

16. Abatrael

The report includes results of two studies of construction zone traffic control. The first study involved analysis of traffic accidents occurring in 79 zones in seven states. Results indicate a before to during accident rate increase of $6.8 \%$. Results also include breakdowns by accident types,severity, light conditions, roadway type, area type, work area roadway type, construction type and state.

The second study was field testing of speed reduction methods. Speeds, erratic maneuvers and conflicts were measured at three sites--an urban freeway, a rural freeway, and an urban street. $/$ Results of the urban freeway and rural freeway studies are included in this report. Results of the urban street studyes will be included in a special report on taper studies due for completion in August 1977.- The field studies examined the effect of the following construction zone parameters on vehicle speeds and safety: sequential flashing arrow boards; speed zoning (advisory and regulatory); enforcement; transverse strpping; obliteration of nonappropriate pavement markings; taper length; lane width reduction; and active warning of speed zoning. Recommended guidelines for construction zone traffic controls are also included.

| 17. Kat Worda <br> Construction Zone Accident's <br> Construction Zone Speeds Traffic Control Guidelines |  | 18. Dianibution sarament is available to theThis document is public through the National Technical Information Service, Springfield, Virginia 22161. |  |  |
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## PREFACE

This draft final report was prepared by Midwest Research Institute for the Federal Highway Administration under Contract No. DOT-FH-11-8121. Mr. Howard Bissell of the Office of Research, Federal Highway Administration was the contract manager.

We wish to acknowledge the contributions of seven state highway and transportation departments and individuals who served as principal contacts for the accident study portion of the project: Mr. William E: Tucker of the Colorado Division of Highways, Mr. Arthur Durshimer of the Georgia Department of Transportation, Mr. Robert Addy of the Michigan Department of State Highways and Transportation, Mr. Lyle G. LaFavor of the Minnesota Highway Department, Mr. Donald N. Geoffroy of the New York State Department of Transportation, Mr. Tom Gulp of the Ohio Department of Transportation, and Mr. Charles M. Gosney of the Washingtion Department of Highways. Many other individuals in the states mentioned provided invaluable assistance which is gratefully acknowledged.

We also wish to acknowledge the contributions of the following individuals in the field study portion of the research: Mr. Robert Hunter, Mr. George Satterlee, and Mr. J. Robert Chappell of the Misscuri State Highway Commission; Mr. Delbert Karmeier and Mr. Dwight Fox of the Kansas City, Missouri, Transportation Department; Mr. Jim Knez of Knez Construction Company; Mr. Randy German of Tri-City Construction Company; Mr. M. R. Carmack of Safe-T-Flare Rental Company; and Mr. James Thompson of Region 7, Federal Highway Administration.

The work reported herein was carried out in the Economics and Management Science Division under the administrative direction of Mr. Bruce Macy, and Dr. William D. Gláuz. Mr. John C. Glennon, Manager, Design and Operations, served as project leader, and Mr. Jerry L. Graham, Associate Traffic Engineer, as the principal investigator.

Messrs. Graham and Glennon, together with Mr. Robert J. Paulsen, Assistance Traffic Engineer, were co-authors of this report. Mr. A. D. St. John, Senior Advisor for Analysis, was the principal contributor to Appendix D. Mr. Micháel Sharp, Senior Statistician, performed this analysis of the accident and field study data and contributed to the writing of the analysis results. Other members of the MRI staff who contributed


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to work reported include, Mr. Douglas W. Harwood, Mr. Barry Sanders, Mr. Carl Clark, and Mr. Patrick J. Heenan.

Approved for:

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METRIC CONVERSION FACTORS


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## I. INTRODUCTION

## A. Problem Statement

Today with the building of the interstate highway system nearly complete, there is a shift in the emphasis of the spending of highway monies from the buidding of new facilities to improving the quality of service of present facilities. This shift in the emphasis of construction projects has made the task of maintaining traffic on highway facilities during construction even more critical. The problem is compounded by generally rising traffic volumes, especially in urban areas.

To accommodate traffic through or around construction zones, the construction activity and the traffic controls must be coordinated to provide safe and expeditious movement of traffic while the construction activity progresses as rapidly, safely, and efficiently as possible. When these two goals come in conflict there are tradeoffs between the safety of traffic and construction workers and the costs of traffic and construction delay.

What the above statement suggests is the need for rigorous management of traffic and construction operations. But this kind of management seems to be generally lacking in many states.

Construction zone traffic controls are often hastily conceived, and seldom reconsidered. Because there is a lack of knowledge about construction zone operations, too often traffic control design is done by simply referring to a typical drawing in a manual. Short transitions and inadequate lateral clearances are often imposed where they could be less restrictive. Barriers are installed in areas where they are not functional, and ineffective barrier systems are used.

Operational management in construction zones is too often haphazard. Traffic control devices having no relationship to the temporal construction activity are often seen, and unsafe actions by construction workers are not uncommon.

Worst of all, the traveling public soon becomes dubious of all traffic control attempts, and may disregard or completely violate the traffic controls in the zone.

The general inability to provide for optimum safety appears to stem from two sources. The first is a general limitation of knowledge on the basic relationships involved in construction zone safety. And the second source,
which is probably a by-product of the first, is lack of centralized authority and responsibility for operational safety applied continuously to all activities and changes in activity. At the heart of this second source is the motivational question. It could be that contractors and resident engineers are not motivated correctly because they feel that construction zones are intrinsically hazardous and there is little that anyone can do to change that fact. If this kind of attitude is prevalent, the most promising deterrent would be to develop a more comprehenṣive base of knowledge on the construction zone factors that relate most to safety.

## B. Project Description

This research is part of an ever increasing effort to improve the knowledge of the critical aspects of constraction zone safety.

Although the research generally covered all aspects of traffic control in construction zones, its emphasis was on the question of how vehicle speeds affect safety. The NCHRP Synthesis of Practice No. l- $l_{*}$ states:
"Optimum speeds through work zones need to be determined by further study and research. Gurrent practice suggests that there is a wide range of opinions as to whether or not traffic should be slowed down as it passes work sitesor whether continuation at normal highway speeds produce the best performance through work zones."

The research included studies of "before" and "during" accident records of construction zone roadways, and field testing of most speed reduction methods.

The objectives of the accident study were:

1. Determine the consequences of various traffic control strategies in order to specify the optimum speed of vehicles in construction zones for varying construction zone characteristics; and
2. Develop design and operational criteria for use as a set of national guidelines on safe and efficient traffic operations in construction zones.

The objective of the field studies was to determine the operational effects of various speed reduction systems and other construction zone design features on vehicular speeds and accident potential in construction zones. More specifically, the research compared various design and speed control features based on (1) the relationship of approach speeds to speeds in the construction zone, and (2) the safety performance as indicated by traffic conflicts and erratic maneuvers.

* Numbers in parentheses refer to reference numbers.

A total of 79 projects from seven states were examined in the accident study. Combining the before and during accident numbers shows that over 20,000 accidents were considered. Zones of all types were examined, however, minimum length, duration, and traffic volume criteria were established to avoid studying projects that were not likely to experience enough accidents to be informative.

In the field testing of speed reduction methods, measurements of vehicle speeds and conflict and erratic maneuver counts were made in three construction zones representing rural freeway, urban freeway, and urban street locations. The field studies examined the effect of the following construction znne parameters on vehicle speeds and safety:

1. Taper length;
2. Nonapplicable lane lines;
3. Sequential flashing arrow panel;
4. Advisory speed zoning;
5. Lane width reduction;
6. Transverse striping for speed reduction warning;
7. Active warning of speed zoning; and
8. Enforcement.

After the discussion of construction zone definitions following in this section, the remainder of the report is divided into six sections. Section II - Literature Review, Section III - Construction Zone Accident Studies, Section IV - Field Testing of Speed Reduction Methods, Section V - Conclusions, and Section VI - Guidelines for Recommended Practice.

## C. Definition of Construction Zones

Although there are countless combinations of construction zone parameters such as location, construction activity, traffic volume and speed, generally construction zones can be described by defining what highway construction is, by specifying types of work area roadways, and by dividing the zone into areas according to the traffic control requirements and desired driver responses.

1. Definition of highway construction: The term "highway construction" usually implies a work activity aimed at altering a segment of the highway transportation system. As stated in "Traffic Controls for Construction and Maintenance Work Sites' ${ }^{2}$ " the terms "construction" and "maintenance" are used very broadly and have a variety of meanings. The difference between these two terms is not always clear and may depend on the level of administration that is using the terms. In general, however, the following kinds of distinctions between construction and maintenance can be made:
a. The construction activity will generally involve a contract with a performing company, as opposed to maintenance activities done by highway agency personnel.
b. The construction activity will necessitate an improvement design stage and will be done using improvement plans that specify changes to be made in a highway facility, as opposed to maintenance work that is typically to bring the roadway back to a previous standard condition.
c. Since construction requires more involved work on the highway, the location of the work area will be more permanent than most maintenance activities, especially those such as pavement marking or sweeping.
d. The length of time that the highway is affected by construction activity will be longer than that required for maintenance activities, and therefore will require more permanence in traffic control devices.

These distinctions are made realizing that some activities may be in a "gray area" between maintenance and construction, and that many guidelines for construction zones will also be applicable to maintenance activities. For example, the definition does not encompass what are called "moving sites" or minute sites, $1 /$ however, the use of devices such as sign trailers at construction zones may be very similar to the way they are used in these "maintenance" activities.
2. Types of work area roadways: The primary work area roadway types are identified as lane closure, crossover, temporary bypass, and detour. For a lane closure, the construction in the work area uses one or more lanes of a unidirectional roadway, leaving one or more unidirectional lanes open to traffic. A typical lane closure is shown in Figure 1.

For a crossover, traffic is channeled into one or more lanes of the roadway normally used for traffic in the opposite direction. On divided highways, a temporary or existing connection between the two directional roadways is used to channel traffic to the opposite side. This kind of crossover is shown in Figure 2, On undivided roadways, traffic is channeled across the old


Figure 1 - Typical Lane Closure


Figure 2 - Typical Crossover Zone or a Divided Roadway
centerline of the roadway so that both directions of traffic are using the same side of the roadway. This kind of crossover is shown in figure 3.

For a temporary bypass, a temporary road is built to carry traffic around the work area. A typical temporary bypass is shown in Figure 4. The temporary bypass roadway may be eithér one-way or two-way.

For a detour, the roadway is completely closed for either one or both directions and traffic is rerouted onto alternate routes. An example of a detour is shown in Figure 5.

A fifth type of work area roadway is that in which the existing roadway is utilized but with some restrictions placed on it.
3. Areas within construction zones: It is important to divide construction zones into areas because there are varying traffic control requirements in each area based on driver responses required for safe operation. These areas are common to all types of construction zones. Figure 6 illustrates these areas within a construction zone requiring lane closures at two or more locations.

The term construction zone as shown in Figure 6, refers to an entire construction project. The beginning and end of the zone are called the project limits.

The warning area begins with the first information to the driver that he is approaching a work area. On high-speed expressways, the warning area may begin 1 to 2 miles upstream of the work area.

The approach area begins with the first information to the driver about the actual condition of the roadway ahead and the actions that will be required to travel through the work area. Although no physical restrictions narrow the roadway in the approach area, there are often slowing and merging maneuvers as drivers adjust their speed and position based on their concept of the safe path through the zone.

The entering transition begins at the point where the normal roadway is altered laterally by devices such as cones, barricades, or barriers in order to channelize traffic to the part of the roadway open through the work area. In Figure 6, traffic must move from the right lane into the median lane. In other types of construction zones, the entering transition may lead traffic onto a temporary bypass road or to an alternate route.


Figure 3 - Typical Crossover Zone on an Undivided Highway


Figure 4 - Typical By-Pass Roadway Zone


Follow altemate route via Prescort, Ashifork.. 135 miles to Flagstif. Approxirately $21 /$ to 3 hours driving

Figure 5 - Detour to Alternate Route Zone


Figure 6 - Areas Within a Construction Zone

The work area is that length of the roadway where work is being done or is going to be done. The work area roadway may be completely closed to traffic, or a portion of the roadway may be open through the work area. If the work area is open to traffic, traffic control should provide for the separation and protection of motorists and construction workers.

The exiting transition is the area downstream from the work area where traffic returns to the nomal roadway. In Figure 6, the right lane is reopened in the exit transition. If the work area roadway is closed to traffic the exit transition leads traffic back to the normal roadway. Also in the exit transition area traffic returns to the lanes that were closed and resumes its normal speed. In this area traffic should be informed if no further work areas will be encountered.

## II. LITERATURE REVIEW

## A. Purpose and Scope

Two $H R I S$ searches were conducted in this task to obtain all available references on traffic controls in construction zones. In alls over 60 published reports were obtained and examined as part of the literature review. As each report was reviewed, important information was classified and grouped with similar data from other reports. The materials were classified by the design and operational elements of construction zone traffic control.

Manuals on traffic control in construction zones from 92 state, city, county, and utility agencies were also obtained and reviewed. Although many of the manuals are patterned closely after the Manual on Uniform Traffic Control Devices, $3 /$ the review of the manuals was important because they contained specifications for use of timber barricades and other devices used only in one part of the United States.

In addition to the published reports and state manuals which were reviewed, 26 states were contacted by phone to determine if they had additional reports, how they were handling traffic control in construction zones, and their ideas on the major problems in this area. This contact was also the first step in selecting states for the accident study. All references reviewed and reports obtained from the states are given in the reference list at the end of the report.

The information obtained in the review and telephone contacts was symthesized and some recommended improvements to current practices were made in an interim project report. Also, based on the identified problems, recommendations were made on the direction of further research.

## B. Findings

1. Problem identification: The first step in evaluating the safety performance of construction zones was to review available construction zone accident data. Only three reports were found. The significant findings of these reports are explained below.

Table 1, which gives the results of a 1965 Califormia accident study of 10 randomly selected construction projects, indicates that the total accident rate increased $21.4 \%$ during construction. $8 /$ Also, noteworthy is that the fatal accident rate increased $132.4 \%$ during construction. A later study of 31 construction projects was made in 1970 after many new principles for handing construction zone traffic were put into practice. Table 2 shows the comparison of results for the two California studies, which
TABLE 1
CALLFORNLA 1965 CONSTRUCTION ZONE ACCIDENTS

TABLE 2
CALIFORNIA CONSTRUCTION ZONE ACCIDENTS, 1965 AND 1970


| *Figures in parenthesis show the number of persons killed. |
| :--- |
| DURING CONSTRUCTION 1965: PRIOR TO APPLYING NEW PRINCIPLES |
| PDO* accident rate increased $17.8 \%(1.07$ to $1.26 \mathrm{acc} / \mathrm{mvm})$ |
| Injury accident rate increased |
| Fatal accident rate increased |
| TOTAL accident rate increased |
| ( $132.4 \%$ |

\% Property damage only.
tends to indicate that their new principles may have had some very positive effects. In the second study, the total accident rate increased only $7 \%$ and the fatal accident rate increased only $1.6 \%$. Because these two tables represent the total documentation for these studies, however, it is not possible to verify the statistical comparability of these results.

Table 3 shows some construction zone data (unpublished) from another state. These data, which are for 207 resurfacing projects on twolane highways, indicate a $61 \%$ increase in total accidents, a $67 \%$ increase in injury accidents, and a $68 \%$ increase in fatal accidents during construction. The only conclusion of this analysis is that construction zones for resurfacing projects on two-lane highways appear very hazardous for that one state. What is not resolved is whether these kinds of projects are intrinsically hazardous or whether that state's construction zone traffic control practices are inadequate to meet optimum safety requirements.

A report ${ }^{4 /}$ by the Virginia Highway and Transportation Research Council regarding the safety practices in the construction zone of I-495 in Northern Virginia indicated a $11 \%$ increase in the accident frequency, compared to a preconstruction baseline. As in the 1965 California study, $8 /$ and the umpublished report, the I-495 construction project experienced a large increase in fatal and injury accident rates ( $320 \%$ and $35 \%$, respectively). However, the distribution of accidents by severity shifted toward more property damage only accidents. The report4/ also noted that while the frequency of accident occurrence was increased along the entire project length ( 22.1 miles), interchanges and transitional areas experienced an even higher increase.
2. Description of construction zones: In traversing a construction zone a driver may encounter several different roadway types. These were identified by the project staff as lane closures, crossovers, temporary bypass roadways, detours, and those in which the existing roadway is used, but with some restrictions placed on it. Section I.C gives a detailed review of each work area roadway type. The section also explains the various areas within each roadway type in which particular driver responses are required.
3. Planning and design of construction zones: We feel several types of information are needed to produce a safe and efficient traffic plan for a construction zone. Needed information include construction, roadway, and traffic data.

Required construction data include lateral location, length, and duration. Activities located on the roadway reduce the amount of roadway available for travel. Construction activity taking place off the roadway can also affect travel. Motorists' curiosity tends to slow the traffic stream down while entering any construction area 2/ Lateral location also affects environmental conditions, especially the amounts of dust and noise.
TABLE 3


The length of a construction zone can affect the traffic operations in several ways. If the zone is excessively long, drivers may tend to lose the concentration required to pass through the zone. They may need to be reminded of the conditions repeatedly. Often when the zone is excessively long, there are areas within the zone where no construction work occurs for days or weeks. Drivers are unlikely to maintain reduced speeds when they do not see activity. ${ }^{/}$/ As the length of zone increases, the probability of a vehicle requiring an emergency stop also increases. If shoulders are eliminated and no other place is provided for emergency stops, the vehicle will be forced to stop in the traffic lane, thus being quite vulnerable to rear-end collisions. $\mathbf{5}^{7}$ The duration of the construction activity can affect both the altertness and respect that drivers have toward traffic control in construction zones. $\sqrt{2} /$ One source indicated motorists usually take a week to become accustomed to different traffic situations. $6 /$ As the duration of activity increases, however, local drivers tend to become so familiar with the new conditions that they become complacent. Motorists often become irritated if construction seems to linger on, and they may lose respect for the traffic control. ${ }^{2 /}$

Roadway data such as roadway cross-section, number and width of lanes, width of shoulders, lateral clearance to roadside objects, median width, and horizontal and vertical aligment are important in determining the work area, roadway type during construction. For example, alignment and median width are very important in determining the location and geometrics of a crossover.

The normal volume of traffic on the roadway will affect the ability to use various types of traffic control in construction zones. A previous study has developed the following guidelines based on traffic volumes. ${ }^{2} /$

For two lane roads (both directions).

- If $A D T$ is less than 1,500 or if the peak hour traffic is less than 150 , maintain one lane.
- If ADT is greater than or equal to 1,500 or the peak hour traffic is 150 vehicles or more, maintain two lanes.

For four-lane undivided roads (both directions).

- If $A D T$ is less than 10,000 or peak hour traffic is less than 1,000, maintain one lane each direction.
- If ADT is 10,000 or more or peak hour traffic is 1,000 or more, maintain three lanes (two in heavy direction).

Traffic volumes can also indicate when construction must be sus. pended due to large volumes, such as morning and evening commuter traffic peaks. Figure 7 shows the effect of closing traffic lanes for construction and the effect on the capacity of the facility. The heavy curved line is the arrival rate, which is determined by counting vehicles when no lanes are closed. The slope of the straight lines is the reduced capacity expected if traffic is funnelled down into two lanes. By moving this sloping line up and down with a parallel ruler, the delay expected if a lane is closed at a certain time of day can be determined.
4. Speed control strategy: Two philosophies are currently in widespread use concerning speed control through construction zones. One says 7 " "Speed in the construction zone should be similar to the speed on the highway before the start of the construction zone" and argues that changes in speed, per se, and large speed differentials, in particular, produce accidents. The second philosophy says?/ "The speed of traffic should be reduced in construction zones." This philosophy is based on the feeling that construction zones are intrinsically more hazardous than other sections of roadway and therefore traffic speeds should be reduced to provide a reasonable degree of safety for motorists and construction' personnel. Conversations with highway officials in several states revealed that while most of these state people realize that speed reductions may be necessary in some cases, several felt that a speed reduction is necessary in almost all construction zones; a smaller number believe that speeds should not be reduced unless conditions dictate such a reduction. 7 /

If the speed control objective is to maintain a normal speed through the construction zone, then a design speed equal to that of the highway preceding the construction should be used. All geometric design elements and traffic control devices must be suitable for this design speed. For example, California specifies that "on roads with high approach speeds detours should be designed to high standards." 8 / This principle would apply to all roads and basically calls for blending the construction zone into the road section with as few differences as possible.

If the safest speed control strategy is to reduce speed in the construction zone, an effective method of speed reduction must be incorporated into the construction zone design. Then a lower design speed can be used in determining geometric design elements and traffic control devices needed. Of course, in some zones on low volume highways, it may be necessary to stop traffic. In these zones it is important that vehicles be brought to a stop safely. Some commonly used speed reduction methods are advisory speed limits, regulatory speed limits, signal control, flagging, traffic pacing, and physical restriction of vehicle speeds, by methods such as "Iowa weave," and reducing lane widths.


Figure 7 - Effect of Lane Closure on Queue

The effectiveness of posting speed limits is regarded as poor. A study of construction zone accidents stated, "It has been proved that posting of a speed limit does not cause traffic to slow to that speed. A majority of traffic behaves according to apparent conditions regardless of the posting." $8 /$ Especially in construction zones with no construction activity, drivers are more likely to disregard reduced speed limits $\mathbf{5}^{\text {/ }}$ Two sources indicated that drivers seemed to disregard speed limits unless a patrol car was stationed at the construction zone 2, 7/
5. Geometric design: The geometric design of the roadway passing through or around a construction zone should provide for a safe, efficient traveled-way with as little change from the approach roadway as possible. Any sudden change in geometric standards can result in inefficient and hazardous conditions. Lowering of geometric standards can contribute to increased accident rates. $9 /$ The literature review has identified several principles that should be followed in the geometric design of construction zones: $1,8,10 /$

- Transition areas must be as nearly like the approach as possible but if there are differences, they must be clearly apparent. 8 /
- It is better to use flat diagonal crossovers rather than reverse curves with extensive superelevation. $8 /$
- Lateral obstructions located closer than 6 ft from the edge of a traffic lane reduce its effective widthol|
- Reduction of one geometric standard can sometimes be compensated for by improving anotherl/.
- Tapers for lane drops should not be contiguous with crossover of temporary by-pass roadway transitions. $/$ //

6. Traffic control devices: Traffic control devices are used in construction zones to alert drivers of the impending conditions, warn them of hazards, and direct them through the proper path. Several references had information concerning the appropriate use of these devices in construction zones. Information concerning the use of signs, pavement markings, and timber barricades follows.

The purpose of using standard signs in construction zones is to assist or direct the driver in making appropriate speed and path decisions. Since a driver can assimilate only a limited amount of information, it is preferable not to use more than two messages per sign 11/ Signs should not clutter the driving environment, and if they must function during darkness they should be as visible as they are during the day. $\mathbf{3}^{/}$

When construction work makes it necessary to use vehicle paths other than the lanes normally used, appropriate reflectorized pavement markings are required. These markings are used as: lane striping; edgeline striping; channelization striping; pavement arrows; and word messages.

Federal Highway Administration Notice $N-5160.212 /$ dated May 10 , 1976, revised Section $6 C-11$ of the MUTCD concerning the removal of inappropriate pavement markings. The notice states that the following action is to be taken:
"The MUTCD, Section $6 C-11$, is changed by deleting the last sentence of the first paragraph and substituting the following sentence:

Markings no longer applicable which may create confusion in the minds of motorists shall be removed or obliterated as soon as practicable.

The term 'Practicable' should be interpreted as meaning or implying:

1. Marking removal equipment should be scheduled for use immediately following any change in laneage.
2. If darkness or inclement weather interferes with removal operations, such operations should be accomplished during the next daylight period or as soon thereafter as weather conditions permit.
3. If equipment failures occur such equipment should be repaired, replaced, or leased so that the removal can be accomplished by the following day.

Division Administrators are requested to assure that all future $P S \& E$ adequately provide for complete removal or obliteration."

Timber barricades have been used in some construction zones to serve as both delineation devices and as a positive barrier ${ }^{2 /}$ They were selected primarily because they take up little room and are supposed to redirect errant vehicles 4/ However, a report by the Virginia Highway and Transportation Research Council concerning the use of these devices for redirection of errant vehicles showed that the timber barricades were ineffective because $73.5 \%$ of all vehicles striking the devices either straddled or penetrated them. 4/ The report went on to say that portable concrete traffic barriers with the "safety shape" are ideal for use as a protection and redirection device.

FHWA Notice N 5160.27 dated February 2, 1977, also covered the subject of timber barricades, and states " 'Timber Barricades' shall not be approved for use on direct Federal or Federal-aid projects, as a positive barrier at any speed." The notice also states that timber barricades should be used for delineation only $1 n$ urban areas where operating speeds of 20 mph or less could be expected.

Recently, new devices have been developed to aid in controlling traffic through construction areas. A few of these are described below:
a. Delineator pole made of elastromeric material, set in concrete base, capable of withstanding bumper speeds up to $25 \mathrm{mph} 2 /$ This device is especially useful in areas where traffic cones are knocked over repeatedly. These delineators also maintain higher reflectivity during rain than conventional posts.
b. Portable, $3 \mathrm{ft} x 7 \mathrm{ft}$ changeable matrix message sign with 18 in. characters. ${ }^{2 /}$ Changeable matrix message signs are very applicable to changing traffic conditions. Portability of these signs allows for the freeing of construction equipment usually required for mounting of these signs.
c. High intensity reflectorized sheeting incorporating diagonal orange strips a/ This device is very useful when applied to barricades. The manufacturer claims it is nearly three times as bright as engineer grade material.
d. Equipment to erase unnecessary pavement markings, 2/ Inadequate removal of unnecessary pavement markings can result in very hazardous conditions if they lead the motorist on an inappropriate path. This new equipment removes the markings more effectively and leaves the pavement with as little scarring as possible.
e. Breakaway barricades. 7,13/ This device is assembled without bolts or cement allowing for instant breakaway with parts flying clear of impacting vehicles. Because of breakaway design, most of the parts will not be damaged by collision, and those that are can be easily replaced because of interchangeable parts.
7. Construction Zone Operations: Although it is important that construction zones be well planned and designed, the daily operation of the construction zone is even more important. Lackadaisical or inattentive supervision of the daily operations can negate the most complete and thorough plans. One accident study indicated that more than half of the accidents reported on road construction projects were caused by operational negligence. $14 /$ An Illinois accident study indicated "Too many accident reports state that the driver was surprised by a barricade across the road or a flagman stopping traffic with no advance signs."15/

Invaluable assistance to the traffic control on major facilities can be provided through advance use of public information. Various methods can be used to inform the public of anticipated delays or congestion resulting from construction activities. These methods include public hearings, press releases, special mailings, personal contacts, and special signs, $, 2,6,7 /$ The method and degree to which these techniques are used will vary according to the following project factors: duration, size, season, location, traffic volumes and mix, time of day, day of week, land use, institutional constraints, type of available.mediums and expertise, and funding sources. $\underline{2} /$ Once the project is completed, mass media articles and letters to affected parties expressing appreciation for cooperation on the project will enhance the operation of future projects. 2 /

An important aspect of the operation of a construction zone is the training of personnel who are working in the zone. The resident engineer must be well trained in traffic operation techniques in order to evaluate the effectiveness of the speed control strategy and determine that flagmen and other construction workers are performing in a manner to ensure safety to the public and themselves. Most highway agencies have training programs at the field supervisor level. A notebook entitled, "Traffic Control for Street and Highway Construction and Maintenance Operations," developed by the Department of Transportation is designed to train government and contractor personnel in planning, designing, installing, and maintaining signing and marking installations in construction zones. $16 /$ This l-week training course presents relevant information and then gives the participants an opportunity to use the information in work sessions. Training films have also been developed for these training sessions. $1 /$

Traffic control devices must be kept in good condition and in the proper location so that they perform their intended function. Proper maintenance of the devices will help to minimize accident litigation potential, check vandalism, and accommodate adverse environmental conditions. 16 /

Maintenance of devices on very large projects can be a substantial part of the construction project. For a construction project on the Dan Ryan freeway in Chicago, the contractors maintained the devices on a continuous $24-\mathrm{hr}$ a day basis using a two-man crew equipped with a two-way radio. This crew replaced an average of 70 to 100 barricades a day. $6 /$ In California, a contractor was required to constantly survey all traffic control devices, 24 hr a day, every day of the week, for the entire length of the project, and to make any necessary temporary repairs. 6 / This extensive maintenance effort resulted in a great reduction in the number of accidents that usually accompanied construction projects in that state. Cost of the surveillance was about $2 \%$ of the project cost.

Generally, the following general guidelines should be followed in the maintenance of traffic control devices: $2,3,16 /$

- Replace devices damaged from the weather, traffic, or construction activity.
- Replace missing devices.
- Remove devices no longer needed.
- Replace obsolete devices.
- Clean dirty signs.
- Remove weeds, shrubbery, construction materials or equipment, spoil, etc., that obscures devices.
- Repaint faded pavement markings if they are to be used for an extended period of time.
- Check flasher and delineation light charge levels daily.
- Maintain an adequate inventory of devices.


## G. Conclusions of Literature Review

The major conclusions drawn from the literature review in order of importance are:

1. Although several alternative combinations of work area roadway type and construction scheduling are currently used, little or no data are available to determine the safety effect of the choice of any particular alternative.
2. There are two prevailing philosophies on speed control in construction zones. One says that speeds should always be reduced and the other says that normal highway operating speeds should be maintained throughout the zone. Again, there are no data to support the relative safety benefits of either of these philosophies.
3. The application of traffic control devices in construction zones appears to vary widely between agencies and between construction projects. This indicates a general lack of knowledge regarding the safety effectiveness of the various traffic control devices and their locational application.
4. There is a need for a national standard to provide guidance in designing a system for the safe movement of traffic through construction zones. Functional criteria and guidelines are needed for the appropriate use and placement of cones, pylons, barricades, barrels, barriers, and impact attenuators 4 !
5. The high concentrations of accidents at interchanges and transition zones identify those roadway locations where extreme care and meticulous effort must be exercised in the selection, utilization, and maintenance of construction zone traffic control devices. 4
6. The daily management of traffic operations within a construction zone is an important factor in the safe operation of the zone. Inattentive supervision of the day-to-day operations can often negate the most complete and thorough plans.
7. There is a lack of methods to reduce speeds in construction zones.
8. There is a need for revised traffic control bidding procedures.
9. The use of portable concrete traffic barriers in construction zones should be investigated further.
10. The protection of concrete barrier ends should be investigated further.

The accident study portion of the research looked at the accident experience of construction zone roadways before and during construction. Data fromseven states were used in the analysis. Trips were made to each state to obtain data about the construction activity, the roadway, accidents and basic construction and traffic control costs.

The collected data were classified into two major categories-construction data and accident data. The construction data included the type of construction, length, duration, traffic volumes, and type of traffic controls used. Accident data were reduced into several categories such as type, location, time of occurrence, and severity. Forms were developed for recording both types of data to ensure uniformity of the data from each state.

Analysis of the data was done in four stages. The first was a comparison of accident numbers before and during construction. The second stage considered before and during accident rates. The third stage of the analysis was a regression analysis with construction-zone characteristics as independent variables and during accident rates as dependent variables. The fourth stage of the analysis looked at three construction project case studies that included determination of construction-related accidents.

The following sections will detail each part of the accident study from the selection of cooperating states, to the data collection, and finally the analysis of the data.

## A. Selection of Cooperating States

States were selected based on five criteria.

- Concern about construction zone problems;
- Variation of speed control methods;
- Ease and cost of obtaining reliable accident records;
. Availability of specific data on construction zones; and
- Variation of geographical area.

Of these five criteria the third and fifth were the most useful in choosing one state over another. All states contacted were concerned about construction zone problems, and there was little variation in speed control methods or availability of construction zone data.

Table 4 lists the 26 states that were contacted. When the states had been ranked by the above criteria, they were contacted in order, and asked to cooperate. The seven states selected were Colorado, Georgia, Michigan, Minnesota, New York, Ohio, and Washington.

TABLE 4

## STATES CONTACTED

| 1. Arizona | 14. Minnesota |  |
| :--- | :--- | :--- |
| 2. California | 15. | Nebraska |
| 3. Colorado | 16. New Jersey |  |
| 4. Connecticut | 17. | New York |
| 5. Florida | 18. | Ohio |
| 6. Georgia | 19. Oklahoma |  |
| 7. Idaho | 20. | Oregon |
| 8. Illinois | 21. Pennsylvania |  |
| 9. Indiana | 22. | Tennessee |
| 10. Iowa | 23. Texas |  |
| 11. Kansas | 24. Utah |  |
| 12. Maryland | 25. Virginia |  |
| 13. Michigan | 26. Washington |  |

## B. Data Collection and Reduction

Data were collected by project staff during visits to the highway department of each cooperating state. The data collection effort was planned as two visits to each state. On the first visit data were gathered on a group of current or recently completed construction projects. The second visit was scheduled for about 1 month later, and was for the purpose of collecting accident data for each of the projects. All seven states were visited at least once. In some states accident data were obtained by mail rather than a second visit.

A data collection plan was developed prior to the state visits. In order to choose projects that would provide a reasonable number of accidents, project selection criteria were developed that specified a minimum product that should be obtained when the length (in miles) and the duration (years) were multiplied. These criteria, were developed from typical accident rates given in a report entitled "Interstate System, Accident Research

Study - 1."17/ The criteria were tested by comparing in-house accident data on actual highway sections. A project worksheet was developed to record data about length, duration, and ADT for each section.

A data collection checklist was also developed to ensure a comprehensive data collection effort. Data were divided into categories of general data, project selection data, construction zone data, accident data, and cost data. Project selection criteria, the project worksheet, a data collection checklist, and accident rate computation data are shown in Appendix A.

The collection of project data on the initial visit to a state usually required trips to district highway department offices. In most visits current projects were visited and photographed to obtain a perspective on the relationship of controls shown on the traffic control plans and controls that were being used in the field.

Accident data for the period of construction and 1 year before construction began was requested for each suitable project. Where possible, hard copy accident reports were requested for the during period, and computer printout line summaries for before periods. In some states, only hard copies of construction related accidents were available or the state could only furnish hard copies on two or three projects. Detailed accounts of each state visit are given in Appendix B.

As construction and accident data were received from each of the seven states the data were organized by projects. In some cases, original projects were divided or combined with other projects to simplify the analysis.

When construction and accident data had been divided into projects, the data for each project was recorded in a format common to all states. Forms were used to ensure uniformity. Construction data were recorded on the Construction Data Worksheet, and accident data were recorded on the Accident Summary Worksheet. These forms are also shown in Appendix A.

Table 5 sumarizes the data collected. The data included 79 projects of which 11 were on six- or eight-lane interstate highways, 24 on four-lane divided interstates, 18 on four-lane divided noninterstate, 3 on five-lane undivided, 4 on four-lane undivided and 19 were on two-lane roadways. There were 31 urban projects and 48 rural projects.

Cost data were also collected in the state visits. Traffic control cost data are given in Appendix C. Appendix $D$ gives the computation methods for determining user costs due to construction. This appendix was developed in conjunction with project DOT-FH-11-8120, "Effectiveness of Alternative Skid Reduction Measures."

 $\begin{array}{ll} & \text { TABLE } 5 \\ & \text { COLLECTED DATA SUMPAKY }\end{array}$


TABLE 5 (continued)
ㄷ․․



 Construction Roadway Iype
4-lane divided reduced to 1 lane each
direction
4-lane divided reduced to 1 lane each
direction
4-lane divided reduced to 1 lane each
direction
4-lane divided reduced to 1 lane each
direction
4-lane divided reduced to 1 lane each
direction
4-lane divided reduced to 1 lane each
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direction
4-lane divided reduced to 1 lane each
direction Normal Roaduay Type
4-1ane divided Interstate
4-1ane divided Interstate
4-lane divided Interstate
4-lane divided Interstate
4-lane divided Interstate
4-1ane divided Interstate
4-1ane divided Interstate
4-1ane divided Interstate
4-1ane divided Interstate
4-1ane divided Interstate
4-lane divided Interstate
4-1ane divided Interstate
4-lane divided Interstate
4-lane divided Interstate


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 Construction Road Type
4－lane undivided reduced to 2 lanes
4－lane undivided reduced to 2 lanes
4－lane divided reduced to 2 －way， 2 lanes
4－lane divided on new alignment
5－1ane undivided w／TWLTL reduced to
2 lanes
4－lane divided reduced to 1 lane each
direction
4－lane divided reduced to 1 lane each
direction
4－1ane divided reduced to 1 lane each
direction
Normal Road Type
4－lane undivided
4－lane undivided
4－lane divided Noninterstate
4－lane divided Nonjnterstate
5－lane undivided w／TivtL
4－lane divided Noninterstate
4－lane divided Noninterstate
4－lane divided Noninterstate的氙 荡
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## C. Data Analysis

1. Analysis of Before-During Accident Numbers: The first stage of the analysis compared the number of accidents occurring during construction with the number of accidents occurring in the year before the construction began.

The before-during accident number comparison was made in the following manner. For those projects where the construction period was 1 year or less, the before-during comparison was performed simply on a month-to-month correspondence. For example, if a construction project lasted from April 1, 1975, to November 15, 1975, the number of accidents in that period was compared to a before period of April 1, 1974, to November 15, 1974.

For those projects where the construction period exceeded lyear, the before accident numbers were expanded by the ratio of the duration of construction to the duration of the before period. For example, if a construction project lasted from March 1, 1975, to June 1 , 1976, ( 457 days) and the requested before period was from March 1, 1974 , to February 28, 1975 ( 365 days), the before accident number would be multiplied by the ratio $457 / 365$.

One drawback to this expansion is that it ignores the effect that seasons of the year have on accident types, severity, surface condition, percentage of night accidents, and total accident numbers. However, since only $27 \%$ of the projects are affected by the expansion, we assumed that the seasonal effects were minimal when the total accident set was analyzed.

Table 6 illustrates the number of before accidents, during accidents, and percent change for all projects. Similar tables for each state are shown in Appendix E. Each table includes the total number of accidents by night, day, severity, type, surface condition, and area.

Table 6 shows a $7.5 \%$ increase in construction accidents. Fixed object, rear-end, head-on, and turning accidents experienced large increases while ran-off-road accidents declined substantially.

The number of night accidents rose by $9.4 \%$. However, the night accidents percentage of total accidents remained $30 \%$ both before and during construction. Accident severity had similar results. Although the number of fatal or injury accidents rose by a combined rate of approximately $5 \%$, the percentage of these accidents to the total number of accidents remained a constant $29 \%$ both before and during construction. Also, rural accidents showed a slightly higher increase than urban accidents.

## TOTAL CONSTRUCTION ZONE ACCIDENTS

|  | Before | During | Change (\%) |
| :---: | :---: | :---: | :---: |
| Total Accidents | 8,172 | 8,785 | $+7.5$ |
| Night Accidents | 2,454* | 2,685* | +9.4 |
| Severity |  |  |  |
| Property-Damage-Only | 4,718* | 5,226* | +10.7 |
| Injury | 2,369* | 2,488* | +5.0 |
| Fatal | 62* | 58* | -6.5 |
|  | 7,149* | 7,772* |  |
| Accident Type |  |  |  |
| Right Angle | 720 | 585 | -18.8 |
| Rear End | 2,614 | 3,048 | +16.6 |
| Side Swipe | 939 | 850 | -9.6 |
| Head On | 99 | 114 | +15.2 |
| Turning | 480 | 552 | +15.0 |
| Ran-Off-Road | 706 | 520 | -26.3 |
| Roll | 204 | 225 | +10.3 |
| Animal | 84 | 102 | +21.4 |
| Fixed Object | 941 | 1,307 | +38.9 |
| Fixed Object (Construction Equipment) | -- | 120 | N/A |
| Other | 1,385 | 1,362 | -1.7 |
|  | 8,172 | 8,785 |  |

Surface
Dry
Wet
Ice/Snow

| $4,190 *$ | $4,870 *$ | +16.2 |
| ---: | ---: | ---: |
| $1,467 *$ | $1,443 *$ | -1.6 |
| $706 *$ | $548 *$ | -22.4 |
| $786 *$ | $911^{*}$ | +15.6 |

Area

## Urban

Rural

| 4,873 | 5,149 | +6 |
| :--- | :--- | ---: |
| $\frac{3,299}{8,172}$ | $\frac{3,636}{8,785}$ | +10 |

[^0]Ranking the states by the percent increase in before-to-during accidents shows the following results:


Thus, in two states, the accident numbers actually decreased slightly during construction, however the percentage increase in accident numbers is very sensitive to the type of projects in the state, and the number of before accidents that are considered. The state ranking is reevaluated later in the analysis.

The before-during accident numbers were further analyzed by doing a time trend analysis of the month-by-month accident totals.

For each project, the monthly difference between accidents during construction and those in the corresponding months in the year prior to construction were totaled. The month-by-month accident differentials were used to determine if there is a time-trend effect in the construction zone accident experience. Since only 1 year of before accident data was collected, a maximum of 12 monthly differentials were analyzed. For projects that lasted more than 1 year, data after the first 12 months of construction were not considered.

Most of the projects began or ended at a time other than the first or last day of the month, and since uniformity in the duration of each monthly period was necessary for our time-trend analysis, the following scheme was used: if the partial month was less than 10 days, then the accident number in both the before and during periods was placed in the succeeding or preceding month, depending on whether it was the beginning or ending of the period. If the partial month was 10 days or more, then that monthly accident number was expanded by the ratio of the total number of days in the month to the number of days affected by construction. This procedure was used for both the before and during periods.

In addition to the time-trend, the monthly differentials were also analyzed to determine the variability of construction zone accidents between states, area types (urban-rural), and levels of speed reduction (speed reduc-tion--no speed reduction).

* State numbers are used instead of names to keep the state identity anonymous.

Only 65 of the 79 projects studied were used in this analysis, because the "before" data in State 2 was not broken down on a month-by-month basis.

The natural framework for the data is the (hierarchial) Analysis of Variance (AOV) model. Since some cells of this framework are missing, and since the sarmle sizes are unbalanced throughout, the AOV required is complicated. In order to produce working estimates of variable effects with a minimum of effort, an approximate $A O V$ was executed in phases as described below.

The AOV considers monthly responses as replicates, i.e., independent duplicate observations of accident differential. In practice, the sequence of monthly observations within any project might be correlated to time if, for example, the effect of construction is relatively immediate but tapers of $f$ after a few months.

Therefore, prior to the AOV, an examination of the monthly accident differential versus time (in months) was undertaken. The Spearman rank correlation coefficient, $I_{S}$, was computed for every project ( $N=65$ ) with the result that no significant trends were observed. Only five of the $65 \mathrm{r}_{\mathrm{s}}{ }^{\prime}$ s were statistically significant at $\alpha=0.05$, and of these three were positive and two were negative. Also, the overall incidence of positive and negative $r_{s}$ 's was not significantly different from an equal partition ( $X^{2}(1)=2.46$ ). These computations indicate no general or long-term association between construction effect and time after construction. Also, a comparison of the first month response to their expected rank under the hypothesis of no significant shortterm effect yielded an unsignificant test statistic ( $Z=0.57$ ).

The residual variance $\sigma_{e}{ }^{2}$ (month-to-month within a zone) and project variance $\sigma_{p}{ }^{2}$ were both estimated in the normal (pooled) manner, with the results $\sigma_{e}{ }^{2}=51.445, \sigma_{p}^{2}=8.042$. The state (S), area (A), and speed reductign (R) effects were approximated with one-way AOV (each) to yield $\sigma_{S}{ }^{2}=10.664$, $\sigma_{A}^{2}=9.596, \sigma_{R}^{2}=11.351$. Thus, in the accident data, state, area type, speed reduction level, and project variability contribute roughly equal to the response; and the residual variation is larger than the sum of the identifiable components.

The overall average accident differential of +1.60 is significantly greater than zero ( $t=4.75, p<0.01$ ). That is to day, on the average the construction zone "caused" a significant increase of 1.60 accidents/month.

The increase is greater in zones with a speed reduction ( 5.58 versus 1.11), and also greater in urban locations ( $\overline{(6.22}$ versus 1.19).

State 5 had by far the worst record (9.21), State 3 is next (3.09), and the other four states are less ( 0.58 to 1.37 ). No state exhibited a negative accident differential, although States 1 and 6 are not significantly different from zero.

The average monthly accident differential was 1.60 , but the average accident differential by project was 2.11. Apparently, the shorter duration construction zones caused more incremental accidents than the projects that lasted 1 year or more.
2. Analysis of Before-During Accident Rates: Although comparative analysis using accident numbers provides us with some very useful information, the determination of the change in accident rates from the before to the during construction period is a more meaningful measure of the effects of construction. Although we were able to obtain the necessary data to compute accident rates for the before period (length, duration, accident number, and traffic volumes), with the exception of two projects, we were unable to obtain traffic volumes during construction. The states studied simply did not have this data available.

Two factors are of primary concern in estimating construction traffic volumes based on before-period data. One is the expected annual increase in $A D T$ on the subject projects. The other is the expected decrease in traffic volumes during construction caused by a reduction in the number of lanes, by a decrease in average speed, by a general annoyance to the traveling public, or a combination of all three.

Most of the sampled construction projects occurred in either 1974 or 1975. Therefore, the before periods were 1973 and 1974 , respectively. National statistics have shown that traffic volumes for these years were quite similar due to the energy crisis. Statistics from State 3 for 1973 and 1974 bear this out. Thus, on many projects the reduction effect of construction probably outweighed the annual increase in traffic volumes, resulting in an overall drop in traffic volumes. Many of these projects consisted of closing at least one lane of an urban freeway. Also, some of the project notes specify that ramp entrances were closed, further indicating a drop in traffic volumes.

Two projects were studied that had during traffic volume data. Both projects were six-lane urban freeways where two lanes were closed in each direction. Also, several entrance ramps were closed on each project. These projects experienced traffic reductions of 60 and $35 \%$. Although these projects were unique in having two lanes closed, they do indicate that on similar projects there were probably significant decreases in traffic volumes.

Two-lane resurfacing and rural interstate projects were also a significant percent of the total number of projects we analyzed. It is doubtful that these projects experienced any significant drop in traffic volumes. State 6 consisted entirely of rural interstate projects taking place in 1972. Traffic volumes from 1971 through 1973 in this state increased $10 \%$ annually. For this state, we feel the accident rate increase may be overstated.

In conclusion, we assume that overall, the construction projects had lower traffic volumes than in their respective before periods. Thus, the increase in construction accident rates is probably greater than our results indicate.

Although the lack of construction period traffic volumes forced us to compute construction accident rates using before traffic volumes, analysis using accident rates did provide us with a method of comparing before to during accidents using only documented accident data, not expanded numbers. Accident rate computation data is shown in Appendix A. "Before" data used were; (1) 1-year prior to construction for projects of 1-year or longer and (2) corresponding before months for projects shorter than l-year.

The following pages and tables provide comparisons of accident rates for several different classifications. Since four of the 79 projects had no before data, only the 75 projects with before and during data were used.

To get an overall view of how the construction zone accident rate varied among the states, they were ranked from lowest to highest:

| State | Mean Construction <br> Number of Projects |  |  |
| :---: | :---: | :---: | :---: |
|  | 15 | 116.72 | Rank |
| 6 | 9 | 206.94 | 1 |
| 2 | 10 | 217.52 | 2 |
| 5 | 5 | 287.37 | 3 |
| 7 | 16 | 290.69 | 4 |
| 1 | 10 | 309.18 | 5 |
| 3 | 10 | 427.06 | 6 |
| 4 |  |  | 7 |

However, this ranking is not necessarily an indication of how good or bad each states' construction zones are. State 6 had the lowest accident rate, but all of its construction projects involved rural interstates. These types of projects experience relatively low accident rates in all seven states. State 4 was at the bottom because a large proportion of its accidents were on urban interstate routes.

A better ranking of the states' construction zone experience compares before to during accident rates. Table 7 ranks the states according to least increase in construction accident rate. This table is very similar to the listing of the increase in accident numbers on page 37, but does show some change in the rankings. Probably the most interesting result is the large increase in accident rate experienced by State 4.

Since roadway type is such an important factor in accident rates, Table 8 was constructed to illustrate the variance of accident rates among road types before and during construction. It shows that in the before period, four-lane undivided roadways had the worst accident experience followed by two-lane and five-lane undivided w/TWLTL roadways, respectively. During construction, five-lane undivided w/TWLIL roadways reduced to two-lane experienced the highest accident rate followed by four-lane undivided reduced to two-lane, two-lane on new alignment, and six- or eight-lane interstate reduced to onelane each direction.


TABLE 8

MEAN ROAD TYPE ACCIDENT RATES, BEFORE AND DURING CONSTRUCTION

| Before Road Type No | No. Projects | Mean Accident Rate (100 MVM) |
| :---: | :---: | :---: |
| 6 or 8-1ane divided (Interstate) | 11 | 198.88 |
| 4-lane divided (Interstate) | 24 | 130.61 |
| 4-lane divided (Noninterstate) | 16 | 277.58 |
| 4-lane undivided | 3 | 801.46 |
| 5-lane undivided w/TWLTL | 3 | 488.25 |
| 2-lane | 18 | 529.51 |
|  | 75 |  |
| During Construction Road Type * No | No. Prajects | Mean Accident Rate ( 100 MVM ) |
| 6 or 8-1ane Interstate reduced to 2 lanes each direction | 8 | 204.23 |
| 6 or 8-lane Interstate reduced to 1 lane each direction | 3 | 489.22 |
| 4-lane divided Interstate reduced to 1 lane each direction | 22 | 229.55 |
| 4-lane divided Interstate reduced to 2-lane, 2-way | 2 | 100.58 |
| 4-lane divided (Noninterstate) reduced to 1 lane each direction | d 5 | 361.46 |
| 4-lane divided (Noninterstate) reduced to 2-lane, 2-way | ed 5 | 205.16 |
| 4-1ane divided (Noninterstate) on new alignment | 6 | 200.52 |
| 4-1ane undivided reduced to 2 lane | 3 | 761.99 |
| 5-1ane undivided w/TWLTL reduced to 2-lane | 3 | 776.14 |
| 2-1ane reduced to 1 lane | 7 | 475.73 |
| 2-1ane on new aligrment | 11 | 545.55 |

However, a better indication of how the degradation of a road type affects accident rates is by comparing the percent increase in accident rate from the before to the during construction period. Table 9 shows this, and some interesting results appear.

For example: it shows that six- or eight-lane divided roadways that were reduced to one lane in each direction experienced a rate increase of $114.6 \%$ while those reduced to two lanes in each direction experienced only a $5.3 \%$ increase. Five-lane undivided W/TWLTL reduced to two-lane had a $5 \%$ increase. Two-lane highways reduced to one lane had a $30.7 \%$ rate increase, while those shifted to a new alignment had a $14.3 \%$ decrease. And finally, four-lane divided interstate highways reduced to two-lane, twoway experienced an increase of $147.2 \%$ during construction, while those in which one lane was closed in each direction experienced a $68.6 \%$ increase in their accident rate. Unfortunately there were only two projects reduced to two-lane, twoway, so the reliability of these data are questionable.

Table 10 illustrates the mean accident rates for the various work area roadway types. Lane closures with temporary bypass roadways experienced the highest accident rate followed by temporary bypass roadways with detours. However, further investigation showed that the lane closure with temporary bypass roadway type had a before mean accident rate of 725.18 , thus its during accident rate decreased by $30 \%$. Also, the temporary bypass with detour work area roadway type had a before accident rate of 111.48 , thus its construction accident rate went up substantially. However, since the work area roadway types were so disportionally distributed with over $60 \%$ being lane closure, no major conclusions can be drawn from this analysis.

Table 11 illustrates the mean accident rates for the various types of construction. The construction types were distributed relatively even with bridge work and reconstruction of existing roadways experiencing the highest percentage accident rate increases. The former had a substantial increase in raw accident rate of 97.99.

Table 12 illustrates the percent increase in accident rates comparing urban to rural projects. This analysis shows that urban projects experienced a slightly higher percentage increase in accident rates. Also, their increase in accident numbers (31.16) was higher than rural projects (14.14).

Table 13 illustrates the severity rate experienced by state and by the total data set. States 4 and 7 experienced the largest increases in injury accident rates. State 2 was not available. Overall, the PDO accident rate increased at a slightly higher percentage than the injury rate, while the fatal accident rate decreased.

$$
\begin{aligned}
& \begin{array}{l}
\begin{array}{c}
\text { Construction } \\
\text { Roadway Mean Acci- } \\
\text { dent Rate ( } 100 \mathrm{MVM} \text { ) }
\end{array} \\
\hline 204.23 \\
489.22 \\
229.55 \\
100.58 \\
361.46 \\
205.16 \\
\\
200.52 \\
761.99 \\
776.14 \\
475.73 \\
545.55
\end{array}
\end{aligned}
$$

$$
\begin{aligned}
& \begin{array}{l}
\text { Roadway Type } \\
6 \text { or 8-lane Interstate reduced to } \\
\text { 2 lanes each direction } \\
6 \text { or 8-1ane Interstate reduced to } \\
\text { 1 lane each direction } \\
\text { 4-lane Interstate reduced to 1-1ane } \\
\text { each direction } \\
\text { 4-1ane Interstate reduced to 2-1ane, } \\
\text { 2-way } \\
\text { 4-1ane divided reduced to 1-1ane each } \\
\text { direction } \\
\text { 4-1ane divided reduced to 2-1ane, } \\
\text { 2-way } \\
\text { 4-lane divided on new alignment } \\
\text { 4-1ane undivided reduced to } 2-1 \text { lanes } \\
\text { 5-1ane undivided w/TWLTL reduced to } \\
\text { 2-lanes } \\
\text { 2-1ane reduced to } 1 \text {-1ane } \\
\text { 2-lane on new alignment }
\end{array}
\end{aligned}
$$

TABLE 10

## MEAN ACCIDENT RATE BY WORK AREA ROADWAY TYPE

| Work Area <br> Roadway Type | No. <br> Projects |  |
| :--- | :---: | :---: |
|  |  | Mean Accident Rate (100 MVM) |
| Lane Closure | 48 |  |
| Cross-Over | 4 | 204.23 |
| Temp. By Pass | 0 | 215.28 |
| Detour | 0 | .- |
| LC and Cross Over | 5 | .- |
| LC and Temp. By Pass | 4 | 144.29 |
| LC and Detour | 10 | 507.91 |
| Cross Over and Detour | 3 | 286.67 |
| Temp. By Pass and Detour | 1 | 154.08 |
|  |  | 419.35 |

TABLE 11

MEAN ACCIDENT RATE BY TYPE OF CONSTRUCTION ( 100 MVM )


TABLE 12

MEAN ACCIDENT RATE BY AREA TYPE

|  | Mean Accident Rate $(100 \mathrm{MVM})$ |  |  |
| :--- | :--- | :--- | :--- |
| Area Type | Before | During | \% Change |
| Urban | 273.54 | 304.70 | +11.4 |
| Rural | 140.45 | 154.59 | +10.1 |


| Fatal |  |  |
| :---: | :---: | :---: |
| Before | During | $\% \triangle$ |
| 1.68 | 0.81 | －51．8 |
| NA | NA | NA |
| 1.51 | 1.39 | －7．9 |
| 1.52 | 0.67 | －55．9 |
| 2.27 | 2.73 | ＋20．3 |
| 1.64 | 1.42 | －13．4 |
| 0 | 0 | 0 |
| 1.58 | 1.44 | －8．9 |


| $8^{\circ} \mathrm{E}+$ | LS＊ 19 | IE．6S | $0 \cdot 5+$ | 10.68 I | $06^{\circ} \mathrm{ZzL}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| $\overline{L T \square}+$ | $\overline{\mathrm{I}} \mathrm{C}^{\circ} \mathrm{S8}$ | $\overline{7909}$ | $\overline{7 \cdot 9 \bar{\varepsilon}+}$ | $\overline{\text { so．}{ }^{\circ} \mathrm{za}}$ | $\overline{8 T \cdot 87 \mathrm{~L}}$ |
| 0•「－ | 59＊98 | 10． $2 ¢$ | $9 \cdot \varepsilon-$ | 59.8 L | 95•18 |
| $\varepsilon \cdot 1$＋ | 69＊88 | L9＊6L | サ＊$<$＋ | 0t ${ }^{\circ} 9 \mathrm{ZI}$ | $9 \varepsilon^{\circ} \mathrm{LOT}$ |
| 0＊$¢$ ¢＋ | エカ・06 | $96^{\circ} \angle 9$ | L＇と9＋ | くヵ＊OZE | 9L＊S6I |
| 6．6＋ | 0ッ・カーさ | 00＊ 56 | ع． $6+$ | $6 \varepsilon^{\circ} \mathrm{E} 0 \chi^{\prime}$ | 70.98 T |
| VN | WN | VN | WN | VN | WN |
| $6^{*} \varepsilon+$ | II＊s¢ | ¢0 ${ }^{\circ} \mathrm{\varepsilon}$ ¢ | 6．6＋ | 9ぐワモZ | ZS．ELZ |
| $\bar{\nabla} \%$ | guṭina | $\overline{\text { 9］0jag }}$ | $\bar{\nabla} \%$ | $\overline{\text { guịnin }}$ |  |
| KınTuI |  |  | OOd |  |  |
| （W＾W 00t） | Salulis | Sajuy | ATS LN | 20V NVGW |  |




Accident rate comparisons were made for those projects that had reduced lane widths vs. the projects which maintained normal lane widths. The six projects with reduced lane widths during construction experienced a $17.6 \%$ increase in before to during accident rates while the 69 projects with normal lane widths experienced a $6.6 \%$ increase in before to during accident rates.

Also projects with and without speed reductions were compared. Urban projects showed a $14.0 \%$ increase without speed reductions and a $6.0 \%$ increase with speed reductions. Rural projects however, showed a $2.6 \%$ increase without speed reductions and a $16.4 \%$ increase with speed reductions.
3. Regression Analysis: The third stage of the analysis involved multiple regression analysis of the data using 17 independent variables and computing their relationship to 17 various during accident rates (dependent variables). Table 14 shows the list of independent and dependent variables used in the first multiple regressions.

The initial screening regression run indicated strong correlations between many of the dependent variables. For this reason, several dependent variables were eliminated from further regressions. Also several of the independent variables were moderately correlated. This correlation of independent variables was largely due to the way the independent variables were chosen, and changes in the classification of the variables for later regressions were made based on these results.

Table 15 shows the independent-independent and dependent-dependent correlations that were obtained from the regressions. Pairs of variables with correlation coefficients ( $R$ ) of 0.71 or greater were classified as being strongly correlated. Those of which had correlation coefficients at 0.31 to 0.71 were classified as moderately correlated.

Table 16 gives the correlations between independent-dependent variables that were obtained in the multiple regressions. The correlation coefficients for each pair of variables is also given. Fifteen of the 30 highest independent-dependent correlations involved normal speed limit or area type correlations with dependent variables. These two independent variables were also moderately correlated ( $R=+0.477$ ). There were four road type correlations among the 30 highest.

The 17 dependent variables listed in Table 14 accounted for about $38 \%$ of the variability of the total accident rate (adjusted $\mathrm{R}^{2}=0.385$ )。 Adjusted $\mathrm{R}^{2}$ values for the other response variables are shown in Table 17.

## MULTIPLE REGRESSION VARIABLES

Independent Variables

1. State
$1-7$
2. Project

1-79
3. Length

Length in hundreths
4. Duration

Number of Days
5. Road Type

1. 6 or 8 -lane Interstate 5. 5-lane undivided w/TWLTL
2. 4-lane Interstate 6. 4-lane Comb. divided and undivided
3. 4-lane divided 7. 2-lane
4. 4-lane undivided
5. Construction Road Type (Primary)
6. 2-way 2-1ane reduced to 1 -lane
7. 4-lane divided reduced to 1-lane each direction
8. 4-lane divided reduced to 2 -way, 2 -lane
9. 6 or 8 -lane divided reduced to 2 -lanes each direction
10. 6 or 8 -lane divided reduced to 1 -lane each direction
11. 4-lane undivided reduced to 2 -lanes
12. 4-lane divided maintained, but on new alignment or mainline shift
13. 2-lane highway maintained, but on new alignment or mainline shift
14. 5-lane undivided w/TWLTL reduced to 2-lanes
15. Construction Road Type (Secondary)

Same as 'Primary' but add '10' for NA

## TABLE 14 (continued)

8. Primary Work Area Roadway Type
1- Lane closure
2-Cross over
3-Temp. By pass
4-Detour
9. Secondary Work Area Roadway Type
l-Lane closure
2-Cross over
3-Temp. By pass
4-Detour
5 -None
10. Type of Construction
1-Resurfacing and pavement patching and general improvements
2-Bridge work
3-Median barrier work
4-Widening of existing roadway
5-Upgrading to interstate stds.
6 -Reconstruction of existing roadway
7-Construction of new or separate roadway and shift in traffic (except interstate)11. Area
1-Urban
2-Rural
11. Normal Speed Limit
Actual Number
12. Speed Reduction
1-No speed reduction anytime
2-Reduced: Regulatory throughout
3-Reduced: Advisory throughout
4-Advisory at high-hazard locations
5-Reduced: Regulatory during working hours only
13. Daily Traffic Effect
1-24 hours2-Daylight only3-Daylight--no peak hour work
14. Contro1 Status
1-Stationary
2-Temp. (moving weekly or monthly)
3-Temp. (moving hourly or daily)
15. Lane Width
1-Normal
2-Reduced
Traffic Control Devices and Methods
16. No special devices or methods
17. Flagmen slowing traffic
18. Flagmen stopping traffic
19. PCMB (portable concrete median barrier)
20. Sequential Arrow Board
21. Timber curbing or Timber Barricades
22. Pacing Vehicles
23. Enforcement
24. Barrel-mounted guardrail and flagging
25. Hydrocell
26. 2 and 5
27. 2,4 , and 5
28. 2 and 4
29. 3 and 7
30. 3 and 5
31. 3, 4, and 5
32. 2 and 6
33. 3 and 6
34. 6 and 8
35. 5 and 8

Dependent Variables

```
Y1 - Total Accident Rate*
Y}2 - Night Accident Rat
Y
Y4 - Injury Accident Rate
Y5 - Fatal Accident Rate
Y6 - Nonreportable Accident Rate
Y7 - Right-Angle Accident Rate
Y - Rear-End Accident Rate
Y9 - Side-Swipe Accident Rate
Y10 - Head-On Accident Rate
Y11 - Turning Accident Rate
Y12 - Ran-Off-Road Accident Rate
Y13 - Overturning Accident Rate
Y14 - Animal Accident Rate
Y15 - Fixed Object Accident Rate
Y16 - Fixed Object (Construction Device) Accident Rate
Y17 - Other Accident Rate
```

* Accident rates were for "during data only."


## INDEPENDENT - INDEPENDENT AND DEPENDENT - DEPENDENT CORREIATIONS



TABLE 15 (concluded)

| Independent - Independent <br> Moderately Correlated | Dependent - Dependent <br> Moderately Correlated |
| :--- | :---: |
| Type of Construction and Normal Speed Limit |  |
| Type of Construction and Speed Reduction | Total and Fixed Object Accident |
| Type of Construction and Daily Traffic Effect | Rates |
| Type of Cons truction and Control Status | Fatal and Turning Accident Rates |
| Area Type and Normal Speed Limit |  |
| Normal Speed Limit and Daily Traffic Effect |  |
| Nomal Speed Limit and Control Status |  |
| Speed Reduction and Control Status |  |

## INDEPENDENT - DEPENDENT CORRELATION COEFFICIENTS

## Variables

Correlation Coefficient
Area Type and Rear End Accident Rate ..... $-0.55$
Normal Speed Limit and Rear End Accident Rate ..... -0.51
State and Overturning Accident Rate ..... -0.48
Normal Speed Limit and Total Accident Rate ..... $-0.47$
Length and Animal Accident Rate ..... $+0.46$
Project and Overturn Accident Rate ..... -0.44
Normal Speed Limit and Side Swipe Accident Rate ..... $-0.43$
Normal Speed Limit and Right Angle Accident Rate ..... -0.42
Normal Speed Limit and Turning Accident Rate ..... -0.42
Normal Speed Limit and Animal Accident Rate ..... $+0.42$
Area Type and Total Accident Rate ..... - 0.41
Road Type and Right Angle Accident Rate ..... $+0.40$
Road Type and Turning Accident Rate ..... $+0.40$
Type of Construction and Overturning Accident Rate ..... $+0.40$
Speed Reduction and Overturning Accident Rate ..... $+0.40$
Area Type and Side Swipe Accident Rate ..... -0.39
Normal Speed Limit and Night Accident Rate ..... -0.38
Primary Zone Type and Construction Object Accident Rate ..... $+0.37$
Control Status and Construction Object Accident Rate ..... -0.37
Area Type and Night Accident Rate ..... $-0.36$
Area Type and PDO Accident Rate ..... $-0.36$
Area Type and Animal Accident Rate ..... $+0.36$
Normal Speed Limit and PDO Accident Rate ..... $-0.35$
Construction Road Type (Primary) and Fixed Object Accident ..... -0.35
Rate
Type of Construction and Fixed Object Accident Rate ..... $-0.35$
Road Type and Fatal Accident Rate ..... $+0.34$
Road Type and Head On Accident Rate ..... $+0.34$
Normal Speed Limit and Injury Accident Rate ..... $-0.34$
Secondary Zone Type and Fixed Object Accident Rate ..... $+0.32$
Project and PDO Accident Rate ..... $+0.31$
Project (Revised Numbers) and Overturn Accident Rate ..... $+0.31$

TABLE 17

## FIRST MUITTPIE REGNDSSION - ADJUSTED $R^{2}$ VALNES

Dependent Variables Adjusted $\mathrm{R}^{2}$
Total Accident Rate ..... 0.385
Night Accident Rate ..... 0.276
PDO Accident Rate ..... 0.215
Injury Accident Rate ..... 0.276
Fatal Accident Rate ..... 0.081
Nonreported Accident Rate ..... 0.400
Right Angle Accident Rate ..... 0.276
Rear End Accident Rate ..... 0.379
Side Swipe Accident Rate ..... 0.207
Head On Accident Rate ..... 0.238
Turning Accident Rate ..... 0.322
Ran Off Road Accident Rate ..... 0.065
Overturn Accident Rate ..... 0.296
Animal Accident Rate ..... 0.239
Fixed Object Accident Rate ..... 0.275
Construction Object Accident Rate ..... 0.204
Other Accident Rate ..... 0.150

Based on the initial regression, it was apparent that many of the dependent variables were highly corrclated and therefore a subset of the variables could be used in further investigations. This regression also revealed some problems of moderately correlated independent variables. For these reasons another set of regressions were run, using only total accident rate and other dependent variables that seemed to differ radically from toțal accident rate. The independent variables were adjusted to remove those that were significantly correlated.

Table 18 shows the general results of the second multiple regression. For the regression of total accident rate the original 17 variables were reduced to 6 . However, the adjusted $R^{2}$ value only changed from 0.385 to 0.236. The order of the independent variables indicates that normal speed limit accounts for the largest portion of the variability of total accident rate, and that construction road type (primary) accounts for the least portion of the variability of the six independent variables.

## NOT REPRODUCIBLE

TABLE 18

## SECOND MULTIPLE REGRESSION

| Dependent Variables | Adjusted $\mathrm{R}^{2}$ | Independent Variables <br> Most to Least Important |
| :---: | :---: | :---: |
| Total Accident Rate | 0.236 | Normal Speed Limit, Area Type, Zone Type, State, Project, Construction Road Type (Primary) |
| Fatal Accident Rate | 0.000 | State, Construction Road Type (Primary), Project |
| Overturn Accident Rate | 0.342 | State, Type of Construction, Project |
| Animal Accident Rate | 0.214 | Length, Project, State |
| Fixed Object Accident Rate | 0.225 | Construction Road Type <br> (Primary), Control Status, <br> Type of Construction, <br> Project, State |
| Construction Object Accident Rate | 0.273 | Control Status, Project, Traffic Control Devices and Methods, Daily Traffic Effect, State |
| Other Accident Rate | 0.000 | Zone Type, Construction Road Type (Primary), State, Project |

The prediction of the fatal accident rate and other accident rate were both very poor, indicating the lack of relationships between the construction zone variables and fatal accident rate. Two other accident rates in Table 18 are of particular interest. They are the fixed object accident rate and the construction object accident rate. The control status variable which refers to the way the work area moves within the construction zone is an important contributor to both types of fixed object accident rates.

Further investigations were made by conducting linear regressions of both length and duration versus the total accident rate. A regression was done on the total project set and for each road type and construction road type and also by urban and rural projects. The results of the regressions are shown in Table 19.

In general, both the length and duration regression lines had negative slopes indicating that the long length and duration projects normally had lower accident rates. Many of the regressions broken down by road type and construction road type were hampered by small sample sizes.

## LINEAR REGRESSION RESULTS

| Regression | $\underline{b}$ | a | $\underline{r}^{2}$ | n |
| :---: | :---: | :---: | :---: | :---: |
| Length vi Total Accident Rate |  |  |  |  |
| (All projects) | -10.87 | 376.20 | 0.06 | 79 |
| Duration vs Total Accident Rate |  |  |  |  |
| (All projects) | -0.23 | 362.28 | 0.03 | 79 |
| Length vis Total Accident Rate |  |  |  |  |
| 1. 6 or 8-lane Interstate | 12.38 | 241.40 | 0.05 | 12 |
| 2. 4-1ane Interstate | -4.39 | 197.65 | 0.22 | 24 |
| 3. 4-1ane divided | 7.26 | 200.61 | 0.07 | 15 |
| 4. 4-lane undivided | 373.37 | -21.37 | 1.00 | 2* |
| 5. 5-1ane undivided w/TWLTL | -148.14 | 1572.50 | 0.84 | 3 |
| 6. 4-lane comb. divided and undivided | 20.13 | 76.81 | 0.33 | 4 |
| 7. 2-1ane | -23.80 | 520.93 | 0.08 | 19 |

## Duration vs Total Accident Rate

| 1. 6 or 8-1ane Interstate | -0.78 | 460.76 | 0.29 | 12 |
| :--- | ---: | :---: | :---: | :---: |
| 2. 4-lane Interstate | -0.14 | 197.00 | 0.13 | 24 |
| 3. 4-lane divided | -0.10 | 280.95 | 0.02 | 15 |
| 4. 4-1ane undivided | -49.53 | 14469.0 | 1.00 | $2^{*}$ |
| 5. 5-lane undivided w/TWLTL | 6.89 | 11.62 | 0.84 | 3 |
| 6. 4-lane comb. divided and | -0.07 | 166.14 | 0.73 | 4 |
| $\quad$undivided | 0.10 | 353.80 | 0.01 | 19 |

Length vs Total Accident Rate

|  | 2-way, 2-lane reduced to I lane | -38.52 | 750.79 | 0.29 | 7 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 4-lane divided reduced to 1 lane each direction | 0.11 | 171.42 | 0.00 | 29 |
| 3 | 4-1ane divided reduced to 2-1anes each direction | -19.38 | 314.25 | 0.17 | 7 |
|  | 6 or 8-1ane divided reduced to 2-lanes each direction | -1.26 | 290.47 | 0.00 | 8 |
|  | 6 or 8-1ane divided reduced to 1 lane each direction | -4.00 | 536.77 | 0.04 | 3 |
| 6 | 4-lane undivided reduced to 2 lanes | 386.00 | -313.71 | 0.55 | 5 |
|  | 4-lane divided maintained, but on new alignment or mainline shi | $\mathrm{ft}^{-20.22}$ | 325.33 | 0.32 | 6 |
| 8 | 2-lane highway maintained, but on new alignment or mainline shift | $-20.10$ | 425.81 | 0.05 | 12 |
|  | 5-1ane undivided w/WLTL reduced to 2-lanes | $-119.57$ | 1335.34 | 1.00 | 2* |


| Duration vs Total Accident Rate | b | a | $\underline{r}^{2}$ | $\underline{n}$ |
| :---: | :---: | :---: | :---: | :---: |
| 1. 2-way, 2-lane reduced to 1 lane | 0.48 | 367.51 | 0.02 | 7 |
| 2. 4-lane divided reduced to 1-1ane each direction | -0.21 | 237.40 | 0.07 | 29 |
| 3. 4-lane divided reduced to 2-way, 2-lane | -0.15 | 281.10 | 0.14 | 7 |
| 4. 6 or 8 -lane divided reduced to 2-lanes each direction | -0.56 | 388.74 | 0.17 | 8 |
| 5. 6 or 8 -lane divided reduced to l-lane each direction | -1.68 | 616.53 | 0.10 | 3 |
| 6. 4-lane undivided reduced to 2-lanes | -0.79 | 891.10 | 0.25 | 5 |
| 7. 4-lane divided maintained, but no new alignment or mainline shift | 0.13 | 180.58 | 0.03 | 6 |
| 8. 2-lane highway maintained, but on new alignment or mainline shift | 0.17 | 261.63 | 0.03 | 12 |
| 9. 5-1ane undivided w/TWLTL reduced to 2-lanes | 15.89 | -825.97 | 1.00 | $2 *$ |
| Length vs Total Accident Rate |  |  |  |  |
| Urban | -10.78 | 485.66 | 0.01 | 31 |
| Rural | -4.77 | 251.30 | 0.03 | 48 |
| Duration vs Total Accident Rate |  |  |  |  |
| Urban | -0.25 | 486.75 | 0.02 | 31 |
| Rural | -0.05 | 226.14 | 0.00 | 48 |

[^1]4. Construction Project Case Studies: Three case studies of selected construction zone projects are given in Appendices F, G, and $H$. Each of the case studies presents findings about the particular project. This section presents some of the common findings and general conclusions that could be made based on the case studies.

The projects were not selected randomly. Hard copy accident reports were briefly reviewed and the projects chosen were those that demonstrated a reasonable number of construction-related accidents. The projects were chosen this way because this stage of the analysis was aimed at getting an idea of why accidents happen in construction zones.

Table 20 gives the results of the three case studies. Each study experienced an above average increase in the before to during number of accidents. Also the report of night accidents decreased in all three cases. The percentage of the types of accidents varied between the three studies. In all of the studies the percent of PDO accidents increased during construction. And as stated before, all of the projects studied had a large proportion of accidents that were construction related.

The determination of construction-related accidents was a central part of the case studies. The accident was judged as being constructionrelated by reading the accident report and asking "Was the accident precipitated or affected by the construction?" Or from the opposite point of view, "Would the accident have happened and been as severe if there were no construction underway?" Although judgment was involved it should be stressed that the judgments were made by experienced traffic safety personnel after thorough familiarization with the project.

In each of the projects, the number of construction-related accidents was at least equal to the increase in accidents from the before to during period. In Gase Study 2, the construction related number is high because of a high number of rear-end accidents that occurred when queues formed during the construction. Even if the rear-end accidents had not been classified as construction-related, the other 29 construction-related accidents would be near the increase in accidents comparing the before and during periods.

The general impression gained from the case studies was that the accident experience of a roadway is not only increased during construction but also the overall characteristics of the accident histories are different from the before to during periods.

In the first two case studies, there was a definite predominate accident type, that if remedied could have reduced the number of accidents occurring in the zone. In the first case study, accidents involying timber

## CASE STUDY SUMMARIES



$$
\begin{array}{ll}
\text { Before Accident Rate } 187 \mathrm{acc} / 100 \mathrm{MVM} & \text { Before rate }=186 \mathrm{acc} / 100 \mathrm{MVM} \\
\text { During Accident Rate } 432 \mathrm{acc} / 100 \mathrm{MVM} & \text { During rate }=523 \mathrm{acc} / 100 \mathrm{MVM} \\
78 \text { of } 103 \text { during accidents judged } & 8 \text { of } 14 \text { during accidents were } \\
\text { to be construction related } & \text { judged to be construction- } \\
& \text { related }
\end{array}
$$



Severity


FO $=$ Fixed Object
$\mathrm{HO}=$ Head 0 n
PDO $=$ Property Damage Only
I = Injury
$\mathrm{F}=$ Fatal
$100 \mathrm{MVM}=$
100 MVM $=100$ million vehicle miles
barricades were prevalent throughout the construction period. In the second case study the rear-end accident was predominant. Two types of accidents (fixed object and head-on or sideswipe) were nearly the entire set of construction-related accidents in the third case study.

## D. Accident Studies Summary

Accidents occurring both before and during construction were analyzed using several methods. These included analysis of the time-trend effect of monthly accident differentials, total accident numbers analysis, accident rate analysis, and case studies of individual projects. In addition, regression analysis was performed on the construction accident rates. The results of these analyses follow.

The time-trend analysis showed that construction zones caused an average increase of 1.60 accidents per month. The total number of accidents increased by $7.5 \%$ and the accident rate increased by $6.8 \%$. Thirty-one percent of the projects studied experienced decreases in accidents during construction, while $24 \%$ experienced rate increases of more than $50 \%$. The percent differences may be understated, because of the lack of during traffic volume data. The analyses assumed that before and during traffic volumes were equal; however, for many projects, the traffic volumes during construction were probably lower than the before volumes. Three case studies of zones experiencing large increases in accident rate revealed that most of the increase from the before to during period was due to construction-related accidents.

The accident experience of each state was also analyzed. Timetrend analysis (State 2 not included) indicated State 5 had the largest increase in accidents followed by State 3. In States 1 and 6 , the increase in construction accidents was not significant. However, since this analysis uses accident differentials, states with high accident numbers in both the before and during period were possibly unfairly ranked as poor, even though their accident differential percentage was not greater than states with smaller accident samples. Accident number analysis ranked the states by least percent increase in number of accidents. States 6 and 2 had decreases in the number of construction accidents. State 7 experienced the worst percentage increase in accidents with State 4 only slightly better. The accident rate analysis yielded similar results. State 2 had the lowest percentage accident rate increase followed closely by State 6 , while state 4 had the highest percentage increase with State 7 next.

Both the accident number and accident rate analyses showed very little difference in the distribution of accident severity types in the before to during comparison. However, there was a slight shift in both analysis toward property-damage-only accidents. Both analyses show a great degree of variability in the number and rate of fatal accidents. This was supported by the regression analysis, in which there was very little correlation between the construction zone variables and the fatal accident rate.

The proportion of night accidents to the total number of accidents remained relatively constant in both the accident number and accident rate analyses. Again this was supported by a relatively high degree of correlation between night accident rates and total accident rates in the regression analysis. The linear regression analysis also indicated a strong correlation between traffic control devices and construction fixed object accidents, and a poor correlation between construction zone variables and ran-off-road accidents. Accident number analysis showed a substantial increase in fixed object, head-on, and rear-end accidents, with a decrease in ran-off-road and side-swipe accidents.

The time-trend analysis showed that projects with reduced speeds (by regulatory or advisory signing) had higher monthly accident differentials than those without speed reductions. The accident rate analysis also showed that those with speed reductions had a slightly higher percentage accident rate increase. According to the linear regression analysis the project speed limit, which is highly correlated with area type, accounts for the largest portion of the total accident rate variability.

Road types accounted for 4 of the 30 highest correlations between construction zone and accident variables in the linear regression analysis. Accident rate analysis resulted in some interesting results concerning road types. Six- or eight-lane interstate projects reduced to one-lane in each direction had accident rate increases of over $100 \%$ while those reduced to two lanes in each direction had increases of only $5 \%$. The case studies showed that the one-lane projects experience a great number of rear-end accidents. Four-lane divided interstate projects reduced to two-lane, two-way had percentage increases more than double those in which the roadway was simply reduced to one lane each direction. Five-lane undivided highways with two-way left-turn lanes reduced to two-lanes during construction experienced the largest accident rate increase of all road types. And finally, two-lane roads reduced to one-way alternating operations experienced worse construction accident rates than those placed on new alignment during construction.

The time-trend analysiṣ indicated a much higher monthly increase in accidents in urban areas. However, since urban areas normally have higher accident numbers, this does not necessarily mean their construction accident experience is any worse. The linear regression analysis indicated a moderately high correlation between area type and total accident rate. The accident number and accident rate analyses both showed that construction accidents went up a similar percent in urban and rural areas.

The time-trend analysis showed that the first month after construction begins is not significantly different than the other months of construction and that construction zones do not necessarily have better accident experiences over time. The linear regression analysis showed that there is a negative correlation between the length and duration of projects and the accident rate. Thus, the longer a project (both in time and space), the lower the accident rate.

The accident rate analysis indicated that bridge work, followed by reconstruction of existing roadway (on the same alignment) experienced the largest percentage accident rate increases. Case studies of projects with large before-during rate increases showed a definite predominate accident type for each of the studies.


## IV. TESTING OF SPEED REDUCTION METHODS

## A. Purpose and Scope

Because the projects employed in the accident study were often completed before the state visits, it was not possible to obtain two types of important operational data about the projects.

The first type of operational data needed was vehicle operating speeds. The only way to really judge the effectiveness of construction zone speed reduction methods was to measure vehicle speeds upstream from and within the various areas of the zone.

The second type of operational data needed was erratic maneuver and conflict counts in the approach and transition areas of the zone. These counts were needed to indicate how safe various speed reduction methods were. These counts were also valuable because they can be made in conjunction with speed measurements, unlike accidents that are rare occurrences that must be sampled over long periods of time.

Because of the need for these types of data, the accident study was supplemented by field testing of several speed reduction methods. This testing was done so that vehicle speeds could be measured in various parts of the construction zone. Also all speed reduction methods of interest could be studied, and it was possible to control and record the operational management of the zone more completely than was possible in the accident study.

## B. Site Description

Three sites were studied. The sites represented zones on an urban street, an urban freeway, and a rural freeway. The studies were also planned for a rural two-lane highway, but were cancelled because of problems with the question of liability during the studies. The sites were in or near the Kansas City metropolitan area, and were chosen from current construction projects in the area. Figure 9 shows each of the sites. Photos $A$ and $B$ are from the urban freeway project, photo $C$ is from the rural freeway project, and photo D is from the urban street project.

The urban street site was located on a four-lane undivided arterial highway. The construction involved complete renovation of a bridge deck and resurfacing of the approaches to the bridge. Traffic in each direction was channeled into a single lane, then detoured onto an adjacent two-lane street. The normal speed limit on the highway was 40 mph . During construction, the posted speed limit was reduced to 30 mph .


The urban freeway site was located on a four-lane divided, controlled access highway. The construction involved resurfacing and widening of a bridge. In this zone, northbound traffic was reduced to one lane and shifted onto the opposing roadway where traffic operated as two-lane two way. The normal speed limit on the roadway was 55 mph . During construction, a 45 -mph advisory plate was placed upstream of the zone, and a $35-m p h$ advisory plate placed at the lane taper.

The rural freeway site was located on a four-lane interstate highway. The construction project involved renovation of a river bridge. As in the urban freeway project the traffic was reduced to one lane then shifted by means of a crossover roadway to one lane of the opposing roadway. The speed limit on the roadway was 55 mph . A 40 mph advisory plate was in place at the crossover of the zone.

## C. Experimental Design

Methods tested in the studies were of two basic types; speed control methods and design features to accommodate speeds. The speed control methods included advisory speed zoning, regulatory speed zoning, active speed reduction warning devices, funneling and lane width reduction, and transverse striping for speed reduction warning. The design features to accommodate speeds included lane taper formulas, sequential flashing arrows, and obliteration of nonapplicable lane lines.

A set of experiments was designed for each site to test the effect of each method alone, and in combination with other methods. Those methods most applicable to one type of roadway were tested at that location. Others were arbitrarily subdivided among the sites based on the construction schedule.

The construction scheduling allowed for a maximum of 12 experiments at the urban street location, 4 experiments at the urban freeway location and 12 experiments at the rural freeway location. Because of the constraint on the number of experiments, a fractional factorial design was used to determine a set of experiments for each location. Another consideration was that traffic controls at a site were not lessened or made less safe. For example, there were no advisory speed tests on the urban street because a lower regulatory speed limit had been posted.

Table 21 gives the experimental design for the studies conducted on the urban street. The methods studied were taper length formulas, and funneling and lane width reduction.

TABLE 21

## URBAN STREET EXPERIMENTS

| Experiment ${ }^{\text {a/ }}$ | Treatment | Level |
| :---: | :---: | :---: |
| Experiment USI- | Taper length <br> Funneling and lane width reduction | New formula <br> Not present |
| Experiment US3- | Taper length <br> Funneling and lane width reduction | New formula Present |
| Experiment US5- | Taper length <br> Funneling and lane width reduction | Old formula <br> Not present |
| Experiment US6- | Taper length <br> Funneling and lane width reduction | Old formula Present |

a/ A11 experiments done both day and night.

Table 22 gives the experimental design for the studies conducted on an urban freeway. The methods studied were nonapplicable lane lines, transverse pavement striping, and advisory and regulatory speed zoning.

Table 23 Gives the experimental design for the studies conducted on a rural freeway. The methods studied were sequential arrow panel, advisory and regulatory speed zoning, speed zoning enforcement and active warning of speed zoning (through use of high-intensity flashing lights).

Once the experiments were designed, the existing traffic control plan was obtained. This plan was used as a base for the plan for each experiment. Each experiment plan showed the traffic control changes to be made, the location of all speed measuring equipment, and observers. The entire set of experimental plans is shown in Appendix I.

Prior to conducting the experiment, the experimental plan was approved by the construction contractor and the state highway department.

TABLE 22

## URBAN FREEWAY EXPERIMENTS

| Experimental | Treatment | Level |
| :---: | :--- | :--- |
| Experiment UF1- | Nonapplicable lane lines <br> Transverse striping for speed reduc- <br> tion warning <br> Speed zoning | Nonobliterated |
| Experiment UF2- | Nonapplicable lane lines <br> Transverse striping for speed reduc- <br> tion warning | Advisory |
| Experiment UF3- | Speed zoning <br> Nonapplicable lane lines <br> Transverse striping for speed reduc- <br> tion warning | Present |

a/ All experiments done both day and night.

TABLE 23

## RURAL FREEWAY EXPERIMENTS

| Experimenta/ | Treatment | Level |
| :---: | :---: | :---: |
| Experiment RFl- <br> (base conditions) | Sequential arrow panel | Not present |
|  | Speed zoning (approach) | None |
|  | Enforcement | Not present |
|  | Active warning of speed zoning | Not present |
| Experiment RF2- | Sequential arrow panel | Not present |
|  | Speed zoning (approach) | Advisory |
|  | Enforcement | Not present |
|  | Active warning of speed zoning | Not present |
| Experiment RF3- | Sequential arrow panel | Not present |
|  | Speed zoning (approach) | Regulatory |
|  | Enforcement | Not present |
|  | Active warning of speed zoning | Not present |
| Experiment RF4- | Sequential arrow panel | Present |
|  | Speed zoning (approach) | None |
|  | Enforcement | Present without speed zoning |
|  | Active warning of speed zoning | Not present |
| Experiment RF5- | Sequential arrow panel | Present |
|  | Speed zoning (approach) | Advisory |
|  | Enforcement | Present with speed zoning |
|  | Active warning of speed zoning | Not present |
| Experiment RF6- | Sequential arrow panel | Present |
|  | Speed zoning (approach) | Regulatory |
|  | Enforcement | Present with speed zoning |
|  | Active warning of speed zoning | Not present |

a/ All experiments done both day and night.

## TABLE 23 (concluded)

| Experimenta ${ }^{\text {/ }}$ | Treatment | Leve1 |
| :---: | :---: | :---: |
| Experiment RF8- | Sequential arrow panel | Present |
|  | Speed zoning (approach) | Advisory |
|  | Enforcement | Not present |
|  | Active warning of speed zoning | Present |
| Experiment RF9- | Sequential arrow panel | Present |
|  | Speed zoning (approach) | Regulatory |
|  | Enforcement | Not present |
|  | Active warning of speed zoning | Present |
| Experiment RFll- | Sequential arrow panel | Not present |
|  | Speed zoning (approach) | Advisory |
|  | Enforcement | Present with speed zoning |
|  | Active warning of speed zoning | Present |
| Experiment RFI2- | Sequential arrow panel | Not present |
|  | Speed zoning (approach) | Regulatory |
|  | Enforcement | ```Present with speed zoning``` |
|  | Active warning of speed zoning | Present |

a/ All experiments done both day and night.

## D. Field Study Procedure

After the experiment plan had been approved, changes were made in traffic control. In most cases, the traffic control changes were made by the project staff. Subcontractors were hired to paint transverse pavement striping and remove nonapplicable pavement markings.

The next step in the field study was to install speed measuring equipment. The basic mode of data collection used a series of tape switches connected to a 20 -channel event recorder. Pairs of tape switches 100 feet apart were placed in each lane at two or three locations in the zone. The areas of the zone where speed measurements were made were upstream of the zone, on the approach to the transition area, in the transition area, and in the work area.

The switches were connected by wire to the event recorder. When a vehicle crossed the switch, the circuit was closed and the vehicle passage was recorded on paper charts used in the event recorder. Connecting the switches to the recorder required almost 2 miles of wire. To reduce the quantity of wire required, speeds in one area of the zone were measured by radar.

Ten-foot tape switches placed perpendicular to the lane were used to record lane volumes, speeds, and headways. In the transition area of each zone, two-foot switches laid end to end were used to record information on the lateral placement of vehicles.

The tapeswitches were installed by the project crew. During installation of the switches, traffic was controlled by a flagran and a sequential flashing arrow trailer. The switches were in general secured to the pavement by 4 inch duct tape.

When switches were in place and had been tested, the study began. Each experiment was conducted for both day and night conditions. For the urban street and rural freeway studies, the daytime experiments were conducted from 2 to 5 PM. The urban freeway experiments were conducted between 7 and 11 AM on Saturday morning to avoid interfering with construction operations. Night studies at all three sites were conducted between 7 PM and 12 AM.

Two observers were present during each of the experiments. One of the observers made the radar speed measurements. The other observer was stationed in the transition area of the zone and recorded vehicle conflicts and erratic maneuvers. The erratic maneuver and conflict counts and the radar speed measurements were made for 15 minute periods. The length of each experiment (day or night) was $2-1 / 2$ to 3 hours. This was sufficient
time to obtain at least ten 15 -minute periods of conflict data. This $2-1 / 2$ hours of conflicts data is equivalent to the conventional sample of intersectional conflicts counting. This length of time was more than sufficient to collect a significant number of speed measurements.

Details of the field studies at each site are given in Appendix $J$.

At the urban freeway site the effects of the advisory and regulatory speed zoning, transverse striping for speed reduction warning and obliteration of nonapplicable pavement markings were tested. Transverse striping was installed in the approach area, using specifications established by the Michigan Department of Transportation. Nonapplicable pavement markings in the transition area were removed by sand blasting.

At the rural freeway site the effects of advisory and regulatory speed zoning, enforcement, sequential flashing arrows, and active warning of speed zoning were tested. Enforcement was provided by highway patrol or the county sheriff stationed on the roadside on the approach to the zone. The sequential flashing arrow replaced alternating flashing beacons on the barricades at the crossover. The active warning of speed zoning consisted of high intensity flashing lights mounted on the regulatory or advisory speed zone signs.

At the urban street site the effects of lane taper formula changes and funneling and lane width reduction were tested. The formulas of $L=W S$ and $L=W S^{2} / 60$ were compared where $L=$ length of the lane change taper, $W=$ lane width in feet, and $S$ was the posted speed limit in mph (30). The lane width was reduced by placing 55 gallon drums along the centerline of the highway. Minimum distance between the drums on the centerline and those in the lane taper was 14 feet.

## E. Field Data Reduction

The first step in analyzing the field data was to mark times on the event recorder chart. Times at the beginning and end of each chart had been recorded in the field, and they were used to check that the event recorder had been operating at a constant speed. Speed data on two rural freeway night experiments were lost because the event recorder speed varied during the study period.

When the times had been marked on the recorder chart, the 15 minute volumes of 4 or 5 switches were counted. It was possible to count the number of axles of vehicles actuating the switches so the vehicles were classified as trucks (three or more axles) and passenger vehicles. Trucks were counted only at the rural freeway and urban street sites, the urban freeway roadway was virtually closed to trucks.

As the switch volumes were being counted, the free flowing vehicles (those with headways of 5 seconds or greater) were chosen for the speed readings. Where possible one vehicle was measured at three speed trap locations as it traversed the zone. This was not possible at the urban street site because an intersection was located between two of the switch pairs and vehicles leaving and entering the traffic stream, made it impossible to trace one vehicle through both traps. When a vehicle trace was chosen for speed reading, it was circled and numbered.

The speed measurements from the event recorder charts were made by projecting the chart image on a rear-projection screen with an overhead opaque projector. This enlarged the image of the switch closures four times and permitted more accurate detemmination of vehicle speeds. The tape switch speeds were grouped in 15 -minute periods to correspond to the radar and conflicts data.

After all the event recorder charts had been read, the speed data were analyzed to determine the mean speed and variance of the speed distribution for each experiment. All speed and conflicts data were then recorded on one form to facilitate further analysis of the data.

## F. Field Data Analysis and Results

This section presents the findings of the field data experiments at the rural freeway and urban freeway sites. The results of the urban street experiments will be presented in a special report on lane taper formulas scheduled for completion in August 1977.

1. Rural Freeway: The analysis of mean speeds at the rural freeway site consists basically of an analysis of variance involving the following factors:
```
a. t = time
    tl = day
    t2 = night
b. L = location (used in speed analysis only)
            Ll = radar, 2,000 ft before lane closure
    L2 = 1,000 ft before lane closure
    L3 = beginning of lane closure
    L4 = beginning of detour
c. A = arrow panel
    Al = not present
    A2 = present
```

```
d. Z = speed zoning (approach)
    zl = none
    Z2 = advisory
    23 = regulatory
e. W = warning of speed zoning
    Wl = not present
    W2 = present
f. E = enforcement
    El = not present
    E2 = present
```

The interactions of $L$ and $t$ with all other factors (and themselves) are retrievable, but interactions among $A, Z, W$, and $E$ are not directly estimable from the data due to the fractionated nature of the analysis of variance design and due to the incidence of missing values. ${ }^{*}$ Since (an average of) 153 speed measurements/cell were taken, it is pos-. sible to estimate a direct residual. Thus, a "residue" term composed of all $A, Z, W, E$ (and higher-order) interactions is retrievable. This residue mean square was not statistically significant, indicating that none of the unestimated interactions are likely to be significant.

The AOV is given in Table 24. Four factors were statistically significant (at the $\alpha=0.05$ level):
a. Time: The average nighttime speed on the rural freeway is 1.22 mph lower than the average daytime speed. This effect does not significantly interact with any other variable.
b. Location: Mean speeds vary according to location, although L1 and L2 are not distinguishable. On the average, $L 4$ exhibits the lowest mean speed ( 47.18 mph ), followed by L3 ( 52.06 mph ) and L2, L1 ( 56.77 mph , 56.60 mph ). This general pattern does vary, however, according to the level of enforcement as discussed below.
c. Enforcement: The presence of enforcement depresses mean speed by 2.77 mph . This effect, however, depends on location as discussed below.
d. Location x Enforcement: There was no enforcement effect at Ll (since the enforcement vehicle was not visible at this location) but the presence of enforcement did reduce mean speeds at the other locations. The L 2 reduction is 3.7 mph , the L 3 reduction 4.9 mph , and the L 1 reduction was 2.5 mph , as shown below.

[^2]* Statistically significant @ $\alpha=0.05$. TABLE 24
ANALYSIS OF VARIANCE OF RURAL FREEWAY SPEEDS TABLE 24
ANALYSIS OF VARIANCE OF RURAL FREEWAY SPEEDS
Mean Squares

Degrees of Freedom Sum of Squares
35.77
484.50
18.38
1.11
1.45
183.71
11.47
28.71
4.51
53.62
6.42
54.37
1.36
81.36
0.28
226.24

ANALYSIS_O._._._. $\qquad$ 3


|  | $\left.\frac{\mathrm{Ll}}{(\mathrm{mph}}\right)$ | $\frac{\mathrm{L} 2}{(\mathrm{mph})}$ | $\frac{\mathrm{L} 3}{(\mathrm{mph})}$ | $\frac{\mathrm{L} 4}{(\mathrm{mph})}$ |
| :--- | :---: | :---: | :---: | :---: |
| E1 (no enforcement) | 56.6 | 58.6 | 54.5 | 48.4 |
| E2 (enforcement) | $\frac{56.6}{0.0}$ | $\frac{54.9}{-3.7}$ | $\frac{49.6}{-4.9}$ | $\frac{45.9}{-2.5}$ |

If we let $\alpha=0.10$ instead of 0.05 , the arrow panel effect is also significant--namely, the presence of the arrow panel reduces mean speed by 0.87 mph on the average (from 53.59 to 52.72 mph ). At L 4 the presence of the arrow panel reduced mean speeds by 2.7 mph ( 48.53 to 45.83 ).

There was no significant effect of speed zoning (regulatory or advisory) on mean speeds.

The rural freeway analysis of variance framework was also examined with erratic maneuver rate and slow-moving conflict rate as responses. An erratic manuever is defined as a single vehicle suddenly swerving or braking on approaching the transition area. A slow-moving conflict is defined as vehicle swerving or braking to avoid a slower vehicle in front. For convenience, conflict rate is treated as 100 x number of conflicts/volume; i.e., the response is number of conflicts/l00 vehicles. The complete analyses of variance results are found in Tables 25 and 26 ; the discus= sion will consist only of the significant effects.

The overall average erratic maneuver rate was 8.48 ( 8.48 erratic maneuvers/ 100 vehicles). All of the main effects, except $Z$, have a significant effect on erratic maneuver rate as follows:
a. Time of Day ( $t$ ): The nighttime erratic maneuver rate is almost four times as great as the daytime response ( 13.36 versus 3.59 ). This time effect, however, does not interact with any of the experimental variables.
b. Arrow Panel (A): The presence of an arrow panel reduces erratic maneuver rate by about $25 \%$ (9.59 to 7.36).
c. Warning of Speed Zoning (W): The presence of active warning reduces erratic maneuver rate by about $30 \%$ ( 10.02 to 6.94).
d. Enforcement (E): The presence of enforcement reduces erratic maneuver rate by $25 \%$ ( 9.76 to 7.20).

The overall slow moving conflict rate was 5.61 ; all experimental factors were at least marginally significant ( $\alpha<0.10$ ), but time of day was not. No interactions were significant.
a. Arrow Panel (A): The presence of an arrow panel increased slow moving conflict rate by about $20 \%$ ( 4.87 to 6.35).

TABLE 25

## ANALYSIS OF VARIANCE FOR ERRATIC MANEUVER RATE

| Source | Degrees of Freedom | Sum of Squares | Mean Squares | F Ratio |
| :---: | :---: | :---: | :---: | :---: |
| Time ( t ) | 1 | 573.01 | 573.01 | 124.16* |
| Arrow (A) | 1 | 29.77 | 29.77 | 6.45* |
| Warning (W) | 1 | 57.07 | 57.07 | 12.37* |
| Zoning ( Z ) | 2 | 4.90 | 2.45 | $<1$, |
| Enforcement (E) | 1 | 39.40 | 39.40 | 8.54* |
| tA | 1 | 0.17 | 0.17 | $<1$ |
| tW | 1 | 11.61 | 11.61 | 2.51 |
| tZ | 2 | 11.60 | 5.80 | 1.26 |
| tE | 1 | 9.41 | 9.41 | 2.04 |
| Residual | 12 | 55.38 | 4.62 |  |

$$
\begin{aligned}
& F(1,12)=3.18(\alpha=0.10), 4.75(\alpha=0.05), 9.33(\alpha=0.01) \\
& F(2,12)=2.81(\alpha=0.10), 3.89(\alpha=0.05), 6.93(\alpha=0.01)
\end{aligned}
$$

* Statistically significant at $\alpha=0.05$.

TABLE 26

## ANALYSIS OF VARIANCE FOR SLOW MOVING CONFLICT RATE

| Source | Degrees of Freedom | Sum of Squares | Mean Squares | FRatio |
| :---: | :---: | :---: | :---: | :---: |
| $t$ | 1 | 6.584 | 6.584 | 2.44 |
| A | 1 | 13.069 | 13.069 | 4.85* |
| W | 1 | 11.440 | 11.440 | 4.25 |
| 2 | 2 | 27.634 | 13.817 | 5.13* |
| E | 1 | 10.574 | 10.574 | 3.93 |
| tA | 1 | 0.018 | $0.018^{\circ}$ | $<1$ |
| tW | 1 | 0.870 | 0.870 | $<1$ |
| tZ | 2 | 0.040 | 0.020 | $<1$ |
| tE | 1 | 2.071 | 2.071 | $<1$ |
| Residual | 12 | 32.323 | 2.694 |  |

* Statistically significant at $\alpha=0.05$.
b. Warning of Speed Zoning (W): The presence of a warning increases slow moving conflict rate by about $20 \%$ ( 4.92 to 6.30).
c. Speed Zoning (Z): Speed zoning (either advisory or regulatory) increases slow moving conflict rate $35 \%$ versus no speed zoning ( 6.56 and 6.16 versus 4.11).
d. Enforcement (E): The presence of enforcement reduces slow moving conflict rate by about $20 \%$ ( 6.27 versus 4.94).

Thus, enforcement reduces both kinds of conflict rates, but the arrow panel and warning of speed zoning have trade-off effects. In particular, the presence of the arrow panel or warning of speed zoning reduces the erratic conflicts but increases the slow moving conflicts (by comparable amounts). The only significant speed zoning effect discovered was to increase the slow moving conflict rate by $35 \%$.
2. Urban Freeway: The mean speeds, erratic maneuver rates and previous conflict rates at the urban freeway location were examined by an analysis of variance framework consisting of the following factors:
a. Experiment

UF1 = first urban freeway experiment
UF2 $=$ second urban freeway experiment
UF3 $=$ third urban freeway experiment
b. Time

Day
Night
c. Location (used only in speed analysis)
$\mathrm{Ll}=1,000 \mathrm{ft}$ before taper
$\mathrm{L} 2=400 \mathrm{ft}$ from taper
$\mathrm{L} 3=$ in taper
L4 = in work area, radar

Erratic maneuvers are defined as in the rural freeway experiments. Previous conflicts occur when an erratic maneuver or other conflict causes a following vehicle to swerve or brake. Erratic maneuver and previous conflict rates were computed as in the rural freeway analysis, number of conflicts/l00 vehicles.

The original intent was to perform an analysis of variance explicitly identifying the experiment treatments of speed zoning, transverse striping for speed reduction warning, and nonapplicable lane lines. This was impossible due to the loss of the UF4 experiment; therefore, the statistical analysis retains only the ability to discriminate between experiments, but not to determine the effect of any of the experimental treatments.

The analysis of variance of mean speeds indicated a significant location effect $[F(3, \infty)=102.2, p<0.01]$, a significant experiment effect $[F(2, \infty)=21.4, p<0.01]$, a significant time effect $[F(1, \infty)=$ 94.4, $P<0.01$ ], and a significant experiment location interaction [F $(6, \infty)=2.67, \mathrm{p}<0.05$ ].

The time effect arises because the day mean speeds averaged 3.97 mph greater than night mean speeds. This differential is not affected significantly by location or experiment so subsequent discussion will use overall speed for comparisons.

Although speeds in all experiments decrease while traversing L 1 to $\mathbf{L 4}$, this decrease is greater in magnitude in experiment UF2 than elsewhere. Specifically, the Ll mean speed for UF2 is significantly higher than UF1, UF2, but for $L 4$, all three mean speeds are indistinguishable.

|  | L1 | L2 | L3 | L4 |
| :--- | :---: | :---: | :---: | :---: |
| Experiment UF1 | 54.7 | 52.4 | 51.6 | 45.7 |
| Experiment UF2 | 60.4 | 54.7 | 53.0 | 46.4 |
| Experiment UF3 | 53.6 | 50.7 | 51.2 | 46.7 |

Due to unequal sample sizes and the small number of cells involved ( 2 times $\times 3$ experiments $=6$ ), the individual means of the erratic maneuver and the previous conflict rates were separated here directly (via Fisher's LSD test).

The UFl erratic maneuver night rate is the highest such value; the other two night rates and the UF2 day rate form the next group, and the other two day rates are the lowest. In other words, although night rates are generally higher, UF2 also had a high day rate, and the UF1 night erratic maneuver rate is the largest of all.

$$
\begin{array}{l|l|l}
\text { UF1, night }=16.05 & \begin{array}{l}
\text { UF3, night }=9.94 \\
U F 2, \text { night }=9.38 \\
U F 2, ~ d a y ~
\end{array} & \begin{array}{l}
\text { UF3, day }=1.58 \\
\end{array} \left\lvert\, \begin{array}{ll} 
& \text { UF1, day }=1.51
\end{array} ~\right.
\end{array}
$$

The previous conflict rate is significantly greater at night than during the day, and in part all three night values are statistically indistinguishable. However, the daytime previous conflict rates are all distinguishable; in descending order they are UF3, UF2, and UF1.

```
UF2, night = 5.83
UF1, night = 5.67 UF3, day = 3.48 UF2, day = 1.31 UF UF1, day = 0.22
```

The slow-moving conflict rate was not significant at the urban freeway location.

## G. Summary of Results

1. Speeds: At both the rural freeway and urban freeway locations, speeds were lower at night; also at both locations vehicles slowed as they traversed the zone.

Speed zoning on the rural freeway had no effect on speeds. Likewise, the effect of zoning could not be statistically determined at the urban freeway location, however, speeds at location Ll on the urban freeway were $=5$ mph higher under the UF2 experimental conditions than for either UF1 or UF3. This was true for both day and night speeds.

The only experimental condition that was the same for UF1 and UF3 and different for UF2 was advisory speeds under UF1 and UF3 and regulatory speeds for UF2. The advisory signing was well in advance of the speed measurement locations, the regulatory signing, however, was between Ll and L2. Therefore, it seems likely that the location of the signing did have an effect on speeds. The speed in the work area did not vary between the three UF experiments.

The effect of enforcement was to reduce the mean vehicle speed by 2.77 mph . However, the speed reduction was greatest near the position of the enforcement vehicle.

The arrow panel reduced speeds most significantly near where it was located at the beginning of the crossover.

The active warning of speed zoning did not affect speeds.

No effect on speeds from the transverse striping or nonapplicable lane lines could be determined or inferred from the field studies.
2. Erratic Maneuvers: At both sites erratic maneuver rates were higher at night. The arrow panel, warning of speed zoning and enforcement reduced the erratic maneuver rate significantly.

The UF2 erratic maneuver rate was high for both night and day conditions. In this experiment the speed reduction from the approach area through the transition area was also greater than in UFl or UF3. From this we can infer that the speed reduction over a shorter length of roadway produced a higher erratic maneuver rate.

Speed zoning had no effect on erratic maneuver rate, and no effect from the transverse striping or obliteration of pavement markings could be determined or inferred.
3. Slow-Moving Conflicts: There was no significant difference between the day and night slowmoving conflict rate. The arrow panel speed zoning and warning of speed zoning increased the slow-moving conflict rate. Only enforcement reduced the slow-moving conflict rate.
4. Previous Conflict Rate: The previous conflict rate was
higher at night at the urban freeway location.

## V. CONCLUSIONS

1. The 79 construction zones that were studied experience an average increase in accidents of about $7 \%$, however, $31 \%$ of the projects studied experienced decreased accident rates during construction (assuming that before and during traffic volumes are equal). Twenty-four percent of the projects experienced rate increases of $50 \%$ or more.
2. Based on detailed analyses of three construction zones with increased accident rates during construction, the increase in accidents were highly related to the construction.
3. Short duration and short length construction projects experience higher accident rates.
4. Bridge work and roadway reconstruction are the two types of construction that experience the largest increases in accidents.
5. Some construction roadway types, such as 6 - or 8-1ane free-. ways reduced to $1-1$ ane in each direction, experience very high increases in accidents.
6. Although the construction zone accident rate is higher for urban projects, the percent increase in accident rates is nearly equal for rural and urban projects. Accident rates for rural projects do, however, vary more than for urban projects.
7. The number of night accidents increased during construction, but the proportion of right accidents to total accidents remained the same.
8. The proportion of fatal and injury accidents in construction zones is nearly equal to the accident experience before construction, with a slight shift toward less severe accidents during construction.
9. Fatal accident rate is not related to any of the construction zone characteristics studied.
10. The presence of construction zones is most likely to increase fixed-object, rear-end, and head-on accidents, while decreasing right-angle, turning, and ran-off-road accidents.
11. The fixed-object accident rate is higher in stationary construction zones than in zones where traffic controls are moved periodically (daily, weekly, monthly).
12. Construction zones with reduced speed limits do not experience lower accident rates than other zones. Field studies indicate that speed zoning does not reduce mean vehicle speed and does increase conflicts in the transition area.
13. Enforcement patrols and lighted sequential arrow panels decrease vehicle speeds near where they are installed, but their speed reduction effect is only effective over a short length of highway.
14. Based on time-trend analyses, the initial period of construction zone traffic control is not more hazardous than later periods.
15. Drivers adjust speed and position based on the environment (geometrics of zone, lateral clearance and devices) more than on signing.
16. Basic national standards for traffic control layouts in work areas are often violated.

## VI. RECOMMENDED GUIDELINES

## A. Introduction

Work-area traffic controls must be current, clear and appropriate. For the controls to be adequate, a concerted effort is needed starting with the Federal Highway Administration and the officials of each state highway department and extending to resident engineers, contractors, and workmen. The responsibilities of each level are certainly different, but each level of organization should know the duties it must perform, and have guidelines to chart its performance.

This section presents the recomendations formulated during the research project. Each recommendation fits into the process of developing standards and policies, planning the construction zone, designing the traffic controls, or operating the zone. This process has been outlined (as shown in Table 27) and serves as the framework of this section. Obviously, not enough information is available to fill in the outline entirely. The gaps point to the areas covered in the recommended research.

Recommendations are ranked by their degree of objectivity. Recommendations ranked 'R1" are based on the direct findings of the project. Page numbers following the "Rl" refer to the page in the report where the project finding is discussed. Recommendations ranked "R2" are based on project synthesis. Findings in several areas considered together may lead to these recommendations, or they are derived from the literature review, if so the reference number is given, or they may have been developed as a collolary of a recommendation based on the project findings. Recommendations ranked "R3" are based on the project staff's observation of practice in the field, and from discussions with many individuals responsible for planning, design, and operation of construction zones.

## B. General Needs

## 1. Communications

- Part VI of the Manual on Uniform Traffic Control Devices should be revised (R2). There are two possibilities: (1) the present Part VI could be expanded to show more examples and new devices; or (2) Part VI could be shortened by deleting typical drawings and only including standards for devices and their use. A separate document could then be developed to recommend and guide design of traffic control systems for construction zones. Alternative (2) is recommended to improve communications with resident engineers and contractors.

OUTLINE OF RECOMMENDED GUIDELINES
A. Introduction
B. General Needs

1. Communcations (with Contractors, State Engineers, Workers)
2. Training
C. Planning, Design and Management of Traffic Control
3. Decision Process
4. Construction Zone Planning
a. Determination of Basic Requirements (checklist)
b. Basic Zone Type Selection and Scheduling
5. Construction Zone Design and Installation
a. Speed Control Strategy
b. Geometrics
c, Devices
(1) Signs (warning, regulatory, information)
(2) Delineation
(3) Barricades
(4) Barriers
(5) Active Displays
(6) Signals
(7) Lighting
d. Traffic Control Plan
e. Site Preparation

## TABLE 27 (Concluded)

4. Traffic Management
a. Public Information
b. Initial Inspection
c. Operational Procedures for Changing Traffic Controls
d. Maintenance of Traffic Control Devices
e. Temporal Changes in Traffic Control
f. Accident Consideration
g. Interrupted Flow Operations
(1) Flagging
(2) Pacing (Pilot Vehicle)
(3) Closures
(4) Motorist Information
h. Special Considerations
5. Post-Evaluation of Traffic Control Operations*

## 2. Training

- People placing and using construction zone traffic control devices must be better educated as to standards for using devices, and why these standards are important (R3). Controls are no better than what the man in the field makes them. Lackadaisical or unattentive supervision of the daily operations of the construction zone can negate the most complete and thorough plans.
- The person in direct charge of traffic control in a construction zone should have traffic engineering and traffic safety education (R3). Too often resident engineers are very aware of construction management needs and not very aware of traffic control management needs, and therefore spend most of their time managing construction activities.


## C. Planning, Design, and Management of Traffic Control

1. Decision Process

To adequately plan and design traffic controls for construction zones, several kinds of information should be known. This information is used in a logical process to produce the safest and most efficient traffic control plan possible. Following is a recommended decision process for construction zone traffic control. Although this distinct process is not found in practice, it is viewed as an orderly and complete procedure for making the correct traffic control decisions.

The recommended decision process has five steps (R2):
a. Determine basic conditions including construction, roadway, and traffic data.
b. Select the work-area roadway type and scheduling.
c. Formulate speed control strategy.
d. Determine geometric design elements.
e. Select traffic control devices and methods.

Each of these steps is discussed briefly below. The decision process also serves as the outline for the next two sections (construction zone planning and construction zone design and installation), that contain many recomendations related to each step.

Before decisions about the traffic control plan can be finalized, it is necessary first to identify the basic conditions that will exist in the construction zone. Three categories of data are needed. These are construction data, roadway data, and traffic data. The kinds of data in each of these categories are shown below.

BASIC CONDITIONS

## I. Construction Data

A. Location
B. Length
C. Duration
II. Roadway Data
A. Cross-section
B. Horizontal and Vertical Alignment
C. Existing Traffic Control Devices
D. Importance of the Roadway to the Surrounding Area
E. Roadway Operational Data
III. Traffic Data
A. Volume
B. Composition
C. Pedestrians
D. Speed
E. Accidents

The second step in planning and design of construction zones is to elect the basic work-area roadway type and scheduling. Logically, the choice If work-area roadway type and the scheduling of construction activities are the first decisions to be made about the construction zone. The fundamental problem addressed in this step is the separation of traffic and construction activities on the roadway. These activities can be separated in either space, or time, or both. Separation in space is accomplished by one of the work-area roadway types of lane closure, crossover, temporary bypass, and detour. Separation in time is accomplished by restricting the time that either the traffic or construction activity can occupy a specific section of road. Common scheduling alternatives are: restriction of construction during hours of peak traffic flow, night construction, and stopping of traffic for short periods.

Once the types of work-area roadway and scheduling are determined, the next step is the formulation of the speed control strategy, which results in determination of the design speed and control methods to be used.

The fourth step in the decision process is to determine geometric design elements. The work area traveled-way should be designed consistent with the geometric design standards required for the design speed.

The last step in the design process is to select traffic control devices and methods that can be used for the work-area roadway, scheduling, speed control strategy, and geometric design elements chosen. The traffic control devices are used to alert drivers of impending conditions, warn them of hazards, and direct them to the proper path.

## 2. Construction Zone Planning

a. Determination of Basic Conditions

- A recommended Basic Condition Checklist is given in Table 28 (R3). This information should be obtained for use in the planning process. The length and duration of the project should be established based on construction requirements, so that the maximum required length and duration will be known. The construction zone controls must be blended into the existing roadway, so it is important that existing traffic controls are known.
- In planning a construction zone look at the current accident data, taking into account that the construction effect may change the accident picture (R1, p. 59).* The accident experience before construction is very important in predicting accident problems during construction. Before-during studies show a strong relationship between the before and during accident experience, however in zones with high ( $\geq 50 \%$ ) increase in accident rates the accident experience may be greatly altered from the before to during period.
b. Basic Zone Type Selection and Scheduling
- When staging construction for extended lengths of roadway, minimize the number of construction zones (R1, p. 56). Study results indicate construction zones with longer duration and lengths experience lower accident rates. For example, work zones separated by short distances should be combined into one construction zone.

[^3]
## BASIC CONDITION CHECKLIST

## Construction Data

```
What type or types of construction are required?
What is the lateral location of each construction type
    or types?
What length of roadway will be affected by the construc-
    tion?
How long should the project last?
```

Roadway Data

Number and width of lanes
Width of shoulders
Lateral clearance to roadside objects
Median width
Length of tangent sections
Location and degree of horizontal curves
Location and length of vertical curves
Percent and length of roadway grades
Existing traffic control devices
Functional classification
Access Control

Traffic Data

ADT and peak hour volumes
Percent buses and trucks in traffic flow
Speed limit and operating speeds
Advisory speeds
Accidents

- When widening a roadway, only excavate along traveled lanes for that length of roadway that can be constructed in a single day (R2). California experience shows fewer accidents on widening projects using this approach. Also examination of accident reports showed some aczidents occurred when a vehicle dropped off the edge of the pavement and lost control.
- Do not reduce 6- or 8-1ane raadways to l'lane in each direction (RI, p. 43). Accident data shows this alternative as much more hazardous than leaving two lanes open.
- Where possible, reduce a 4-lane freeway to one lane in each direction rather than reducing the roadway to a $2-1$ ane, 2 -way roadway (R1, p. 43). Accident data indicate than 2-1ane, 2-way construction roadways had more than twice the increase of construction roadways with one lane in each direction. However, only two projects of the 2-lane, 2-way type were studied. (See recommended research.)
- Where possible, route traffic from 2-lane highways onto a new alignment rather than using one lane of alternating traffic (R1, p. 43). Two-lane roads reduced to one-way alternating operation experienced a $31 \%$ increase in accident rates during construction. Those two-lane highways placed on new alignment experienced a $14 \%$ decrease in accident rates.

3. Construction Zone Deisgn and Installation
a. Speed Control Strategy

- Select design speed equal to or greater than the normal posted speed limit (R1, p. 38, 62). Accident studies indicate that the construction zones with reduced speed limits do not experience lower accident rates than other zones. Field studies indicate that speed zoning does not reduce mean vehicle speed and does increase conflicts in transition areas.
- Do not use reduced regulatory speed zoning or advisory speed zoning throughout the entire zone, especially in rural areas (R1, P. 47). Projects with this strategy have higher percentage accident rate increases than those with either no speed reduction or speed reduction through advisory signing.
- Use enforcement as a speed control method at short sections where speed reductions are absolutely necessary (R1, pp. 74-78). Field studies indicated that an enforcement unit is the only speed control method studied that reduces mean speeds, erratic maneuvers, and traffic conflicts.
b. Geometrics
- Normal lane width should be maintained whenever possible (Rl, p. 47). Those projects with lane width reductions show a greater accident rate increase than those without.
- Horizontal and vertical curves must be consistent with the selected design speed (R2). $/$ /*
- Use flat diagonal crossovers rather than reverse curves with extensive superrelevation (R2). $8 /$
- Successive lane-drop tapers or lane-drop and crossover tapers should not be contiguous (RI, p. J-2). A lärge number of severe erratic maneuvers were observed in field studies where sucessive tapers were contiguous.
- Lane closures should be readily visible to the driver--not over a crest or around a curve (R2). 8 /
- Subsequent special reports will provide information on taper formulas, the effect of lateral clearance on vehicle speeds and operations, and the effect of reducing the distance between successive tapers.
c. Devices
(1) Signs
- The condition the message conveys must be real (R3).
- When construction regulatory signs are used, then the devices they supercede must be removed or covered (R2). $\underline{6 /}$
- Special consideration should be given to nonlocal motorists in the installation of guide signs to assist them in locating alternate routes (르).

[^4]- If conditions prevent a reflectorized sign from being located where headlights can effectively illuminate it, then face-lighted nonreflectorized signs should be considered (R3).
- Whenever night construction is necessary, a supplementary sign--"Night Construction Ahead"--should be used (R2). 8/ $^{\prime}$ This sign should be removed during the day.


## (2) Delineation

- When crossovers are constructed using AC, the transition PC abutting the $A C$ should be overlayed to match the $A C$ (R2) , 8 /
- When a multilane divided roadway is reduced to a 2-lane, 2-way roadway, centerline delineators (such as the new delineator poles made of elastromeric material) should be used to remind drivers not to cross into the opposing traffic lane (R3). Ohio and Minnesota use this practice.
(3) Barricades
- The number of barricades should be minimized to reduce fixed-object accidents (R1, p. 35, 61). Accident studies show that fixed-object accidents increase in construction zones, and the less cluttered the zone is, the better.
- Barricades should be used as warning devices rather than barriers (R2).4/ Barricades offer little or no resistance when struck, but can inflict damage to colliding vehicles and injury to the occupant.
- Barricades should not be placed where no hazard exists (R2).4/ By placing a barricade where no hazard exists, a . hazard (barricade) is created.


## (4) Barriers

- Do not use timber curbing or timber barricades as barriers (Rl, P. F5 and Fll).
- Positive barriers such as portable concrete traffic barriers should be used when necessary on projects where timber curbing or timber barricades were previously used as barriers (R2).4/ Those projects using timber curbing or barriers evidently needed protection devices. Virginia experience shows that $90 \%$ of all vehicles pentrating the timber barricade would have been redirected by the concrete traffic barrier, and the difference in cost (of the barrier) is small.
(5) Active Displays
- Active displays are very effective in conveying real-time information and are especially applicable in zones where work is intermittent (R.3).
- Standards should be adopted for the size and use of lighted, flashing arrow panels (R3).
- New devices, such as the variable, vehicle roof-mounted, message systems, legible at 1,800 feet in direct sunlight, show promise as being very useful on urban freeways where construction may cause large queues of traffic (R2). 2/
(6) Signals
- Motorists are more accustomed to seeing a traffic signal than a flagman, resulting in more respect for the signal, and also a greater tendency to obey it. This should be taken into consideration when choosing between signals and flagging (R2). 6
(7) Lighting
- Flagman stations should be illuminated by flood lighting at night (R2). 3/


## d. Traffic Control Plans

- Detailed traffic control plans should be designed and recorded for all stationary construction zones (R3).
- Detailed traffic control plans should be designed and evaluated to meet site-specific conditions, rather than force-fitting conditions to a "Typical" plan (R3).
- Construction zones in which the traffic control requirements change frequently require emphasis on traffic management, rather than on the preparation of a detailed traffic control plan (R3). Large projects may require both.
- If possible, the traffic control plan should provide options where conditions might change (R3).


## e. Site Preparation

- Installation of temporary pavements and traffic control devices are similar to common maintenance activities and temporary traffic control should be handled with due care accordingly (R3). Full consideration should be given to using active real-time warning devices such as lighted flashing arrow panels.
- All inappropriate signs and pavement parkings should be removed, covered, or obliterated (R3).
- If sandblasting is used to obliterate inappropriate pavement markings, due care should be taken to shield the operation from passing motorists (R3). Unshielded sandblasting operations for field studies caused severe erratic maneuvers and subsequent traffic conflicts.

4. Traffic Management
a. Public Information

- Public information through mass media, billboards, and handouts is recommended for road closures, detours, and high-volume highways (R3).
b. Initial Inspection
- Traffic control plans, no matter how detailed, will probably need some field modification (R3).
- After the traffic control devices have been installed, the zone should be driven (both day and night) to ensure all hazards are adequately protected and delineated, the proper path is well defined, and signs are well positioned for adequate reflectivity (R3).
- Observation of erratic maneuvers, conflicts, speed differentials, delays, damaged control devices, and skid marks should be performed by the person in charge of traffic control to diagnose signs of inefficient traffic movement through the zone (R2). By observing the traffic for short periods (approximately 1 hour) most inefficiencies will show up.
- Any observed inefficiency that could likely cause an accident should be remedied innediately, even at night (R3).
- Any inefficiency that will not directly cause an accident should be remedied the next day if inefficiency is spotted at night (R3).
- The person responsible for traffic controls on the project must have the authority to make changes in the traffic controls if operational deficiencies arise (R3).
- Any change in the traffic control should be documented (R3).
d. Maintaining Traffic Control Devices
- Low-volume projects should be driven through daily, and highvolume projects driven more often to observe and correct traffic control devices that are out of place (R3).
e. Temporal Changes in Traffic Control
- If a change in traffic control is required, then it must be documented and inappropriate devices removed or covered (R3). Light-weight burlap is not an effective cover at night. Plywood is an effective cover.


## f. Accident Consideration

- If accidents occur, the traffic control supervisor must work directly with the police officers to ensure additional accidents do not occur (R3).
- Copies of all accident reports should be reviewed imediately by the traffic control supervisor to determine if the traffic controls contributed to the accident, and then appropriate remedial action should be taken (R3).


## g. Interrupted Flow Operations

- Use high mounted warning devices for flagging operations-especially where long queues can be expected (R2). Accident studies show a prevalence of rear-end accidents where long queues are experienced.
- Flaggers should note operational difficulties and notify their supervisors as soon as possible (R3).
h. Special Considerations
- Flagmen should be informed on how to handle emergency vehicles (R3).
- Some construction workers have little regard for traffic. For example, workers have been observed pulling out in front of oncoming vehicles and taking unsafe paths through the zone. The highway department inspectors should note these maneuvers, and the contractor should be cautioned (R3).
- Night construction may require floodlights to aid both the construction worker and the traffic. If flood lights are used, care must be taken to ensure they don't cause glare. The best way to ensure this is to drive through the zone right after the lights are installed (R3).
- Special care should be given to highway sections where normally one-way traffic is converted to two-way. Drivers need to be reminded continuously that they are on a two-way section; especially those who are in their normal lane. In this situation a double line consisting of two solid yellow lines should be used (R3).
- Unless the zone operations are contimually moving, the location of devices should be documented daily. This will not only ensure the proper placement of the devices, but will be useful in court cases, should accidents occur (R3). Photographs can also be helpful.

5. Post-Evaluation of Traffic Control Operations

- States should continuously evaluate zones to determine the cost and safety' effectiveness of various control strategies (R1, P. 6163). The before-during accident comparison revealed some types of control strategies that were much more hazardous than their alternatives. The case studies also showed that there is often a predominate accident type associated with various control strategies.
- There is a need for new traffic control bidding procedures following bid item guidelines. Specifications should include timing of use of devices (R3). Knowing the actual cost of various control strategies is vital to evaluation of control alternatives.
D. Recommendations for Further Research
- More before-during accident data should be collected for fourlane interstate highways that are reduced to 2-1ane, 2-way operation (R1, p. 43). This construction road type had high increases in accident rates from the before to during period. However, only two projects of this type were studied.
- More research should be done concerning the treatment of exposed concrete barrier ends (R2). 4/
- Standards must be established for the size and use of lighted flashing arrow panels (R3).
- More research should be done on using CB radios to inform drivers of special construction situations (R2).


## E. Major Recommendation

A major goal in construction zone operations is to plan, design, and operate traffic controls to maintain the construction zone accident rate equal to or below the accident rate before construction (R2). Accident studies show that $31 \%$ of the projects investigated experienced decreased accident rates during construction. Figure 10 is a graphical representation of the accident rate changes experienced by the 79 studied projects.

Figure 10 - Project Accident Rate Change

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APPENDIX A

ACCIDENT STUDY DATA FORMS


## 3825-E DATA COLLECTION CHECKLIST

## Before First Visit

1. Find out about the state's system for locating zones, accidents, $A D T$ counts, etc. If we do not have information in-house, inform the state contact that we will need this data in order to select zones.
2. Review the state's manual on construction zones. Note unusual or innovative practices.
3. If possible get map of district, counties. etc. Find out if there is a control section log or similar record that would be useful in selecting projects.

## Desixable General Data

1. Average yearly proportion of each type of construction zone.
2. Methods used to record traffic control activities.
3. Distribution of construction zone lengths.
4. Distribution of duration of construction activity. (Regular construction season, etc.).
5. Projects using traffic surveillance teams.
6. Methods used to evaluate construction zone operations.
7. Speed studies in construction zones.

## Project Selection

1. Information needed for completing the project worksheet are length of the project (are mile posts listed for limits of work area or entire zone?), duration of project (traffic control), and the ADT and road types.
2. Project selection should be done at headquarters office if at all possible. If it must be done at district level go to district with large urban areas, or follow advice of state people.
3. Use projects done during 1975 first, then most recent years possible.
4. After all project have been examined to determine their suitability, there should be at least 10 projects. If there are not, some projects that did not meet the criteria will have to be used. Try to choose projects of varying length, duration, zone type, and area.
5. If there are more than 10 suitable projects, it is alright to have as many as meet the criteria. However, if the district offices must be visited it would be beneficial to exclude projects that are in districts with very small numbers of projects.
6. Try to insure that some two-lane and some freeway projects are considered in each state.

## Required Construction Zone Data

1. Length of zone (be sure we know what length means).
2. Type of zone.
3. Duration--stage by stage.
4. Scheduling--including stages.
5. Traffic control plan or standard plan including traffic control methods used.
6. Type of construction.
7. Speed limit and type of speed control.
8. Length of transition and warning areas.
9. Delineation techniques and roadside clearance to barriers or construction workers.
10. Intersections within the zone including access points for construction workers.

## Desirable Construction Zone Data

1. Project diary entries or traffic control logs.
2. Traffic management plan.
3. Information on construction zone design considerations.
4. Data on nonreported accidents.
5. Design quality and pavement type.
6. Try to observe a construction zone.

## Accident Data

1. Statewide accident rates on each type of road and in construction zones, (especially statewide rates for 1973 and 1974 if 74 projects are used).
2. Get hard copy reports for all warning and transition sections of each zone.
3. Make sure accident sumaries include:

Location in zone;
Time of day;
Accident severity;
Accident type;
Speed;
Highway geometrics involved;
Contributing circumstances;
Accidents involving construction vehicles;
Pavement conditions;
Environmental conditions; and
Driver factors.
4. Find out if there are any current problems with accident system such as delay in putting records in the system or historical data in different format, etc.

## Cost Data

1. Find out if traffic control is a bid item.
2. What percent of project funds are spent on traffic control?
3. How much does restrictive scheduling add to the cost of the project?
4. What are the costs of crossover roadways and temporary bypass routes.
5. Get all available information on costs to install, operate and maintain traffic in zone.
6. Find out if there is any information on road user delay costs.
7. Get total of project costs.


## ACCIDENT RATE CALCULATIONS

| Project <br> Number | Number of Accidents | $\begin{gathered} 100 \\ \text { Million } \\ \hline \end{gathered}$ | 1 | (ADI) | Section <br> Length | Duration |  | Accident Rate in ACC/ 100 MVM |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 Before | (56) | $(100,000,000)$ | 1 | $(16,600)$ | (11.97) | (234) | = | 120.44 |
| 1 During | (96) | ( $100,000,000$ ) | 1 | $(16,600)$ | (11.97) | (234) | = | 206.47 |
| 2 Before | (80) | $(100,000,000)$ | 1 | $(30,000)$ | (7.12) | (219) | - | 171.02 |
| 2 During | (89) | (100,000,000) | 1 | $(30,000)$ | (7.12) | (219) | - | 190.26 |
| 3 Before | (138) | $(100,000,000)$ | 1 | $(40,000)$ | (4.25) | (315) | - | 257.70 |
| 3 During | (108) | ( $100,000,000$ ) | 1 | $(40,000)$ | (4.25) | (315) | - | 201.68 |
| 4 Before | (75) | $(100,000,000)$ | 1 | $(87,000)$ | (3.87) | (113) | $=$ | 197.13 |
| 4 During | (109) | ( $100,000,000$ ) | 1 | $(87,000)$ | (3.87) | (113) | - | 286.50 |
| 5 Before | (137) | ( $100,000,000$ ) | 1 | $(57,000)$ | (8.77) | (85) | $=$ | 322.42 |
| 5 During | (116) | ( $100,000,000$ ) | 1 | $(57,000)$ | (8.77) | (85) | - | 273.00 |
| 6 Before | (116) | ( $100,000,000$ ) | 1 | $(27,300)$ | (6.90) | (92) | - | 669.36 |
| 6 During | (136) | $(100,000,000)$ | 1 | $(27,300)$ | (6.90) | (92) | - | 784.76 |
| 7 Before | (199) | $(100,000,000)$ |  | $(25,000)$ | (2.99) | (270) | $=$ | 986.00 |
| 7 During | (221) | $(100,000,000)$ | 1 | $(25,000)$ | (2.99) | (270) | = | 1,095.01 |
| 8 Before | (19) | $(100,000,000)$ | 1 | $(37,700)$ | (1.76) | (231) | $=$ | 123.96 |
| 8 During | (36) | (100, 000,000) | 1 | $(37,700)$ | (1.76) | (231) | - | 234.87 |
| 9 Before | (23) | ( $100,000,000$ ) | 1 | $(20,000)$ | (3.7.9) | (219) | = | 138.55 |
| 9 During | (33) | $(100,000,000)$ | 1 | $(20,000)$ | (3.79) | (219) | ${ }^{-}$ | 198.79 |
| 10 Before | (11) | $(100,000,000)$ | / | $(9,200)$ | (5.56) | (227) | - | 94.73 |
| 10 During | (11) | $(100,000,000)$ | 1 | $(9,200)$ | (5.56) | (227) | $=$ | 94.73 |
| 11 Before | (21) | $(100,000,000)$ | 1 | $(4,000)$ | (8.29) | (303) | - | 194.25 |
| 11 During | (27) | (100,000,000) | 1 | $(4,000)$ | (8.29) | (539) | - | 151.06 |
| 12 Before | (18) | $(100,000,000)$ | 1 | $(10,000)$ | (4.94) | (181) | - | 201.31 |
| 12 During | (15) | $(100,000,000)$ | 1 | $(10,000)$ | (4.94) | (181) | - | 167.76 |
| 13 Before | (15) | ( $100,000,000$ ) | 1 | $(10,000)$ | (6.59) | (184) | - | 123.71 |
| 13 During | (45) | $(100,000,000)$ | 1 | $(10,000)$ | (6.59) | (274) | - | 249.22 |
| 14 Before | (18) | $(100,000,000)$ | 1 | $(6,000)$ | (4.28) | (153) | = | 458.13 |
| 14 During | (6) | ( $100,000,000)$ | 1 | $(6,000)$ | (4.28) | (153) | $=$ | 152.71 |
| 15 Before | (12) | $(100,000,000)$ | 1 | $(6,000)$ | (5.03) | (191) | = | 208.18 |
| 15 During | (9) | ( $100,000,000$ ) | 1 | $(6,000)$ | (5.03) | (191) | = | 156.13 |
| 16 Before | (18) | $(100,000,000)$ | 1 | $(6,000)$ | (5.44) | (220) | = | 250.67 |
| 16 During | (19) | $(100,000,000)$ | 1 | (6.000) | (5.44) | (220) | - | 264.59 |
| 17 Before | (174) | $(100,000,000)$ | 1 | $(58,000)$ | (10.1) | (395) | $=$ | 74.17 |
| 17 During | (427) | $(100,000,000)$ | 1 | $(58,000)$ | (10.1) | (655) | - | 109.77 |
| 18 Before | (347) | ( $100,000,000$ ) | 1 | $(29,500)$ | (3.07) | (394) | = | 972.46 |
| 18 During | (3,31) | $(100,000,000)$ | 1 | $(29,500)$ | (3.07) | (610) | $=$ | 599.15 |
| 19 Before | (55) | (100,000,000) | 7 | $(17,920)$ | (1.00) | (285) | = | 1,076.91 |
| 19 During | (18) | $(100,000,000)$ | 1 | $(17,920)$ | (1.00) | (285) | - | 352.44 |


| Project Number | Number of Accidents | $\begin{gathered} 100 \\ \text { Million } \\ \hline \end{gathered}$ | 1 (ADT) | Section <br> Length | Duration |  | Accident Rate <br> in $\mathrm{ACC} / 100$ <br> mVM |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 20 Before | (5) | (100,000,000) | / (3,300) | (8.60) | (100) |  | 176.18 |
| 20 During | (7) | $(100,000,000)$ | $/(3,300)$ | (8.60) | (100) |  | 246.65 |
| 21 Before | (16) | $(100,000,000)$ | / (10,600) | (3.85) | (313) |  | 125.26 |
| 21 During | (14) | ( $100,000,000$ ) | / (10,600) | (3.85) | (313) |  | 109.60 |
| 22 before | (24) | $(100,000,000)$ | / (7,000) | (4.55) | (239) | - | 315.29 |
| 22 During | (42) | ( $100,000,000$ ) | $/(7,000)$ | (4.55) | (239) |  | 551.75 |
| 23 Before | (1) | $(100,000,000)$ | $(8,600)$ | (5.70) | (39) |  | 52.31 |
| 23 During | (4) | (100,000,000) | $/(8,600)$ | (5.70) | (39) | - | 209.23 |
| 24 Before | (5) | (100, 000,000) | / (11,450) | (2.90) | (54) |  | 278.85 |
| 24 During | (1) | ( $100,000,000$ ) | / (11,450) | (2.90) | (54) |  | 390.3 |
| 25 Before | (91) | $(100,000,000)$ | $1(20,450)$ | (3.48) | (186) |  | 687.47 |
| 25 During | (163) | (100,000,000) | / (20,450) | (3.48) | (186) | - | 1,231.41 |
| 26 Before | (439) | (100,000,000) | $/(80,000)$ | (6.18) | (271) |  | 327.65 |
| 26 During | (496) | ( $100,000,000$ ) | / $(80,000)$ | (6.18) | (271) | $=$ | 370.20 |
| 27 Before | (117) | (100,000,000) | / (70,000) | (8.57) | (94) | - | 207.48 |
| 27 During | (179) | ( $100,000,000$ ) | $1(70,000)$ | (8.57) | (122) | = | 244.58 |
| 28 Before | (21) | (100,000,000) | / $(60,000)$ | (3.48) | (47) | = | 213.99 |
| 28 During | (19) | (100,000,000) | / (60.000) | (3.48) | (47) | = | 193.61 |
| 29 Before | (97) | (100,000,000) | / (17,000) | (2.86) | (294) | $=$ | 678.59 |
| 29 During | (112) | ( $100,000,000$ ) | $/(17,000)$ | (2.86) | (294) | - | 783.53 |
| 30 Before | (49) | $(100,000,000)$ | $/(25,000)$ | (10.10) | (215) | . | 90.26 |
| 30 Duting | (93) | (100,000,000) | / (25.000) | (10.10) | (215) | $=$ | 171.31 |
| 31 Before | (647) | (100,000,000) | / (50,000) | (10.68) | (212) | $=$ | 571.51 |
| 31 During | (681) | ( $100,000,000$ ) | / (50,000) | (10.68) | (212) | - | 601.55 |
| 32 Before | (172) | (100,000,000) | / (77,500) | (5.25) | (365) | = | 115.82 |
| 32 During | (238) | (100,000,000) | / ( 77,500 ) | (5.25) | (464) | , | 126.07 |
| 33 Before | (80) | $(100,000,000)$ | / $(35,000)$ | (8.43) | (201) | = | 134.90 |
| 33 During | (117) | ( $100,000,000$ ) | $/(35,000)$ | (8.43) | (201) | $=$ | 197.29 |
| 34 Before | (122) | $(100,000,000)$ | ( $(60,000)$ | (9.06) | (209) |  | 107.38 |
| 34 During | (155) | ( $100,000,000)$ | / (60, 000) | (9.06) | (209) | - | 136.43 |
| 35 Before | (301) | $(100,000,000)$ | $/(13,000)$ | (5.71) | (365) |  | 1,110.95 |
| 35 During | (365) | ( $100,000,000)$ | $/(13,000)$ | (5.71) | (452) | - | 1,087.86 |
| 36 Before | (27) | (100,000, 000) | $(3,395)$ | (15.79) | (194) | = | 259.62 |
| 36 During | (24) | ( $100,000,000$ ) | $(3,395)$ | (15.79) | (194) | $=$ | 230.77 |
| 37 Before | (147) | ( $100,000,000$ ) | / (55,000) | (15.09) | (55) |  | 322.03 |
| 37 During | (210) | (100,000,000) | / ( 55,000 ) | (15.09) | (55) | $=$ | 460.05 |
| 38 Before | (5) | $(100,000,000)$ | / (26,000) | (0.59) | (121) | $=$ | 269.38 |
| 38 During | (4) | (100,000,000) | / (26,000) | (0.59) | (121) | = | 215.50 |



ACCIDENT RATE CALCULATIONS (Continued)


## ACCIDENT RATE CALCULATIONS (Concluded)



## APPENDIX B

STATE VISITS FOR ACCIDENT STUDY DATA

The Ohio Department of Transportation, Bureau of Traffic, was visited in March 1976 to collect data on construction zones. Data on several minor safety projects were collected from the ODOT and was used to select 11 of these projects for study. Project diary entries concerning traffic control problems plus detailed descriptions of daily work in progress were avallable for these projects.

On the second visit, zone and accident data were received for the 11 projects. A trip was made to the Ohio DOT District 5 Office to obtain information on some two-lane projects. However, no suitable two-lane projects were found.

Accident summaries were obtained for all before and during accidents. Hard copy reports were obtained for all "construction-related" accidents.

## Georgia

Construction data on 11 projects were obtained in Georgia. The data were collected at district offices. Documentation of the traffic control was often sparse except on special projects. The information that was obtained included sections from the contract proposals on traffic control and sequence of operations, available traffic control plans, and selected pages from construction diaries. This information was supplemented by verbal descriptions of the projects from District Traffic Engineers, Resident Engineers, and Project Engineers. Two of the projects that were underway were visited and photographed.

Accident data were obtained for 10 projects from the Georgia Department of Transportation. Hard copies of all during accidents were obtained, however, before data consisted only of group sumaries. Additional accident information on one of the projects was obtained from Dekalb County Police Department. Accident data from one project were not available, dropping the project from the study.

## Minnesota

Ten projects were selected in Minnesota. The projects were selected at the State Highway Office in St. Paul. Data available at the central office included proposals, and construction plans. Five of the district highway departments were also visited to collect Traffic Control Orders for the chosen projects. These orders were prepared by the District Traffic

Engineers, and specify traffic control on the project. For some projects, these orders were quite extensive. Also the projects were discussed with district traffic engineers, project engineers, and construction inspectors. Four of the projects were visited and photographed. Also photologs of two projects were observed.

The second trip to the Minnesota Highway Department took place May 24-26, 1976. Traffic Control Orders not available on the first visit were collected. Data from one additional project, an interstate median reconstruction project, were collected from the St. Paul district office.

Hard copies of all accidents during construction were obtained from traffic accident system personnel. Computer listings of accidents occurring before construction were also obtained.

## Colorado

Construction data from nine projects were obtained on the initial trip to the Colorado Department of Highways, April 5-9, 1976. The data were obtained from the district offices. Although the traffic control data were not as extensive as anticipated several pieces of information from each project were obtained that outline the basic traffic control used in each project. This information included: preconstruction conference notes, the contractor's letter of proposed method of traffic control, progress schedules, and inspector's reports.

The second visit to the Colorado Department of Highways took place May 4-6, 1976. Construction data from two projects were obtained. Documentation of traffic control on these projects was fair to poor. Supplemental data (plans and project diary entries) from several of the projects chosen in the initial trip were also obtained. The traffic accident system personnel at state headquarters furnished hard copies of all accidents during construction and a computer listing of all before accidents.

## Michigan

Construction data from 11 projects were obtained on the trip to the Michigan Department of State Highways and Transportation, April 20-23, 1976. Information on the traffic control in construction zones is not well documented but the Construction Proposal contains a section providing for the maintenance of traffic within the zone. A copy of the section was obtained for each zone. Additionally, traffic control plans were obtained if such plans existed.

Computer printouts of before and during accidents were also obtained listing the location, time, and other characteristics of the accidents. Accident hard copies were obtained from the Michigan State Police.


#### Abstract

Washington

Nine projects were selected from a district office in Washington. The selections were made with the assistance of district construction and traffic people. Construction zone data was then collected from six project offices. The information obtainable in the project offices varied widely, but was basically good to excellent. In general the information included vicinity maps, inspection logs, sign logs, and traffic control plans.

Accident data summaries for all projects were obtained through correspondence and telephone conversations. Hard copy reports were obtained for during accidents.


## New York

Construction data on 11 projects were obtained. The data were gathered at three regional offices. Six of the projects were visited and photographed. The engineer-in-charge of each project was interviewed by phone or during the visit to the project.

On the second visit to New York, an additional project was obtained based on a recommendation by the FHwA District Engineer. Accident data on 10 of 12 projects were received from the NYDOT. The other projects were on parkways and data were received directly from parkway authorities. For the three projects in New York City data were requested from both the NYDOI and the NYC Department of Traffic. Hard copy reports for three projects were obtained from the NYDOT.

APPENDIX C

CONSTRUCTION TRAFFIC CONTROL COSTS

The tables in this Appendix give costs of various construction zone traffic control methods and devices. The Table C-1 contains data for average statewide costs. California cost data weretaken from the 1974 California contracts cost data book.

Table C-2 contains data on projects in the accident study obtained during the state visits.

table c-2
PROJECT COSI DATA

| Project | Tocal <br> Project Cost | Date | Item Description | Quantity | $\begin{aligned} & \text { Cost Per } \\ & \text { Unit (5) } \\ & \hline \end{aligned}$ | Total cost | \% of Total Protect Cost |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Colorado 1 | 2,198,502,37 | 4/75 | F1agging | 3,000 hr | \$7.50/hr | \$22,500 | 1.023 |
| Colorado 2 | 5,582,437,69 | 4/75 | Flagging | $4,000 \mathrm{hr}$ | 8.00/hr | 32,000 | 0.573 |
|  |  |  | Traffic Control Supervision | 200 days | 100/day | 20,000 | 0.358 |
| Colorado 3 | 2,451,766.57 | 5/74 | Flagging | $4,000 \mathrm{hr}$ | 8.50/hr | 34,000 | 1.387 |
|  |  |  | Flagging | 1,000 hr | 7.00/hr | 7,000 | 0.288 |
|  |  |  | Construction Traftic Signing |  |  | 5,000 | 0.204 |
| Colorado 4 | 294,752.35 | 1/75 | Flagging | 1,500 hr | 8.00/hr | 12.000 | 4.071 |
|  |  |  | Traffic Contral Supervision | 90 days | 90/dey | 8,100 | 2.748 |
| Colorado 5 | 724,242,62 | 10/74 | Flagging | 1,000 hr | 7.50/hr | 7,500 | 1.036 |
|  |  |  | Traffic Contral Supervision | 90 days | 95/day | 8,550 | 1.181 |
|  |  |  | Construction Trafite signing |  |  | 500 | 0.069 |
| Colorado 6 | 388,019.76 | 4175 | Elagging | $1,500 \mathrm{hr}$ | 3/hr | 4,500 | 1.160 |
|  |  |  | Traffic Control Supervision | 80 days | 100/day | 8,000 | 2.062 |
|  |  |  | Construction Stgning and Striping |  |  | 3,000 | 0.773 |
| Colorado 7 | 3,580,014.08 | 5/75 | Flagsing | 5,000 hr | 9/hr | 45,000 | 1.257 |
|  |  |  | Traffic Centrol Superviaion | 180 days | 100/day | 18,000 | 0.503 |
| Colorado 8 | 3,271,498,69 | 4/75 | Flagsing | 3,000 hr | 7.50/hr | 22,500 | 0.688 |
|  |  |  | Slgning |  |  | 200 | 0.006 |
| Colorado 9 | 6,671,084.30 | 12/73 | Flagsing | 3,500 hr | 7.25/4r | 25,375 | 0.380 |
|  |  |  | Flagsing | $3,000 \mathrm{hr}$ | 9/hr | 21,000 | 0.315 |
|  |  |  | Slgnirs |  |  | 2,000 | 0.030 |
| *Colorado 10 | 663,360.48 | 2/75 | Flagsing | 4,000 hr | 7.50/4x | 30,000 | 4.522 |
| colorado 11 | 2.534,172.60 | $4 / 74$ |  |  |  |  |  |
| Georgla 4 |  | 3/75 | Precast portable soncrece bartiers (installed) |  | 40/11near fe |  |  |
| Georgia 9 | 1,800,000.00 | 9/75 |  |  |  |  |  |
| Mrehigan 1 | 1,559,524 | $7 / 74$ | Traffic Control |  |  | 50,000 | 3.206 |
| Michigan 2 | 346,478.65 | 9/74 | Trafinc Control |  |  | 20,500 | 2.363 |
| *Michigan 3 | 1,345,831.56 | 1/75 |  |  |  |  |  |
| machigan 4 | 13,854,131.46 | 12/74 |  |  |  |  |  |
| Michigan 5 | 1,374,060.80, | 3/75 | Traffic Conerol |  |  | 20,420 | 1.486 |
| Michigan 6 | 2,367,990 | 7/74 | Traffic Conerol |  |  | 90,000 | 3.138 |
| Michigan 7 | 588,349.37 | 4/75 |  |  |  |  |  |
| Michigan a | 2,316,792 | 4/75 | Traitic Control |  |  | 65,000 | 2.806 |
| *Mchigan 9 | 991.357.65 | 4/75 |  |  |  |  |  |
| MMichigan 10 | 2,812,215.76 | 8/74 |  |  |  |  |  |
| New York 12 | 3,117,931.64 | 2/74 | Basic Matneenance and Protection of Traffic |  |  | 128,355 | 4.117 |
|  |  |  | construction Signs |  |  | 13,500 | 0.433 |
|  |  |  | Delineacion and Guiding Devices for Construction |  |  | 19,133 |  |
|  |  |  | Construction 8 arricades |  |  | 37,916.80 | 1.216 |
|  |  |  | Watchman Servtce |  |  | 57,501.25 | 1.854 |

[^5]
## NOT REPRODUUCIBLE

This Appendix discusses the development of user costs associated with construction activities. The user cost factors that are given directly are travel time delay in vehicle-hours of delay per day and excess fuel consumed in gallons of fuel per day. Costs are determined from these factors by specifying the unit value of vehicle delays and the costs of fuel.

This Appendix first sumarizes the various formulas and values used for the determination of delays and fuel consumption, and then presents the reasoning, assumptions and data used in developing the formulas.

1. Sumary: Five typical construction zone configurations are specified, based on the roadway type before construction and the number of lanes open during construction. The zone configurations considered are as follows:
2. Two-way, two-lane roadway reduced to one lane with alternating directions of traffic.
3. Two unidirectional lanes reduced to one lane.
4. Two-way, four-lane, divided highway reduced to two-way, twolane.
5. Three unidirectional lanes reduced to two lanes.
6. Three unidirectional lanes reduced to one lane.

Formulas for vehicle-hours of delay and excess fuel consumed were developed from curve fits for configurations 1 and 2 only. Dara are presented that could be used to develop formulas for the delay and fuel consumed for the other three configurations.

Five area type-closure schedule combinations are considered for each zone configutation. These are shown in Table D-1. The information necessary to deveiop formulas for other scheauling alternatives can be found in the following sections.
a. Two-lane, two-way highway reduced to one lane
(Configuration 1): On a two-lane, two-way highway reduced to one lane with alternating directions of traffic the formulas for delay and excess fuel consumed are as follows:

Vehicle Hours of Delay
$D=\left[\left(C_{1} A+C_{2} A^{2}+C_{3} A^{3}\right) /\left(d_{0}+d_{1} A\right)\right] \&$
where
$D=$ Vehicle-hours of delay per day,
$A=A D T / 1,000$ (both directions summed), and
$L=$ Length of one-lane section (miles).
Table p-2 provides the coefficient values.

TABLE D-1
AREA TYPE - CLOSURE SCHEDULE COMBINATIONS

| Code | Area Type | Lane Closure Schedule |
| :---: | :---: | :---: |
| U-1 | Urban | Lanes closed 24 hr a day |
| U-2 | Urban | Lanes closed at all times except 6 to 8 AM and 3 to 6 gM |
| U-3 | Urban | Lanes closed 8 AM to 3 PM |
| R-1 | Rural | Lanes closed 24 hr a day |
| $R-2$ | Rural | Lanes closed 8 AM to 4 PM |

TABLE D-2

COEFFICIENTS EOR DELAY EQUATION (COnfiguracion 1)


## Excess Fuel Consumed

$$
G=C_{1} A+C_{2} A^{2}+C_{3} A^{3}+C_{I} D
$$

where
$G=$ Exces sallons of fuel consumed per day,
$A=A D T / 1,000$ (both directions summed),
$C_{I}=$ Average consumption at idle, gal/vehicle-hour, and
$D=$ Vehicle-hours of delay per day.

Table D-3 gives the coefficient values.

TABLE D-3
COEFFICIENTS FOR EXCESS FUEL CONSUMPTION EQUATION (Configuration 1)
Area Closure Schedule

| Code | Closure | $\mathrm{C}_{1}$ | $\mathrm{C}_{2}$ | $C_{3}$ |
| :---: | :---: | :---: | :---: | :---: |
| U-1 | A11 24 hr | 22.35-8.5767 \& a/ | $-0.325+0.48907 \mathrm{l}$ a/ | -0.007787\& ${ }^{\text {a/ }}$ |
| U-2 | 6 to 8 AM and 3 to 6 PM |  |  |  |
|  | Excluded | 14.15-4.8047l | $-0.165+0.16417 \ell$ | -0.000395l |
| U-3 | 8 AM to 3 PM | 7.70-2.9876l | $-0.100+0.156091$ | -0.002112i |
| R-1 | A11 24 hr | 22.35-8.5767l | -0.325+0.4897l | -0.007787 |
| R-2 | 8 AM to 4 PM | 7.70-2.9876 | -0.100+0.156091 | -0.002112 2 |

a/ The mitiplier, $\ell$, is the length of the one-lane section (miles).

The average fuel consumption at idle, $C_{I}$, is $0.376 \mathrm{gal} /$
vehicle-hour for the traffic composition including $10 \%$ trucks.
b. Two unidirectional lanes reduced to one unidirectional
lane (Configuration 2): On a highway with two unidirectional lanes reduced to one unidirectional lane, the formalas for delay and excess fuel consumed are as follows:

## Vehicle Hours of Delay

$$
D=C_{0}+C_{1} A+C_{2} A^{2}+C_{3} A^{3}
$$

where
$D=$ Vehicle-hours of delay per day
$A=A D T / 1,000$ (ADT in the direction affected)

Table D-4 presents the coefficient values.

## Excess Fuel Consumed

$$
G=C_{0}+C_{1} A+C_{2} A^{2}+C_{3} A^{3}
$$

where
$G=$ Excess fuel consumed (gallons/day)
$A=A D T / 1,000$ (ADT in direction affected)

Table D-5 provides the coefficient values.
2. Development of delay formulas for two-way two-lane highway reduced to one-lane with alternating traffic (Configuration 1): In this configuration one direction of traffic is stopped while vehicles traveling in the opposite direction travel through the one-lane portion of the roadway. Figure $D-1$ is a diagram of a typical work site of this configuration. Traffic control is normally accomplished by flagmen or signals at each of the stop lines.

The operation of this type of zone, of course, is cyclic. A cycle of length $T$ hours consists of four elements:

$$
T=t_{c l}+t_{t}+t_{c 2}+t_{t}
$$

where $\quad t_{c 1}=$ Time for released vehicles to clear stop line (hours), direction 1
$t_{c 2}=T i m e$ for released vehicles to clear stop line (hours), direction 2
$t_{t}=$ Time for last of released vehicles to travel the one-way section (hours).

The types of delays that a vehicle may experience in this zone configuration are:

1. Stopped delays
2. Delays due to reduced speeds
t-a atgvi
COEFFICIENTS FOR THE DELAY EQUATION (Configuration 2)

b/ The 24 -hr closure is very undesirable at $A>30$ because of long queues and long delays per vehicle.
tadle d-5

a) The raitiplier, $\ell$, is the conatiuction zone length plus 0.2 (miles).



The computation of the delays is depencent on the mode of operation of the zone. The two modes of operation are saturated and unsaturated. The distinction between these two modes is addressed next.

In general, the numbers of vehicles served during one cycle at saturation conditions are:

$$
\begin{aligned}
& n_{1}=t_{c 1} * R, \text { and } \\
& n_{2}=t_{c 2} * R
\end{aligned}
$$

where

$$
\begin{aligned}
& \mathrm{n}_{1}=\text { Number of direction } 1 \text { vehicles served in one cycle } \\
& \mathrm{n}_{2}=\text { Number of direction } 2 \text { vehicles served in one cycle } \\
& \mathrm{R}=\text { Approach flow rate (Vh) at intersection capacicy }
\end{aligned}
$$

The total number of vehicles served per cycle is:

$$
n_{1}+n_{2}=R\left(t_{c 1}+t_{c 2}\right)
$$

But

$$
\left(t_{c 1}+t_{c 2}\right)=T-2 t_{t} .
$$

Therefore $\quad n_{1}+n_{2}=R\left(T-2 t_{t}\right)$.
And, since there are $\frac{1}{\bar{T}}$ cycles per hour, the volume served (vph) during saturated conditions is:

$$
v_{1}+v_{2}=R\left(I-2 t_{t} / T\right) \text { vehicles/hour }
$$

Clearly, the volume served is maxtmized by caking long cycles (large $T$ ). However, an upper limit on acceptable cycle length for drivers is about 5 min or $1 / 12 \mathrm{hr}$. This value is taken as the condition separating two modes of operation. This should reduce delay under those conditions. For demand volumes, $V_{1}+V_{2}$, above $R\left[1-2 t_{t} /(1 / 12)\right]$, the facility is saturated or oversaturated, and the cycle time $T$, of $1 / 12 \mathrm{hr}$ will result in queues that will grow at each of the two approaches. For demand. volumes less than that value the cycle period will be set by the demand.

$$
\mathrm{D}-8
$$

When the cycle period, $T$, is set by the demand, the period $t_{c}$ is sufficient to exhaust the queue in each direction.

Thus,

$$
\begin{aligned}
& t_{c 1}=V_{1} T / R, \text { and } \\
& t_{c 2}=V_{2} T / R .
\end{aligned}
$$

This simply states that the time required for the $i$ th direction vehicles to clear the stop line is sufficient to clear all vehicles that arrive in one cycle. Then, since

$$
\begin{aligned}
T & =t_{c 1}+t_{c 2}+2 t_{t}=\left(V_{1}+V_{2}\right) T /(R)+2 t_{t} \\
T & =\frac{2 t_{t}}{1-\frac{V_{1}+V_{2}}{R}}
\end{aligned}
$$

This equation gives the desired cycle period under unsaturated conditions.
a. Delays due to stopping: We first consider the unsaturated case. For direction 1 the stopped delays during a cycle start when the period $t_{c l}$ ends. We count time from that origin in the following development. Vehicles arrive at the rate $V_{1}$ per hour and are stopped. The first vehicle to arrive and be stopped is released after time ( $t_{c 2}+2 t_{t}$ ). The last vehicle stopped in direction 1 crosses the stop line at time $\left(t_{c 2}+2 t_{t}\right)+$ $\left(t_{c 2}+2 t_{t}\right) \cdot V_{1} R$, where the second term accounts for clearing time required for vehicles in the stopped queue after the first vehicle in the queue has been released. Note that some of the vehicles will not be forced to stop. The number of direction 1 vehicles per cycle that do not need to stop is

$$
v_{1}\left[\tau_{c l}-\left(\tau_{c 2}+2 \tau_{t}\right) v_{1} / R\right]
$$

Assuming constant arrival rates, the stopped delay per eycle in direction 1 is approximated as

$$
1 / 2\left\{\left(t_{c 2}+2 t_{t}\right)\left(1+\frac{\dot{V}_{1}}{R}\right)\right\}^{2} v_{1}
$$

The stopped delay time per cycle in direction 2 is obtained by substituting subscript 2 for 1 and vice versa. Then, the sum of the stopped delays in both directions is

$$
\begin{aligned}
\text { Stopped delay per cycle } & =1 / 2\left\{\left.\left(t_{c 2}+2 t_{t}\right)\left(1+\frac{V_{1}}{R}\right)\right|^{2} V_{1}\right. \\
& +1 / 2\left\{\left(t_{c 1}+2 t_{t}\right)\left(1+\frac{V_{2}}{R}\right)\right\}_{2}^{2} v_{2}
\end{aligned}
$$

Eliminating $t_{c 1}, t_{c 2}$, and $t_{t}$ using the previously developed expressions gives

$$
\text { Stopped delay per cycle }=1 / 2 T^{2}\left\{V_{I}\left[\left(1-\frac{V_{1}}{R}\right)\left(1+\frac{V_{1}}{R}\right)\right]^{2}+V_{2}\left[\left(1-\frac{V_{2}}{R}\right)\left(1+\frac{V_{2}}{R}\right)\right]^{2}\right\}
$$

Dividing this expression by $T$, the time per cycle, gives the delayexpressed as vehicle-hours per hour. (This expression is applicable only for unsaturated flows.)

The value of $R$, the intersection capacity, was taken as (1300)(1.30) $\approx 1700 \mathrm{vph}$, where 1300 is an approximation for several geometrics applicable to construction zones and the factor, 1.3 , adjusts for no turns. Moreover, $t_{t}$ can be expressed as the quotient of the length of the one-way section (miles) and the speed of vehicles on a one-way section (mph). This speed is always assumed to be 30 mph .

The above expression can be further simplified. Let $V=V_{1}+V_{2}$, the total of the two approach volumes. For the special case where $V_{1}=V_{2}$,

$$
\text { Stopped delay }=\frac{T}{2}\left\{V\left[\left(1-\frac{V}{2 R}\right)\left(1+\frac{V}{2 R}\right)\right]^{2}\right\} \text { vehicle-hours/hour }
$$

This represents a "worst case" as can be verified by examination of situations where $V_{1} \neq V_{2}$. This is the case used in subsequent developments for unsaturated flows.

When vehicles arrive at a greater rate than can be served during the cycle, a queue forms. Under these conditions we treat the total queue in two parts. One is the queue to be served during the cycle, the served queue. The second is the wait queue--vehicles that must wait through one or more cycles.

The number of vehicles in the wait queue is the excess of arrivals over the number served at the saturation rate since oversaturation began. The number of such vehicles at any time, $t$, is

$$
N_{W}(t)=\int_{t_{0}}^{t}\left[V(T)-V_{S}\right] d T
$$

where

$$
V(T)=\text { Demand volume as function of time, }
$$

```
v
to = Time when oversaturation began.
The stopped (or creeping) delay in the wait queue is
\[
D_{w}(t)=\int_{t}^{t} N_{w}(t) d t \text { vehicle hours }
\]
where the integral is evaluated over all times when \(N_{w}(t) \geq 0\). The total stopped delay accumulated during oversaturation is
\[
D(t)=\int_{t_{0}}^{t}\left[D_{r s}+N_{w}(t)\right] d t
\]
where: \(D_{r s}=\) Rate (vehicle•hours/hour) that stopped delay is incurred in the served queue, with saturated flows ( \(T=0.0833 \mathrm{hr}\) ), (Note that \(D_{r s}=R\left(1-24 t_{t}\right)\).)
b. Delay due to reduced speed: The reduçed speed is 30 mph ; otherwise the speed in rural areas would be \(U=\left(50-\frac{20}{2000} \mathrm{~V}\right) \mathrm{mph}\), where \(V=\) total of the two-way demands (vph).
This delay per vehicle is \(2\left(\frac{1}{30}-\frac{1}{4}\right)\)
where \(\quad Z=\) length of one-way section (miles).
The total delay per hour due to reduced speed \(=v \ell\left(\frac{1}{30}-\frac{1}{u}\right)\)
Table D-6 gives reduced speed delay factors for given demands.
```

TABLE D-6
REDUCED SPEED DELAY FACTORS

|  |  | Delay/Mile |
| :---: | :---: | :---: |
|  | Normal | $\mathrm{V}\left(\frac{1}{30}-\frac{1}{\mathrm{U}}\right)$ |
| Volume | Speed | (Vehicle-Hours |
| V (vph) | $\underline{U}$ (mph) | Hour Mile |
| 0 | 50 | 0 |
| 200 | 48 | 2.5 |
| 400 | 46 | 4.636 |
| 800 | 42 | 7.616 |
| 1200 | 38 | 8.424 |
| 1600 | 34 | 6.272 |
| 1800 | 32 | 3.749 |
| 1900 | 31 | 2.043 |
| 2000 | 30 | 0 |
|  |  |  |

c. Total delay data: Using the delay equation developed for unsaturated conditions the two-direction sum of stopped delays was computed. This equation was used to compute delays at all volumes, since the definition of saturated conditions depends on travel time, $t_{t}$, and thus the length of the work site. If the volumes shown represent saturated or oversaturated conditions, the delays will of course be underestimated.

The computed values are plotted in Figures D-2 and D-3. In Figure D-2 the values of delay due to reduced speeds were also added and the total is shown as a dashed curve. This latter delay was found to be important at volumes up to 1400 vehicles per hour, and is not included in Figure D-3, which covers volumes of 1400 to 1700. The bottom curve is used for volumes of 1400 to 1620 and the top curve for volumes from 1630 to 1700.

The Highway Capacity Manual gives a breakdown of the average fraction of the ADT that can be expected during each hour of the day (Figure 3.6, p. 32). With this breakdown and the information from Figures D-2 and D-3 we can determine the daily delay for rural or urban conditions under a number of construction schedules.

Figure D-4 gives the computed delay versus ADT for schedule R-1 (lane closed 24 hr per day) or $\mathrm{R}-2$ (lane closed 8 AM to 4 PM ). Also shown are equations developed by curve fitting.

Figure D-5 gives the delay versus ADT under schedules U-I (lane closed 24 hr per day), $U-2$ (lane closed all hours except 6 to 8 AM and 3 to 6 PM ), and $U-3$ (lane closed 8 AM to 3 PM ). Again, equations developed by curve fitting are given.
3. Development of delay formulas for muletlane highways: Several construction zone configurations are commonly used on mitilane highways. Four configurations considered here are shown in Figure D-6.

The vehicle-hours of delay in multilane construction zones arise from reduced speed and queuing. When queuing occurs, delays result from the $s$ topped delay of vehicles and the reduced speed that the vehicles travel when going through the zone.
a. Reduced speeds: When capacity is not exceeded the delays are due entirely to reduced speeds. Let $E$ be the delay vehicle-hours/ hour) due to reduced speeds.
where $\quad \ell=$ Construction zone length (miles) +0.20

$$
u_{r}=\text { Reduced speed in zone, and }
$$




Figure D-3 - Stopped Delays, Configuration 1 for Volumes of 1,400 to 1,700 vph


Figure D-5 - Stopped Delays, Configuration 1, Urban


Two Unidirectional Lanes Reduced to One Lane (Configuration 2 )


Figure D-6 - Multilane Construction Zone Configurations


Three Unidirectional Lanes Reduced to Two Lane (Configuration 4)


Three Unidirectional Lanes Reduced to One Lare (Configuration 5)

Figure D-6 (concluded)

$$
u_{n}=\text { Normal speed in zone. }
$$

The value, 0.20 , is used as the average length of the taper, and $u_{r}$ and $u_{n}$ depend on the volume, $V$, which is less than capacity.

Figure $D-7$ shows the speeds of vehicles in the various configurations and during normal roadway operation. During the time queues are present $u_{n}$ will depend on demand volume but $u_{r}$ will be 30 mph for capacity flow conditions in the construction zone. Thus, the delay from reduced speeds when a queue is present is $E=\ell\left(1 / 30-1 / u_{n}\right)$.

Using the above formula and the general data on hourly volumes and vehicle population given earlier, a representation of the delay in two unidirectional. lanes reduced to one lane (configuration 2) was developed. The process used may be explained easily by an example. Referring to Curve 1 in Figure $D-7$, the normal average speed $u_{n}$ in a zone at oneeighth of capacity ( 0.125 ) would be 55 mph . Using curve 3 in Figure $\mathrm{D}-7$, the reduced average speed $U_{r}$ would be 50. The last two columns of Table D-7 gives the results of calculations of delays, with and without queue dissipation, for various volumes. A plot of the information in Table D-7 is shown in Figure D-8.

Figure D-8 and the traffic demands in $1-h r$ periods of a day (from the Highway Capacity Manual) were then used to develop the hourly vehicle delays experienced in each mile of a construction zone due to reduced speeds. Figure D-9 is a plot of this information for schedules $U-1, U-2$ and $U-3$ (see Table $D-1$ ).

In Figure $0-9$ the coefficients are given for the best fit for each of the curves. These three curves represent the total delay for all times except when there are queues present. For example, on the $U-1$ curve the ADT where queues could be expected during some hours of the day ( $V>$ 2,000 ) is 23,000 . This means that for the $U-1$ schedule, stopped delay must be added for $A D T ' s$ greater than 23,000 . Thus, the $U-1$ coefficients shown can be used for $A D T^{\prime} s \leq 23,000$. For the $\mathbb{U}-2$ and $U-3$ curves, queues can be expected for ADT's of 35,000 and above.
b. Stopped delays: When queues are present, delays from stoppage in queues must be added to reduced speeds during queue dissiparion. The computed values for these additional delays are shown in Table D-8. The value for stopped delays ( $\Delta D_{\text {wi }}$ ) was computed for each hour that queues are present from the formula:

$$
\Delta D_{w i}=N_{i 0}(\Delta t)+\left(V_{1}-V_{s}\right) \frac{(\Delta t)^{2}}{2}
$$


Figure D-7 - Speed Capacity Relationships, Multilane Facilities

## TABLE D-7

## DEUAYS FROM REDUCED SPEEDS (CONFIGURATION 2)

| Fraction of Normal Capacity |  |  |  | Delay | Delay During Queue Dissipation |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Volume } \\ & \text { V (vph) } \end{aligned}$ | Reduced Speed $U_{T}(m p h)$ | $\begin{gathered} \text { Normal } \\ \text { Speed } \\ U_{n}(m p h) \\ \hline \end{gathered}$ | $\begin{gathered} \left(\frac{1}{U_{r}}-\frac{1}{U_{n}}\right) V \\ \left(\frac{\text { Vehicle-Hours }}{\text { Hour Mile }}\right) \end{gathered}$ | $\begin{gathered} \left(\frac{1}{U_{r}}-\frac{1}{U_{n}}\right) v \\ \text { With } \\ U_{n}=30 \\ \hline \end{gathered}$ |
| 0 | 0 | 50 | 55 | 0 | 0 |
| 0.125 | 500 | 50 | 55 | 0.9091 | 7.576 |
| 0.200 | 800 | 46 | 55 | 2.8458 | 12.121 |
| 0.300 | 1200 | 40.6 | 54.4 | 7.4978 | 17.941 |
| 0.400 | 1600 | 35.3 | 53.3 | 15.3070 | 23.315 |
| 0.500 | 2000 | 30.0 | 51.6 | 27.9070 | 7 |
| 0.600 | 2400 | 30.0 | 49.3 | 31.3186 |  |
| 0.700 | 2800 | 30.0 | 46.4 | 32.9885 | Queue is not |
| 0.800 | 3200 | 30.0 | 43.3 | 32.7635 | dissipating |
| 0.900 | 3600 | 30.0 | 39.9 | 29.7745 | for these |
| 0.950 | 3800 | 30.0 | 38.0 | 26.6665 | volumes. |
| 0.980 | 3920 | 30.0 | 36.0 | 21.7780 |  |
| 0.990 | 3960 | 30.0 | 34.8 | 18.2069 |  |
| 1.000 | 4000 | 30.0 | 30.0 | 0 | $\int$ |

[^6]


Figure D-9 - Delays Due to Reduced Speeds, Configuration 2, Urban

## TABLE D-8

| Hour | DEIAYS DUE TO STOPPAGE IN QUEUES AND REDUCED SPEEDS DURING |  |  |
| :---: | :---: | :---: | :---: |
|  | Demand <br> Hour Volume (vehicle/hour) | ```Stopped Delay in Queues }\Delta\mp@subsup{D}{W}{ (vehicle-hour)``` | Delay Due to Reduced Speeds During Queue Dissipation (vehicle-hour/mile) |
| $A D T=28,000(\mathrm{U}-1)$ (Note, effect on U-1 starts at 23,000 ADT.) |  |  |  |
| 7-8 | 2,128 | 64.0 |  |
| 8-9 | 1,568 | 18.96 | 2.52 |
| 15-16 | 2,156 | 78.0 |  |
| 16-17 | 2,436 | 374.0 |  |
| 17-18 | 2,156 | 670.0 |  |
| 18-19 | 1,484 | 490.0 | 9.30 |
| 19-20 | 1,344 | 41.02 | 3.54 |
|  |  | 1,735.98 | 15.36 |
| $A D T=33,000(\mathrm{U}-1)$ |  |  |  |
| 7-8 | 2,508 | 254.0 |  |
| 8-9 | 1,848 | 432.0 | 3.95 |
| 9-10 | 1,485 | 123.04 | 6.36 |
| 15-16 | 2,541 | 270.5 |  |
| 16-17 | 2,871 | 976.5 |  |
| 17-18 | 2,541 | 1,669.0 |  |
| 18-19 | 1,749 | 1,827.5 | 5.90 |
| 19-20 | I, 584 | 1,494.0 | 8.30 |
| 20-21 | 1,287 | 929.5 | 10.20 |
| 21-22 | 1,221 | 210.74 | 7.69 |
|  |  | 8,186.78 | 42.40 |
| $A D T=38,000(\mathrm{~J}-3)$ (Note, effect on $\mathrm{U}-2$ and $\mathrm{U}-3$ starts at 35,090 ADT) |  |  |  |
| 8-9 | 2,128 | 64 |  |
| 9-10 | 1,710 | 28.25 | 2.93 |
| 14-15 | 2,166 | 83.0 |  |
| 15-16 | 2,926 | 12.83 | 1.95 |
|  |  | 188.08 | 4.88 |
| $A D T=38,000$ ( $\mathrm{U}-2=\mathrm{J}-3$ from above, plus.) |  |  |  |
| 18-19 | 2,014 | 7.00 |  |
| 19-20 | 1,824 | 0.56 | 0.37 |
|  |  | 195.64 | 5.25 |

where

$$
\begin{aligned}
& N_{i o}=\begin{array}{c}
\text { Number of queued vehicles at the beginning of the } \\
\\
i^{t h} \text { time intervals, }
\end{array} \\
& \Delta t^{\prime}=\text { Duration of time interval (hours), } \\
& V_{i}=\text { Demand (vph) during } i^{\text {th }} \text { time interval, and } \\
& V_{s}=\text { Saturation (or capacity) flow (vph). }
\end{aligned}
$$

Moreover,

$$
\begin{aligned}
N_{i o} & =N_{(i-1) 0}+\left(V_{i-1}-v_{s}\right)(\Delta t), \text { and } \\
N_{(i+1) 0} & =N_{i 0}+\left(V_{i}-V_{s}\right)(\Delta t)
\end{aligned}
$$

During the interval that the queue dissipates,

$$
\Delta t=\frac{N_{i 0}}{v_{s}-v_{i}}
$$

and the stopped delay during that interval is:

$$
N_{i o}(\Delta t)+\left(v_{i}-v_{s}\right) \frac{(\Delta t)^{2}}{2}=\frac{\left(N_{i a}\right)^{2}}{2\left(V_{s}-V_{i}\right)}
$$

The reduced speeds during the queue dissipation ( $\Delta E_{i / \ell}$ ) are computed exactly as the delays due to reduced speeds except that $u_{r}$ is always equal to 30 mph .

Approximating the values of $\Delta D_{W i}$ with a quadratic leads to the following forms:

$$
\begin{array}{ll}
\mathrm{U}-1: & \Delta D_{W i}=39675-3450 \mathrm{~A}+75 \mathrm{~A}^{2} ; \mathrm{A}>23, \\
\mathrm{U}-2: & \Delta D_{W i}=28175-1610 \mathrm{~A}+23 \mathrm{~A}^{2} ; \mathrm{A}>35, \text { and } \\
\mathrm{U}-3: & \Delta D_{W i}=52307-2989 \mathrm{~A}+42.7 \mathrm{~A}^{2} ; \mathrm{A}>35
\end{array}
$$

where

$$
A=A D T / 1000
$$

Formulas for the $R-1$ and $R-2$ schedules can be approximated by using the $U-1$ coefficients for $R-1$ schedule and the $U-3$ coefficients for the $R-2$ schedule.

The addition of the formilas for stopped delay and the formlas for delay due to reduced speed result in the following form that approximates the total delay $D:$
where

$$
D=C_{0}+C_{1} A+C_{2} A^{2}+C_{3} A^{3}
$$

$D=$ Vehicle-hours of delay per day, and
$A=A D T / 1000$ (ADT in the direction affected).
These are the coefficients given in Table D-4.
4. Development of fomulas for excess fuel consumption: Fuel costs are the major component of increased operating expense and are the only costs treated here. Fuel costs can be affected by up to three factors. The first is a speed change cycle from the normal speed to a stop and back to normal speed. (This is applied for each vehicle although some will not need to stop.) The second is fuel consumed during idling while in the stopped delay. The third is the fuel consumed in traversing the construction zone minus the fuel that would have been used at nomal speed. Note that the contributions of the individual factors may be negative.

In order to compute the excess amount of fuel consumed for various conditions, it was necessary to specify the percentage of passenger carsiand trucks in the vehicle population. The specified vehicle population is $90 \%$ passenger cars, $1 \%-5,000 \mathrm{Ib}$ delivery trucks, $2 \%-12,000 \mathrm{lb}$ single unit trucks, and 7\% - 40,000 lb gasoline-powered semitrailers or $50,000 \mathrm{lb}$ dieselpowered semitrailers.

## a. Excess fuel consumotion formula for two-lane, two-wav

 highway reduced to one-lane of alternating traffic: Table D-9 presents data needed to compute the excess fuel consumption due to speed change cycles and due to reduced speeds. Information in this table and the hourly volume data referenced earlier were used to compute the excess fuel consumed, plotted in Figure D-10.The fuel consumption due to stopped delay is 0.376 gal. for every vehicle hour of stopped delay.

By combining equations that approximate the curves for excess fuel consumption due to speed change cycles and reduced speed plus the relationship for fuel consumption due to stopped delay we can determine the following formla for excess fuel consumed:

$$
G=C_{1} A+C_{2} A^{2}+C_{3} A^{3}+C_{1} D
$$

where

$$
\begin{aligned}
& G=\text { Excess gallons of fuel consumed per day, } \\
& A=A D T / 1,000 \text { (both directions summed), } \\
& C_{I}=\text { Average consumption at idle, gallons/vehicle hour, and } \\
& D=\text { Vehicle hours of delay per day. }
\end{aligned}
$$



Figure D-10 - Excess Fuel Consumption, Configuration 1, Urban D-27

## EXCESS FUEL CONSUMPTION, CONFIGURATION 1

| $\begin{aligned} & \text { Volume } \\ & V \quad(v p h) \end{aligned}$ | Normal Speed $U_{0}$ (mph) | Excess Consumption Due to Speed Change Cycles $\qquad$ (gal/hr) | Excess Consumption Due to Reduced Speed $\qquad$ (gal/hr-mile) |
| :---: | :---: | :---: | :---: |
| 0 | 50 | 0. | 0 |
| 200 | 48 | 4.26 | -1.38 |
| 400 | 46 | 8.00 | -2.16 |
| 800 | 42 | 14.08 | -2.40 |
| 1,200 | 38 | 18.36 | -1.56 |
| 1,600 | 34 | 21.12 | -0.32 |
| 1,800 | 32 | 21.78 | 0 |
| 2,000 | 30 | 22.20 | 0 |

Table D-3 gives the coefficient values.
b. Excess fuel consumption formula for two unidirectional lanes reduced to one unidirectional lane (Configuration 2): On multilane highways during periods when there is no queuing added fuel consumption arises fram only two sources, a speed change cycle between the normal and reduced speed, and traversing the zone at a reduced speed. When queues are formed or are dissipating, all chree factors are involved; a speed cycle from normal speed to stop and then back to normal; a lower than normal speed in the zone of 30 mph ; and the fuel consumed during idling for the vehicle hours in queue. (Actually, the time in queues is spent at intermittant speeds less than 30 mph . This is a much higher fuel consumption condition than would occur during normal travel through the queue length. We approximate the difference by the idle consumption during time in the queue.)

Figure D-11 gives the excess Euel consumption due to speed change cycles. The dashed line includes the excess fuel consumed when queues formed in previous hours are being dissipated. Figure D-12 gives the excess fuel consumption due to reduced speeds. During queue dissipation the reduced speed, $u_{r}$, is always equal to 30 mph . This effect is accounted for in the dashed line in Figure D-12.

The information shown in Figures D-11 and D-12 was used along with the hourly volume breakdown in the Highway Capacity Manual to compure the data shown in Figure D-13. Equations were determined that approximate each of the curves shown. (The equations are given in Figure D-13.)

Figure D-11 - Excess Fuel Consumption Due to Speed Change Cycles,




Figure D-13 - Excess Fuel Consumed, Configuration 2

To obtain the total excess fuel consumed, the two equations for each schedule that are given in Figure D-13 are combined. Also, when queues are present the fuel consumed iding for the vehicle-hours in queue must also be added. The vehicle-hours in queue were determined as part of the delay computation for this configuration (Section D.3.b). This figure was combined with the two previous equations for each schedule to give the excess fuel consumed for two unidirectional lanes reduced to one lane. The equation is:

$$
G=C_{0}+C_{1} A+C_{2} A^{2}+C_{3} A^{3}
$$

where

$$
\begin{aligned}
& G=\text { Escess fuel consumed (gallons/day), and } \\
& A=A D T / 1,000 \text { (ADT in direction affected) }
\end{aligned}
$$

Table D-5 provides the coefficient values.


STATE CONSTRUCTION ZONE ACCIDENT TOTALS
\%

## TABLE E-1

STATE 1 CONSTRUCTION ZONE ACCIDENTS

|  | Before | During | Change |
| :---: | :---: | :---: | :---: |
| TOTAL ACCIDENTS | 979 | 1,076 | +10\% |
| NIGHT ACCIDENTS | 271 | 353 | +30\% |
| SEVERITY |  |  |  |
| Froperty-Damage-Only | 779 | 869 | $\therefore+12 \%$ |
| Injury | 194 | 204 | +5\% |
| Fatal | 6 | 3 | -50\% |
|  | 979 | 1,076 |  |

## ACCIDENT TYPE

| Right Angle | 41 | 45 | $+10 \%$ |
| :--- | ---: | ---: | ---: |
| Rear End | 370 | 436 | $+18 \%$ |
| Side Swipe | 103 | 133 | $+29 \%$ |
| Head On | 9 | 7 | $-22 \%$ |
| Right Turn | 33 | 29 | $-12 \%$ |
| Left Turn | 38 | 33 | $-13 \%$ |
| Ran-Off-Road | 86 | 103 | $+20 \%$ |
| Roll | 90 | 82 | $-9 \%$ |
| Animal | 10 | 14 | $+40 \%$ |
| Fixed Object | 76 | 85 | $+12 \%$ |
| Fixed Object (Construction Zone) | 0 | 16 | $\mathrm{~N} / \mathrm{A}$ |
| Other | $\underline{123}$ | -93 | $-24 \%$ |

SURFACE

| Dry | 404 | 492 | $+22 \%$ |
| :--- | ---: | ---: | ---: |
| Wet | 37 | 48 | $+30 \%$ |
| Ice/Snow | 50 | 62 | $+24 \%$ |
| Unknown | $\underline{488}$ | $-\frac{474}{979}$ | $-3 \%$ |

## AREA

## Urban

| 835 | 886 | $+6 \%$ |
| ---: | ---: | ---: |
| $\frac{144}{979}$ | $\frac{190}{1,076}$ | $+32 \%$ |

## STATE 2 CONSTRUCTION ZONE ACCIDENTS

|  | Before | During | Change |
| :---: | :---: | :---: | :---: |
| TOTAL ACCIDENTS | 1,023 | 1,013 | -1\% |
| NIGHT ACCIDENTS | -- | 280 | N/A |
| SEVERITY |  |  |  |
| Property-Damage-Only | -- | 847 | N/A |
| Injury | -- | 158 | N/A |
| Fatal | -- | 8 | N/A |
|  |  | 1,013 |  |

ACCIDENT TYPE

| Right Angle | 194 | 92 | -53\% |
| :---: | :---: | :---: | :---: |
| Rear End | 442 | 444 | 0 |
| Side Swipe | 112 | 136 | +22\% |
| Head On | 24 | 18 | -20\% |
| Turning | 119 | 115 | -3\% |
| Ran-Off-Road | 30 | 23 | -23\% |
| Roll | 41 | 22 | -46\% |
| Animal | -- | -- | N/A |
| Fixed Object | 49 | 72 | +47\% |
| Fixed Object (Construction Equipment) | 0 | 46 | N/A |
| Other | 12 | 45 | +275\% |
|  | 023 | 013 |  |

SURFACE

| Dry |  | 756 | N/A |  |
| :--- | :--- | ---: | ---: | ---: |
| Wet | -- | 249 | N/A |  |
| Ice/Snow | - | - | 8 | N/A |
| Unknown |  | -- | -- | N/A |

AREA

| Urban | . | 683 | 512 | $-25 \%$ |
| :--- | :--- | ---: | ---: | ---: |
| Rural | . | $\frac{340}{1,023}$ | $\frac{501}{1,013}$ | $+47 \%$ |

## TABLE E-3

STATE 3 CONSTRUCTION ZONE ACCIDENTS

|  | Before | During | Change |
| :---: | :---: | :---: | :---: |
| TOTAL ACCIDENTS | 2,199 | 2,455 | +12\% |
| NIGHT ACCIDENTS | 659 | 729 | +11\% |
| SEVERITY |  |  | : |
| Property-Damage-Only | 1,459 | 1,615 | +11\% |
| Injury | 729 | 829 | +14\% |
| Fatal | 11 | 11 | 0 |
|  | 2,199 | 2,455 |  |

ACCIDENT TYPE

| Right Angle | 297 | 311 | +5\% |
| :---: | :---: | :---: | :---: |
| Rear End | 863 | 979 | +13\% |
| Side Swipe | 171 | 180 | +5\% |
| Head On | 29 | 49 | +69\% |
| Right Tura | 23 | 36 | +57\% |
| Left Turn | 156 | 152 | -3\% |
| Ran-Off-Road | -- | -- | N/A |
| Roll | 65 | 69 | +6\% |
| Animal | -- | -- | N/A |
| Fixed Object | 332 | 405 | +22\% |
| Fixed Object (Construction Equipment) | 0 | - 0 | N/A |
| Other | 263 | 274 | +4\% |
|  | 2,199 | 2,455 |  |

SURFACE

| Dry | 1,458 | 1,682 | $+15 \%$ |
| :--- | ---: | ---: | ---: | ---: |
| Wet | 546 | 571 | $+5 \%$ |
| Ice/Snow | 180 | 190 | $+6 \%$ |
| Unknown | $\frac{15}{2,199}$ | $\frac{12}{2,455}$ | $-20 \%$ |

AREA

| Urban | 1,776 | 1,997 | $+12 \%$ |
| :--- | :--- | :--- | :--- |
| Rural | $\frac{423}{2.199}$ | $\frac{458}{2,455}$ | $+8 \%$ |

E-4

TABLE E-4.

STATE 4 CONSTRUCTION ZONE ACCIDENTS

| $\therefore \because$ | Before | During | Change |
| :---: | :---: | :---: | :---: |
| TOTAL ACCIDENTS | 523 | 635 | +21\% |
| NIGHT ACCIDENTS | 183 | 196 | $+7 \%$ |
| SEVERITY |  |  |  |
| Property-Damage-Only | 386 | 496 | +28\% |
| Injury | 134 | 138 | +3\% |
| Fatal | $\frac{3}{523}$ | $\frac{1}{635}$ | -67\% |
| ACCIDENT TYPE |  |  |  |
| Right Angle | 47 | 50 | +6\% |
| Rear End | 156 | 258 | +65\% |
| Side Swipe | 35 | 28 | -20\% |
| Head On | 0 | 7 | N/A |
| Right Turn | 2 | 7 | +250\% |
| Left Turn | 21 | 10 | -52\% |
| Ran-0ff-Road | 34 | 29 | -15\% |
| Roll | 1 | 0 | N/A |
| Animal | 0 | 0 | N/A |
| Fixed Object | 74 | 50 | -32\% |
| Fixed Object (Construction Equipment) | 0 | 21 | N/A |
| Other | 153 | 175 | +14\% |
| . | 523 | 635 |  |

SURFACE

| Dry | 232 | 372 | $+60 \%$ |
| :--- | ---: | ---: | ---: |
| Wet | 107 | 77 | $-28 \%$ |
| Ice/Snow | 31 | 35 | $+13 \%$ |
| Unknown | $\underline{153}$ | $\underline{523}$ | -151 |
|  |  | 635 |  |

AREA

| Urban | 440 | 538 | $+22 \%$ |
| :--- | :--- | ---: | ---: | ---: |
| Rural | $\frac{83}{523}$ | $\frac{97}{635}$ | $+17 \%$ |

## STATE 5 CONSTRUCTION ZONE ACCIDENTS

|  | Before | During | Change |
| :--- | :---: | :---: | :---: | :---: |
| TOTAL ACCIDENTS | 1,819 | 1,994 | $+13 \%$ |
| NIGHT ACCIDENTS | 744 | 778 | $+9 \%$ |

SEVERITY

| Property-Damage-OMly | 978 | 1,156 | $+17 \%$ |
| :--- | ---: | ---: | ---: |
| Injury | 819 | 813 | $+9 \%$ |
| Fatal | $\frac{22}{1,819}$ | $\overline{1,994}$ | $+8 \%$ |

ACCIDENT TYPE

| Right Angle | 88 | 54 | $-41 \%$ |
| :--- | ---: | ---: | ---: |
| Rear End | 650 | 667 | $+11 \%$ |
| Side Swipe | 207 | 210 | $+7 \%$ |
| Head On | 26 | 17 | $-35 \%$ |
| Right Iurn | 15 | 23 | $+60 \%$ |
| Left Turn | 52 | 69 | $+30 \%$ |
| Ran-Off-Road | 122 | 98 | $-22 \%$ |
| Roll | -- | -- | $\mathrm{N} / \mathrm{A}$ |
| Animal | -- | - | $\mathrm{N} / \mathrm{A}$ |
| Fixed Object | 249 | 298 | $+23 \%$ |
| Fixed Object (Construction Equipment) | 0 | 36 | $\mathrm{~N} / \mathrm{A}$ |
| Other | $\underline{410}$ | $\mathbf{5 2 2}$ | $+27.3 \%$ |

SURFACE

| Dry | 1,280 | 1,296 | $+4 \%$ |
| :--- | ---: | ---: | ---: |
| Wet | 413 | 446 | $+17 \%$ |
| Ice/Snow | 108 | 96 | $-15 \%$ |
| Unknown | 1,819 | -156 | $+632 \%$ |

AREA

| Urban | 1,080 | 1,132 | $+5 \%$ |
| :--- | :--- | :--- | ---: |
| Rural | $\frac{739}{1,819}$ | $\frac{862}{1,994}$ | $+17 \%$ |

## TABLE E-6

STATE 6 CONSTRUCTION ZONE ACCIDENTS

|  | Before | During | Change |
| :---: | :---: | :---: | :---: |
| TOTAL ACCIDENTS | 1,536 | 1,484 | -3\% |
| NIGHT ACCIDENTS | 565 | 592 | +5\% |
| SEVERITY |  |  |  |
| Property-Damage-Only | 1,050 | 1,000 | -5\% |
| Injury | 466 | 466 | 0 |
| Fatal | 20 | 18 | -10\% |
|  | 1,536 | 1,484 |  |
| ACCIDENT TYPE |  |  |  |
| Right Angle | 47 | 22 | -53\% |
| Rear End | 94 | 199 | +112\% |
| Side Swipe | 297 | 145 | -51\% |
| Head On | 9 | 15 | +67\% |
| Right Turn | 18 | 70 | +289\% |
| Left Turn | 0 | 0 | N/A |
| Ran-Off-Road | 433 | 263 | -39\% |
| Roll | 3 | 50 | +1,567\% |
| Animal | 69 | 88 | +28\% |
| Fixed Object | 153 | 388 | +154\% |
| Fixed Object (Construction Equipment) | 0 | 0 | N/A |
| Other | 413 | 244 | -41\% |
| । | 1,536 | 1,484 |  |
| SURFACE |  |  |  |
| Dry | 751 | 937 | +25\% |
| Wet | 337 | 266 | -21\% |
| Ice/Snow | 336 | 239 | -29\% |
| Unknown | 112 | 42 | -63\% |
|  | 1,536 | 1,484 |  |
| AREA |  |  |  |
| Urban | -- | -- | -- |
| Rural | 1,536 | 1,484 | -3\% |
|  | 1,536 | 1,484 |  |

## STATE 7 CONSTRUCTION ZONE ACCIDENTS

|  | Before | During | Change |
| :--- | :---: | :---: | :---: | :---: |
| TOTAL ACCIDENTS | 93 | 128 | $+38 \%$ |
| NIGHT ACCIDENTS | 32 | 37 | $+16 \%$ |

## SEVERITY

Property
Injury
Fatal

ENT TYPE

| Right Angle | 6 | 11 | $+83 \%$ |
| :--- | ---: | ---: | ---: |
| Rear End | 39 | 65 | $+67 \%$ |
| Side Swipe | 14 | 18 | $+29 \%$ |
| Head On | 2 | 1 | $-50 \%$ |
| Right Turn | 0 | 5 | $\mathrm{~N} / \mathrm{A}$ |
| Left Turn | 3 | 3 | 0 |
| Ran-Off-Road | 1 | 4 | $+300 \%$ |
| Roll | 4 | 2 | $-50 \%$ |
| Animal | 5 | 0 | $\mathrm{~N} / \mathrm{A}$ |
| Fixed Object | 8 | 9 | $+13 \%$ |
| Fixed Object (Construction Equipment) | 0 | 1 | $\mathrm{~N} / \mathrm{A}$ |
| Other | $\underline{11}$ | $\underline{93}$ | $-18 \%$ |

SURFACE

| Dry | 65 | 91 | $+40 \%$ |
| :--- | ---: | ---: | ---: |
| Wet | 27 | 35 | $+30 \%$ |
| Ice/Snow | 1 | 2 | $+100 \%$ |
| Unknown | $\underline{--}$ | $\underline{-a}$ | N/A |

AREA

| Urban | 59 | 84 | $+42 \%$ |
| :--- | ---: | ---: | ---: |
| Rural | $\frac{34}{93}$ | $\frac{44}{128}$ | $+29 \%$ |

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## APPENDIX F <br> CONSTRUCTION ZONE ACCIDENTS

(Case Study 1)

## Roadway

The roadway is a six-lane interstate roadway in a rural area. The total length of the project was 10.3 miles. A scaled drawing of the project is shown in Figure $\mathrm{F}-1$. The ADT is highest at the south end of the project. From the south end of the project to the Route 481 interchange, the ADT is 30,500 (73). Beyond this interchange the ADT drops to 20,200 (73) and near the north end of the project the ADT is near 15,000 (74). ADT's for each section are shown in Figure $\mathrm{F}-1$.

## Description of Work

The work involved shoulder construction, removal and installation of guardrail, sign replacement, bridge work on 11 bridges including those in the Onedia Lake area and rehabilitation of both the northbound and southbound bridges over Church Street.

## Project Duration

The project began on February 20,1974 and was coupleted on December 10 , 1975 , a period of 21.67 months. During the winter months, from the end of October to near the end of April, construction was suspended.

## Construction Sequence

A general description of the traffic control sequence is:

1. Construct temporary crossovers $A, B, G, D, W, X, Y, Z$.
2. Detour northbound traffic onto the southbound lanes at Church Street and Onedia Lake Bridge areas while completing work on northbound bridges.
3. When the northbound bridge work was completed, detour southbound traffic to the northbound lanes and work on the southbound bridges.

Actually, there were basically two stages of construction at each of the bridge areas. On April 19, 1974 the northbound lanes were closed at the Church Street Bridge and all traffic was carried on the southbound lanes. The northbound lanes were closed in the Onedia Lake Bridge area on June 24, 1974, and again all traffic was carried on the southbound lanes of the roadway.


On August 20, 1974 the northbound lanes were opened in the Onedia Lake Bridge area and the southbound lanes were closed. During this period, all traffic was carried on the northbound lanes. The northbound lanes in the Church Street Bridge area were reopened on October 16, 1974 and the southbound lanes in the Onedia Lake Bridge area on October 25, 1974. At this point the first stage of bridge work was completed at Church Street and both stages at Onedia Lake.

During the 1974-75 winter months (November through April), construction was suspended, and all lanes were open to traffic.

On April 30, 1975 the southbound lanes in the Church Street Bridge area were closed and all traffic was carried on the northbound lanes of the roadway. The southbound lanes were reopened on August 1, 1975.

## Traffic Control

The primary zone types used on the project were lane closures and crossovers. The two areas of bridge work used crossovers to completely remove traffic from the lanes of the oneway bridge being worked on. In the crossover areas, the direction of traffic being diverted to the opposite roadway was guided into a single lane then crossed over the median and continued in a single 12-foot lane until crossed back over. The other direction of traffic was reduced from three to two 12 -foot lanes. The two directions of traffic were separated by $12 \times 12$ inch timbers. These timbers started before the crossovers and continued throughout the length of the two-way roadway section.

The speed limit in the crossovers was posted at 40 mph . The project diary notes that in May of 1975 a great deal of speeding was observed in the Church Street crossover area. In June, the diary notes that radar enforcement was set up in the Church Street crossover area,

The contractor was required to have watchmen on the job during nonworking hours. The watchmen's duties were to make sure all signs, barricades, delineators, and markers were erected and in good condition and that the traveled way was in a safe and reasonable condition.

## Before-During Accident Experience

Forty accidents occurred on the project in the year before construction began. During the construction period, 102 accidents occurred. If equal

$$
F-4
$$

time periods are compared by expanding the before period to a period compared to the 1.81 years of construction, the expected number of accidents for the construction period would be 72 . The actual number of accidents was $42 \%$ higher than the expected number.

If the months of May-October, when most construction was underway In this area, are compared before and during construction, 22 accidents occurred in May-October of 1974 (the before year), 32 accidents occurred in May-October of 1973, and 40 accidents occurred in May-October of 1975. Thus, the number of accidents during construction in 1974 and 1975 are $45 \%$ and $82 \%$ higher than the number of accidents before construction in 1973.

If we compare the types of accidents in the before and during period, the night accidents proportion of the total accidents was $50 \%$ in the before period and $44 \%$ in the during period. The percentage of rear-end accidents decreased from $40 \%$ of the total accidents in the before period to $21 \%$ of the during accidents. Fixed object accidents increased from $15 \%$ of the before accidents to $38 \%$ of the during accidents. There were no head-on accidents in the before period, two occurred during construction.

The severity breakdown in the before period was $38 \%$ PDO, $60 \%$ injury and $2 \%$ fatal, in the during period there were $57 \% \mathrm{PDO}, 40 \%$ injury and $3 \%$ fatal.

The average ADT of the zone is 19,650. Available ADT data indicate that there was not a great diversion of traffic from the road during construction. If the $19,650 \mathrm{ADT}$ is used to compile before and during rates in the zone the before period rate is 54.15 accidents/l00 million vehicle miles and the during rate is 76.36 accidents/l00 million vehicle miles. The fatality rates would be 1.35 accidents/ 100 million vehicle miles before and 2.25 accidents/100 million vehicle miles after.

## Accident Report Analysis

Accident reports for the construction period were examined and divided into the following categories:

1. Precipitating cause of the accident highly related to construction activity or roadway. Example: Vehicle overturned while negotiating sharp curve on construction zone crossover.
2. Accident occurrence or severity affected by construction.

Example: Vehicle leaves roadway and loses control because of low shoulder.
3. Accident did not appear to have been precipitated or affected by construction.

Full reports were available for 98 of the 102 during accidents. Thirteen accidents were judged to be in category 1,23 in category 2, and 57 in category 3 (5 accidents occurred at ramp intersections with local streets).

Table F-1 contains a list of all the accidents that were judged to have been precipitated or affected by the construction. Figures $\mathrm{F}-2$, $\mathrm{F}-3$, and $\mathrm{F}-4$ are collision diagrams for the category 1 and 2 accidents. Each of the diagrams covers one stage of the bridge construction work. Two of the accidents occurred after the bridge work was completed and are not shown on the diagrams. The collision diagrams show that nearly all of the category 1 and 2 accidents occurred in the areas where traffic was diverted to the opposite roadway. Also, the most common contributing factor to these accidents were the 12 inch $x 12$ inch timber curbs that were used to separate the two directions of traffic. The severity of these accidents is nearly identical to the overall accident severity breakdown.

## Case Study Summary

Analysis of this project and its accident experience indicates a definite increase in accidents during the construction period. However, accident severity in the during period was reduced with about $60 \%$ of the during accidents being PDO accidents, compared to $38 \%$ PDO in the before period. And there were actually fewer injury accidents in the during period than would have been expected based on the before accidents. An exception to the general drop in severity was the occurrence of two fatal head-on accidents that occurred during construction. (One of the accidents resulted from a arunk driver going south in the northbound lanes, and was not related to the construction.)

The collision diagrams show that, with only two or three exceptions, the accidents occurred in the areas where traffic was being operated two-way on one side of the interstate while bridge work was completed on the opposite roadway. Also, 25 of the 36 construction related accidents involved the timber curbing used to guide and separate the traffic flows.

The accidents involving the timber curbing were of three basic types. The first type involved a vehicle being damaged by hitting the in-place curbing. Nine of the 25 curbing accidents were of this type. These accidents probably
TABLE F-1
CASE STUDY 1 ACCIDENT LISTING

TABLE F-1 (concluded)



Figure $\mathrm{F}-2$

Figure $F-3$

Figure F-4
resulted from the use of the timber curb barriers and possibly would have resulted with any type of barrier, but might have been avoided if barriers were not in place.

The second type of accident involved vehicles hitting the timber curb then going through the curb or out of control and hitting another vehicle or another fixed object. Eight of the curbing accidents were of this type. These accidents indicate an ineffective barrier system. A proper barrier system should redirect an errant vehicle without throwing the vehicle out of control or turning it over. In one of the accidents a vehicle became airborne after hitting the timber curbing.

The third type of accident involving the curbing included those accidents where the curbing was hit and knocked into another vehicle or was hit and knocked out of place and then hit by another vehicle. There were eight accidents of this type. This type of accident again points out an ineffective barrier system that cannot be expected to always remain in place. Also the use of watchmen on the project did not seem to prevent any of the accidents involving out-of-place curbing.

In conclusion the case study analysis shows that accidents increased in this construction zone because of the increase in fixed object (curbing) accidents. The analysis indicates that the timber curb barrier system used may have deterred some serious accidents, however, a more effective barrier system could have reduced many of the accidents related to the construction activity, and even no barrier system at all would probably have reduced the number of accidents.

APPENDIX G

CONSTRUCTION ZONE AGCIDENTS (Case Study 2)

## CASE STUDY NUMBER 2

## Roadway

The project was located on a 6.09 mile urban section of six-lane interstate highway. A scaled drawing of the project is shown in Figure G-1. The ADT on the roadway at Arlington Avenue (MP 110.08) was 68,000 vph before construction, $44,000 \mathrm{vph}$ during construction and $61,000 \mathrm{vph}$ after the construction was completed.

## Description of Work

The work involved construction of traffic barriers, light standards, and miscellaneous construction including expansion joint work, retaining wall construction and bridge deck repair.

## Project Duration

The project began on July 11, 1975 and was completed on October 7 , 1975, a period of 89 days.

## Construction Sequence

During Stage 1 , the left and center lanes along most of the project were closed, while a concrete median barrier was constructed. Also during this stage, light standards were placed in the median, and work on the two closed lanes included expansion joints, and bridge decks. This work was completed by September 3.

From September 3-16, the left lane was opened, and the right lane was closed. The center lane remained closed.

Stage 2 of the construction involved expansion joint and bridge deck work on the right lane and work on retaining walls. All lanes were reopened to traffic between October 1 and October 7.

## Traffic Control

Through most of the zone, two of the three lanes in each direction were closed. The center lane was barricaded to restrict traffic. The other closed lane was open because construction vehicles often parked or traveled within the zone in this lane. Yield signs were used at ramps that were open to traffic. The control plan used when left lanes were open is shown in Figure G-2.

Figure G-1 - Case Study 2--Project Diagram


Figure G-2 - Traffic Control--Left Lane Closed

The construction contract specified that in each area where traffic was restricted for a temporary lane closure that two vehicle-mounted "Electric Flashing Arrow Boards" be available for use.

During each state of the construction certain ramps were closed. The construction contract specified the following minimum traffic control devices required for each stage of construction.

Stage 1
One hundred sixty-eight, Type III barricades with flashing or steady-burn lights and barricade weights.

Three hundred seventy-four, Type II barricades with steady burn warning lights and barricade weights.

Fifty-one signs.

Stage 2

One hundred ninety-six, Type III barricades with flashing or steady-burn warning lights and barricade weights.

Two hundred ninety-three, Type II barricades with steady-burn warning lights.

Sixty-six warning signs.

Traffic control layouts showing sign messages and placement of traffic control devices were prepared by the district traffic engineer. The posted speed limit on the project was not lowered during construction. The normal speed limit on the roadway was 55 mph .

Before and during the project, considerable public information was made available in an attempt to divert traffic from the project.

Handouts were given to motorists coming into the metropolitan area, giving dates and locations of the construction. Also billboards were rented to tell motorists about the zone.

The construction contract stated that the contractor was responsible for immediate repair and replacement of barricades and warning signs, and he was to provide sufficient surveillance of the barricades to ensure their immediate attention. The traffic control on the project was subcontracted to a firm that surveyed the signs and barricades at least once daily.

The contractor was also required to provide parking for his employees outside of the project limits.

## Before-During Accident Experience

During the 3 -month period of construction, 103 accidents occurred on the project. In the corresponding time period before construction, 69 accidents occurred. This indicates a $49 \%$ increase in the accident number from the before to during period.

Comparing the types of accidents in the before and during periods, the percentage of night accidents was $43 \%$ for the before period and $28 \%$ for the during period. Rear-end accidents accounted for $33 \%$ of the before accidents and $50 \%$ of during accidents. Fixed object accidents were $16 \%$ of the before accidents and $9 \%$ of during accidents.

The severity breakdown in the before period was $68 \% \mathrm{PDO}$ and $32 \%$ injury. During construction PDO accidents were $79 \%$ of the total and injury accidents were $21 \%$. No fatal accidents occurred in either period.

If accident rates are computed using the 68,000 ADT before construction the total accident rate for the before period was 187 accidents/ 100 million vehicle miles, and the during rate was 432 accidents $/ 100 \mathrm{million}$ vehicle miles. The accident rate increase from before to during accidents was $131 \%$.

The injury accident rate was 59.6 accidents/ 100 million vehicle miles before and 92.2 accidents $/ 100$ million vehicle miles during construction, a 55\% increase.

## Accident Report Analysis

Accident reports for the construction period were examined and divided into the following categories:

1. Rear-end accidents related to construction.
2. Accidents whose precipitating cause was highly related to the construction activity or roadway.
3. Accidents whose occurrence or severity was affected by construction.

- 4. Accidents not affected by construction.


## CONSTRUCTION REIATED ACCIDENT LISTING

| No. | Date | Time | Type | Contributing Factors |
| :---: | :---: | :---: | :---: | :---: |
| 1 | 7/11/75 | 2:35 PM | PDO-RE | Driver glanced away from road and drove into vehicle. |
| 2 | 7/11/75 | 2:45 PM | PDO-RE | Vehicles slowing for traffic. Vehicles 1 and 2 ran into rear of Vehicle 3. |
| 3 | 7/11/75 | 4:20 PM | PDO-RE | ```Construction vehicle blocking open lane. In stopping one vehicle rear- ended another. No flagman.``` |
| 4 | 7/11/75 | 8:00 PM | PDO-FO | Slowing for traffic driver lost control and skidded into median fence. |
| 5 | 7/11/75 | 8:40 PM | I-RE | Slowing for traffic one vehicle rearended another. |
| 6 | 7/11/75 | 8:50 PM | I-RE | Five vehicles slowing for traffic involved in rear end accident. |
| 7 | 7/11/75 | 11:00 PM | PDO-RE | One vehicle rear ended another at yield sign at on ramp. |
| 8 | 7/11/75 | 11:20 PM | I-UN | Motorcycle hit by another vehicle, driver not sure of details. |
| .." 9 | 7/12/75 | 3:45 AM | PDO-FO | Vehicle slowing in traffic lost control and hit guardrail. |
| 10 | 7/12/75 | 4:00 AM | PDO-FO | Driver lost control and hit three barricades. |
| 11 | 7/12/75 | 5:00 PM | $I-R E$ | Vehicle no. 1 stopped for sweeper in traffic lane. Vehicle 2 skidded on mud and sand in road, rear ended Vehicle 1. |
| 12 | 7/13/75 | 3:10 PM | PDO-RE | Vehicles in slowing queue one vehicle rear ended another. |
| 13 | 7/13/75 | 4:15 PM | $\mathrm{I}-\mathrm{RE}$ | Vehicles in slowing traffic one vehicle rear ended another. |
| 14 | 7/14/75 | 2:40 PM | PDO-RE | Vehicle stopped in traffic was rear ended by another vehicle. |
| 15 | 7/14/75 | 11:20 PM | PDO-Other | Part of a jackhammer fell from overpass and struck vehicle's windshield. |
| 16 | 7/15/75 | 6:12 AM | PDO-RE | Vehicles 2 and 3 stopped in traffic. Vehicle 1 hit 2 in rear end, 2 hit 3 in rear. |
| 17 | 7/15/75 | 2:00 PM | PDO-RE | Vehicle stopped in traffic rear-ended by another vehicle. |
| 18 | 7/15/75 | 3:00 PM | PDO-RE | Vehicles in slowing traffic one vehicle rear ended another. |


| No. | Date | Time | Type | Contributing Factors : |
| :---: | :---: | :---: | :---: | :---: |
| 19 | 7/16/75 | $12: 05 \mathrm{AM}$ | I-FO | Driver fell asleep hit barricade and pile of broken concrete. |
| 20 | 7/16/75 | 9:15 AM | PDO-RE | Vehicles in slowing traffic one vehicle rear ended another. |
| 21 | 7/17/75 | 2:50 PM | PDO-RE | Vehicle 1 stopping:in traffic, rear ended by vehicle 2. |
| 22 | 7/17/75 | 7:30 PM | PDO-SS | Vehicle 1 entering lane from ramp side swiped by vehicle 2. |
| 23 | 7/18/75 | 2:40 PM | I-RE | Vehicle 1 stopped in traffic rearended by vehicle 2. |
| 24 | 7/18/75 | 5:48 PM | PDO-RE | Vehicles in slowing traffic one vehicle rear ended another. |
| 25 | 7/19/75 | 1:15 AM | PDO-RE | Vehicle 1 tailgating vehicle 2 struck vehicle 2 and fled accident scene. |
| 26 | 7/19/75 | 3:45 PM | PDO-RE | ```Vehicles slowing in traffic. Vehicle 3 rearended vehicle 2, vehicle 2 rear ended vehicle l.``` |
| 27 | 7/20/75 | 7:10 PM | I-RE | Vehicle 1 stopped in traffic rear ended by Vehicle 2. Vehicle 2 was then struck by vehicle 3. |
| 28 | 7/22/75 | 11:30. PM | PDO-FO | Vehicle traveling in barricaded lane hit pile of broken concrete. |
| 29 | 7/23/75 | 10:30 AM | PDO-RE | Vehicle stopped in traffic and was rear ended by vehicle 2 . |
| 30 | 7/25/75 | 1:10 PM | I-RE | ```In slowing traffic vehicle 2 was rear ended by vehicle 3 and knocked into vehicle 1.``` |
| 31 | 7/25/75 | 2:40 PM | PDO-RE | Vehicles slowing in traffic. Vehicle 1 rearended vehicle 2. |
| 32 | 7/26/75 | 5:30 AM | PDO-FO | Vehicle hit two lighted barricades. |
| 33 | 7/28/75 | 1:50 PM | PDO-RE | Vehicle 1 stopped in traffic was rear ended by vehicle 2. |
| 34 | 7/30/75 | 5:00 PM | PDO-RE | Vehicles 1 and 2 stopped in traffic. Vehicle 2 was rearended by vehicle 3 and pushed into vehicle 1. |
| 35 | 8/1/75 | 3:00 PM | PDO-RE | Vehicle 1 stopped in traffic was rear ended by Vehicle 2. |
| 36 | 8/2/75 | $12: 30 \mathrm{PM}$ | I-RE | Vehicles 1 and 2 stopped in traffic. Vehicle 2 was rearended by vehicle 3 and pushed into vehicle 1. |

TABLE G-1 (continued)

| No. | Date | Time | Type |
| :---: | :---: | :---: | :---: |
| 37 | 8/4/75 | 3:20 PM | PDO-SS |
|  |  |  |  |
| 38 | 8/7/75 | 4:25 PM | PDO-RE |
| 39 | 8/7/75 | 9:00 PM | PDO-FO |
| 40 | 8/9/75 | 1:40 PM | PDO-RE |
|  | ; |  |  |
| 41 | 8/11/75 | 3:15 PM | PDO-RE |
| 42 | 8/14/75 | 12:00 PM | PDO-RE |
| 43 | 8/15/75 | 6:30 PM | PDO-RE |
| 44 | 8/16/75 | 11:25 AM | I-RE |
| 45 | 8/18/75 | 2:30 PM | PDO-RE |
| 46 | 8/21/75 | 3:00 PM | PDO-OT |
| 47 | 8/24/75 | 1:15 PM | PDO-RE |
| 48 | 8/25/75 | 12:00 AM | PDO-FO |
| 49 | 8/28/75 | 5:30 PM | I-RE |
| 50 | 8/28/75 | 7:07 PM | PDO-RE |
| 51 | 8/29/75 | 11:00 PM | PDO-FO |
| 52 | 8/30/75 | $6: 00 \mathrm{PM}$ | PDO-FO |
| 53 | 9/1/75 | 12:20 AM | I-FO |

## Contributing Factors

Vehicle 1 turning into barricaded lane was side swiped by vehicle 2. Vehicle 2 was traveling in barricaded lane.
Vehicle 1 stopped in traffic was rear ended by vehicle 2.
Vehicle ran over rail placed on left side of open traffic lane.
Vehicles slowing in traffic. Vèhicle 1 rear ended vehicle 2 , vehicle 2 rear ended vehicle 3.
Vehicle 1 stopped in traffic was rear ended by vehicle 2.
Vehicle 1 stopped in traffic was rear ended by vehicle 2.
In rain and slowing traffic vehicle 1 rear ended vehicle 2 .
Three vehicles stopped in traffic. Vehicle 4 ran into rear of vehicle 3, which hit vehicle 2 and vehicle 1.
Vehicle 1 rear ended vehicle 2 , driver 1 stated that dust on the road made it difficult to stop quickly.
Driver lost control of vehicle, ran into sand and gravel piled in road and overturned.
Vehicle 1 rear ended by vehicle 2.
Driver in barricaded lane swerved to avoid barricade, lost control and hit median barrier.
In slowing traffic vehicle 1 rear ended vehicle 2.
In slowing traffic vehicle 1 rear ended vehicle 2.
Driver swerved to avoid object in roadway and hit barricade.
Driver stated that he was forced into barricade by high speed vehicle.
Vehicle traveling in barricaded lane hit pile of sand and then median barrier.

TABLE G-1 (continued)

| No. | Date | Time | Type | Contributing Factors |
| :---: | :---: | :---: | :---: | :---: |
| 54 | 9/5/75 | 6:30 AM | PDO-RE | Vehicle 1 stopped in traffic was rear ended by vehicle 2. |
| 55 | 9/5/75 | $6: 25 \mathrm{PM}$ | PDO-RE | Vehicle 1 stopped in traffic was rear ended by vehicle 2. |
| 56 | 9/6/75 | 12:20 AM | I-FO | Vehicle traveling in lane left of barricades ran into pile of sand. |
| 57 | 9/6/75 | 12:30 PM | PDO-RE | Vehicle 1 stopped in traffic was rear ended by vehicle 2. |
| 58 | 9/9/75 | 5:30 PM | PDO-RE | Vehicle 1 stopped in traffic was rear ended by vehicle 2. |
| 59 | 9/10/75 | 5:00 PM | I-RE | At merge vehicle 1 drove around barricades to quickly get into traffic stream; vehicle 1 was then rear ended by vehicle 2 . |
| 60 | 9/12/75 | 3:30 PM | PDO-SS | ```Vehicle l was struck in side by vehicle 2 at on ramp with yield sign.``` |
| 61 | 9/13/75 | 12:25 PM | PDO-RE | Vehicle 1 stopped in traffic was rear ended by vehicle 2. |
| 62 | 9/13/75 | 12:35 PM | PDO-RE | ```Vehicle l'stopped in traffic was rear ended by vehicle 2. Driver 2 distracted by previous accident.``` |
| 63 | 9/14/75 | 1:30 PM | PDO-RE | Vehicle 1 stopped quickly in traffic was rear ended by vehicle 2. |
| 64 | 9/15/75 | 3:55 PM | I-RE | Vehicle 1 slowing in traffic was rear ended by vehicle 2. |
| 65 | 9/16/75 | 2:45 AM | PDO-SS | Vehicle l traveling in barricaded lane attempted to re-enter traffic in open lane, was struck in side by vehicle 2. |
| 66 | 9/17/75 | 8:50 PM | PDO-RE | Four vehicle rear end accident. |
| 67 | 9/20/75 | 1:45 AM | PDO-RE | Vehicle 2 traveling 50-55 mph was rear ended by vehicle 1. |
| 68 | 9/21/75 | 2:30 PM | PDO-RE | Vehicle 1 entering from ramp was rear ended by vehicle 2. |
| 69 | 9/26/75 | 1:00 PM | PDO-FO | Uninvolved vehicle entered roadway from ramp. Vehicle 1 swerved to the left to avoid vehicle from ramp and hit concrete median barrier. |
| 70 | 9/26/75 | 3:50 PM | PDO-FO | Driver lost control of vehicle and knocked down 2 barricades. |


| No. | Date | Time | Type | Contributing Factors |
| :---: | :---: | :---: | :---: | :---: |
| 71 | 9/28/75 | 7:00 PM | PDO-RE | Three vehicles stopping for traffic involved in rear end accident. |
| 72 | 9/30/75 | 1:00 PM | PDO-RE | Vehicle 1 stopped for traffic was rear ended by vehicle 2. |
| 73 | 10/1/75 | 7:10 AM | PDO-SS | Vehicle 1 and 2 in avoiding out of control vehicie collided. |
| 74 | 10/1/75 | 6:10 AM | PDO-SS | Vehicle $l$ attempting to stop at ramp end, skidded on wet pavement and sand from construction, struck vehicle 2 in right rear. |
| 75 | 10/1/75 | 2:45 PM | PDO-SS | Vehicle 1 entering from ramp struck vehicle 2 in side. |
| 76 | 10/3/75 | 7:35 AM | PDO-RE | Vehicle 1, stopped in traffic was rear ended by vehicle 2 . |
| 77 | 10/6/75 | 11:00 AM | PDO-RE | Vehicle 1 stopped at yield sign on ramp was rear ended by vehicle 2. |
| 78 | 10/7/75 | 4:45 PM | PDO-RE | Vehicle 1 stopped in traffic was rear ended by vehicle 2. |



Figure G-3 - Collision Diagram--July 11-31, 1975

Figure (-4, - Collision Diagram--August 1-31, 1975

Figure G-5 - Collision Diagram-September 1 tq October 7, 1975

G-14

Reports were available for all 103 accidents. Rear-end accidents related to construction accounted for 49 accidents. Five accidents were judged as being precipitated by construction, and 24 accidents were judged to have been affected by construction. Twenty-five accidents were at cross street ramp terminals or were not affected by construction.

Construction-related accidents (categories 1, 2, and 3) are listed in Table G-1. Figures G-2, G-3, and G-4 are collision diagrams for each of the 3 months of construction. Although the collision diagrams generally show that accidents were not confined to any one area of the zone, the section from Pennsylvania Avenue to Maryland Avenue showed the highest accident concentration. Highway department personnel who had worked on the project were recontacted and asked about the accident concentration, since none of the data collected on the project explained why this area was a high-accident section. They explained that major bridge reconstruction work had been done on the south bound roadway. This bridge had no shoulders and when two lanes were closed the roadway open to traffic was narrow. This restricted section caused long queues and resulted in the concentration of rear end accidents.

## Case Study Summary

Analysis of this project indicates a very definite increase in both the total accident rates and the injury accident rate. Even though the injury accident rate did increase, there was a higher percentage of injury accidents in the before period than the during period. Most of the accidents during construction were rear-end accidents that probably occurred as aresult of long traffic queues originating from the protion of the roadway where the number of lanes dropped from six to two. Even though the well-planned and aggressively promoted public information campaign diverted $35 \%$ of the traffic volume to other streets, the construction roadway was not of adequate capacity to handle traffic on the roadway without creating queues.

Other accidents that might have been avoided occurred when vehicles ran into piles of broken concrete or sand on the roadway. There also seemed to be a definite problem with the on-ramp yield sign when traffic was limited to the left-hand lane. Conversations with highway personnel revealed that the on-ramp tapers were shortened in some cases to do joint repair work near the ramp entrance.

In conclusion the case study analysis shows that, although a large percentage of traffic was removed from the roadway, there was still an increase in total accident and injury accident rates. Most of the increase in accident numbers could be attributed to rear-end accidents that occurred when queues formed.

APPENDIX H

CONSTRUCTION ZONE ACCIDENTS (Case Study 3)

## CASE STUDY NUMBER 3

## Roadway

The project was located on a 2.85 mile section of four-lane divided roadway at the edge of a urban area. Within the section is one crossroad and three additional U-turn crossovers (two of which were modified for construction zone crossovers). In the year prior to construction, the roadway section carried an ADT of 7,625 vpd.

## Description of Work

The work involved grading, drainage, partial roadway surfacing, and bridge surfacing.

## Project Duration

The project began on August 20, 1975, and the phase of work being analyzed here was completed on December 19, 1975 , when work was suspended for the winter.

## Construction Sequence

On August 20, traffic was diverted from the northbound roadway by means of crossovers at mile point 55.18 and mile point 56.86 and twoway traffic was carried on the southbound roadway.

On November 18, the directions of the crossovers were reversed, the southbound roadway was closed, and two-way traffic was switched to the northbound raodway.

On December 19, construction was suspended, and all lanes were opened to traffic.

## Traffic Control

Figure $H-I$ shows the traffic control plan with two-way traffic on the northbound raodway used in the Spring of 1976. Although there was no written record of the sign and barricade locations for the 1975 closures, the state construction personnel assured that it was virtually identical to the 1976 layout. The state personnel also assumed that the 1975 closing of northbound lanes (with two-way traffic on the southbound lanes) must have been generally reversed from the layout shown in Figure $\mathrm{H}-1$.
$\therefore$


H-3

As is seen from Figure $H-1$, a multitude of signs was used to warn drivers of the traffic operations in the construction zone. At least seven "two-way traffic" signs were used in each direction. At the crossovers, reverse curve signs were used along with $40-\mathrm{mph}$ advisory speed plates. Taper and crossover delineation was achieved with Type III barricades. No direct traffic control information, however, was provided for drivers entering from crossroads or other access points.

Although Figure $\mathrm{H}-1$ is not entirely clear, it indicates that there was a 700 ft taper for a right-lane closure immediatel $\because$ upstream of the single-lane crossover. This layout does not comply with the MUTCD which specifies a distance of 500 ft between the end of the taper and the beginning of the crossover.

## Before-During Accident Experience

Fourteen accidents occurred during the 4 -month period of construction zone traffic control. Nine of these were during the 3 -month period where two-way traffic was on the northbound roadway and five when two-way traffic was on the southbound roadway. The equivalent before and during period had four and one accidents, respectively, for the traffic control strategies.

The number and rate of accidents increased $180 \%$ from the before to during period. For the period where two-way traffic was on the southbound raodway, the increase was $125 \%$ and for the period where two-way traffic was on the northbound roadway the increase.was $400 \%$.

Comparing the types of accidents in the before and during periods, the night accident proportion of total accidents was $60 \%$ in the before period and $50 \%$ in the during period. The percentage of rear-end and side-swipe (same direction) accidents decreased from $60 \%$ of the total accidents in the before period to $14 \%$ of the during accidents. Fixed object accidents increased from $0 \%$ to $44 \%$ and head-on acc; dents increased from $0 \%$ to $21 \%$.

The severity breakdown in the before period was $60 \%$ PDO, and $40 \%$ injury accidents. In the during period there were $86 \% \mathrm{PDO}$, and $14 \%$ injury accidents.

The $A D T$ for the highway section was 7,625 vpd during the before period with no indicated or expected diversion during the construction period. If the $7,625 \mathrm{ADT}$ is used to compute accident, rates in the zone the before rate is $1.86 \mathrm{acc} / \mathrm{milli}$ ion vehicle miles and the during rate is $5.23 \mathrm{acc} / \mathrm{milli}$ ion vehicle miles.

## Accident Report Analysis

The accident reports during construction were examined and divided into the following categories.

1. Precipitating cause of the accident highly related to construction activity or roadway, Example: Vehicle overturned while negotiating sharp curve on construction zone crossover.
2. Accident occurrence or severity affected by construction. Example:. Vehicle leaves roadway and loses control because of low shoulder.
3. Accident did not appear to have been precipitated or affected by construceion.

Table $\mathrm{H}-1$ lists all the accidents that were judged to have been precipitated or affected by the construction. Eight of the 14 during accidents were related to the construction zone traffic control.

## Case Study Summary

Analysis of this project indicates a definite increase in accidents during the construction period.

The during period had nine more accidents, eight of which were related to the construction. Offthese construction related accidents, four involved the lane taper-crossover areas and three involved collision between opposing vehicles in the two-fay traffic areas. Possible corrections to the traffic control layout would be to increase the distance between the lane taper and the crossover and to prohibit passing throughout the entire twoway traffic area. However, the average severity of accidents in the during period was considerably reduced.
TABLE H-1
Northbound vehicles ran off road in rain at south crossover and
Vehicle southbound on two-way section just beyond north crossover for northbound traffic. Vehicle was in the wrong $l$ ane and
Vehicle southbound on two-way section just beyond north crossover for northbound traffic. Vehicle pulled out to pass con-
flicting with a northbound vehicle. In attempting to return to $r_{i}$ ght 1 ane with passing vehicle lost control and sideswiped
Northbound vehicle ran off road at south crossover and hit bar-
$0 \times$
Northbound vehicle forced off road by another northbound vehicle in taper area of south crossover. Vehicle went through median ditch, across southbound lanes, through roadside ditch, and collided with a fence.
Southbound vehicles ran off road at south crossover and hit barricade. Northbound vehicle in center of two-way section unable to stop
and sideswiped another northbound vehicle stopped in traffic
and then hit southbound vehicle head on.
Northbound vehicle in center of two-way section moved into left
lane for left-turn into path of southbound vehicle. The south-
bound vehicle ran into median to avoid collision and hit a sign.
PDO
PDO
Injury
$\frac{8}{2}$ TWO-WAY TRAFFIC ON NORTHBOUND ROADWAY

## 11/18/75 7:00 PM Fixed-object <br> 11/18/75

Fixed-object
Fixed-object
7:00 PM Rear-end
11:52 PM
$11 / 24 / 75$
$12 / 6 / 75$
$\vdots$
$12 / 18 / 75$

CASE STUDY ACCIDENTS RELATED TO CONSTRUCTION ZONE hit metal stake. sideswiped two northbound vehicles. northbound vehicle. ricade. Type $\quad$ Severity

PDO
PDO
PDO
PDO

| Date $\quad$ Time $\quad$ Type |
| :---: | :---: | :---: |
| TWO-WAY TRAFFIC ON SOUTHBOUND ROADWAY |



10/26/75 10:35 AM Head-on sideswipe

, an $\ddots$
$10 / 28 / 75$


APPENDIX I

FIELD STIDY PLAN DRAWINGS



















APPENDIX J
FIELD STUDIES DLARY

## Experiment UF1

Experiment UF1 was conducted on August 13 and 14, 1976. Placement of the switches began early on the 13 th and was concluded in the late afternoon. Several unexpected delays were encountered, many of which were eliminated in later experimental setups. Because of the heavy traffic conditions, five people were needed for setup and for traffic control. Therefore, almost 40 man-hours were used just for the setup. A lighted arrow panel trailer was used to facilitate traffic control during setup. All traffic control, including some short traffic stoppages, went smoothly.

Data were collected for night conditions on the 13th and day conditions on the morning of the 14 th. The data collection went very smoothly with all tapeswitches working. The erratic maneuver and conflict counts were very high in the nighttime experiment, with three near-accidents. These counts were very nominal during the daytime experiment. The high nighttime counts appear related to several design and operational deficiencies unrelated to the experimental changes. The prime problem appeared to be the 675-foot taper, which drops the right lane and moves the left lane over about 16 feet, all within the taper.

The major problem with the experiment was the extensive manpower required for setup and removal of experimental equipment. Since the tapeswitches were mounted in protective metal channels, a large portion of time was devoted to nailing down and prying up the switches (in fairly heavy traffic). The total setup and takedown required over 60 man-hours as compared to about 15 man-hours for the experiment itself. In addition, because the tapeswitch channels were so difficult to pry up, many of the channels were severely damaged. To alleviate these problems, the tapeswitches were removed from the channels and taped down with duct tape on all subsequent experiments.

## Experiment UF2

On August 18, 1976, the transverse pavement stripes and $45-\mathrm{mph}$ advisory speed plate were installed. Striping was installed using specifications established by the Michigan Department of Transportation. The MRI traffic control (flagging and lighted arrow panel) went smoothly.

On August 20, 1976, the experimental equipment was installed. Using the duct tape led to a much more efficient installation, which only required about 20 man-hours. The equipment removal was also done more efficiently, requiring about 15 man-hours. Again, the traffic control (flagging and lighted arrow panel) was done without major problems.

Data were gathered for nighttime operations on August 20, 1976, and aytime operations on the morning of August 21 , 1976. The major problem was he malfunctioning of two tapeswitches, which caused some loss of data in two peed traps.

## ixperiment UF3

On August 26 , 1976, the inappropriate pavement markings on the crossjver transition were removed by sandblasting. The sandblasting was performed setween 6:00 and 8:00 PM at the request of the Kansas City Department of Transportation.

The tapeswitches were placed in the morning of August 27, 1976. When the crew arrived that evening, they found that a violent afternoon storm had blown over and damaged two signs, one transition barricade, and barrels. Also, with the rain, four switches were pulled up and damaged beyond repair. The MRI crew replaced the barrels, and propped up the damaged barricade; but because the signs were down and switches destroyed the experiment had to be postponed until September 3-4, 1976.

Tapeswitches were again placed on September 3, 1976. Night measurements were made on the evening of September 3, 1976, and day measurements on the morning of September 4,1976 . No problems were experienced.

The postponement of UF3 caused the loss of Experiment UF4 since construction was completed before the experiment could be scheduled.

## Experiment RFI

The experimental equipment was placed in the morning of August 25 , 1976. The manpower requirement was now down to about 12 man-hours (which is approximated on all future experiments). Again, no problems were encountered with our traffic control (flagging and lighted arrow panel).

Experiments were conducted in the afternoon and evening of August 25, 1976. In these experiments, two tapeswitches malfunctioned (one new one after 30 minutes of operation), and another was torn up by a large truck under a locked-wheel skidding mode.

Observation by the field crew was that opposing traffic could see our radar setup (used for measuring speeds on the approach) during day measurements and was apparently signaling the other traffic stream via CB radio, etc.

## Experiment RF2

The experimental setup went very smoothly. Experiments were similar to RFl, in which heavy truck traffic damaged two switches and where there appeared to be some signaling of our speed trap by opposing vehicles.

## Experiment RF3

The tapeswitch installation required 12 man-hours the morning of September 14, 1976 with no problems. The experiments were performed on the afternoon and evening of that same day. One difficulty we encountered was in keeping the stand-mounted 45 mph speed limit signs upright as trucks passed near them.

## Experiment RF4

The experimental setup went quite smoothly on the morning of September 21, 1976. The change in traffic control included placement of the lighted arrow panel near the start of the detour and the stationing of the Missouri Highway Patrol along the shoulder of the highway near the beginning of the zone.

The experiments were performed during the afternoon and evening of the same day. The patrolman was only able to assist us for approximately 1 hour 15 minutes during the afternoon and 1 hour during the evening.

## Experiment RF5

Experiment RF5 was performed on September 22, 1976. Since Experiment RF4 had been performed the previous day, the tapeswitches were left in place, thus, no setup time was required.

The experiment went smoothly except that the Missouri Highway Patrol was only able to assist us for approximately. 35 minutes in the afternoon and 1 hour in the evening.

## Experiment RF6

Experiment RF6 was performed September 23, 1976. The tapeswitches had been left in place from the previous day. However, when the MRI survey crew arrived several of the tapeswitches had been pulled up from a rain shower. The crew replaced the damaged tapeswitches, but the afternoon survey was started late. To complicate matters, the Missouri Highway Patrol falled to assist us in either the afternoon or evening.

Experiment RF6 was repeated October 5, 1976. Inclement weather delayed the installation of the tapeswitches until late afternoon. The night survey was performed successfully except for the loss of one switch.

The day survey was scheduled for the following morning. However, when the MRI crew arrived, they found several of the tapeswitches had been pulled up by the traffic. The crew repaired the equipment, but the experiment was canceled because the county sheriff's deputy assisting us was called away.

The day survey was again rescheduled for October 21,1976 . The experiment: was performed that morning without incidence.

## Experiment RF9

Experiment RF9 was performed on October 6, 1976. The tapeswitches had been installed the previous day for Experiment RF6. The change in traffic control for this experiment included use of the lighted arrow panel and the use of $45-\mathrm{mph}$ regulatory speed 11 mit signs supplemented with Type $B$ high intensity flashing lights. Both the day and night surveys were performed smoothly.

## Experiment RF8

Experiment RF8 was performed October 7, 1976. The tapeswitches had remained in place from the previous day of testing. The traffic control was very similar to RF9 except that the regulatory speed limit signs on RF9 were replaced with 45 mph advisory speed plates. Both the day and night surveys were performed without incident.

## Experiment RF11

Experiment RFIl was performed on the afternoon and evening of October 19, 1976.: The tapeswitch installation required approximately 8 man-hours. The change in traffic control included the lighted arrow panels, 45 mph advisory speed plates supplemented with high intensity flashing lights, and enforcement by the county sheriff.

The afternoon survey was performed smoothly. However, during the evening a. light rain curtailed the experiment after $1-1 / 2$ hours.

## Experiment RF12

Experiment RF12 was performed on the afternoon and evening of October 20, 1976. The tapeswitches remained in place from the previous day's testing. The only change in traffic control from RFll was in replacing the 45 mph advisory speed plates with 45 mph regulatory signs. Both studies were conducted with no problems.

Experiment US1

The experimental equipment was placed on the morning and early afternoon of September 9, 1976, requiring approximately 12 man-hours. No problems were encountered with traffic control (flagging and lighted arrow panel).

Experiments were conducted in the afternoon and evening of September 9, 1976. One tapeswitch malfunctioned late in the afternoon survey. Otherwise, the experiments went smoothly.

## Experiment US5

Experiment US5 was performed September 28, 1976. Mechanical problems with the vehicle in which experimental equipment was transported caused a delay in the setup, and the afternoon survey had to be shortened. However, the evening survey was performed without incident.

## Experiment US6

Experiment US6 was performed on September 29, 1976. The major change in traffic control was in placing barrels along the centerline in the taper. This was done without incident. The afternoon and evening surveys were performed smoothly.

## Experiment US3

Experiment US3 was performed September 30 , 1976. The traffic control changes, afternoon survey, and evening survey went very smoothly.


[^0]:    * Does not include State 2 data.

[^1]:    * Inadequate sample size.

[^2]:    * Replaced via minimization of residual variation. See, for example, "Statistics and Experimental Design in Engineering and the Physical Sciences," Volume II, N. L. Johnson and F. C. Leone, John wiley and Sons, 1964, 13.16.2, pp. 70-72.

[^3]:    * Page numbers following "Rl" refer to the page in the report where the project finding is discussed.

[^4]:    * Numbers refer to reference numbers.

[^5]:    * Figures represent only one of three separate projects combined to form Colorado 10.
    * Figures obtained from Report of dwerds.

[^6]:    Notes: Capacity flow, $V_{S}$, taken as 2000 vph . For $V>2000 \mathrm{vph}$, queue will increase.
    After queue is normal but $V<2000 \mathrm{vph}$, $U_{n}$ will remain at 30 mph until queue dissipates.

