues into the design/prototype development phase. The results of the analysis of the current work environment (the output of the left side) generate *initial hypotheses* for ways to improve performance. The hypotheses are embodied in design prototypes, which are used in turn to discover additional requirements for useful support (Woods, in press).

### 1.2 Scope, Objectives, and Approach

This report documents the results of a preliminary, small-scale, CTA that was conducted to examine how experienced train dispatchers manage and schedule trains in today's environment. The preliminary CTA was not intended to be comprehensive or fine-grained. The objective was to provide a first, broad-brush overview of the train dispatching environment, the cognitive demands placed on train dispatchers, and the strategies that experienced dispatchers have developed in response to those demands. The objective was to conduct a small-scale study that (1) would demonstrate the methods and value of CTA analyses, and (2) would produce preliminary results that would serve as a basis for guiding future, more focused, research and development programs aimed at improving dispatching.

Reinach, Gertler and Kuehn (1997) provide a good overview of train dispatcher job functions. They divide the train dispatcher job into four functions: planning, controlling track use, managing unplanned and emergency events, and performing required record keeping. The focus of the preliminary CTA was on how dispatchers plan and control track use. It particularly focused on how dispatchers manage unplanned events that affect control of track use.

The preliminary CTA had two primary objectives:

- Provide an overview of dispatcher decision-making activities, sources of complexity, and knowledge and skills that underlie expertise as a basis for identifying areas of opportunity for improvement in performance via changes in training, practice or introduction of new technology.
- Focus on characterizing current communication practice between train dispatchers and other personnel that impact train scheduling decisions (e.g., train engineers, train conductors, MOW personnel, chief dispatcher) as input to development of interface design concepts as part of the data link digital communications systems program that is investigating new concepts for off-loading radio-based communication onto alternative media.

Questions addressed included:

- What decisions are the train dispatchers now making?
- What are the inputs to those decisions and what are the outputs?
- What information is currently communicated/shared between train dispatchers and other train personnel, and what information is not currently shared but would be useful to share?

The preliminary CTA used a hybrid methodology that combined ethnographic field observations at dispatch centers with structured interviews of experienced train dispatchers to build and progressively refine an understanding of the demands placed on train dispatchers and the knowledge and strategies that experienced dispatchers have developed to respond to those demands.

The preliminary CTA was conducted in four phases. The CTA began with two days of observations of train dispatchers as they went about their job in their actual work environment in a train dispatch center that primarily handled passenger trains (Phase 1). Two observers participated. Each observer sat next to a train dispatcher and observed the communications he or she engaged in, and the train routing and track management decisions made. The observer asked the dispatchers questions when invited to by the dispatcher during low workload periods. Questions were guided by a checklist of topics to be covered that was generated ahead of time.

Phase 2 consisted of structured interviews with experienced train dispatchers and related personnel from the train dispatch center where the first field observations were held. Three experienced train dispatchers were interviewed. Topics covered in the interviews included:

- Complicating factors that made track management and train routing difficult;
- The strategies that they have developed to facilitate performance and maintain the big picture;
- The communication systems and how they used them;
- The computer systems in the dispatch center and how they use them;
- Issues in training new dispatchers;
- Suggestions for improved communication systems and/or computerized support systems.

In addition to interviews of train dispatchers, an interview was held with the superintendent of the train dispatch center to gain management perspective on dispatcher activities, challenges, and opportunities for improvement.

An interview was also conducted with a commuter train engineer. The interview was conducted in the engine cab during a scheduled run. The objective was to examine the radio communication and train routing decision from the perspective of the train engineer to look for convergence and/or divergence of beliefs and opinions.

Phase 3 involved field observations at a second dispatch center that primarily handled freight trains. Two observers visited a second dispatch center for a day where they observed and

interviewed dispatchers as they performed their regular dispatching duties. The objective of this phase was to assess the generality of the results obtained at the first dispatch center.

The fourth phase involved a second set of field observations at the same dispatch center observed during Phase 1. This phase involved two days of additional observations of train dispatchers as they went about their regular dispatching duties. The objective was to verify and expand on the results obtained in the previous three phases.

e se proversi de la sector de la presente de la sector de la sector de la presente de la presente de la presen Setor de presentação de la presentación de la presenta de la presenta de la contra de la transferica de la prese

8

## 2. Methods

The preliminary CTA used a hybrid methodology that combined field observations (Mumaw, Roth, Vicente and Burns, 1996; 1997) with structured interview techniques (Militello, Hutton, Pliske, Knight, and Klein, 1997; Potter, Roth, Woods and Elm, 1998).

The preliminary CTA was conducted in four sequential phases:

Phase 1 - Field observations at a dispatch center (Dispatch Center 1): General orientation

- Phase 2 Structured interviews of expert dispatchers and related personnel: Probing for details
- Phase 3 Field observations at a second dispatch center (Dispatch Center 2): Exploring generality of the results
- Phase 4 Second round of field observations at (Dispatch Center 1): Verifying and extending results

Each phase built on the results of the prior phases.

## 2.1 Phase 1 - Field Observations At Dispatch Center 1: General Orientation

Two days of field observations were conducted at a Dispatch Center that handled a mixture of local commuter trains, long-distance passenger trains, freight trains as well as occasional special trains (e.g., private trains). The bulk of the railroad traffic was long distance passenger trains. The majority of the track was under signal control, although there were some sections of track that were unsignaled (referred to as dark territory).

A unique aspect of this dispatch center is that the track was undergoing extensive maintenance in preparation for the introduction of electrification and high-speed trains.

The objective of the field observations was to gain a broad overview of dispatcher functions, communications between dispatchers and other railroad personnel, and sources of task complexity in preparation for later structured interviews and more focused field observations.

Two observers participated. Each observer sat next to a train dispatcher and observed the communications he or she engaged in, and the train routing and track management decisions made. The observer asked the dispatcher questions when invited to by the dispatcher during low workload periods.

The dispatch center was manned by seven dispatchers at a time when each one was controlling a different dispatch territory. Observations were conducted at four of the seven dispatch territory desks. Observations were conducted across two shifts so that a total of eight dispatchers were observed.

The dispatch desks observed encompassed a variety of railroad territory including:

- A terminal that involved train movement in and out of a main railway station;
- Territories that included yard movements;

- Territories that included dark territory (a section of track that is unsignaled);
- Territories that included draw bridges;
- Territories that handled freight;
- Territories that were undergoing extensive maintenance work in preparation for electrification and so had large portions of track out of service.

Observations included high workload, early morning rush-hour periods; lower workload, midday periods; and shift turnovers.

The specific dispatchers that were observed were identified by the Head of Operations. Criteria used in the selection of dispatchers to be observed include having extensive experience and expertise as a train dispatcher, ability to articulate basis for decisions, and willingness to be observed and interviewed.

The objective of observations were to document:

- Dispatchers functions:
  - Routine activities
  - Exception handling
- Information used as inputs to dispatcher decision making and safety practices
- Contributors to cognitive complexity:
  - Inaccurate, incomplete, and/or untimely data delivery
  - Workload
  - Communication requirements
  - Factors that complicate ability to plan/control track use
  - Need for 'work-arounds'
- Sources of expertise:
  - Strategies that dispatchers have developed to maintain broad situation awareness and "look ahead" (i.e., anticipate and manage track use in the future)
  - Strategies that dispatchers have developed to support planning
  - Strategies that dispatchers have developed to manage/reduce complexity
  - Strategies that dispatchers have developed to fill in or make adjustments for inaccurate, incomplete, and/or untimely delivery of data
  - Communication strategies that dispatchers have developed to maintain "shared situation awareness" with:
    - Other dispatchers (e.g., dispatchers responsible for adjacent territories)
    - Train engineers
    - Train conductors
    - Maintenance-of-way personnel
    - Others

As part of the field observations, the observers attempted to elicit the dispatcher's perceptions of which of the tasks he or she is faced with are the most cognitively demanding. An example of a question that addresses this is "Of the tasks you perform, which require difficult cognitive skills? By cognitive skills I mean judgments, assessments, problem solving – thinking skills".

The observers also attempted to elicit and document critical incidents and illustrative cases that reveal:

- The operations and information complications that can arise that increase the cognitive demands on the dispatchers;
- The expert strategies that the dispatchers have developed to deal with those complicating factors.

Questions that the observers asked dispatchers during low workload periods were guided by a checklist of topics that was generated ahead of time. The list of guiding questions is provided in Appendix I. Topics included:

- Questions related to the staffing of the dispatch center and the different roles, duties and functions;
- Questions related to decision-making strategies related to the scheduling of trains/allocation of track;
- Questions related to decision-making strategies related to scheduling MOW activities;
- Questions related to complex/unanticipated/unplanned events that can arise and how they are dealt with;
- Questions related to communication requirements;
- Questions related to use of manual and computer-based dispatcher planning aids;
- Questions related to knowledge requirements to perform their jobs;
- Questions related to how they develop and update a situation model.

The list of questions served as a check list to help the field study observers keep track of which topics had been adequately covered and which topics still needed to be addressed. It provided a framework for guiding and interpreting field observations and served as a basis for formulating questions that were posed to the train dispatchers during low workload periods.

## 2.2 Phase 2 - Structured Interviews of Expert Dispatchers and Related Personnel: Probing for Details

Phase 2 consisted of structured interviews with experienced train dispatchers and related personnel from the train dispatch center where the first field observations were held.

The purpose of the structured interviews was to explore in more depth dispatcher tasks that the dispatchers identified as (1) cognitively complex, and (2) involving extensive communication with other personnel. The objectives of the interviews were to:

- (1) elicit specific cases (illustrative examples) that illustrate the complexities that can arise, and the knowledge and strategies that experienced train dispatchers have developed that enabled them to deal with those cases;
- (2) obtain a description of types and range of factors that can arise to complicate the task from a cognitive perspective;
- (3) obtain from the dispatcher a description of the types of knowledge and strategies that are used to handle those types of situations

Based on the results of Phase 1, a set of questions were prepared to guide the more in-depth structured interviews. The structured interview questions that were used are presented in Appendix II.

Three dispatchers were interviewed, one at a time using the structured interview questions. The two observers who conducted the field observations participated in the interviews. Interview topics covered included:

- Complicating factors that made track management and train routing difficult;
- The strategies that they have developed to facilitate performance and maintain the big picture;
- The communication systems and how they used them;
  - The most useful aspects of the systems
  - The frustrating aspects of the system
  - The benefits and drawbacks of the "party-line" aspect
- The computer systems in the dispatch center and how they use them;
  - The most useful aspects of the systems
  - The frustrating aspects of the system
- Suggestions for improved communication systems and/or computerized support systems.

The interviews lasted approximately two hours and were audiotaped.

In addition, an interview was conducted with a commuter train engineer. The objective was to examine the radio communication and train routing decision from the perspective of the train engineer to look for convergence and/or divergence of beliefs and opinions. The interview was conducted in the engine cab during a scheduled run. The list of questions used is presented in Appendix II.

An interview was also held with the Superintendent of the Train Dispatch Center where the Phase 1 field observations took place. The objective of this interview was to obtain the management perspective on dispatcher activities, challenges, and opportunities for improvement. The interview lasted one hour and was audiotaped. The list of questions used is presented in Appendix II.

### 2.3 Phase 3 - Field Observations and Interviews at Dispatch Center 2: Exploring Generality of the Results

Dispatch Center 1, where the initial observations (Phase 1) and interviews (Phase 2) were conducted, was unique in several respects. First, it primarily handled passenger trains. Second, it was undergoing extensive track maintenance work in preparation for electrification and the introduction of high-speed trains.

In order to explore the generality of the findings obtained at the first dispatch center it was decided to conduct field observations at a second dispatch center (Dispatch Center 2) that primarily handled freight operations. The same two observers who participated in Phase 1 and 2,

spent a day observing train dispatchers at a second dispatch center that primarily handled freight operations.

Dispatch Center 2 dispatched a mix of trains that included passenger trains, scheduled freight trains, and unscheduled freight trains. The majority of the traffic was freight. In particular, a bulk of the traffic involves movement of long haul coal trains that carry coal from large coal mines. There were also scheduled trailer vans and mail trains. The majority of track was under signal control. A few segments were in dark territory.

Consistent with the objectives of the site visit to this second dispatch center, the two observers sat at dispatch desks that primarily handled freight. Each observer sat at one dispatch desk and observed a dispatcher as he performed his duties and asked questions as time permitted. Observations spanned a shift turnover providing the opportunity to observe and interview two dispatchers at each desk, making a total of four dispatchers that were observed.

The same methodology described for Phase 1 was used in Phase 3.

The objective of Phase 3 was to assess to what extent the findings, observed at the Dispatch Center studied in Phase 1 and 2, held for freight operations, and what other additional complications arise with freight operations that need to be considered.

## 2.4 Phase 4 - Second Round of Field Observations at Dispatch Center 1: Verifying and Extending Results

Two days of additional field observations were conducted at the dispatch center studied in Phases 1 and 2. The observations were conducted by one observer and occurred four months after the Phase 1 field observations. The methodology employed was the same as described for Phase 1.

The focus of Phase 4 was on (1) collecting additional critical incidents/illustrative examples that further demonstrate the complexities and expert strategies that were described in the interviews; (2) searching for critical incidents/illustrative cases that reveal sources of complexity that were not described in the interviews; and (3) searching for critical incidents/illustrative cases that "on the surface" appear to contradict what was learned in the interviews and exploring the reasons for the apparent discrepancy. It is often difficult for experts to "call to mind" the various complications that can arise in the actual work environment that lead to exceptions to the "rules of thumb" that they have developed and can readily articulate. Searching for discrepancies between what experts "say" and "what they do" is a good strategy for discovering these complicating factors and expert strategies that are otherwise hard for experts to call to mind.

Two dispatchers were observed on the first day, and a third was observed on the second day. Observations were made at two different dispatch desks, one of which had not been observed during Phase 1 observations. As a consequence, a total of five of the seven dispatch desks were observed across Phase 1 and 4. a service and a service of the service of the service and the service of the service of the service of the serv A service of the service of the service of the service and the service of the service of the service of the serv

e en al segura de la composition de la engango de Republica de la composition de la c desta de la composition de la la composition de la c

the second second second second the second secon

a da esta a construcción de la construcción de la presenta da construcción de la construcción de la construcció La conservación de la construcción La construcción de secura de la construcción de secura de la construcción de la construcción de la construcción

a series a series of the design of the design of the series of the design of the design of the design of the de A series of the design of the A series of the design of the A series of the design of the A series of the design of the A series of the design of the design

## 3. Results

This section reports the findings that were obtained from the four CTA phases. In general, the results from each phase confirmed and extended the results from the previous phase. This was true both with respect to the field observation and interview phases at Dispatcher Center 1 as well as the field observations that were performed at Dispatcher Center 2. While there were differences between the two dispatch centers with respect to the specific constraints that dispatchers had to consider in managing track and making routing decisions, and the details of the human-computer interfaces (HCI) available to them, the tasks performed by the train dispatchers at the two sites, and the cognitive demands they entailed, appeared to be very similar. Our observations at the second dispatch center increased our confidence in the generality of our findings based on observations at the first dispatch center.

The results reported below are primarily based on observations at the first dispatch center, but would be expected to hold across dispatch centers. Where differences were found between the two dispatch centers visited that appeared to affect dispatcher cognitive strategies, they are noted below.

#### 3.1 The Train Dispatching Environment

#### 3.1.1 Dispatch Center 1

Dispatch Center 1 handles a mixture of long distance passenger trains, local commuter trains, freight traffic and special trains (e.g., private trains). The bulk of the railroad traffic was long distance passenger trains. The majority of the track was under signal control, although there were some sections of track that were dark territory.

The dispatch center has seven dispatchers working in parallel, each responsible for different adjoining territories. The dispatchers each sit at their own workstation in one large room. Dispatchers can talk directly with those immediately around them (i.e., the dispatcher next to them, in front or back). They can also talk with any dispatcher in the room using an intercom system that they can access through their phone handset.

In the front of the room there is a large overview display projected on a wall that displays a schematic of the entire set of railroad tracks being controlled from that dispatch center. This will be referred to as the wall panel overview. All the dispatchers, as well as supervisory staff, can see the wall panel overview from their own workstation. It provides an overview of track use and train activity throughout the rail system being controlled by that dispatch center.

Figure 2 is a picture of Dispatch Center 1. It shows several dispatcher workstations. The large wall panel overview is in the front of the room.

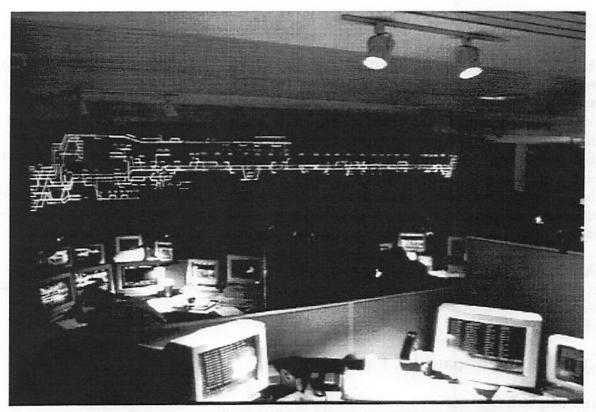


Figure 2. Dispatch Center 1. The Wall Panel Overview Schematic is Projected at the Front of the Room.

On the wall panel overview, a schematic display of the tracks uses color coding to indicate the status of different segments of track:

- White indicates that the segment of track available for routing trains or other uses;
- Green indicates that the segment of track has been cleared for a train routing. When a train reaches that portion of track in the designated direction it will automatically have clear signals to go through;
- Red indicates that a train is on that segment of track<sup>2</sup>;
- Blue indicates that that section of track is *blocked*. This means that that portion of track has been sectioned off for a specific purpose such as to protect maintenance-of-way (MOW) crew or other activities that are not automatically detected by the automatic block signal system.<sup>3</sup> Trains cannot enter a blocked segment of track.

Also displayed on the overview schematic of the track is the current train traffic within the dispatch center territory. For each train, the Train ID is displayed above the block of track it is

 $<sup>^{2}</sup>$  Alternatively red may indicate a problem with the sensing system so that it is recording as if there is a train on the track. This happened occasionally.

<sup>&</sup>lt;sup>3</sup>When a section of track is blocked a blocking device prevents a controlled signal from being changed to show an indication less restrictive than stop or prevents movement of a controlled switch.

located in. In addition, an arrow is used to indicate the direction of travel. If the train is late, a numeric value is displayed in red beneath the Train ID number to indicate how many minutes late the train is.<sup>4</sup>

Each dispatcher has four video display terminals (VDT) at his or her workstation. Three are devoted to display of train and track use information. These three VDTs are connected to the centralized traffic control system and are used to review train and track use information and to take control actions. The three VDTs have touchscreen capability. Two of these VDTs are typically used to present schematic displays of portions of the territory being controlled by that dispatcher. The local schematic displays use a similar graphic representation as the wall panel overview. Dispatchers can take control actions from these displays such as remote setting of track switches, clearing a route for a train, or entering a block on a segment of track to protect MOW workers.

The third VDT is devoted to tabular/textual displays of information related to train statuses. This third VDT is used to enter information into the computer system such as train identification numbers, and to enter concurrence (as part of a two-step process) when unblocking a portion of track.

Dispatchers' primary means of monitoring activity and communicating with people in the field (i.e., train engineers, maintenance-of-way personnel, train masters) is via a radio system. Dispatchers continuously monitor the road channel that covers communication in their territory and broadcast messages over the radio. They also have available a phone that they occasionally use for one-to-one conversation with people in the field (e.g., maintenance-of-way foremen, train masters).

The audio communication system is computer controlled and combines radio communication, phone communication, and intercom communication through a single system. The fourth VDT at each dispatcher's desk is devoted to display of radio and phone communication information.

There is also a PC at each desk that provides additional information on the status of trains. For example, it provides access to an information reservation and ticket system that is used by ticket agents. It contains schedule information on what time trains are due at stations, actual arrival and departure times (that are manually entered), and late or on-time status.

#### 3.1.2 Dispatch Center 2

Dispatch Center 2 dispatched a mix of trains that included passenger trains, scheduled freight trains, and unscheduled freight trains. The majority of the traffic was freight. In particular, a bulk of the traffic movements were long haul coal trains transporting coal from large coal mines to one or several destinations. Other traffic included scheduled trailer vans and mail trains. The majority of track was under signal control with a few segments of unsignaled track called dark territory.

<sup>&</sup>lt;sup>4</sup> The number of minutes the train is late is updated as the train passes each interlocking. The display of minutes late is not always accurate as it depends on whether the scheduled time of arrival has been entered correctly in the computer.

The second dispatch center had a slightly different physical layout and computer displays. Nine dispatchers worked in parallel at nine dispatch desks all lined up in a row. Each desk includes four VDTs. One VDT was used for entering and displaying Train IDs, times and reasons for delays. Two VDTs were used for remotely controlling switches and signals. One of these VDTs is used to enter control commands. The other is used to display graphically the section of track that is being controlled. The fourth VDT is used for the audio communication system.

The most salient difference between the two dispatch centers was that there was no large wallmounted broad overview display available to the dispatchers at Dispatch Center 2. Instead, 66 VDTs were mounted on the wall in front of the dispatch desks. The set of VDTs directly in front of each desk provided a graphic display of the portion of track controlled by that desk. In several cases, the same display appeared on adjacent VDTs. This is because the display included segments of track that were controlled by adjacent dispatchers, and had to be repeated so that both dispatchers could see it clearly. As a consequence, the set of displays on the wall-mounted VDTs did not constitute a continuous representation of the entire track.

As was the case at Dispatch Center 1, the audio communication system at Dispatch Center 2 was computer controlled and combined radio communication, phone communication and intercom communication through a single system. Unlike Dispatch Center 1, the dispatchers at Dispatch Center 2 had headphones that they used to listen to audio communication. This resulted in less noise in the dispatch center.

In general, the cognitive demands and dispatcher activities were similar across the two dispatch centers. The primary difference observed was that there appeared to be more communication among dispatch desks at Dispatcher Center 2. Dispatchers were observed to get up from their desk and walk over to consult with dispatchers of abutting territories<sup>5</sup> more often at Dispatch Center 2. This may partly be explained by the fact that dispatchers did not have a large wall panel overview depicting the entire Dispatch Center territory to consult for track use and train movements in abutting territories. Also, the Chief Dispatcher supervising the whole center was often observed to walk back and forth behind the row of dispatcher desks at Dispatch Center 2, whereas the Chief Dispatcher at Dispatch Center 1 tended to remain at his desk. It may be that the Chief Dispatcher at Dispatch Center 1 was able to maintain a broad overview of train operations by looking at the large wall panel overview. The Chief Dispatcher at Dispatch Center 2 may have needed to walk back and forth behind the dispatch desks to maintain an equivalent sense of traffic conditions.

These were the primary notable differences in behaviors between the dispatch centers. In other respects, the dispatcher activities and strategies observed were very similar across the two dispatch centers.

The results reported in the following sections are primarily drawn from observations at Dispatch Center 1. Some of the detailed results may reflect characteristics specific to that Dispatch Center. For example, some results may reflect the fact that Dispatch Center 1 primarily handled

<sup>&</sup>lt;sup>5</sup> This particularly happened in the case of a dispatcher who controlled a branch line and was sitting several desks away from the dispatcher of the abutting territory.

passenger trains and may not directly transfer to Dispatch Centers that primarily handle freight operations. While the detailed results may not always apply to other dispatch centers, the core conclusions regarding sources of cognitive demands, expert strategies for coping with these demands, and opportunities for aiding should generalize across dispatch centers.

### **3.2 Primary Activities of Train Dispatchers**

Dispatchers have the primary responsibility of controlling track use in the territory assigned to them.

The dispatchers foremost responsibility is to insure the safety of trains and personnel on the track. This implies insuring that the operating rules are followed<sup>6</sup>, monitoring train traffic and track use to insure that no conflict or potentially dangerous situations arise, and alerting train engineers and other personnel of potentially dangerous conditions.

After that, the dispatchers responsibilities are to:

- Route passenger trains efficiently so that the trains meet their schedule. If a regularly scheduled train is more than 5 minutes late, the dispatcher must provide an explanation for the delay.
- Route freight trains and trains from other railroads requesting passage through their territory.
- Route special trains, such as privately commissioned cars.
- Schedule safe access time on the track for maintenance and inspection work that needs to be conducted on and around the track (e.g., inspecting the track, fixing a malfunctioning signal or switch)

In most cases, trains operate under automatic signal control. This means that signal and switch position data, plus block occupancy is transmitted from the field automatically to the dispatch center. As a result, the dispatcher can sense the presence of the train from the dispatch center. The train ID will be displayed on the track schematic displays (both the large wall panel overview and the local workstation displays) as the train moves through.<sup>7</sup> In those cases, the dispatcher's primary action is to clear routes ahead of time to allow the train to get automatic signals allowing it to move through the territory. The dispatchers do this using the touch screens on their local workstation VDTs.

Some portions of the track are not under automatic signal control. These track do not send signals to the dispatchers' desk when they are occupied and cannot receive dispatcher-directed changes to their signals or switches settings. Track without automatic signal control is referred to as *dark territory*. In the case of dark territory, the dispatcher does not get automatic indication of the location of the train, nor does the train get automatic signals allowing him to move through the territory. In dark territory, the train engineer must call the dispatcher, usually via railroad radio when he is about to enter a block of track in a dark territory and request authorization to enter the block. In those cases the dispatcher must manually block the portion of track in

<sup>&</sup>lt;sup>6</sup> This railroad followed the Northeast Operating Rules Advisory Committee (NORAC) Operating Rules.

<sup>&</sup>lt;sup>7</sup> As is explained later the level of precision about train position is relatively crude.

question (referred to as a block) and issue a Movement Permit Form D (referred to as a Form D) to allow the train to enter that block.<sup>8</sup> The Form D is a written form that is filled out by the train dispatcher and read to the Train Engineer. The train engineer must read back the Form D before it goes into effect. When the train engineer has passed the block, he or she must call in to indicate that they are through and the Form D is cancelled.

Some track vehicles (e.g., track cars used for inspection or maintenance) do not activate the automatic signal system even on portions of track that are under automatic signal control.<sup>9</sup> Those vehicles are treated similarly to trains in dark territory. They must call in on the radio requesting permission to move into a block. The dispatcher must block the portion of track and then issue a Form D. When the track car has passed the block, the track car operator must call to inform the Dispatcher, who then cancels the Form D.

Inspection and maintenance workers, who will be referred to generically as Maintenance-of-Way (MOW) workers, wishing to work on or around a portion of track, must also call the dispatcher on the radio for occupancy permission. They must indicate: the portion of track they need to work on, the nature of the work, and how long the work will take. Requesting time to work on or around the track is referred to as requesting *foul time*. If the dispatcher approves, he will block the portion of track for the workers. If the work involves maintenance of switches or track then a Form D is issued. If the work involves working around or near the track but not disturbing the track itself then an *Authority for Equipment to Obstruct Track* form is filled out. In either case, the procedure involves the dispatcher reading the authorization to the worker over the radio, and the worker reading it back for confirmation. As in the previous cases, when the work is completed, the worker calls back to indicate the work has been completed, the dispatcher removes the block and then cancels the Form D or Authority for Equipment to Obstruct Track form is form as appropriate.

In emergencies (e.g., a train derailment, a trespasser is run over) the dispatcher has primary responsibility for coordinating with emergency personnel (e.g., policemen, firemen, ambulances) to handle the situation expeditiously.

In performing their duties, the dispatchers interact with a number of personnel both inside and outside the dispatch center.

Other personnel in the dispatch center that dispatchers interact with are:

• the Assistant Chief Dispatcher who is in charge of daily dispatch center operations. This person is commonly referred to as the Chief Dispatcher and sits in the back of the dispatch center. The duties include:

<sup>&</sup>lt;sup>8</sup> A Form D refers to a specific movement permit form that is issued by railroads operating under NORAC rules. Equivalent forms are issued by railroads operating under other operating rules.

<sup>&</sup>lt;sup>9</sup> These vehicles do not shunt track circuits.

- assigning dispatchers work (e.g., if one person is out, assigns someone else to the desk);
- assuring train delays are recorded properly. Dispatchers notify the Chief Dispatcher of any delays to trains, and alert this person to anything that goes wrong that might impact the schedule;
- locating another train crew for a train if one crew is about to exceed its maximum work time and needs to be relieved;
- interacting with train conductors. Before a train leaves a terminal the train conductor will call the Chief Dispatcher to find out it is alright to go. The conductor at that time informs the Chief Dispatcher of the consist (number of cars; whether there are any oversized cars, whether there are any dangerous/hazardous materials).
- the Trouble Desk. The person in this position is responsible for getting field personnel to fix field problems. This includes any kind of signal trouble, signal system failures, breaks in rail, bridge not working. Typically, a train engineer (or someone else) would call a dispatcher who would then inform the trouble desk. The trouble desk would then call someone out in the field to deal with it.
- *the Clerk* is responsible for entering information into the Centralized Traffic Control System computer. All the information on all the trains, crews, consist, time on duty is provided to the clerk, who inputs it into the computer.
- the *Computer Technician*. The person is this position is responsible for maintenance and troubleshooting of the computer systems.

The dispatcher also interacts with two additional layers of railroad operations management that are located outside the dispatch center proper. The first layer of management is the Manager of Operations whose office is immediately outside the dispatch center. The second layer of management is the Superintendent of the Dispatch Center who heads the entire operation. These two layers of management get involved in weekly and monthly planning and scheduling of railroad operations. On a daily basis, management will be called into dispatching when major incidents and significant schedule delays occur. Table 1 provides an overview of some of the dispatchers duties.

Responsibilities/Duties	Associated Action		
Insure safety of trains and personnel on the track	<ul> <li>Apply operating rules</li> <li>Monitor track use to prevent conflicts or dangerous conditions</li> <li>Alert Engineer and other personnel to dangerous conditions</li> </ul>		
Insure that passenger trains meet schedule [under 5 minutes late.] and minimize delays when unavoidable	<ul> <li>Clear routes for trains</li> <li>Identify new route when preplanned route is no longer applicable</li> </ul>		
Insure that other rail traffic gets through according to the	<ul><li>Identify route</li><li>Clear route</li></ul>		

Table 1. Major Duties and	Responsibilities of Dispatchers
Responsibilities/Duties	Associated Action
prioritization scheme	
Issue and track train movement and track use authorization (Form Ds)	<ul> <li>Block Track for Use by MOW/Track Cars/Trains in Dark Territory</li> <li>Issue Form Ds</li> </ul>
Control Block Signal on Draw Bridges	<ul> <li>Switch rail so that if a train runs away it will derail on land and not on water.</li> </ul>
Communicate information to Train Engineer (e.g., temporary speed restrictions)	Call Engineer on radio
Communicate track/signal problems to the trouble desk	Oral communication
Communicate schedule delays and conflicts to Chief Dispatcher	Oral communication
In case of emergency coordinate with Emergency Personnel (Police, Fire, etc.)	Coordinate over radio and/or phone.

#### Table 1. Major Duties and Responsibilities of Dispatchers

Other responsibilities of the dispatcher are to:

- Inform the trouble desk of track or signal problems so that MOW personnel can be called in to fix it;
- Inform the Chief Dispatcher of situations that might cause train delays or might require action on his part (e.g., if a train crew is about to exceed their time on duty and a fresh crew needs to be located or if a train engine has a malfunction and a new engine needs to be located);
- Inform train engineers of new information that affects train operation (e.g., temporary speed restrictions);
- Inform train engineer and other personnel of dangerous conditions.

### 3.3 Dispatcher Train Routing and Track Management Decision-Making

As is explained more fully below, routing regularly scheduled trains that are operating on time is straightforward because there is a preplanned routing strategy. What is more cognitively challenging for the experienced dispatcher is routing trains when there are system variations such as delays, unanticipated trains inserted into the system, or portions of track that become unavailable. In each of these situations, the preplanned route is no longer feasible.

In routing trains, a main concern is to insure that *meets and passes* occur efficiently. *Meets* are when two trains are coming in opposite directions on the same track. It is important to make sure that trains meet at a location where one train can be placed out of the way (e.g., at a station, on a second track, or at a siding<sup>10</sup>) while the other goes through. *Passes* are when a faster train is

<sup>&</sup>lt;sup>10</sup> A siding is an auxiliary track off the main line, which is used to perform a variety of different functions, such as to allow the meeting or passing of trains, to set off cars, or to change crews.

coming upon a slower train and needs to pass. Again it is important to make sure that passes occur at a location where the slower train can be moved off the main track or onto a clear adjacent main track to allow the faster train to pass.

In the case of regularly scheduled trains, efficient locations for meets and passes are predefined. A *timetable* for scheduled trains is published from which the dispatchers can derive the location of meets and passes. When trains are delayed however, or track becomes unavailable, the original location of the meets and passes may become obsolete. In those cases, the dispatcher needs to dynamically identify new candidate locations for meets and passes based on estimates of the current delays and how long it will take the trains to arrive at different locations.

A second source of challenge is balancing the multiple demands placed on track use. If scheduled trains were the only demands placed on track use, they could be straightforwardly accommodated. Cognitive difficulty arises when the dispatcher needs to find windows of opportunity to satisfy unanticipated demands on track use (e.g., MOW work, track cars, special trains, and freight trains). Again, these decisions depend on the ability of the dispatcher to predict how long it will take a train to go from one point to another and arrive at a given location.

Table 2 provides a sample of the types of decisions dispatchers face daily and the factors that enter into those decisions.

Decision	Sample Situations Where it Arises	Sample Factors Entering into Decision
How to route a train (i.e., which track to place it on, and whether/where to have it cross-over to a different track?)	<ul> <li>Unscheduled trains<sup>11</sup></li> <li>Situations where the track normally used is unavailable</li> <li>Situations where delays have made the prior route infeasible</li> </ul>	<ul> <li>Speed restrictions on track</li> <li>Potential track crossovers and associated speed restrictions</li> <li>Whether there are slower trains in front</li> <li>What other trains will be needing the track in the near future: <ul> <li>Whether a faster train will be coming through next</li> <li>Whether a train is coming through in the other direction</li> </ul> </li> <li>Whether there is a platform on that track for the stations it needs to stop at</li> <li>Whether a train is late and needs to make up time</li> <li>What track at a station a train normally comes into</li> </ul>

## Table 2. Sample of Types of Decisions Dispatchers Daily Face and the Factors that Influence Decisions.

<sup>&</sup>lt;sup>11</sup> In this report, the phrase "unscheduled train" refers to any train not designated by timetable schedule. This is a broad category that includes both one-time events (e.g., a private train requesting permission to pass through the territory), as well as trains that pass through a territory on a recurring basis (e.g., a freight train that routinely passes through the territory), but where the exact timing of the request to enter the territory cannot be anticipated by the train dispatcher. For the purposes of this report the primary feature of an unscheduled train is that the dispatcher gets limited advance notice as to when to expect the train to arrive and therefore has limited opportunity to preplan a route for the train.

## Table 2. Sample of Types of Decisions Dispatchers Daily Face and the Factors that Influence Decisions.

Decision	Sample Situations Where	Sample Factors Entering into Decision		
	it Arises	·		
		<ul> <li>If a train cannot go on its usual track then the dispatcher will try to move it to a track very far away to minimize the potential for passengers boarding the wrong train.</li> <li>Train consist (makeup of a train, including locomotives and cars)</li> <li>Some trains are too long for some tracks</li> <li>Some trains are too high to clear overheads (e.g., double-decker trains)</li> <li>What track would be most convenient for the dispatcher in the adjoining territory</li> </ul>		
Where to have meets/passes	<ul> <li>Situations where one or more of the trains is delayed making the preplanned meet/pass points obsolete</li> <li>Situations where some track is unavailable, requiring two trains to pass/meet that would otherwise not need to</li> <li>Unscheduled trains</li> </ul>	<ul> <li>Requires estimating how long it will take each train to reach a given location</li> <li>Requires determining which train to have to wait for the other</li> </ul>		
How long will it take a train [or other track vehicle] to get from point A to point B? Approximately how long will a train take to get to point A?	Estimating delays Establishing meets/passes Determining the time window available to allow another train or a MOW activity to occupy track	Maximum speed of train Speed restrictions on track (both permanent and temporary speed restrictions) Other factors that can affect the speed of a train: Weather Train engineer Direction given by Dispatcher <sup>12</sup> Behavior of passengers [e.g., Older passengers may take longer to board; Ij there is a track change, it will create a delay because it will take passengers longer to get to the new platform.]		
Which train to let through first?	Situations where delays causes a backlog of trains Unscheduled trains	Pre-specified train prioritization: Passenger trains have priority over freight trains; Scheduled trains have priority over unscheduled trains Fast trains should go ahead of slow trains How late the train is Whether the train can make up the time – "whether there is any rubber" If the crew on a train is nearing the 12-hour duty limit, you may need to delay another train in order to get the first train through faster so that the crew		

<sup>&</sup>lt;sup>12</sup> For example, in one case, a dispatcher called an engineer to let him know that there had been a change of plan for the location of the next meet (because the other train was delayed). He told the engineer he expected him to go through fast (i.e., to speed up) so that he can reach the next meet at around the same time that the late train was expected to reach it.

Decision	Sample Situations Where it Arises	Sample Factors Entering into Decision
		doesn't exceed the 12 hours Train prioritization can change with context: A track car needs to inspect track every 72 hours, if the limit is being approached than the track car could have priority over a freight train With electrification, the dispatcher may hold back track car and freight in favor of maintenance work
How to help a train make-up time		If can clear a large stretch of track then it will give a train engineer a better signal when he reaches the start of the stretch; If can put him on track with higher speed restriction Crossovers (of track) are slower than going straight. If want a train to make time give it a straight track If can crossover at a place with higher speed
Whether to give permission to MOW personnel to work on track	• MOW foreman (or other crafts personnel) calls in requesting foul time on the track.	<ul> <li>Are there any trains on that block now (has the train already passed where the MOW work is to be done)?</li> <li>How long will the work take?</li> <li>Are there any trains likely to be coming through during the time the MOW wants to do the work?</li> <li>If a train comes earlier than expected and the track is needed, how long will it take the MOW workers to clear the track?</li> </ul>
Whether there is enough time to give away the track, or allow another train through?	<ul> <li>Scheduled train is delayed. creating a time "window" where:</li> <li>maintenance work could be conducted on the track</li> <li>A track car could inspect track</li> <li>Another train could go through</li> </ul>	<ul> <li>Estimated time available (i.e., requires projecting impact of delay on train arrival time)</li> <li>Estimated time needed</li> </ul>

## Table 2. Sample of Types of Decisions Dispatchers Daily Face and the Factors that Influence Decisions.

### 3.4 Sources of Input in Making Dispatching Decisions

Dispatchers have a variety of information sources to draw on in making train routing and track management decisions. These sources include:

- The Centralized Traffic Control System Displays (both the wall panel overview and the workstation VDT displays)
- The PC at their workstation
- Paper documents
- Informal notes
- Personnel in the dispatch center
- Personnel outside the dispatch center via the radio/phone system

• Dispatcher's past experience

A sample of the types of information sources that dispatchers use in making dispatch decisions is provided in this section. The sources listed are not intended to be exhaustive. They include the major sources that dispatchers use and are representative of the kinds of information that dispatchers use.

Examples of the types of information sources, not including other personnel, are listed in Table 3. Examples of personnel providing input to dispatcher decisions are listed in Tables 4 and 5.

Some of the sources provide long term factual information that remains relatively stable over time. Examples are the operating rules and track charts that provide schematic drawings of the physical track. Track charts show things that are not shown on computer display schematics. Examples include extra sidings that are hand thrown and used by freight trains, grade crossings, and under-grade bridges. Track charts are important for correlating physical landmarks with train positions. As an example, a Train Engineer might call and say, "I'm stuck on road X". Then the dispatcher can look it up.

Other sources of information contain updates or modifications to the long-term sources and have medium term application (e.g., applicable over days to weeks). These include documents such as Speed Bulletins that specify temporary speed restrictions.

Lastly, there are sources that provide real-time dynamically updated information. These include the Centralized Traffic System computer displays (both the wall panel overview and the workstation VDT displays) that provide dynamically updated information on the status of tracks, the location of trains and train delays.

The other primary source for real-time dynamic information is other personnel both inside and outside the dispatch center. Table 4 provides examples of the types of personnel that dispatchers communicate with inside the dispatch center and the types of information that is exchanged. Table 5 provides examples of the types of personnel outside the dispatch center. Information from personnel outside the dispatch center is communicated by phone or radio.

Types of Information Sources	Specific Examples			
Centralized Traffic Control System	Graphic Overview of Entire Territory Controlled by the Dispatch Center			
Wall Panel Overview	<ul> <li>Indication of track availability:</li> </ul>			
	• Track that is blocked			
	Track that is cleared for a train			
	• Track that is occupied by a train			
	• Track that is available			
	• Track that is out of service			
	<ul> <li>Indication of train IDs, what block it is currently in, direction of</li> </ul>			
	movement, and minutes late			
Centralized Traffic Control System	Graphic schematic of track for portions of the territory they control			
Workstation Display	Record of Train Movement			
Workstation Display	The time a train passed particular interlockings			
	Information on consist, crew, time on duty			
PC at Workstation	Information Reservation and Ticketing System			
rc at workstation	• When trains left a station, delays, how many passengers got on			
	Train consist information			
Paper-based Documents	Operating Rules			
Faper-based Documents	Train Schedule/Time Table			
	Planned Track Outage Schedule			
	Yard Movement Schedule			
	Speed Bulletins, Special Instructions			
	<ul> <li>Track Charts – drawn to scale charts of the track with more detailed</li> </ul>			
	information (e.g., location of stations, platforms, sidings, grade			
	crossings, and streets) than is provided on the computer displays.			
	Lists of important phone numbers:			
	<ul> <li>Emergency numbers (e.g., police, ambulance)</li> </ul>			
	<ul> <li>MOW personnel to contact in case of malfunctioning signals or</li> </ul>			
	switches.			
Forms prepared by the Dispatcher	• Train Dispatcher's Transfer Record: Form filled at the end of a shift			
	and provided to the next shift dispatcher			
	Movement Permit Form D:			
	Authority for Equipment to Obstruct Track			
Informal Notes Maintained By	<ul> <li>Desk File – Clipboard with formal memos and informal notes</li> </ul>			
Dispatcher	providing updates to track status, speed restrictions, and rules of			
	operations.			
	Cheat Sheet – Personalized sheet with information on train			
	schedule, train meets, and related information tailored to the			
	particular dispatcher's territory.			

### Table 3. Examples of Information Sources Used by Dispatchers in Making Decisions.

.

## Table 4. Examples of Personnel in the Dispatch Center that Dispatchers CommunicateWith and the Types of Information Exchanged

Personnel	Location	Mode of Communication	Information Dispatcher Passes	Information Passed to Dispatcher
Other Dispatchers	Dispatch Center	Oral	<ul> <li>Train delays</li> <li>What track to expect a train on</li> <li>Extra trains</li> <li>A change in the expected order of trains</li> <li>A train coming through with a crew that is approaching their permitted time on shift (12 hours).</li> <li>To ask whether a dispatcher is ready to receive a train</li> <li>To ask on which track the dispatcher would prefer to receive train</li> <li>To request that a train be routed on a particular track</li> </ul>	(Same as adjacent column)
Chief Dispatcher	Dispatch Center	Oral	<ul> <li>Train delays; reasons for delay</li> <li>Questions of priority – if one of two trains will have to be delayed, which should it be?</li> </ul>	Direction on handling difficult or exceptional situations
Trouble Desk	Dispatch Center	Paper/Oral	<ul> <li>Track, signal or equipment malfunctions</li> </ul>	
Clerk	Dispatch Center	Paper/Oral	<ul> <li>Train delays; reasons for delay</li> </ul>	
Manager of Operations/ Superintendent of Center		Paper/Oral	Request for guidance in handling exceptional situations	<ul> <li>Long term direction</li> <li>Policy</li> </ul>

.

# Table 5. Examples of Personnel Outside the Dispatch Center that Dispatchers Communicate with and the Types of Information Exchanged

.

2

Personnel	Location	Mode of	Information	Information
		Communication	Dispatcher Passes	Passed to Dispatcher
Train Engineer/ Train Conductor of Regularly Scheduled Passenger Train	Field	Phone/Radio	<ul> <li>Speed bulletins</li> <li>Any changes in meets</li> <li>Explanation for delays</li> <li>Inform when another train is about to go ahead of him</li> <li>To ask which track they prefer (when there is an option.)</li> </ul>	<ul> <li>Report track, signal, engine or equipment malfunctions</li> <li>Report obstructions or trespassers on track</li> <li>Report Consist [particularly if it is longer than usual]</li> <li>Requests for particular route</li> <li>Check whether there are any messages</li> </ul>
Train Engineer of Freight Train	Field	Phone/Radio		<ul> <li>Destination</li> <li>Consist (type of engine, number of cars)</li> <li>Crew and time on duty</li> </ul>
Train Engineer in Dark Territory			Issue Form Ds	<ul> <li>Location</li> <li>Request for Form D</li> <li>Call in to indicate when clear of a block, that Form D can be cancelled.</li> </ul>
Track Car/ Non-shunting equipment/ Extra Work Train	Field	Phone/Radio	Issue Form Ds	<ul> <li>Location, destination</li> <li>Request for Form D</li> <li>Call in to indicate when they are clear of a block, so that Form D can be cancelled.</li> </ul>
Personnel working on or around track (e.g., MOW Foreman; Signal Maintainer; Flagmen)	Field	Phone/Radio	• Issue Form Ds	<ul> <li>Requests foul time</li> <li>Indicates location of work</li> <li>Informs when work is completed and Form D can be cancelled</li> </ul>
Train Station Director/Train Station Master	Field	Phone/Radio	<ul> <li>Train delays</li> <li>Coordinate on identifying substitute equipment</li> <li>Coordinate in</li> </ul>	Train delays leaving station

 Table 5. Examples of Personnel Outside the Dispatch Center that Dispatchers

 Communicate with and the Types of Information Exchanged

Personnel	Location	Mode of Communication	Information Dispatcher Passes		Information Passed to Dispatcher
			identifying tracks to put trains on	ļ	
Control Tower	Field	Phone/Radio	<ul> <li>Train delays</li> <li>What track to expect a train on</li> </ul>	•	Train delays What track to expect a train on
Yard Master	Field	Phone/Radio	<ul> <li>What trains are coming in and on what track.</li> <li>Coordinate train movements in and out of yard</li> </ul>	•	What trains are coming out and on what track.
Emergency Personnel (Fire, Police, Ambulance)	Field	Phone Radio	<ul> <li>Location of/ directions to emergency</li> <li>Coordinate in emergencies</li> </ul>	•	Tracks to be cleared

#### 3.5 What Makes Train Dispatching Difficult?

Routing scheduled trains under signal control is not hard. The tracks to be used, and the meets (the time and place when two trains will meet) are predefined and routing decisions are straightforward.

What makes dispatching difficult is dealing with *unplanned demands* on track use, and the need for changing a *plan* in response to train delays, and track outages.

This requires keeping track of where trains are, whether they will reach destination points (meets, stations) on time or will be delayed, and how long the delays will be. This can be exacerbated in the case of dark territory where trains are not presented on the computer displays.

These are compounded by the fact that:

- Workload is high
- Lots of knowledge is required that is not readily available from workstation displays

#### 3.5.1 The Need to Satisfy Multiple Demands Placed on Track Use

One source of complication is the need to satisfy the multiple demands placed on track use that are introduced by unanticipated requests. Dispatchers have the responsibility of meeting these unanticipated requests while still insuring that scheduled trains are not delayed. Unplanned (and thus unpredictable) demands on track use include:

- Field personnel (e.g., MOW; track cars) requesting time to work on or around the track (inspect and maintain tracks);
- Freight trains that do not have precise schedules;
- Special trains (e.g., private trains).

Dispatchers must estimate the time required by these unplanned activities and the time available before the track will be required for a scheduled train. Estimating the size of time windows available to be given away can be difficult. It depends on being able to keep mental track of the scheduled trains (and other activities) that will need to use the track, and being able to project the time at which the trains will arrive at the location in question. Since trains are often delayed, it requires keeping track of where the trains currently are and projecting when the trains will arrive at the location in question, given the current delays and anticipated future delays.

In addition, the demands placed on track use are often greater than can be satisfied at given point in time, requiring the dispatcher to prioritize and perform triage (determine which activities/trains will be delayed). Dispatchers often have to deny requests for foul time by field personnel. Generally, this means that the work needs to be postponed. This imposes an additional cognitive demand on the dispatchers to add the request for time to their mental "queue" and look for a window of opportunity when the work can be performed.

### 3.5.2 The Need to Dynamically Re-compute Train Routes and Meets

A second source of complexity is that trains are often delayed and/or tracks are taken out of service, making the preplanned routes and meets obsolete and necessitating dynamic recomputation of feasible train routes and meets.

The kinds of decisions that arise due to track outages and/or train delays and factors that need to be considered in making those decisions are outlined in Table 2. Decisions include:

- How to route a train (i.e., which track to place it on, and whether/where to have it crossover to a different track?)
- Where to have meets/passes?
- Which train to let through first?
- How to help a train make up time?

All these decisions require keeping track of whether trains are on time or delayed and estimating how long it will take a train to get from one point to another.

Keeping track of whether a train is on time or delayed is complex because information on where a train currently is, and whether it is currently running on schedule or is delayed is not available in all cases. Further, in the cases where the information is available, it is not always as accurate or as precise as would be desired.

The Centralized Traffic Control System computer displays (both the wall panel overview and the local workstation displays) only provide information on the location and movement of trains within the territory controlled by the dispatch center. Dispatchers rely on radio communication

to keep track of the location and delays of trains that have not yet entered the dispatch center territory.

Even in the case of trains within the dispatch center territory, information on the position of trains is not sufficiently precise. The Centralized Traffic Control System displays show the position of a train within a block. The block can be five miles long. The dispatcher has no way of knowing where the train is within that block, nor even whether it is necessarily moving. As sometimes happens, the train could be stopped at a station for an extended period of time and the dispatcher would not know it.

The Centralized Traffic Control System displays do provide information on train delays but that information is only updated as the train passes an interlocking, and the computed delay depends on the scheduled time that is entered into the computer system. As a result the delay times displayed are not as timely or accurate as would be needed for precise estimation of delays.

Even if the position of a train was known with great precision, estimating the time it will take the train to go from point A to point B is cognitively difficult because it depends on numerous factors, some well understood and codified, and others less tangible and learned only through experience. For example, the speed at which a train can move across track in part depends on stable characteristics of the track, the physical makeup of the train, and rules of operation that are well documented. The relevant information can be found in paper-based documents such as operating rules and track charts.

Other information depends on more short-term characteristics of the situation such as temporary speed restrictions that are issued on portions of track. This information can be found in update memos and bulletins such as speed bulletins.

Still other information depends on the specifics of the situation. For example, factors such as weather, the temperament of the train engineer, and the types of passengers that board the train (e.g., senior citizens) can all affect the speed at which a train can move across track. The range and influence of these types of factors can only be gained through experience.

As a consequence, dynamically planning routes, estimating arrival times, and scheduling meets and passes, requires a great deal of knowledge built up from experience. It also requires the ability to integrate the influence of the multiple factors on train movement. Finally, it requires spatial reasoning ability to identify routes, meets, and passes that balance the multiple demands on track use.

#### 3.5.3 High Knowledge Requirements and Memory Load

A fourth source of complexity is that a lot of the information required to make decisions is not directly available from the computer displays and must be recalled from memory or retrieved from paper sources. For example, there are physical constraints that determine under what conditions a train may proceed. The make up of the train and physical characteristics of the track (i.e. track characteristics that determine allowable speed, height of bridges over track that determines maximum car height, hazardous materials in the rail car that may travel through

heavily populated areas) interact to affect the conditions under which a train may move over specified sections of track. The dispatcher must possess knowledge about the track that remains relatively stable and information about the make-up of the train consist which may change constantly as the train proceeds on its journey.

Examples of information that are not available from the computerized displays that influence train movement include:

- Physical aspects of the track (curves, station platforms, grade crossings, where streets are, where trespassers are likely to go) that are not all represented on the track schematic display; The dispatcher must know they are there;
- Speed limits on different portions of track and crossovers;
- Dark areas that are not covered by the track schematic display. The dispatcher must know their characteristics and keep track "in his head" of what trains/activities are going on in those areas;
- Characteristics of the stations and usual patterns of use;
- Characteristics of the train consist such as number of cars, their height, and whether they are carrying hazardous materials that can influence which track they can go on, which station platforms they can stop at, and what speed they can go at;
- Characteristics of the train engineer;
- Factors such as weather that influence the condition of the track.

The following scenarios, some of which were observed during the field observations illustrate the range of knowledge that dispatchers must bring to bear in estimating planning train routes, estimating delays and establishing meets and passes. Some of this information is available in paper sources but others (e.g., impact of behavior of passengers on delays) must be picked up from experience.

#### Case 1: Impact of length of consist

A train had a consist that was longer than usual. The platform the train usually came in on could only hold a locomotive with six cars. This train had two locomotives and six cars. The dispatcher forgot that today the train had an extra locomotive and sent it on the usual track. The train overlapped another block. Hence, this block could not be cleared. Furthermore, two other tracks use this block to exit the station. They were blocked. This resulted in delays to trains on those tracks as well.

#### Case 2: Impact of weather/physical condition of rail

One day there was a big storm with heavy rain. Water started to rise above the rails. The dispatcher was alerted to the problem by a train engineer. The dispatcher had to determine how much above the tracks the water was. At some specified number of inches, trains have to slow. At a higher level, they can't go through at all. Another complication is that water acts as a shunt. As a result, it can make the track appear occupied (red) and the dispatcher can't clear signals in either direction. The dispatcher had to call maintenance-of-way crew out there to look at the rail. The dispatcher also pulled out the rulebook to determine allowable speed when there is water on

the track. The dispatcher consulted with the Assistant Chief Dispatcher because it might have required canceling service. As it happened, it stopped raining so the problem fixed itself.

#### Case 3: Impact of passenger behavior

A special track car of engineers was reviewing the progress of electrification project. The dispatcher needed to route a passenger train around it. He identified a route that he thought would work with minimal delay to the passenger train. The route required that the passenger train stop at a different platform than usual at its next station stop. The passengers were not informed ahead of time of the change in platform. As a result, it took then much longer than usual to board the train resulting in a nine-minute delay in the train, as well as a delay in a second train because it had to wait at a meet for the first train.

This last example illustrates that the behavior of passengers, and factors that may slow passenger-boarding need to be considered in estimating delays. As one dispatcher noted, "if you have icing conditions at a station, it is going to be a long station stop because it is going to be slippery platforms and people are going to have to crossover around the train and it is going to take a while for them driving their baggage". I expect the train to be late out of the station even if it is on time in."

The temperament of the train engineer can also come into play in estimating train speed. Some train engineers can move quickly and catch up time and others can't. As a consequence, it's important for the train dispatcher to know the crews and their capabilities.

Also, some trains run on tighter schedules than others. The dispatcher needs to know which trains can make up time if delayed and the portions of track where time can be made up. One example that a dispatcher gave was a case where there was one train coming out of the terminal and another coming toward it. The train coming out was 15 minutes late but had a loose schedule and a long distance over which the dispatcher could make it up. The train coming toward the terminal had a tight schedule and could not make up any delays. As a consequence, the dispatcher let the train come to the terminal through first.

All these cases illustrate the need to take into account detailed situation-specific knowledge in estimating delays. In many cases this information cannot be derived from codified sources (e.g., rulebooks, track charts) and must be built up out of experience.

A final point is that these various factors can interact, further complicating dispatcher decisionmaking. As an example, one factor to consider in routing a train is the speed limit on different portions of track and crossovers. Interlockings are rated for maximum safe speed. The fastest ones are referred to, as fast speed crossovers are 80 mph. The slowest ones are 15 mph. As a consequence, where you crossover a train over has a big impact on it. If the dispatcher wants to maximize train speed then he needs to crossover the train over at fast speed crossovers. However, another factor to consider is where the next station stop is. If the train has a station stop shortly after the crossover, then the train will need to slow down. In any case, slowing the train down at an interlocking won't impact the schedule at all.

#### 3.5.4 Mix of Traffic Moving at Different Speeds Can Complicate Computations

Another source of complication in identifying train routes and estimating the time windows available for other work on the track is that the traffic on the rail can go at different speeds.

For example:

- track equipment operate at 15 20 mph
- freight trains and work extras can go at 30 mph
- work extras, depending on their consist, can go at 50 mph
- local commuter trains can go at 80 mph
- long distance passenger trains can go up to 110 mph

The wider the mix of traffic speeds the more complicated the computations become. Currently there are plans to introduce high-speed trains that can go up to 140 - 160 mph into the territory. The introduction of high-speed trains will not fundamentally affect the method of computing times. However, the mental computations will become more complex, in the sense that trains will be moving at four different speeds, whereas now the trains are moving at three different speeds.

As these new trains are introduced, the time windows between scheduled trains will become shorter, reducing the size of the time windows available for other track use (e.g., freight, track inspection and maintenance work). This will complicate the track management task further. As one dispatcher explained:

"It is your extra trains that are going to become a problem. I've got a freight that wants to go from one point to another and it normally takes 25 minutes if he doesn't have any stops along the way. I have to decide whether I have 25 minutes to give him. Or is this liner going to be on his rear end and getting delayed before he gets there. Our windows are going to close for these extra moves. Twenty-five minutes is going to be too much with high-speed trains. So windows will close for the extra moves. Depending on how frequent the schedules is too. It may force more of the freight trains into night operation."

### 3.5.5 High Workload/Heavy Attention and Communication Demands

Another source of complexity is heavy attention and communication demands. At any given time, the dispatcher may need to monitor multiple activities in different parts of his territory at a time. In one case, a dispatcher was coordinating two meets in parallel at different parts of his territory and had to simultaneously keep track of two track cars, one of which was in a dark area. The fact that the total set of things to keep track of are not always displayed can exacerbate the problem and increase the likelihood that something is forgotten. Factors that contribute to relevant activities not being visible on the computer displays include:

- Activity in dark territory
- A dispatcher can not put up his entire territory on the two available VDTs

• Some of the activities that need to be taken into account involving things that have not vet entered the territory controlled by the dispatch center

Traffic over the radio places particularly high attention demands. One dispatcher estimated 178 communications in one 8-hour shift (i.e., more than one every three minutes). Communications include the need to:

- Answer requests for, and issue train movement and track use authorization to train engineers, MOW staff, etc.;
- Inform train engineers whether there are any updates to speed bulletins or other messages;
- Find out the status of trains where they are, why they are delayed;
- Exchange information regarding rail conditions (e.g., broken rail; malfunctioning signals; obstacles on the track; trespassers);
- Coordinate with train masters and yard masters;
- Coordinate with emergency response personnel (e.g., police, fire, and ambulance) in accident situations.

Dispatchers indicated that before automatic signal control systems there were block operators that manually controlled signals and interlockings. One of the benefits of having block operators was that they fielded radio calls, thus reducing the attention demands on dispatchers. When the job of the block operator was eliminated, the dispatcher had to handle all of the radio requests.

As one dispatcher put it:

"When I first qualified seven years ago I had nine block operators working for me. People who needed something first called the block operator that controlled the territory where he was. So, the block operator screened a tremendous number of calls. Now all those calls come to my desk – whether it be radio or telephone. Since the block operators have been eliminated, all of the calls have been channeled to the dispatcher's desk, which has made routing trains almost like extra work at times. Frequently you have to tell people, 'no'. Frequently you have to put off a phone call, and let the guy on the radio keep calling, because if you don't stop and route the train it is going to be stopped there waiting for you, and of course on-time performance is a company priority."

Typically, while the dispatcher is attending to one request, other calls will come in on the radio. Of necessity, these calls get delayed in being answered. Dispatchers indicated that some people call again and again thinking that the dispatcher is ignoring them, when in fact the dispatcher is aware of them, but attending to someone or something else. This situation is mutually frustrating for both the dispatchers and the individuals trying to contact the dispatcher.

"The problem is I can have three different people all calling at the same time on different radio transmitters. If I'm answering one, the other two can't tell that I am on the line on the radio (because they are not within range of that transmitter), so they will keep calling and calling thinking I'm ignoring him." The problem is further exacerbated by the fact that there is too much traffic on the radio channels. A lot of communication on the radio channel that dispatchers are supposed to monitor (i.e., the road channel) is not relevant to the train dispatcher. The road channel is supposed to be reserved for communication between the train dispatcher, the train master and the engineer, and people who have to talk to the train dispatcher. However, now many other types of communication are conducted on the road channel that is not relevant to the train dispatcher. This includes train crews communicating among themselves, MOW communicating with each other, and passenger service related messages. This imposes additional cognitive burden on the dispatchers since they must listen enough to these messages to determine that they are not relevant. In addition, because of the heavy traffic on the radio channels, often there will be noise and interference on the channels making it difficult to understand what is being said.

Other sources of workload include the paperwork associated with issuing, revising, and canceling Form Ds. In any given day, a dispatcher can issue many Form Ds that have to be tracked, and cancelled when completed. At the end of the shift, the train dispatcher is supposed to let the next train dispatcher know of any active Form Ds. The actual process of verbally reading a Form D over the radio, waiting for the receiver to repeat it back for confirmation, and filling out the paperwork is a time consuming process.

Finally, there is substantial workload associated with computer interface management. These tasks involve entering data into the computer and manipulating the interface of the Centralized Traffic Control System. Specific interface management tasks include:

- Entering/changing train IDs. One dispatcher mentioned that if an error is made in entering a train ID, it could have repercussions all the way down the line across territories. Another dispatcher indicated that he wished that the page for entering train IDs only contained the list of trains in his territory. Now it contains all trains in the dispatch center territory. As a result, he has to scroll through four or more pages to find the ID for the train he is interested in. Further, IDs build up (temporary IDs are automatically assigned by the centralized traffic control system) by either the entry of actual trains on the track or by problems in track circuit. In addition, train IDs are regularly "lost" by the computer system requiring the dispatch to re-enter the ID.
- Unblocking a portion of track on the Centralized Traffic Control System computer is a time-consuming two-step process. The dispatch must first enter the request to unblock the portion of track on a graphic display and then go to a second screen on another VDT to confirm the request. This requirement is not only time consuming but it uses up valuable VDT real estate. Apparently, the Centralized Traffic Control System was originally designed assuming a different dispatcher organizational structure. The assumption was that there would be one person taking control actions and a second person providing approval.
- Acknowledging uninformative alarms adds an additional interface management task. The Centralized Traffic Control System computer regularly generates alarms that alert the dispatcher to conditions that are perfectly normal and that the dispatcher is already aware of. Nevertheless, the dispatch must acknowledge the alarm to clear it off the

computer screen. In one case, a dispatcher had 120 alarms that covered eight-and-a-half pages on his alarm summary screen. As a result, dispatchers have to periodically acknowledge large numbers of alarms in order to clear them.

#### 3.5.6 Summary

In summary, there are a number of factors that contribute to the difficulty of the dispatcher's job. These include:

- Demands on track use are high and the margin for flexibility can be low. Trains need to be within five minutes of schedule and there are limited routing options available.
- Predicting when a train will arrive or the length of delay can be difficult because it requires keeping track of the progress of multiple trains, some outside the area controlled by the dispatch center, and requires knowledge and consideration of multiple factors that can influence train speed.
- Workload, attention and memory demands are high.
- Attention demands associated with monitoring the radio channels and responding to radio requests are particularly high.

#### 3.6 Expert Strategies to Meet Task Demands

Dispatchers have developed a number of strategies that smooth the way for trains to pass through territories more efficiently, and satisfy the multiple demands that are placed on track use. Experienced dispatchers have developed strategies that allow them to anticipate requirements for changes to schedules and planned meets early to have time to take compensatory action. They monitor the wall panel overview, consult with other dispatchers, and "listen for" information on the radio that will allow them to track progress of train movement and get early indication of need for re-planning.

Below we describe some of the strategies used by dispatchers to cope with task demands. Not every dispatcher uses every strategy. The strategies are described to illustrate the types of skills required for the job of dispatcher. These need to be considered in the design of training as well as new displays and decision aids. Awareness of dispatcher strategies is important for designers of new aiding technologies from two perspectives. First, the strategies may signal problems in the dispatching environment that dispatchers are compensating for, and may suggest ideas for new aids that eliminate the need for compensatory strategies. Second, in introducing technologies, designers need to be careful not to inadvertently create conditions that disrupt the ability of dispatchers to utilize effective strategies.

#### 3.6.1 Off-Loading Memory Requirements

There is a great deal of detailed factual information that dispatchers need to take into account in making dispatch decisions. This information can be found in the Operating Rules manual, the train schedules, and various memos and bulletins that update and/or temporarily modify this information.

It is not easy to memorize all of this information. At the same time quickly locating relevant information from these sources can be difficult. Dispatchers have developed techniques to extract and organize key pieces of information in a more readily accessible form.

One example is what dispatchers refer to as the "Cheat Sheet" or "Dope Sheet". Cheat sheets are sheets that are prepared by each dispatcher that contain key information relevant to their own territory. Much of this information is extracted directly from the train time schedule, but is organized in a manner that is more directly useful to the dispatcher. These sheets tend to be highly individualized in their content and format. As an example, one dispatcher's "cheat sheet" contained lists of:

- interlockings and train stations specific to the dispatcher's territory and when the trains • are scheduled to arrive;
- streets with crossing gates and corresponding milepost;
- track sidings and the corresponding mile post;
- hotbox detectors and the corresponding milepost;
- list of communications and signals personnel and their corresponding communications • and signals number.

Having ready access to these types of information is important for rapid response to unexpected situations (e.g., a signal malfunction, an accident). The content of the cheat sheets provide clues to the kinds of information that dispatchers need in making dispatch decisions, and suggest that that information is not currently provided in a usable and quickly accessible form.

Another resource that dispatchers have developed to keep track of key information in a readily accessible form is the Desk File or Desk Book. The Desk File is a clipboard with sheets of paper attached. These sheets include formal memos issued, speed bulletins, track outage update forms as well as informal notes generated by the dispatchers themselves. The sheets are ordered with the most recent ones on top and the oldest ones on the bottom. This provides the dispatchers with a convenient way of keeping track of dynamic changes and updates to the status of the track and the rules of operation.

Examples of the types of information kept in a Desk File include:

- Supplemental bulletin orders in effect
- Temporary speed restrictions in effect
- Time table changes
- Notification of extra train moves
- Out-of-service notices (e.g., "Switch locking disabled to allow equipment access... track foreman has been notified")
- Inter-Office Memos from management clarifying policy and rules of operation (e.g. "when adverse weather conditions such as snow affect operations do not let freight trains • or work trains out until you know in advance that crossovers and switches are working properly")
- Memos from the rules department clarifying interpretation of rules
- Phone number updates

• Handwritten notes from dispatchers alerting to problems/providing tips (e.g., "You can prevent losing Eastbound ID's at a specific location [when bridge opens] by separating train in the ID table... Works for track 1 too.")

Dispatchers typically review the Desk File at the start of their shift as a way to bring themselves up to speed on the current state of the territory and operation.

#### 3.6.2 Anticipating and Planning Ahead

One of the key hallmarks of experienced dispatchers is that they have developed strategies that allow them to anticipate train movements and demands on track use and plan moves early.

#### Developing a "Game Plan" to Handle Scheduled Train Meets

Dispatchers work out the location of meets and passes for scheduled trains based on the train timetables and place it on their "cheat sheets." These sheets specify things like what track a train will be routed on (e.g., some tracks hold more cars than others do; certain stations can only be reached from some tracks). The dispatcher usually memorizes his own sheet, but if a new person comes in, it is useful for them to use.

Generally, these "game plans" are shared and coordinated among the train dispatchers (dispatchers on different shifts; on different days; as well as dispatchers on abutting territories). For example, it is desirable that the routing of trains on tracks be the same every day even though there might be different dispatchers on duty on different days. This requires coordination among the dispatchers. Currently, coordination of planned routes is now done in an informal, ad hoc way, using personal time.

### Maintaining the Big Picture - Monitoring Activity Beyond Your Own Territory

Dispatchers monitor train activity beyond their own territory. They keep track of where trains that will be entering their territory are and how late they are. As one dispatcher put it: "I need to keep an eye on what's coming at me. How late things are. Things could be coming at me out of order. If things are coming out of the "expected order" it will require significant planning."

Sources of information dispatchers rely on to keep track of train location and delays include:

- the wall panel overview for trains within the territory of control of the dispatch center;
- other dispatchers;
- the PC to access Information Reservation and Ticket System to keep track of trains that have not yet entered the territory controlled by the dispatch center;
- radio communication to keep track of trains beyond the dispatch center territory.

Monitoring beyond their own territory not only helps dispatchers anticipate when trains will reach their own territory, it also allows them to work cooperatively and help each other.

As one dispatcher put it: "You watch the train in the other territory. I've worked almost every desk, and I know almost all the moves in every desk, like a lot of guys do. So, if you see somebody has something wrong, you might say "Hey this guy comes first". I might catch somebody else and they might catch me. You say 'Oh yeah, jeez that's right!' Often times somebody might clear a signal ahead of time, not realizing that the westbound is going to come first. It is fairly common. It is not a problem; everyone helps each other out. You are always watching. It is the nature of the job."

#### Thinking Ahead/Cooperative Planning to Facilitate Train Movement Across Territories

Dispatchers have developed cooperative strategies to provide each other with look ahead, and facilitate routing beyond their own territory. They provide each other with status updates to support anticipation, they consult with each other when there are alternative routing options that may differentially impact the abutting dispatcher's territory, and they try to accommodate each other. Dispatchers will:

- Inform the adjoining dispatcher what track he is sending a train on (or will ask which track he wants it on) so that the dispatcher knows which track to expect a train on and therefore what signal switching will be needed (e.g., when going from two tracks to one track).
- Alert abutting territory dispatchers that there will be a change in the order in which trains will come into their territory (which may trigger re-planning of routes and meets); or in cases where there is a choice, will ask the dispatcher of the abutting territory which he wants first. If one train will need to turn around right away, the dispatcher will want that train first. An inexperienced person might not know to give you the choice.
- Work with adjacent dispatchers on moves to maximize efficiency. As an example, if a dispatcher needs a train on a particular track, and there is a high-speed crossover on an adjacent dispatcher's territory that would allow the switch to be made most efficiently, then the dispatcher will check whether the adjacent dispatcher can have the train crossover while still in his territory.

## Taking Advantage of the Radio "Party Line" Feature to Anticipate and Plan Ahead

Dispatchers have developed strategies to extract information from radio communication and/or actively seek information to allow them to anticipate delays and plan ahead. They actively monitor how the trains that are headed their way are running.

Dispatchers routinely "listen for" information on the radio channel that is not directly addressed to them but provides important clues to potential delays, problems or a need for assistance. As one dispatcher put it "after a while you kind of fine tune your ear to pick up certain key things." Examples include:

- Identifying when a train has left a station: The train conductor will generally tell the engineer "OK out of New London," by comparing the time to the scheduled departure you can compute the delay.
- Identifying equipment problems: By overhearing conversation between a train engineer and the mechanical department, the dispatcher gets early notice of malfunctioning train engines that will need to be replaced. In one recent case, there was a train with 500 or 600 people on it and a malfunctioning engine. The dispatcher had overheard the Engineer call the mechanical department and so began thinking about his options and anticipated the need to hold another train back for two minutes in order to minimize the delay of the train with the malfunctioning engine.
- Listening for/heading off potential interactions and conflicts: Dispatchers listen for commitments made by others that may impact activity in their territory. As an example, a train may request approval from the dispatcher of an abutting territory to go toward his territory, while the dispatcher may have already given someone else approval to move on the same track in the opposite direction. It's important for the dispatcher to catch that. In the words of one dispatcher "I have to make sure that I remember each thing because if I send one guy toward the yard and another out now you have two trains looking at each other and they can't move You can get yourself stuck so it is important to listen ahead."

The ability to listen ahead allows dispatchers to nip potential conflicts before they arise. In one case, a dispatcher overheard a request made by a train to a tower to come out of the yard. In his words "I know when someone is talking to South Bay tower, I know that sure enough South Bay is going to talk to me and I'm going to have to do something about it. So it is anticipation: getting ready ahead of time. Who can go when? Do I want to let him go now? Can the terminal dispatcher handle him now?" He checked with the terminal dispatcher, who was unable to take the train. He then called the tower to ask them to delay the train – all without ever having explicitly been asked.

• Listening for mistakes. An experienced train dispatcher will pick up key information that may signal a misunderstanding, confusion, or error. A case in point is a situation where a MOW person is working on the wrong track. It is easy for a MOW person, especially an inexperienced one, to become disoriented and work on track for which he or she does not have permission. In one case, a dispatcher overheard a flagman talking to his crew say "OK to come out of the lot at Endels." Endels was across the other side of live track. It was not the track the MOW flagman had requested to be blocked off and protected. The dispatcher immediately put signals to stop and called the MOW person to alert him.

#### Consider what can go wrong and plan for contingencies

Another hallmark of experienced dispatchers is that think about possible ways things can go wrong and plan for contingencies.

For example, in one case a dispatcher was asked by a foreman for permission to work on a long portion of track. The dispatcher gave approval. He commented at the time that one of the considerations in his decision to give approval was that there were sidings available he could quickly move the foreman to, if it turned out that the track was needed. In the dispatcher's words: "You always leave yourself an out. Don't back yourself into a corner. A big part of staying alive on this job (surviving on the job) is to keep yourself out of trouble by staying out of corners."

A second example that illustrates how dispatchers consider ways things can go wrong and plan for contingencies is a case of a freight train that requested to go through a dispatch territory to get to a yard. In determining whether to let it through the dispatcher said that he considered: "Do I have time to get the freight into the yard? If I can't get him into the yard, can I get the trains around him? In other words *what if* he has trouble with the switch which happens frequently at this yard... *it's a probability thing*, about once in every five times it fails and they get stuck there. How big is he? Is he going to hang all over the crossover and foul the adjacent track which is going to shut my interlocking all together?" These factors entered into his decision of when to allow the freight train to go and what track to route him on.

#### 3.6.3 Being Proactive

Not only have dispatchers learned to plan ahead, but they have also learned to be proactive, taking advantage of windows of opportunity to meet track demand.

#### Strategies to Take Advantage of Windows of Opportunity

Dispatchers will act proactively to take advantage of windows of opportunity that open up. For example, if a dispatcher knows that a MOW person needs some foul time (time during which track is taken out of service for use by MOW workers), and he sees a window of opportunity, he will call the maintenance-of-way person and offer some time. In one case, as a second example, a passenger train was delayed (held up in the adjacent territory). The dispatcher used the opportunity to tell a freight train that he could pass through, given that the window of opportunity had opened up.

#### **Proactive Strategies that Increase Communication Efficiency**

Dispatchers and train engineers also act cooperatively and proactively to increase communication efficiency between them, and facilitate train movement. As an example, train engineers are required to check with the dispatcher for messages before leaving a train station. If a dispatcher has the time, he will call the train engineer before he reaches the station to let him know that there are no messages, and that he can leave the station whenever he is ready. This will allow the train engineer to start the trip back in the other direction more quickly.

In turn, train engineers will sometimes act proactively to save the dispatcher time. For example, if a dispatcher sends a message over the radio directed at one train engineer, but it is also relevant to others, the others will call in over the radio acknowledging receipt of the message (e.g., "This is 601, I copied that"). This eliminates the need for the dispatchers to call them individually.

#### 3.6.4 Leveling Workload

Dispatchers work under externally paced, high attention demand conditions. Dispatchers have developed strategies to shift workload when possible from high demand periods to lower workload periods. They have also developed skills to perform multiple tasks in parallel.

#### Shifting Work to Lower Workload Periods

Dispatchers have learned to begin paperwork and bookkeeping duties during low workload period to avoid introducing workload bottlenecks later. Examples include:

- *Pre-naming a train* (i.e., entering it into the computer) before it enters the system to save time later. (Note if there is a change in the expected order trains are inserted this will create more work rather than less)
- Clearing routes/setting blocks in anticipation of needs. As an example, a dispatcher anticipated that a track car working on a stretch of rail would need to request an adjacent segment of track to be blocked off next, so the dispatcher put in the block before getting the call from the track car. As with other anticipatory strategies it can result in delays if unanticipated conditions arise (e.g., trains/track cars come through in a different order than anticipated).
- Giving "provisional authority". When someone comes in requesting a stretch of track to be blocked and the dispatcher determines that authority cannot be provided at that point in time but can be provided once certain conditions are met (e.g., a train gets through), the dispatcher can give provisional authority authority that goes into effect once specific conditions are met. He can begin the paperwork on his side and have the train engineer do the same, leaving blank the time the authorization is to go into effect. Later when the conditions for the authorization have been met, the dispatcher can call the person back and indicate that the authorization is now in effect. This saves time, and serves to level the workload since much of the paperwork is done at a time when workload is not too heavy, rather than later when it could be heavier.

Other related strategies to cope with high workload include:

- giving MOW foremen as much track as can be afforded all at once rather than in stages to avoid having to issue repeated track use authorization forms.
- giving authorization for track use "until further notice" rather than for a fixed length of time, so that if the MOW needs more time than anticipated and the time is available (e.g., there is no train that needs the track) the MOW can use the extra time without requiring additional paperwork.

## Performing Multiple Activities in Parallel

Another skill dispatchers have developed to cope with high workload is that they have learned to perform multiple activities in parallel. In particular they will often take control actions at the VDT (e.g., placing a block) while they are talking over the radio or phone (e.g., giving movement authorization). They will also write a Form D while they are issuing the Form D over radio or phone.

The fact that dispatchers have developed skills to handle multiple tasks in parallel has implications for both training and the design of decision aids.

With respect to design of decision aids, as new modes of information transmission such as data link are considered, it is important to remain sensitive to the impact of the proposed change in the mode of communication on the relative distribution of workload in the visual vs. auditory channels. Right now dispatchers can listen to the radio (auditory channel) while they are taking action on the VDT screen (visual channel). It is important to be careful that attempts to off-load the audio channel, for example using data link technology, do not result in an overload of the visual channel.

With respect to training, the ability to handle multiple tasks in parallel is a skill that requires a lot of practice to develop. It requires each of the individual tasks to become sufficiently automated that multiple tasks can be performed simultaneously. The process of building up these skills was expressed best by one of the dispatchers: "You are listening to the channels on the monitor, talking to someone else on the phone and routing a train at the same time. It takes a lot of practice. You have to achieve a certain level of proficiency at each of the tasks individually to be able to think about putting them all together. After a certain amount of time, you do it automatically."

### 3.7 Suggested Improvements Provided by Dispatchers

This section describes some of the suggestions that dispatchers made for ways to facilitate dispatching. Some suggestions involved application of advanced technologies and development of improved displays. Some of the suggestions were for improvements to training. Finally, some of the suggestions were for changes in work practice. Generally, the suggestions accorded well with the conclusions drawn by the author from the field observations and interviews.

#### **3.7.1 Enhanced Information Displays**

Some of the suggestions of dispatchers involved improving the information provided in the computer system displays.

### Actual Position/More Precise Indication of Train Position

One of the suggestions that was repeatedly mentioned was to provide more precise information on train position. Currently, the exact position of a train in a block and progress of a train within a block is not known with any precision. A train can be anywhere within a five mile stretch of

track or even stopped and the display looks the same (the stretch of track is color coded to indicate occupied). More precise information on train location would be useful in: • Estimating delays and projecting how long it will take a train to reach a destination

- Making decisions regarding giving foul time to MOW workers. For example, currently, there is no way for a dispatcher to know if a train has already gone by a portion of track (within a block) that a MOW might want to work at. If the dispatcher could know train • position with more precision then he would know whether the train has passed the location in question and could make the track available for other uses.
- Responding more quickly and efficiently to emergencies. As one dispatcher put it "If you have a five-mile block with one or two grade crossings in the block and get a report that there has been a grade crossing broken, or there is someone on it, it is useful to know whether the train has passed it or not. If you could click a button on the computer and find out exactly where the train is and whether it has passed that crossing it would be very useful...If you are told that there is someone lying down on mile post 171, you want to know if the train has already gone by. You're trying to call that train, but if you could quickly look up in the computer and find out that train has gone by, then you don't have to panic. You are diverting all your energies to find out where this train is but the computer could generate that down to a few feet.

### Indication of Train Speed Judged Less Useful

There was mixed reaction with respect to whether providing instantaneous indication of train speed would be useful.

Some dispatchers felt it would be useful to help them determine whether trains were maintaining track speed and to be able to better anticipate whether a train would reach the station on time. It would also be useful to detect cases where trains were going too fast for track conditions. A recent instance was noted where a train was going too fast and crashed. The dispatchers were criticized for not catching the excessive speed, but given the existing computer interfaces it is not easy to determine train speed.

Other dispatchers felt that instantaneous train speed would not be particularly helpful in estimating delays and projecting the time to reach a destination. They were also concerned that train engineers might not like to have their speed so closely monitored.

#### 3.7.2 Shift Paper Resources to Electronic Media for More Rapid Access

There were several suggestions made by dispatchers to transfer documents that are currently in paper form to computer form for more ready access.

#### Specific documents mentioned were:

- Track charts. The ability to visualize the physical characteristics of the track and the surrounding landmarks was considered very important. It was viewed as particularly important in trying to understand what locations MOW workers were referring to when they called in asking for foul time. As one dispatcher put it: "It is a safety issue to know exactly where the guy is. "This is where I am standing. This is the track that I am going to be obstructing." Visualizing the interlockings is key. These are the worst things that are drawn out of scale on the computer displays. If I had a visual of the interlocking, I could know what someone meant when they said 50 feet from the interlocking or 100 feet west of the switch. Right now can't tell where that is. On the display, it is nowhere near drawn to scale so relying on memory. It would be useful to have a drawn-to-scale reference map."
- Street maps overlaid on track charts. Track charts show streets over the railroad or under, but not side streets. It is important to know the side streets to guide emergency vehicles. As one example, there was a person that was struck on the rail. The dispatcher knew where the train was stopped on the rail, but didn't know the location of side streets to direct the firemen. A dispatcher indicated that he kept his personal copy of a city map to help him understand his territory. It would be useful to be able to quickly call up information on streets surrounding the track on the computer.
- *Desk File.* The desk file contains track status updates, speed bulletins, and rule modifications that impact train routing decisions. It would be useful to be able to access that information more readily.
- *Electronic rule book.* Similarly, the operating rules contain hundreds of very detailed rules that govern train movement and track use. It is not possible to memorize all of the rules and it is difficult to retrieve a particular rule when needed. One dispatcher pointed out that it would be nice if you could go to the computer and type in a term and retrieve the applicable rule. (e.g., flat spots on wheels).

#### 3.7.3 Planning/Scheduling Aid

One suggestion that was mentioned by the superintendent of the dispatch center was a planning/scheduling aid that could be used to support planning unscheduled maintenance activities and train reroutes. This tool would be of primary benefit to management personnel who often are faced with requests for extended track outages for unscheduled maintenance work in the medium-term future (e.g., 8 to 12 hours in the future).

Management personnel get requests for extended track outages for unscheduled maintenance work. For example they may get a call from a MOW foreman asking "We need to do some work tonight how much time can we get?" The people asked, have to look at train schedules, string lines, and track outages and determine the answer manually. If there were a software program where the person could enter the proposed track outages (e.g., take block of track out of service) and have computer show consequences of the actions (e.g., show the impact on train routing and train delays) it would be helpful. Dispatchers have less direct need for this type of planning tool because they are more familiar with the train schedules associated with their territory and the requests they generally deal with are for activities in the immediate future (e.g., within the next hour or two). However, the tool might be useful for new dispatchers, or for cases where the dispatchers are asked for foul time four or five hours in advance.

The planning tool might also be useful in helping dispatch center staff deal with complex train routing problems that go across the territories of multiple dispatchers. For example, there are situations such as trains that are chronically late, that requires an adjustment to the routing assumed by the preplanned schedule based on the train timetables. Developing an optimal solution for dealing with the chronically late train might best be handled by considering the train routing across dispatch territories rather than by having each dispatcher deal with the problem from the perspective of his or her own territory.

Finally, the tool would be a useful aid as a "what if" tool. Managers are responsible for reviewing situations where trains had significant delays. Each morning a meeting is held to review train delays. A tool that would help the staff ask "what if" questions such as "what would have happened if train A had been held back and let train B go?" would be a useful aid.

#### 3.7.4 Message Board

Another suggestion was to provide a dynamic computer-driven message board display as an extension to the wall panel overview. This would be used to post operational information updates such as upcoming track outages and special train moves. This would provide a shared-view display that could be seen by all the dispatchers, providing a common frame of reference on upcoming events that impact train routing. It could also be used to alert dispatchers to different levels of urgency in the dispatch center (e.g., if there is an emergency at one of the dispatcher territories). Announcing an emergency level would alert the dispatchers in the other territories to the problem and the need to minimize distractions and support the dispatcher with the emergency.

#### 3.7.5 Shifting Some Radio Communication to Other Media

There was general agreement that there was too much communication over the radio and that some of the types of communication that dispatchers currently conduct over the radio do not lend themselves well to that media. Several suggestions were made for shifting some types of communication to other media.

#### Gracefully Transitioning from Radio to More Private Communication Channels

One of the main advantages of the radio is its broadcast capability. Calling someone on the radio is an efficient way to quickly get a message to someone when you are not sure of his or her location or have ready access to his or her phone number. However, it is not a good medium for conducting extended conversations that involve detailed descriptions of locations or instructions. As one dispatcher put it: "Detailed instruction is tough on the radio. In one case, there was a flagman calling in looking for foul time on one of the tracks, and dispatcher wasn't sure whether the flagman knew where the location was that they were agreeing on. The dispatcher would have preferred to ask the flag man to switch to a phone line so that he would find out exactly where the flag man was. On the radio you say ten feet west of this, of that, you get cut, the flagman is not really sure of himself, the dispatcher is not sure what is going on. On a phone, you can narrow it down right away and you are not under the same kind of time pressure. On the radio, you are reluctant to tie up the communication line. Also, it is embarrassing for a MOW to say on the radio that aren't sure where a location is or aren't sure of instruction. On the phone one can discuss things at length without the same time pressure or interference as on the radio."

One solution that several dispatchers suggested was to develop a technology that would allow a dispatcher to gracefully shift from the radio channel to another media (e.g., a portable cell phone). The idea would be to take advantage of the ability of the radio to catch someone's attention and then shift to another media such as a cell phone to conduct more extensive communication. This concept, coupled with the suggestion provided by other dispatchers to provide visualization aids to aid dispatchers and MOW personnel in discussing the exact location where maintenance work is to be conducted would seem like an idea that would have positive safety implications.

#### Transmitting Messages and Authorization Forms Over Electronic Media

Several dispatchers mentioned that Form D authorization forms that are currently read by the dispatcher and then verbally acknowledged by the receiver over the radio could be more effectively transmitted electronically. Electronic means include technologies such as fax as well as computer technologies that would display the information on a computer screen.

The advantage of electronic transmission is that the receiver would have the information visually in front of him. This would reduce the amount of time required on the radio to issue a Form D, and would reduce potential errors resulting from oral communication over the radio.

Messages and authorization forms that dispatchers mentioned would be useful to shift to electronic media include:

- Form Ds
- Blanket orders such as speed summary bulletins and supplementary bulletins.

With respect to messages that are blanket orders to be disseminated to all train engineers, the shift to electronic media would have the added advantage that the dispatcher could transmit the information to everyone at once. Currently the dispatcher has to relay the information by phone or radio to the trains one by one. With a computerized system, the dispatcher could transmit the message to everyone with one keystroke. The train engineers could then read the information when their workload permitted it and then send an electronic acknowledgement. This system would contribute significantly to a reduced workload on the part of dispatchers and would allow

the train engineers to more effectively manage their workload by allowing them to shift reading of messages to lower workload periods.

It was pointed out that some of these concepts are already being implemented or are in the planning stages. For example, it was indicated that some railroads already use fax to transmit messages and Form Ds.

#### Providing a "Call Back" Capability

It was repeatedly pointed out that train dispatchers are overloaded so they often are unable to respond immediately when a train engineer or MOW person calls. This frustrates the caller and sometimes results in a vicious cycle of the person calling and calling (to get the dispatcher's attention) and the dispatcher becoming more and more frustrated with the caller because it is just adding to the background noise on the radio and not allowing him to concentrate on the particular task he is focusing on (e.g., he is speaking to someone else on the phone). It was suggested that if there were a way to acknowledge receipt of a radio call (without taking the call), and having the computer automatically generate a "call back" list, it might alleviate the problem of callers feeling a need to repeatedly call back.

#### 3.7.6 Increased Automation

One suggestion was to consider implementing automatic train stop and speed control based on the authorities issued electronically to the train (e.g., speed restriction summaries, form Ds, information on tracks out of service).

While there were suggestions for increased automation there were also appeals by several of the dispatchers for caution in how automation was introduced. The concern was that while the automation might reduce some sources of workload, the scope of responsibility might go up so that the total workload would go up rather than down. As one dispatcher put it:

"I'm almost afraid that if they give the computer more work, then they will try to give us more work. If the computer does this much, we are going to give you this much more territory. If the computer is helping you, then you can have another 50 miles more track. I would say forget the computer I'll keep my track as it is. I don't want that much help that they say the computer is doing all your work you are going to take 120 miles of track now."

"We have already seen computers. There used to be tower block operators, now they are all gone. What used to be the work of 20 men, is now the work of one man. That's harder in a lot of ways because you used to have your eyes and ears out there, the block operator used to be your eyes and ears. They would help you in a lot of ways. You could catch them doing something wrong. They could catch you doing something wrong. They could make a suggestion. You don't have anyone making a suggestion now you are by yourself. It was a lot of help to have those extra people out there to help you make good decisions – now you are left on your own to make all decisions good or bad." The point being made by the dispatcher seems valid. In automating the role of the block operators, the focus was on the physical tasks that the block operators did (e.g., manually controlling interlocks). The support of cognitive activities that block operators provided the dispatchers (e.g., fielding phone calls, alerting dispatchers to complex situations, suggesting moves) was not addressed. As a result, the cognitive workload of the dispatchers went significantly up when the block operators were phased out.

#### **3.7.7 Work Practice Improvements**

Several of the suggestions made by dispatchers for ways to improve dispatching involved suggestions for improvement in work practice.

One suggestion made by a dispatcher is that the process of going from a train timetable to a "game plan" of exactly how the trains will be routed and where the meets and passes will be should be a more formal process. It was suggested that a team of experienced dispatchers be allowed to work on an "overall game plan" that would address train movements across territories, across shifts, and across days. Right now, the dispatchers are given the schedule and equipment swaps and are expected to work out the details, individually, on their own time. They are not given the time to coordinate with other shifts and abutting territories.

It was also pointed out that dispatchers have information that would be useful to incorporate into the basic schedule. For example, dispatchers know that some trains may be chronically late (e.g., even on its best day it is two or three minutes late). Every time there is a schedule change, it would be useful if a couple of the experienced dispatchers were allowed to review it and provide input ahead of time.

It was stressed that dispatchers be given dedicated time to work on these plans. Right now they are asked to do it on their own time, or as time allows as they are performing their dispatching duties, and that is difficult to do.

Finally several of the dispatchers raised a concern regarding the practice of requiring dispatchers to be continuously on shift for 8 hours without any provisions for breaks or lunch. Lunch is to be taken at the desk. They felt it would be desirable to have a floater in the office that would cover a desk if someone needed to get up for a break or a lunch. Comments made by dispatchers included:

"If a dispatcher has to leave the desk (e.g., to go to the bathroom; or a break to get clear thinking) there is no relief person. As a result, you can get a backlog of moving trains. Before there was a tower operator making the ordinary moves of trains and now the dispatcher has to do it. If you get up from the desk for more than two minutes there will be someone waiting. Similarly, if a dispatcher is not feeling well, the person has to keep dispatching until someone comes in to cover the territory. A floater dispatcher or relief person would be good to have."

A particular concern that dispatchers raised was that if an emergency arose while the dispatcher was away from his/her desk (e.g., to go to the bathroom) there might be no one available to respond immediately.

#### 3.7.8 Training

There was general consensus among the dispatchers interviewed that the current training process for dispatchers had room for improvement.

In the past train, dispatchers tended to come from the ranks of tower block operators. There used to be a minimum of five years of block operator experience to become a dispatcher. The tower block operator would get relevant experience because the dispatchers would delegate simple dispatching activities to them.

Now dispatchers are recruited "off the street". They get approximately eight weeks of classroom training where they learn basic terminology, facts, and rules of operation. They also get two weeks of training on a simulator of the Centralized Traffic Control System computer displays where they learn to manipulate displays and take control actions. The bulk of the skills involved in dispatching are expected to be learned from experienced dispatchers in apprenticeship mode. Following the two weeks of computer training, they are "posted" with an experienced dispatcher for a period of six to twelve weeks. They sit at the desk next to the experienced dispatcher who explains to them the job as time permits. They are also sent on field trips where they have the opportunity to ride on a train where they can speak with the train engineer and learn the territory visually.

Dispatchers expressed concern that given the heavy workload of the job they were too busy to be able to provide the new dispatcher trainees with the level of explanation and experience that was required for them to learn the job efficiently.

Dispatchers suggested that more use could be made of the simulation facilities to expose the trainees to complex dispatching situations so that the trainees can develop the knowledge and skills required to handle these situations. As one dispatcher put it:

"I think they need to go into some kind of simulation for quite a long time, not two weeks on Centralized Traffic Control System training. That is not the simulation they need. They need real time. They need to get hammered by fake foremen, track cars showing up. Give them realistic situations for six months and see if they can deal with it. Real busy situations: computer system failures, hurricanes, washouts, the whole thing. Give them the whole aspect. Don't give them two weeks on a fake thing and make it seem like this is what it is all about."

"You could do it right in the Centralized Traffic Control System simulator. You can create a foreman simulator voice. I think they need the whole aspect of it. I know you have simulation now in the Centralized Traffic Control System simulator where trains pop up, but that is just traffic. That's just punching A to B. That is real simple. I think they need the whole aspect of it." "A disabled train, a fatality. What do you do? What happens when someone gets hit by the train? Some day you are going to have to deal with it. Brand new people off the street, they may not know that if you hit somebody on mainline 1, then you better have mainline 3 and mainline 2 protected. They may not know that. It is things like that that are scary and it is not their fault. They just don't have 'the know how'. And if they had six months of simulator training and learning the job, some of them may decide its not for them, and some of them may really come away with a whole new appreciation for the job. I think the real problem is that they don't appreciate what they really are doing. They don't have the real feeling, the understanding of what really is going on out there. It is easy to look up at this board and see it is like a computer game. It is not a game. It is very serious."

The above quote from a dispatcher eloquently lays out the training issue. The current simulator training serves only to familiarize the dispatcher trainees with the mechanics of manipulating the computer interfaces and taking control actions (e.g., how to clear a route, how to input a block). It doesn't provide the dispatcher with experience in making complex routing decisions (What route to clear? What factors to consider in identifying a route?). Those complex decision-making skills are expected to be learned in apprenticeship mode from experienced dispatchers. The difficulty is that the experienced dispatchers are busy and are not always able in real-time to explain the rationale behind their dispatch decisions. Also, in any given six-week period of actual operation it is not possible to experience the broad range of situations that dispatchers need to learn about and cope with. A training simulator where dispatcher trainees could be systematically exposed to gradually more complex simulated situations would be a useful complement to the existing training process.

While the details of the training program described above may be specific to Dispatch Center 1, the general issues raised regarding dispatcher training are likely to be broadly applicable across dispatch centers. In many cases, classroom and simulator time is used to train the rules and mechanics of train routing. Decision-making skills are learned in apprenticeship mode. More use can be made of simulators to teach cognitive and decision-making skills more efficiently and effectively.

海县 化油油油 计分加分词 网络小麦属 The second s 11、14年後、16月11日1日1日、17月1日の日本市場開始合 en andere difere président d'anté a construir parties present and the fight for the second second  $\mathrm{eff}_{\mathrm{eff}} = \{1, 2, \dots, k\}$ ana ana ang kalang pang kana na kana n Bang pang kana na kana n She and the second first second second  $-\partial t e^{-i\omega t} = e^{-i\omega t} \partial t e^{-i\omega t} \partial$ with the first of the second the second s 法律证据 化乙基基苯乙二乙基乙基 and service of particular to the first state of the a sector and the sector of the the stand of the transferred

54

### 4. Discussion

The results of the preliminary CTA reveal that dispatching is a cognitively demanding task that depends on the ability of dispatchers to monitor train movement beyond their territory in order to anticipate delays. The dispatcher must maintain broad awareness of activities in their territory, balance multiple demands that are placed on track use, and make rapid decisions regarding train routing and track use.

The ability to perform these tasks depends on extensive knowledge and cognitive skills that are built up through experience. Dispatchers have developed a variety of strategies that smooth the way for trains to pass through territories safely and efficiently and satisfy the multiple demands placed on track use. These strategies include techniques to off-load memory requirements, techniques to extract information about train movement and track activity to support anticipation and planning, strategies that allow them to act proactively, taking advantage of windows of opportunity to satisfy the multiple demands that are placed on track use and strategies to level workload.

Many of these strategies depend heavily on communication and coordination among individuals distributed across time and space. One basis for coordination is the use of radio as a communication device that provides for a shared frame of reference. The ability to "listen in" on communications directed at others that have a bearing on achievement of your own goals and to recognize when information in your possession is of relevance to others and broadcast it, are important contributors to efficient management of track use.

With the advent of high-speed trains, the cognitive demands and workload will increase further. Understanding the sources of cognitive demands that are imposed on dispatchers and the strategies that dispatchers have developed to cope with these demands can suggest ways to improve performance through training and/or the introduction of new technologies that reduce cognitive complexity so as to increase the safety and efficiency of railroad operations.

The results of this preliminary CTA suggest ideas for the application of technologies such as advanced computer displays, decision aids, and data link communication to improve train routing safety and efficiency (e.g., Ditmeyer and Smith, 1993). They also have potential implications for selection and training of new dispatchers (Reinach, Gertler, and Kuehn, 1997).

In the following section, we discuss the potential implications of the results for development of:

- advanced displays and decision aids
- data link technology
- new forms of training

We conclude with some ideas for future research that are suggested by and built upon the findings of the preliminary CTA.

#### 4.1 Implications for Advanced Displays and Decision Aids

Section 3.7 described a number of suggestions for how new information, visualizations and decision aids could be used to support dispatcher decision-making. These suggestions fell into several categories:

- ways to enhance the ability of dispatchers to track train progress and anticipate train delays;
- ways to help dispatchers more readily access the detailed information that affect train routing and track use decisions;
- ways to help dispatchers visualize the physical layout of the track and surrounding geography;
- planning aids for dynamically identifying train routes and establishing meets and passes.

With respect to ways to help dispatchers track train progress, there was general consensus that more accurate information on train location and train movement would be useful. This would help dispatchers better anticipate train delays, as well as manage track use more efficiently. The value of providing instantaneous indication of train speed is less clear.

One of the findings of the study is that dispatchers track train movement beyond their own territory, and in some cases beyond the territory managed by the dispatch center. In creating displays to support dispatchers in tracking train location and movement it will be important to clearly define the range within which dispatchers need to be able to track trains that will eventually be entering their territory.

With respect to helping dispatchers access detailed information relevant to train routing and track use decisions, the results of the preliminary CTA revealed that there are many sources that contain information relevant to dispatch decisions. Examples include the operating rules, train timetables, speed bulletins, track outage schedules, policy updates, phone numbers, contents of the desk file. This information is currently accessible only in paper form and dispersed in many separate documents. As a result, dispatchers cannot easily refer to these documents in making real-time dispatch decisions and must rely on their memory of the document contents. If these documents were converted to electronic form and cross-indexed in such a way that information relevant to particular dispatch decisions could more readily be accessed, it would better support dispatch decisions.

With respect to helping dispatchers visualize the physical track and surrounding geography, the CTA results revealed that many dispatch decisions depend on having accurate knowledge of the physical layout of the track and surrounding geography. Dispatchers stressed that this is critical to maintaining the safety of personnel working on the track as well as enabling dispatchers to effectively coordinate response in emergencies. Currently, the computer displays of the track are schematic representations that are neither sufficiently accurate nor detailed enough to support dispatchers in visualizing the physical track. It would be useful to add displays to the computer system that would provide more accurate visualizations of the track and surrounding streets. For example, it would be useful to have a drawn-to-scale view of the track with accurate positioning of the interlocks that could be electronically called up on the CRT. It would also be useful to

have a street map overlay on the track display that would show accurate representation of side streets (e.g., for use to guide emergency personnel). One other useful idea would be to provide a similar display capability to personnel working on the track (e.g., on a handheld computer) to insure a common understanding of the specific portion of track that the dispatcher is giving permission to foul.

Another useful category of decision aids to pursue is planning aids for dynamically identifying train routes and establishing meets and passes. As the preliminary CTA revealed, unplanned events pose the greatest challenge to dispatchers. Dispatchers could clearly benefit from decision aids that would help them manage unplanned events more effectively.

A planning aid would be useful for the sort of longer-range planning (i.e., several hours to several days in advance) that is performed by dispatch center management who routinely are faced with requests for track outage or scheduling of special trains. It might also be useful for new dispatchers still learning the job.

While a tool for planning routes for the medium term (i.e., several hours to several days in advance) may be feasible, developing a real-time planning aid is likely to be more technically challenging. As the CTA results revealed, predicting train delays involves lots of knowledge of the specific situation (e.g., time of day, weather, state of the track, behavior of passengers, characteristics of engineer) that may not be easily taken into account by a planning tool (Roth, Malin and Schreckenghost, 1997).

## 4.2 Implications for Data Link Technology

There was a clear consensus that the radio channel is now overloaded and that there is a need to off-load some of the communication onto other media. Further, there was clear indication that the radio is not well suited to some of the types of communication that are now conducted on it. For example, long dialogues intended to convey detailed information, such as exact location, are best conducted on a more private channel. These long dialogues would benefit from the availability of visual graphics to provide a common frame of reference and avoid misunderstandings. Similarly, reading aloud and then repeating back complicated Form Ds ties up the dispatcher and the person receiving the Form D longer than necessary and is error prone. Data link technology provides a vehicle for taking information that is now passed over the radio and transferring it over data lines instead (Ditmeyer and Smith, 1993). This means that information that is currently communicated orally over the radio could be presented visually on a computer display instead. This has clear benefits for certain types of information.

At the same time the results revealed the importance of the "broadcast/party line" aspect of radio communication that provides a shared frame of reference and allows dispatchers and others working on the railroad to anticipate situations and act proactively. Careful attention should be paid to preserving this critical feature of radio communication in an attempt to off-load radio communication to other media (Billings, 1997; Roth, Malin and Schreckenghost, 1997)<sup>13</sup>. Table

<sup>&</sup>lt;sup>13</sup> There have been several instances where attempts to switch communication away from radio have had negative consequences because the new communication media lacked the broadcast feature of radio transmission. As an example, the Army installed cell phones in tanks and communication that was previously conducted over radio was

6 lists some of the dimensions that should be considered in assessing what communication to shift off the radio and the most appropriate mode of presentation.

#### Table 6. Dimensions to Consider in Shifting Communication Off the Radio

- Auditory vs. Visual:
  - Auditory is more ephemeral (relies more heavily on short-term memory)
  - Provides a second channel (in addition to visual) enabling parallel activity over the auditory and visual channels
- Open vs. Private:
  - Radio has a party line aspect that allows others to overhear conversations this allows for:
    - Catching errors
    - Look ahead picking up information primarily intended for others but that is relevant to you and allows you to plan ahead.
    - Making it known to everyone that you are already occupied (and therefore cannot take another call).
- Real Time vs. Off-set in time: [event paced vs. self paced]
  - Radio messages arrive in real time and have to be attended when they arrive or they are lost. Other media allow the receiver to attend to the message during lower workload period.
- Natural Language vs. Graphics vs. Restricted Syntax Codes:
  - Radio messages use somewhat stylized natural language which has the advantage of being expressive (can say virtually anything -- are not limited to predefined response categories) but:
    - More prone to errors resulting from linguistic ambiguity or acoustic confusion.
    - Awkward for communicating information that is more accurately communicated graphically (e.g. location on a map).
- Broadcast/Diffuse can reach many people at once with the same message and don't have to identify a specific phone number to get a specific person, and don't get a busy signal (except for when radio mute/off or when signal poor will get the message) can send messages out "to all concerned".

### 4.3 Implications for Selection and Training

In the past, train dispatchers tended to rise from the ranks of tower block operators. The tower block operator would get relevant experience because the dispatchers would delegate simple dispatching activities to them. Further, since new dispatchers were recruited from the pool of block operators, management already knew a lot about the individuals and their capabilities, when they recruited them. Similarly, the individuals applying for dispatch positions were already familiar with the job and so were in a good position to know whether the position would suit them. In those circumstances, formal selection and training procedures were less of an issue.

Currently there is a growing trend to recruit dispatchers "off the street". They get some classroom training where they learn basic terminology, facts, and rules of operation (Reinach, Gertler, and Kuehn, 1997). They also get some simulator training where they learn to manipulate displays and take control actions. The bulk of the skills involved in dispatching are

switched to point-to-point cell calls. The reported consequence was that tank personnel "lost the battle rhythm" because they could no longer overhear communication between others. There are now attempts to reintroduce the "party-line" aspect to communication by creating phone conference capability among tanks, but that has proved to be a clumsy "fix".

expected to be learned from experienced dispatchers in apprenticeship mode. Apprenticeship, while an effective approach to training, is not necessarily the most efficient way to build up the knowledge and skills required to make effective dispatch decisions. An apprenticeship approach to training is particularly challenging in environments such as dispatching where the real-time workload demands are high, making it difficult for dispatchers to provide the level of explanation for making decisions that is required to support developing equivalent decision-making skills in trainees.

Interviews with dispatchers and dispatch center management suggested that there might be some value in exploring ways to augment the current dispatcher selection and training process.

The current selection process relies primarily on interviews. It may be possible to develop some objective tests that in combination with interviews would result in an improved selection process. For example, based on the preliminary CTA it appears that the dispatcher's task requires visual-spatial reasoning and spatial manipulation. Dispatchers are required to project train movement in time and space and to visualize where work is to be conducted on track. Questions that require visual projection include:

- When and where will trains meet?
- Which train is likely to pass through first?
- Where on the track is the MOW foreman asking foul time on?
- Can I squeeze an activity in the window available (e.g., a freight train, foul time)

It may be possible to develop tests that tap this type of spatial reasoning that correlate well with some aspects of dispatch performance. At this point, this idea is purely speculative. Significant more research would be needed to explore the link between spatial reasoning and dispatch performance (if any) and to develop a predictive test.

With respect to training, it may be possible to develop simulator-based training to augment the apprenticeship training to more rapidly bring new trainees up to a high level of performance (Mumaw, Swatzler, Roth and Thomas, 1994).

The training on a simulator of the Centralized Traffic Control System could be expanded to provide more practice on the cognitive and decision-making skills required to handle complex dispatching situations. Currently, dispatchers are given very simple exercises on the Centralized Traffic Control System simulator that are intended to teach the trainees the mechanics of how to use the computer system (e.g., how to bring up a display, how to acknowledge an alarm, how to clear a route, how to enter and remove a block). The simulator is not used to teach decision-making skills. More use could be made of the simulation facilities to expose trainees to complex dispatching situations so that the trainees can develop the knowledge and skills required to handle these situations. Examples include cases where there are switch failures, extra trains, trains with long consists, and train derailments.

Section 3.6 describes some of the types of knowledge and decision-making skills that underlie expert dispatch performance. Currently, these types of knowledge and skills are developed from experience. It may be possible to accelerate the learning process through systematic exposure to

training scenarios on a simulator that exercise those knowledge and skills (Mumaw et al., 1994). Examples of skills that need to be developed that might benefit from simulator training include:

- Strategies to support anticipation
- Strategies to maintain broad awareness
- Cooperative strategies to maximize route efficiency
- Strategies for anticipating problems and planning contingencies
- Strategies for leveling workload
- Strategies for performing multiple tasks in parallel.

Training could be more focused on building up these specific cognitive skills and expert strategies. The skills could be developed by providing progressive experience and practice in handling complex scenarios that require applying those skills in a simulator environment. Some examples of these cognitive skills and sample scenarios are listed in Table 7.

# Table 7. Examples of Cognitive Skills and Sample Scenarios that Could Be Used on a Simulator to Exercise them.

#### Maintaining the big picture:

An inexperienced person is subject to tunnel vision. They focus on an important move and lose track of the other things that are going around.

Scenario: There is an important train that is heading east but won't reach the territory for a half-hour. Meanwhile, there is a train heading west that is slowly moving toward the territory and will reach the dispatcher's territory first. Does the dispatcher recognize the need to clear the train going west first or does the dispatcher focus prematurely on the important eastbound train?

#### Looking for efficient moves beyond your own territory:

Dispatchers need to work with adjacent dispatchers on moves to maximize efficiency. Scenarios can be created to determine whether dispatchers can recognize a way to make a move more efficiently beyond their own territory.

Scenario: A train needs to get on track 2, but the crossover on the dispatcher's territory is a slow. The train is delayed and needs to make up time. There is a faster crossover on the abutting dispatcher's territory. Does the dispatcher recognize this and ask the abutting dispatcher to cross him over onto track 2 before sending the train into the dispatcher's territory?

#### Considering what could go wrong and prepare contingencies:

A characteristic of an experienced dispatcher is the ability to look ahead, anticipate potential problems and plan contingencies.

Scenario: A freight train with an extra long consist requests a move through an interlocking into a yard. There are two scheduled trains coming to the same interlocking: one from the east and one from the west. In deciding whether to let the freight train through does the trainee consider whether time is available to get the train to the freight yard before one of the passenger trains comes through? Does the trainee consider the possibility of the freight train getting stuck at the interlocking and fouling the adjacent track (because of its length it hangs over the crossover blocking movement in both directions) in selecting which of two tracks to route the train on?

#### 4.4 Future Research Directions

The CTA we conducted was intended to be a preliminary investigation of the cognitive demands of train dispatching. It was not intended to be comprehensive or fine-grained. The objective was to provide a first, broad-brush overview of the train dispatching environment, the cognitive demands placed on train dispatchers, and the strategies that experienced dispatchers have developed in response to those demands.

The primary goals of the study were (1) to demonstrate the methods and value of CTA analyses, and (2) to produce initial results to help guide future, more focused, research and development programs aimed at improving dispatching. In many ways this study has just "scratched the surface" in terms of what we know about the dispatcher's information processing and decisionmaking. Its primary contribution has been to highlight the major sources of cognitive demands of train dispatchers and the opportunities for more effective support.

Future research, targeting particular aiding approaches (e.g., cognitive skill training programs, dispatcher selection processes, data link technologies, new visualizations, advanced decision aids), will require more narrowly focused, in-depth, CTAs. For example, we still don't know the detailed organizing principles by which dispatchers store and retrieve information. If we were to develop a model of how dispatchers make decisions that guide how they allocate track or determine train movements, we would need more information. This type of model would be useful in developing cognitive skill training programs, as well as real-time planning aids.

There are a number of future research directions suggested by the present study. One direction is to pursue one of the aiding approaches that were identified in the study. One promising candidate is to develop simulator-based training programs for training the types of cognitive skills that expert dispatcher's displayed. Other good candidates are to develop one or more of the decision aiding concepts described in sections 3.7, 4.1, and 4.2.

Other fruitful directions include broadening the range of Dispatch Centers that are studied. This study primarily focused on one Dispatch Center that primarily handled passenger trains. A second Dispatch Center that handled freight trains was visited, but the focus was on re-assuring ourselves that the broad-brush findings observed at Dispatch Center 1 held for Dispatch Center 2. Additional studies that explicitly explore the cognitive demands that arise in handling freight operations that don't arise with passenger train operations would be valuable. It would also be valuable to contrast operations at dispatch centers that vary in level of automation and interface technology to understand the impact of alternative technologies on dispatcher cognitive demands and performance. One of the striking differences in dispatcher performance observed between Dispatch Center 1 and Dispatch Center 2 related to the fact that Dispatch Center 1 had a large wall panel overview of the dispatch territory whereas Dispatch Center 2 did not. This appeared to strongly influence the communication patterns among dispatchers at the two Dispatch Centers. This unexpected finding highlights the importance of interface technology on Dispatcher cognitive performance. Studies that explicitly explore the impact of display technology on dispatcher cognitive performance may yield valuable insights for guiding future interface development.

Another unexpected finding of the study that is worth further exploration is that there turns out to be a good deal of ad hoc coordination among the dispatchers within a dispatch center in making train routing decisions. Local decisions by one dispatcher have global impact. More efficient and safe operation could occur with better coordination among the dispatchers. Understanding more fully the effect of team decision-making on performance in a dispatch center and how it could be improved, would be a productive research endeavor.

A final research area to pursue is job design. By understanding how the dispatcher currently does his or her job, we can think about whether we want to change it. With new technology in the form of automation, we can think about reallocation of functions between the operator and the equipment. How might the nature of what the dispatchers do change? For example, one of the unforeseen side effects of automating the physical job of the Block Operator, is that many of the monitoring and decision-making responsibilities of the Block Operator fell to the Dispatcher. As we introduce new technologies, it is important to be able to anticipate the impact of the changes on the mental as well as the physical workload of workers.

## Appendix I: List of Questions that Guided Field Observations

The following set of questions served as a checklist that was used during the field observations at the two dispatch centers. The list of questions provided a framework for guiding and interpreting field observations. It helped the field study observers keep track of which topics had been adequately covered and which topics still needed to be addressed. The list also served as a basis for formulating questions that were posed to the train dispatchers during low workload periods.

# Questions related to the staffing of the dispatch center and the different roles, duties and functions:

- Dispatchers
- Chief Dispatcher
- Trouble Desk

Among the questions asked will include questions about the size of the dispatch territory, how the size is determined, whether the size changes (e.g., on the day shift vs. a night shift) and on what basis.

# Questions related to decision-making strategies related to the scheduling of trains/allocation of track:

- Issuing train movement and protective authority (including issuing authority in "dark territory")
- Use of train schedules
- Estimating travel times between two locations for a variety of train make-ups over a variety of road, track, and operating conditions.
- Estimating/Planning train meets and passes
- Priority allocation strategies

# Questions related to decision-making strategies related to scheduling Maintenance-of-Way activities:

• How they determine when and where maintenance can be done

# Questions related to complex/unanticipated/unplanned events that can arise and how they are dealt with:

- If a new train is inserted in the network
- Unexpected maintenance job
- Unplanned delay
- Competing demands for track use
- Equipment malfunctions (e.g., Responding to wayside defect detectors)
- Train malfunctions (e.g., Train has a broken drawbar)
- Accidents/emergencies

#### Questions related to communication requirements:

- Who they communicate with (other dispatchers, chief dispatcher, MOW personnel, train engineers, train conductors, yard master)
- Modes of communication (by phone, in person, by writing, by two-way radio, through changes in signals)
- Form and content of communication (including purpose of the communication)
  - Formal communication processes (the process by which warrants are issued)
  - Informal communication practices
  - Routine communication:
    - Time and location messages
    - Movement authority transactions
    - Maintenance-of-way activity
- Who is the communication explicitly intended for and who else can monitor the communication (i.e., party line broadcast mode):
  - Is there a benefit to the party-line?
    - What do the dispatchers "listen for" and what do they get out of the radio channel
    - The train engineer?
    - The train conductor?
    - The maintenance-of-way personnel?
- Factors that make communication difficult:
  - Frequency congestion/saturation of the communications channel
- Errors/confusions that can arise/have arisen

#### Questions related to use of manual and computer-based dispatcher planning aids

- What they are, how they are used
  - The large wall panel display overview schematic of the railroad's territories
  - Workstation displays the dispatcher's own territory
  - Planning sheet (where all schedules are issued and updated online).
  - Schedules and time tables
  - Train movement authorities
  - Track bulletins, train dispatcher bulletins, special instructions, and other updates that are used to dispatch trains and protect track users.
  - Maintenance plans

### Questions related to knowledge requirements to perform their jobs

- physical characteristics of the territory for which the dispatchers are responsible
- Certified on a particular portion of the network they work on.
- Do they stay with a territory or get assigned different territories at different times
- Do they stay with a particular shift or do they change
- What do they do to get "up to speed" when given a new territory to deal with?

- Do they memorize the schedule of traveling trains and their destinations?
- Do they know the physical characteristics of their territory (e.g., size of sidings, location of switches and geographical aspects of territory where there are curves)?
- Do they know the train engineers? Do they meet with them (e.g., at the start of a shift? Once a week etc.)?
- Do they know the maintenance-of-way personnel? Do they meet with them on a regular basis?

## Questions Related to how they develop and update a situation model:

- What information do they seek/get during a shift turnover? At the start of a shift?
- Documents and other sources of information that they check prior to assuming responsibility for a desk.
- What information do they record/provide at the end of a shift/during a shift turnover?
- What activities do they engage in when they are assigned a "new" shift or a "new" territory?
- Do they "pay attention" to activity in other sectors? How? How does it influence their own decisions (i.e., anticipate future impact on them of activities in adjoining territory? Consider impact of their decisions on other dispatchers)?
- How they plan beyond the limits of their own territory and keep adjoining dispatchers apprised of information needed on approaching trains.

en de de familie de la seconda de la seco de la seconda de la seconda

# **Appendix II: List of Questions Used In Structured Interviews**

## Interview Questions Used with Train Dispatcher

We are interested in understanding how you plan and control track use. What makes the task hard, and what strategies you have developed that allow you to route trains efficiently and meet the multiple demands placed on track use. One area we are particularly interested in is the kinds of communications involved in doing your job (particularly the communications over the radio and phone lines).

We are going to be asking you some questions. Some are intended to get at what makes your job hard and the strategies and skills you've developed to deal with the job demands. We'll be trying to get examples of specific situations that have recently occurred that illustrate your points.

We'll also be asking you for suggestions for things that could be done to make your job easier and increase track management efficiency and safety.

#### Part 1:

Complicating Factors:	<ul> <li>We are interested in how you plan and control track use, what makes it hard, and the strategies you have developed for handling hard cases.</li> <li>Can you tell me about some of the complications that can arise to make this task hard?</li> <li>Can you give me a recent example that illustrates your point?</li> <li>In this case how did you handle the situation?</li> <li>How does what you did differ from what a less experienced person might have done in a similar situation?</li> </ul>
<b>Big Picture:</b>	New people on the job may only see bits and pieces (e.g., consider individual trains at a time). Experts are able to quickly build an understanding of the whole situation – the Big Picture view. This allows the expert to think about how different elements fit together and affect each other; they can look further ahead, anticipate and head off problems.
	Can you give me an example of what is important about the Big Picture for routing trains and managing track use? What are the major elements you have to know and keep track of?
	Can you give me a recent case where having the "big picture" helped in efficiently routing trains and meeting the multiple demands placed on track use?
	Do you pay attention to activities in other territories? How does it influence your decisions?
	Do you plan beyond the limits of your own territory? How do you keep adjoining dispatchers apprised of information they need?
Job Smarts/Improvisat	ion: Experts can see beyond standard operating procedures. They don't cut corners, but they don't waste time and resources either. Experts are comfortable improvising – seeing what will work in a particular situation. They are able to shift directions to take advantage of opportunities.

In your job, are there ways of working smart that you have found especially useful?

Can you think of an example when you have had to improvise to adapt to the demands of a situation?

Impact of Background: New dispatchers don't come in with the experience levels and knowledge of railroad operations that dispatchers who started out as block operators. Have you observed differences in how they perform their dispatcher functions? If yes, can you describe these differences?

For each probe we will ask the following follow-up questions as appropriate:

- In this situation, how did you decide what to do? What cues and strategies did you rely on?
- What made the situation hard to handle? In what ways would this be difficult for a less experienced person?

#### Part 2:

- 1. What would you say is the most challenging/cognitively demanding part of your work? Why?
- 2. What is the most frustrating part of your work? Why?
- 3. If you could redesign your job (the way tasks are divided up, the job rules and practices, the computer displays, radios and aids available) what things would you change to improve train routing efficiency and/or safety?
- 4. Lets focus on the communication systems (i.e., the phone and radio communication system):
  - What do you think are the most useful aspects of the system (compared with before)?
  - What are the most frustrating aspects of the system?
  - What improvements would you want to see?
  - The radio system has the property that many people can hear a message that you broadcast (i.e., serves as a party line), whereas the phone system is more private.
    - Is there a benefit to the party-line aspect?
    - What do you as a dispatcher "listen for" and what do you get out of radio traffic?
    - Can you give examples of cases where there are advantages of people overhearing a message you broadcast over the radio (other than the person to whom it is directly intended)?
    - Can you give examples of types of communication now transmitted over the radio that would be better off transmitted over a more private channel (such as a phone line, a fax, or a computer display)?
    - Can you think of cases where there would be advantages to broadcasting a message to more or different people than is currently possible over the radio (e.g., a message that would benefit from being transmitted to individuals across territory boundaries)?
    - Can you think of examples of message traffic that are now conducted over the radio or over phone lines that would be preferable if it were transmitted by other means (e.g., via computer displays, via fax)?
      - How about Form Ds?
      - How about messages that are bulletin updates?
    - Would you rather have radio with the benefit of overheard information or telephone that is more private but might mean a delay in when you hear about something?
- 5. Lets consider the computer system (i.e., VDT displays; large wall panel displays):
  - What do you think are the most useful aspects of the system (compared with before)?
  - What are the most frustrating aspects of the system?
  - What improvements would you want to see?

- Is there some information that would be useful to have that is not now available on the computer system (i.e., that would improve your decision-making or help you)?
  - How about train speed?
  - How about more precise information on the location of trains?
  - How about more precise information on the location of track cars?
  - How about more detailed information about the terrain (e.g., where crossings are, where curved track is)?
  - How about information that you now have to keep in your head or write down on paper? Are there any external memory aids that would be helpful (e.g., computer equivalents to post-it notes)
- 6. Dispatchers often have to work on multiple things at a time (e.g., you might have to keep track of multiple trains at once and consider multiple requests for foul time). Is that a problem for you? Would you like to have some kind of help for that?
- 7. We understand that electrification is under way and that soon high-speed trains will be introduced. What impact do you think that will have on your job? Do you think it will change the strategies that you use for routing trains and managing track use? Do you have any suggestions for changes in work practice or introduction of new displays or decision aids that would make it easier to handle the new mix of traffic?

### **Interview Questions Used with Train Engineer**

The focus of our project is on how dispatchers do their job. A big part of a dispatcher's job is to communicate and coordinate with train engineers. So we thought we would include train engineers among the people we interviewed to make sure we included their perspective.

- 1. What are the types of communication that go on between train engineers and dispatchers?
- 2. Lets start with the routine situations that require communication:
  - Who initiates the call?
  - What information is communicated?
- 3. Can you give me some recent examples of unanticipated situations that required the dispatcher to contact you? [Ask them to describe the situation: what information was communicated, how was the situation resolved?]
- 4. Can you give me some recent examples of unanticipated situations that required you to contact the dispatcher? [Ask them to describe the situation]
- 5. Do you always contact the dispatcher over the radio or do you ever use means (e.g., a cell phone)?
- 6. Do you ever contact people other than the dispatcher in charge of the territory you are in (e.g., other engineers, MOW staff, dispatchers in other territories)? Describe some recent examples?
- 7. The radio has the property that you can "overhear" conversations intended for others (i.e., the party-line aspect)? Is there a benefit to this feature from the point of view of a train engineer? What do you as a train engineer "listen for" and what do you get out of the radio traffic?

### Interview Questions Used with the Superintendent of the Dispatch Center

- 1. What do you see as the most challenging/cognitively demanding part of the dispatchers' job?
- 2. What do you see as opportunities for use of new technologies to improve track management efficiency and safety?
  - Opportunities for data link technologies?
  - Opportunities for new information displays/visualizations? (e.g., string diagram)
  - Opportunities for scheduling aids?
- 3. Thinking about dispatcher center operations more generally, where do you think there is the most opportunity for job changes/introduction of technology for improvement in efficiency? In safety?
- 4. How do you think new electrification/introduction of high-speed trains will impact the dispatchers' job?
  - Do you see implications for job responsibility (e.g., size of territory; number of dispatchers)?
  - Do you see implications for training?
  - Do you see implications for decision aids?
- 5. Lets focus on the communication systems (i.e., the phone and radio communication system):
  - What do you think are the most useful aspects of the system (compared with before)?
  - What are the most frustrating aspects of the system?
  - What improvements would you want to see?
  - The radio system has the property that many people can hear a message that you broadcast (i.e., serves as a party line), whereas the phone system is more private.
    - Is there a benefit to the party-line aspect?
    - Can you give examples of cases where there are advantages of people overhearing a message you broadcast over the radio (other than the person to whom it is directly intended)?
    - Can you give examples of types of communication now transmitted over the radio that would be better off transmitted over a more private channel (such as a phone line, a fax, or a computer display)?
    - Can you think of cases where there would be advantages to broadcasting a message to more or different people than is currently possible over the radio (e.g., a message that would benefit from being transmitted to individuals across territory boundaries)?
    - Can you think of examples of message traffic that are now conducted over the radio or over phone lines that would be preferable if it were transmitted by other means (e.g., via computer displays, via fax)?
      - How about Form Ds?
      - How about messages that are bulletin updates?
    - Would you rather have radio with the benefit of overheard information or telephone that is more private but might mean a delay in when you hear about something?

6. Lets consider the computer system (i.e., VDT displays, wall panel displays):

- What do you think are the most useful aspects of the system (compared with before)?
- What are the most frustrating aspects of the system?
- What improvements would you want to see?
- Is there some information that would be useful to have that is not now available on the computer system (i.e., that would improve your decision-making or help you)?
  - How about train speed?
  - How about more precise information on the location of trains?
  - How about more precise information on the location of track cars?
  - How about more detailed information about the terrain (e.g., where crossings are, where curved track is)?
  - How about information that you now have to keep in your head or write down on paper? Are there any external memory aids that would be helpful (e.g., computer equivalents to post-it notes)?

8. New dispatchers don't come in with the experience levels and knowledge of railroad operations that dispatchers who started out as block operators. Have you observed differences in how they perform their dispatcher functions? If yes, can you describe these differences?

### References

- Billings, C. E. Aviation Automation: The Search for a Human-Centered Approach. New Jersey: LEA Associates, 1997.
- Cooke, N. J. Varieties of knowledge elicitation techniques. International Journal of Human-Computer Studies (1994), 41, 801-849.
- Ditmeyer, S. R. and Smith, M. E. (1993). Data links and planning tools: Enhancing the ability to plan and manage train operations. *Rail International*, April 1993, 69-77.
- Hall, E. M., Gott, S. P., and Pokorny, R. A. (1995). A procedural guide to cognitive task analysis: The PARI method. (Tech Rep-AL/HR-TR-1995-0108). Brooks AFB, TX: USAF Armstrong Laboratory.
- Hollnagel, E. and Woods, D. D. (1983). Cognitive systems engineering: New wine in new bottles. International Journal of Man-Machine Studies. (18), pp. 583-600.
- Hutchins, E. (1996). Cognition in the Wild. Cambridge, MA: The MIT Press.
- Militello, L. G., Hutton, R. J. B., Pliske, R. M., Knight, B. J. and Klein, G. (1997). Applied cognitive task analysis (ACTA) methodology. Fairborn, OH: Klein Associates, Inc. Prepared for Navy Personnel Research and Development Center under Contract No. N66001-94C 7034.
- Mumaw, R. J., Swatzler, D., Roth, E. M. and Thomas, W. A. (1994). Cognitive skill training for nuclear power plant operational decision making. Washington, DC: U. S. Nuclear Regulatory Commission (NUREG/CR-6126).
- Mumaw, R. J., Roth, E. M., Vicente, K., and Burns, C. (1996). A model of operator cognition and performance during monitoring in normal operations. (Final Report: AECB-2.376.3). Pittsburgh, PA: Westinghouse STC.
- Mumaw, R. J., Roth, E. M., Vicente, K. J. and Burns, C. M. (1997). There is more to monitoring a nuclear power plant than meets the eye. Draft manuscript under review for publication in the journal Human Factors.
- Patterson, E.S., Watts-Perotti, J., and Woods, D.D. (in press). Voice loops as coordination aids in space shuttle mission control. *Computer Supported Cooperative Work*.
- Potter, S. S., Roth, E. M., Woods, D. D., and Elm, W. C. (1997) Cognitive Task Analysis as Bootstrapping Multiple Converging Techniques. Paper presented at the NATO-ONR Workshop on Cognitive Task Analysis, Oct. 30 –31, 1997, Washington, DC.
- Potter, S. S., Roth, E. M., Woods, D. D. and Elm, W. C. (1998). Toward the development of a computeraided cognitive engineering tool to facilitate the development of advanced decision support systems for information warfare domains. (Tech. Report AFRL-HE-WP-TR-1998-0004), Wright-Patterson Airforce Base, OH: Human Effectiveness Directorate, Crew Systems Interface Division.
- Reinach, S., Gertler, J and Kuehn, G. (1997). Training requirements for train dispatchers: Objectives, syllabi and test designs. Draft technical report. U. S. Department of Transportation, Federal Railroad Administration, Office of Research and Development, Dec. 1997.
- Roth, E. M., Malin, J. T and Schreckenghost, D. L. Paradigms for Intelligent Interface Design. In M. Helander, T. K. Landauer, and P. Prabhu (Eds.) *Handbook of Human-Computer Interaction*, Second Edition, Amsterdam: North-Holland, 1997.

- Roth, E. M., Mumaw, R.J., Vicente, K. J. and Burns, C. M. (1997). Operator monitoring during normal operations: Vigilance or problem-solving? In *Proceedings of the Human Factors and Ergonomics Society 41<sup>st</sup> Annual Meeting*. September, 1997. Albuquerque, NM.
- Roth, E. M. and Woods, D. D. (1988) Aiding human performance: I. Cognitive analysis. Le Travail Humain, 51 (1), 39-64.
- Roth, E. M. and Woods, D. D. (1989). Cognitive task analysis: An approach to knowledge acquisition for intelligent system design. In G. Guida and C. Tasso (Eds.), *Topics in Expert Systems Design*. Elsevier Science Publishers B. V. (North Holland).
- Woods, D. D. (in press). Designs are hypotheses about how artifacts shape cognition and collaboration. *Ergonomics*.
- Woods, D. D. and Hollnagel, E. (1987). Mapping cognitive demands in complex problem-solving worlds. International Journal of Man-Machine Studies, 26, pp. 257-275.

• : ' . . •

,