QUANTIFYING VEHICLE MILES TRAVELED

May 24, 2017



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Transportation

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TRANSFORMING THE TRANSPORTATION SYSTEM



RESEARCH — Producing "state of knowledge" white papers and interdisciplinary research projects



EDUCATION – Developing model curricula for graduate programs and advanced training programs



ENGAGEMENT – Informing the policy-making process at the local, state, and federal level



WHY QUANTIFY VMT FOR PLANS AND PROJECTS?



AB32 THE CALIFORNIA GLOBAL WARMING SOLUTIONS ACT OF 2006

80% reduction of GHG from 1990 levels by 2050 +SB 32 of 2016: 40% below 1990 by 2030



http://www.arb.ca.gov/cc/scopingplan/meetings/070808/slides_julyspworkshops.pdf



SB375 SUSTAINABLE COMMUNITIES AND CLIMATE PROTECTION ACT OF 2008

Targets for reducing per capita GHG emissions from cars and light trucks for metropolitan areas by reducing vehicle-miles-traveled (VMT)

Examples	2020	2035
Sacramento	-7%	-16%
Bay Area	-7%	-15%
LA region	-8%	-13%
San Diego	-7%	-13%



SUSTAINABLE COMMUNITIES STRATEGIES







Adopted April 2012









CALIFORNIA STRATEGIC GROWTH COUNCIL'S FUNDING PROGRAMS

- Sustainable Communities Implementation Program (Prop 84)
 - Sustainable Communities Planning Grant and Incentives Program (SCPGIP)
 - Urban Greening Grants (UGG)
- California Climate Investments(Cap & Trade)
 - Affordable Housing & Sustainable Communities (AHSC)
 - Transformative Climate Communities Program (TCC)
 - Sustainable Agricultural Lands Conservation (SALC)



CALIFORNIA STRATEGIC GROWTH COUNCIL

National Center for Sustainable Transportation http://www.sgc.ca.gov/Grant-Programs/

THE CALIFORNIA ENVIRONMENTAL QUALITY ACT - CEQA

Senate Bill 743 (2013):

"Transportation analyses under the California Environmental Quality Act typically study changes in automobile delay. New methodologies under CEQA are needed for evaluating transportation impacts that are better able to promote the state's goals of reducing greenhouse gas emissions and traffic-related air pollution, promoting the development of a multi-modal transportation system, and providing clean, efficient access to destinations."





PROJECT OVERVIEW

- Funded by the California Strategic Growth Council with the goal of building capacity among practitioners in the use of tools for estimating project-level VMT.
- UC Davis Team: Susan Handy, Amy Lee, Kevin Fang
- Expert Panel: Chris Ganson, Ron Milam, Joe Castiglione, Kelly Clifton, Clint Daniels, Gordon Garry, Karen Huss, Cheryl Laskowski, Greg Newmark, David Ory, Raef Porter, Elizabeth Sall, Jerry Walters, Ron West, Maggie Witt, Jillian Wong



CALIFORNIA STRATEGIC GROWTH COUNCIL



HOW CAN WE QUANTIFY PROJECT-LEVEL VMT IMPACTS?

Conceptual approach



TRANSPORTATION IMPACT ANALYSIS

		20 th Century	21 st Century	Methods
Regional scale	The Six-County SCOCE Region WINTY WI	POLICIES: Highway expansion Transit investments OUTCOMES: Share of regional network at LOS F	POLICIES: Infill development Bicycle infrastructure OUTCOMES: Total VMT GHG emissions	Regional Travel Demand Forecasting Models
Project scale		POLICIES: Subdivisions Office parks OUTCOMES: Trips generated Intersection LOS	POLICIES: Infill projects Transit-Oriented Devt OUTCOMES: VMT generated Non-auto trips	Traffic Impact Assessments ????



TRADITIONAL TRAFFIC IMPACT ASSESSMENTS (TIAS)

- Impact of proposed project on traffic levels in area
- Part of development review process, i.e. CEQA
- Used to determine mitigations...
- Key step of analysis: Trip Generation



Institute of Transportation Engineer's Trip Generation Manual

Number of vehicle trips a project of a specific size and specific land use will generate during the peak hour



CALCULATING VMT



ITE trip generation rates Trip lengths from regional model



ITE-ESTIMATED VEHICLE-TRIPS VS. ACTUAL VEHICLE-TRIPS

At 30 smart growth sites in California:

- On average, ITE-estimates were 2.3 times higher than actual vehicle-trips in the AM peak hour
- On average, ITE-estimates were 2.4 times higher than actual vehicle-trips in the PM peak hour





Schneider, R.J., K. Shafizadeh, B.R. Sperry, and S.L. Handy. "Methodology to Gather Multimodal Trip Generation Data in Smart-Growth Areas," *Transportation Research Record: Journal of the Transportation Research Board*, Volume 2354, pp. 68-85, 2013.

CALCULATING VMT FOR SMART GROWTH/ INFILL/TOD PROJECTS





WHAT THE RESEARCH TELLS US ABOUT ADJUSTMENTS

Research Briefs for the California Air Resources Board

Land Use Strategies	Residential Density Employment Density Land Use Mix	Street Connectivity Regional Access to Employment Jobs-Housing Balance Distance to Transit
Transportation- Related Strategies	Transit Service Car sharing Pedestrian infrastructure Bike infrastructure Roundabouts	Parking Pricing Telecommuting Employer-Based Trip Reduction Voluntary Travel Behavior Change Programs

Available: http://arb.ca.gov/cc/sb375/policies/policies.htm



WHAT TOOLS ARE AVAILABLE FOR QUANTIFYING VMT?

Sketch Planning Tools



AVAILABLE TOOLS

- 12 tools initially identified by team
- Expert panel meeting in May 2016
- 6 tools selected for application to case studies (in bold)

California Emissions Estimator Model (CalEEMod) – 2013

California Emissions Estimator Model (CalEEMod) – 2016

California Smart Growth Trip Estimation Tool

Envision Tomorrow / Envision Tomorrow+

GreenTrip Connect

ITE Trip Generation for the Urban Context

MXD

Sketch 7

Urban Emissions Model (URBEMIS)

UrbanFootprint

VMT+

VMT Impact Tool



SELECTED METHODS: ADJUSTMENT METHOD

	Statistical Adjustment to Trips	Statistical Adjustment to VMT	Adjust VMT by Elasticities
CalEEMod			×
CA Smart Growth Trip Tool	×		
GreenTrip Connect		×	
MXD	×		
Sketch7		×	



SELECTED METHODS: APPLICABLE LAND USES

CalEEMod	 Subset of commercial, educational, industrial, recreational, residential, retail
CA Smart Growth Trip Tool	 Mid- to high-density residential, office, restaurant, coffee shop, retail
GreenTrip Connect	• Residential
MXD	 Residential, retail, office, educational. Subset of industrial & commercial
Sketch7	 Mixed-use, residential, office, retail, industrial, public, civic, medical, educational, military, airport



SELECTED METHODS: APPLICABLE CONTEXTS

CalEEMod	 Any context area
CA Smart Growth Trip Tool	 "Smart growth" project location
GreenTrip Connect	 Any context area
MXD	 Any context area
Sketch7	 Any context area within Sacramento Region, currently



CASE STUDIES



CASE STUDIES: LAND USE CHARACTERISTICS

El Camino Real Corridor	Mountain View	Mixed-use retail & residential
The Cannery	Davis	Residential, retail or commercial
The Crossings/ Marea Alta	San Leandro	Multi-family residential
Nishi Gateway	Davis	Multi-family residential, research & development
Second Street Crossing	Davis	Retail & commercial





THE CANNERY Site Plan

Site Area	100-acre greyfield	
Land Uses	600 residential units (100 affordable), 240,000 square feet retail or commercial	
Geographical Context	Urban edge of Davis. Adjacent to agriculture, residential, retail, commercial	
Transit within ¼ mile	Bus, ½-hr. headways: 3 lines Bus, Commute: 3 lines Rail: None	
Status	Under construction	

THE CANNERY Characteristics

	Raw Output
CalEEMod 2013	Unmitigated: 17.2 million VMT per year Mitigated: 15.2 million VMT per year
CalEEMod 2016	Unmitigated: 15.1 million VMT per year Mitigated: 13.4 million VMT per year
CA Smart Growth Trip Tool	N/A
GreenTrip Connect	32.7 VMT per HH per day
MXD	MXD Adjusted: 59,000 VMT per day ITE Rate: 64,500 VMT per day
Sketch7	26,500 HH VMT per day

THE CANNERY VMT estimates

	VMT per Day (standardized)
CalEEMod 2013	Unmitigated: 47,000 Mitigated: 41,500
CalEEMod 2016	Unmitigated: 41,500 Mitigated: 36,500
CA Smart Growth Trip Tool	N/A
GreenTrip Connect	20,000 (HH only)
MXD	MXD Adjusted: 59,000 ITE Rate: 64,500
Sketch7	26,500 (HH only)

THE CANNERY VMT estimates







DEVELOPMENT SCHEMES



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Site Area	2-acres infill
Land Uses	200 affordable residential units
Geographical Context	Suburban center, adjacent to downtown and residential
Transit within ¼ mile	Bus, ½-hr. headways: 4 lines Bus, Commute: 6 lines Rail: BART
Status	Under construction

MAREA ALTA Characteristics

	Raw Output
CalEEMod 2013	Unmitigated: 2.9 million VMT per year Mitigated: 2.6 million VMT per year
CalEEMod 2016	Unmitigated: 3 million VMT per year Mitigated: 2.5 million VMT per year
CA Smart Growth Trip Tool	510 trips per day
GreenTrip Connect	15 VMT per HH per day
MXD	MXD Adjusted: 2,000 VMT per day ITE Rate: 3,600 VMT per day
Sketch7	N/A

MAREA ALTA VMT estimates

	VMT per Day (standardized)
CalEEMod 2013	Unmitigated: 8,000 Mitigated: 7,200
CalEEMod 2016	Unmitigated: 8,200 Mitigated: 7,000
CA Smart Growth Trip Tool	3,000
GreenTrip Connect	3,000
MXD	MXD Adjusted: 2,100 ITE Rate: 3,600
Sketch7	N/A

MAREA ALTA VMT estimates



2ND STREET CROSSING Site Plan

Site Area	19-acre greenfield
Land Uses	175,000 square feet retail, including Target
Geographical Context	Urban edge, adjacent to residential, industrial, and Interstate 80
Transit within ¼ mile	Bus, ½-hr. headways: 4 lines Bus, Commute: 3 lines Rail: None
Status	Open for business

2ND STREET CROSSING Characteristics

	Raw Output
CalEEMod 2013	Unmitigated: 15.5 million VMT per year Mitigated: 14.4 million VMT per year
CalEEMod 2016	Unmitigated: 12.3 million VMT per year Mitigated: 11.5 million VMT per year
CA Smart Growth Trip Tool	N/A
GreenTrip Connect	N/A
MXD	MXD Adjusted: 36,100 VMT per day ITE Rate: 38,300 VMT per day
Sketch7	+ 6,299 VMT per day

2ND STREET CROSSING VMT estimates

	VMT per Day (standardized)
CalEEMod 2013	Unmitigated: 42,500 Mitigated: 39,500
CalEEMod 2016	Unmitigated: 33,700 Mitigated: 31,500
CA Smart Growth Trip Tool	N/A
GreenTrip Connect	N/A
MXD	MXD Adjusted: 36,100 ITE Rate: 38,300
Sketch7	N/A

2ND STREET CROSSING VMT estimates

HOW SENSITIVE ARE TOOLS TO CONTEXT AREA?



Site Area	10 acres	
Land Use	Medium-density residential	
Density	10 dwelling units per acre	
Dwelling Units	100 dwelling units	
Project Characteristics	60 2-bedroom units 40 3-bedroom units 10 affordable units 50 parking spaces	

SENSITIVITY TESTING Characteristics

Location	Distance to Transit (mi)
Urban Core	0.1
Urban Neighborhood <i>with</i> transit	0.2
Urban Neighborhood <i>without</i> transit	1
Suburb with transit	0.1
Suburb <i>without</i> transit	5
Outer suburb <i>without</i> transit	5
Exurb	15

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SENSITIVITY TESTING Locations

Annual VMT per New Household



SENSITIVITY TESTING VMT estimates

LESSONS LEARNED





All of the methods have strengths but also drawbacks:

- How easy to implement "off the shelf"
- How easy to assemble data inputs
- How easy to adjust parameters within the tool





There is no "one-size-fits-all" method.

- Find the tool that best fits your particular need
- Tailoring data inputs to be contextually sensitive is very important





Accuracy is uncertain for all methods given lack of validity testing so far.

 Even so, methods are useful for comparing alternative scenarios if same tool is used throughout





Things to watch out for:

- Project-based VMT, rather than project's cumulative effect on VMT
- Total VMT versus VMT per resident or employee
- Other nuances...



RESOURCES

- Our full report is available here: <u>https://ncst.ucdavis.edu/events/webinar-quantifying-vehicle-miles-traveled/</u>
- UC Berkeley study on SB743 implementation for Caltrans: draft report under review
- AEP Institute's SB743 workshop August 4, 2017: <u>http://www.fehrandpeers.com/wp-content/uploads/2017/05/</u> <u>AEP-2017-Insitute-Flyer.pdf</u>
- UC Davis project on GHG quantification methods for ARB starting late summer



Comments from Chris Ganson, Governor's Office of Planning and Research



Questions from the audience?

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