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Crime and Harassment on Public Transportation: A Survey of SJSU Students Set in International Context

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REPORT 20-09

CRIME AND HARASSMENT ON PUBLIC TRANSPORTATION: A SURVEY OF SJSU STUDENTS SET IN INTERNATIONAL CONTEXT

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EXECUTIVE SUMMARY

In 2017, the *Washington Post* published an article titled "Why the #MeToo Movement is a Public Transportation Issue." The article observed that "For many, it's a depressing but foregone conclusion: if you're a woman who rides public transportation, you're almost guaranteed to experience the kinds of demeaning or threatening encounters that fit squarely within the bounds of the #MeToo conversation."¹

The *Washington Post* article expressed a blunt truth. Transit riders, and especially women, are often victims of a wide range of offenses of a sexual nature that happen on buses and trains, as well as at bus stops and train stations. Sexual harassment offenses fall into three categories: verbal, non-verbal, and physical. Verbal offenses include sexual comments, kissing noises, whistling, or even being asked to have sex. Non-verbal harassment includes indecent exposure, being shown pornographic images, and stalking. Physical harassment includes groping a person's body or playing with her hair, or unwanted kissing, as well as the most serious crimes of sexual assault and rape.

Understanding the extent and nature of sexual harassment on transit and responding to it is a critical issue for transit operators and society at large. If fear of sexual crime limits whether and how people ride transit, the result is reduced mobility for certain segments of the population, as well as lost ridership for transit agencies.

Occasionally, transit agencies ask transit riders in onboard surveys about their experience with harassment. From such surveys and from the scholarly literature, we know that sexual harassment in transit environments is significantly underreported. Thus, it remains largely invisible. But how can transit operators and their community planners to effectively combat an unknown problem? Our study was designed to help fill that gap in knowledge.

STUDY METHODS

Findings in this study are drawn from an online survey of 891 students at San José State University (SJSU), a large public university in the San Francisco Bay Area. SJSU is located in the downtown core of the city and is served by local and regional bus and rail services.

The survey explored in detail whether and how student riders experience sexual harassment, as well as how fear of such harassment influences their transit use. Recognizing that transit trips are complex, multi-phased activities, the survey asked separately about harassment experiences waiting for the bus or train, on the transit vehicle, and walking to/from the transit stop.

Although the SJSU survey was designed as a stand-alone research project, we are able to situate the results in a global context because the study was embedded in an international effort.² Teams of researchers on six continents administered a near-identical survey to students at universities in 18 cities.

1

STUDY FINDINGS

Sexual Harassment is Common on Transit

Sadly, the survey results reveal that sexual harassment and assault is a commoneven routine—experience for SJSU student transit riders, whether they ride the bus or train. Almost two-thirds (63%) of respondents who rode transit had experienced some form of harassment while using transit. Verbal harassment was the most common form of harassment, with 41% experiencing "obscene/harassing language" and 26% being subjected to sexual comments. Among non-verbal types of harassment, 22% had been stalked and 18% had been victims of indecent exposure. Physical harassment was less common, but still, 11% of students had experienced groping or inappropriate touching.

Sexual Harassment Creates Fear and Reduces Transit Use

The survey also found that students' fear of sexual harassment reduces their transit use. When asked if they felt safe using transit, only half of riders reported feeling always or often safe, and sexual harassment was a clear factor making some students feel unsafe on transit. Depending on the transit setting, from one quarter to one third of riders considered sexual harassment to be a significant problem.

Students responded to these concerns either by avoiding transit or by taking precautions when riding. A quarter of riders said that sexual harassment prevented them from using transit more often. Among those students taking precautions, many took precautions that limited their mobility, include traveling only during the daytime, waiting for transit only at well-lit places, and avoiding certain bus or train stops. Students who had been prior victims of harassment were much more likely to report feeling unsafe using transit, to consider sexual harassment a problem, to report reduced use of transit, and to take precautions when riding transit.

Sexual Harassment Affects Both Genders, but Far More Women

Concern about harassment was much more common among women than men. For example, women were less likely than men to report feeling safe. Twice as many women as men saw harassment as a problem, and 45% of female bus riders but only 7% of male riders said that fear of sexual harassment led them to reduce use of the bus. Roughly twice as many women as men reported all types of harassing behaviors—verbal, non-verbal, and physical. Finally, women were also much more likely than men to take safety precautions when using transit, such as limiting travel to daytime hours or carrying a self-defense spray.

Although sexual harassment affects more women than men, the study clearly shows that men are also affected: many male survey respondents reported having been victims and worrying about harassment, and in a few cases men reported reducing transit use in response to that concern.

Sexual Harassment Remains Largely Unreported

Fewer than one quarter of victims reported the harassment they had experienced to anyone at all, and those students who reported the experiences mostly did so to friends or family rather than to police or transit operators.

The SJSU Student Experience is a Global Experience

The rates of victimization for SJSU bus and train riders are generally in line with the results from the surveys conducted at other cities around the world. As in most other cities, more than half of SJSU's female student transit riders experienced harassment on the bus or train, far more women than men are harassed, and harassment was rarely reported to authorities. However, as compared to students in the other cities in the global study, SJSU students were less likely to feel "always" or "often" safe after dark on the bus or on the train.

IMPLICATIONS FOR POLICY

Although sexual harassment is a problem that stems from cultural and social factors far beyond any transit operator or community control, there are many ways that operators can proactively address the problem to reduce its severity. Based on the study findings, we suggest the following actions.

Educate the public about harassment. Transit operators, police, and other responsible public agencies can instigate widespread educational campaigns against sexual harassment. Such campaigns, through ads and posters on transit vehicles and in transit settings, can raise awareness about the problem and encourage victims and bystanders to report sexual harassment incidents. A related finding is that many victims did not explicitly identify sexual crimes as such, so awareness campaigns should also educate the public about what behaviors constitute sexual crimes.

Institutionalize onboard surveys. Transit operators can better understand the problem and extent of harassment on their systems if they conduct systematic surveys that ask passengers about their experiences with harassment. Questions should inquire about experiences not only onboard the transit vehicle but also at transit stops and on the way to/from transit.

Make reporting of harassment easy. The finding that almost none of the SJSU student victims officially reported the crime underscores the need for transit operators to make reporting easy for transit riders. Smartphone apps and dedicated phone lines can help victims and bystanders report harassment and other crimes in real time.

Give attention to the physical environment. Respondents made clear that poorly maintained and dark transit environments made them fearful, a finding that points to the value of keeping transit settings well-lit and well-maintained.

Safeguard against antisocial behaviors. Many respondents also indicated that they would use transit more if they did not fear antisocial behaviors like drunkenness and obscene language. Survey respondents called for more police patrols and security cameras on both platforms and transit vehicles to reduce antisocial behavior.

Learn from industry best practices. Of course, the complexities of transit operations may require solutions that are different from what passengers ask for. To better understand feasible and tested actions, operators also have a great deal to learn from the practices of transit operators that have prioritized efforts to reduce sexual crimes, including anti-harassment campaigns, training of transit vehicle operators, request-a-stop policies, and use of digital technologies to report harassment events.

I. INTRODUCTION

In 2017, the *Washington Post* published an article titled "Why the #MeToo Movement is a Public Transportation Issue." The article observed that, "For many, it's a depressing but foregone conclusion: if you're a woman who rides public transportation, you're almost guaranteed to experience the kinds of demeaning or threatening encounters that fit squarely within the bounds of the #MeToo conversation."³ Growing evidence supports that conclusion. For example, a 2018 survey of passengers on the Los Angeles Metro system found that one-quarter of women riding buses and one-third of women riding rail had been victims of sexual harassment within the preceding six months.⁴

This study adds to the small but growing literature about problems of sexual harassment and assault against transit riders with findings from a survey that explored in detail the experiences San José State University (SJSU) students have had with sexual harassment and assault, as well as the ways those concerns affect their choices about using transit.

The terms "sexual harassment" and "sexual assault" are used in this study to distinguish two types of sex crimes that differ in their degree of seriousness. Sexual harassment, broadly defined, is "any unwanted attention including lewd comments, leering, sexual invitations, threats, displaying pornographic material, being followed or pictured, and public masturbation," while sexual assault refers to situations "when someone is threatened, coerced, or forced into non-consensual sexual acts."⁵ Scholars identify three categories of sexual harassment crimes in public spaces and transit environments: verbal, non-verbal, and physical.⁶

Understanding the extent and nature of sexual crimes and harassment on transit is a critical issue for public transit agencies, as well as society more broadly. When fear of sexual crime limits whether and how people ride transit, the result is reduced mobility for individual travelers and lost ridership for transit agencies.

Transit ridership has been mostly declining since 2007, despite significant investment in transit infrastructure in California over the last 15 years,⁷ and it is possible that fear of sexual crimes is one factor reducing ridership. Studies point to a variety of factors influencing transit use, such as service quality, fare costs, and perceived transit safety. Some researchers have argued that the perception of personal safety can have a significant influence on travel patterns,⁸ and concern over safety is a common reason why many choose not to use transit.⁹ Fear for their safety leads some transit riders to take precautionary measures that range from adopting behavioral mechanisms when in public (e.g., sitting close to a passenger who does not look threatening), to choosing specific routes, travel modes, and transit environments over others, to completely avoiding particular settings and activities such as walking.¹⁰

One factor largely missing from these discussions about declining transit ridership, however, is fear of sexual crimes in particular, even though researchers find that women riders are more fearful than men about victimization while travelling.¹¹ A particular concern of women transit riders is the threat of offenses of a sexual nature that happen on buses and trains, and at bus stops and train stations around the world.¹² Although public discussion

about sexual harassment as one possible cause of declining ridership is growing, agency attention to the matter is still rare. The omission may be explained by recent studies finding that sexual harassment in transit environments often goes unreported, and thus it remains largely invisible to transit operators (see Chapter 2).

Surveys of transit operators in the U.S. have found that operators are largely genderneutral in their policies, leading to a frequent and significant mismatch between female riders' security needs and the security strategies adopted. For example, a 2006 survey of 131 large transit operators found that they do not perceive a particular need for womenfocused safety programs.¹³ But this gender-blind approach to passenger safety can create a "gender gap" in mobility and causes transportation inequity, since women are typically more reluctant to walk, bike, or use public transit due to safety concerns.¹⁴ This also counteracts many cities' desire to promote greener travel modes and transit agencies' aspirations for increased transit ridership.

The above-mentioned studies focus on the general public, and it is not clear if similar patterns hold true among college students, a group with particularly high potential to use transit. College students are less likely to travel alone by private car, as they typically have lower incomes and car ownership rates than the general public, and they seek residences near the campus. Universities often encourage transit ridership for students, offering them free or very inexpensive transit passes. SJSU, for example, gives every student a free pass to ride on local bus and light rail services provided by the Santa Clara Valley Transportation Authority (VTA).

This study examines the safety concerns of college students with respect to sexual harassment and assault: how these may vary by gender; how the concerns affect their choices about using transit; and what type of precautions and behavioral and travel adaptations college students adopt in the face of these concerns. The motivation of the study is not only to identify challenges that may affect transit use by college students, but also to propose policy responses to overcome them.

Findings in this study are drawn from an online survey that the authors administered to 891 students at San José State University (SJSU), a large public university in the San Francisco Bay Area. SJSU is located in the downtown core of the city and is served by local and regional bus and rail services. The survey asked students about their experiences with harassment in transit settings, as well as their concerns with using public transit. Recognizing that transit trips are complex, multi-phased activities, the survey asked separately about harassment experiences waiting for the bus or train, on the transit vehicle, and walking to/from the transit stop.

Although the SJSU survey was designed as a stand-alone research project, we are able to situate the results in a global context because the study was embedded in an international effort.¹⁵ Teams of researchers on six continents administered a near-identical survey to students at universities in 18 cities.

The remainder of the report is organized as follows. Chapter 2 summarizes the literature that traces the extent and impact of sexual harassment in transit environments. Chapter 3 describes the study methods, Chapter 4 discusses the survey findings, and Chapter 5 concludes with a summary of findings, policy recommendations, and recommendations for future research. Appendices present detailed data tables and the full questionnaire.

II. LITERATURE REVIEW

Buses, bus stops, trains, and train stations represent a unique category of public space, as they are populated by thousands of anonymous riders on the move. Because of their anonymity and relative openness, transit environments are often difficult to control¹⁶ and so both generate and attract crime.¹⁷ At the same time, transit environments are spatially confined settings populated by transit riders with rather predictable behaviors.

Literature on women in public spaces has found that, in general, women are more afraid than men of being victimized in public settings,¹⁸ even though intersectional characteristics such as age, race/ethnicity, sexual orientation, or disability may also influence levels of fear.¹⁹ As indicated in the previous paragraph, transit settings represent a subset of public spaces. While a significant literature examines crime at bus stops, station platforms, and transit vehicles, one specific type of transit crime, sexual harassment, has received relatively less attention. Scholarly research on sexual harassment on public transit only emerged in the 1980s.²⁰ Prior to that time, studies on public transport were "gender-blind." However, in the last decade an increasing number of studies and reports have started focusing on crimes of sexual nature against women in transit.²¹

Scanning the literature on sexual harassment in transit environments, we find only a few academic studies in North America and Europe. On the other hand, there has been a proliferation of literature on sexual harassment on transit in some cities of the Global South, especially after the brutal gang rape and subsequent death of a young woman on a bus in Delhi in 2012. While this literature from the Global South is important, we ultimately decided not to review it extensively in this report. Some of the documented impacts of sexual harassment on victims in these countries—curtailed education, early marriage, hindered development²²—are different and more severe from those in the Global North. These differences explain our decision to confine our analysis to the Global North. However, recognizing that strategies and interventions from the Global South may be helpful for the Global North, we did expand our search to include a few articles from the Global South that focused on responses to harassment.

The following sections give a brief overview of the literature.

EXTENT OF SEXUAL HARASSMENT ON TRANSIT

Despite an increasing awareness about crimes of sexual harassment in public transportation, the extent of their prevalence still has not been explored with large-scale, systematic data collection.²³ Official data is problematic both because victims rarely report the crimes, and because official crime reporting statistics often do not specify when harassment was sexual in nature.²⁴

In a 2007 survey of 1,790 New York City subway riders, 63% of respondents reported having been sexually harassed on the subway. A little less than half (44%) reported having witnessed an incident of sexual harassment, and nearly 1 out of 10 (9%) had witnessed an incident of sexual assault. Of these witnesses, the vast majority (93%) reported that the victim was female, and almost all (98%) said that the perpetrator was male.²⁵ A 2017

smaller-scale survey of 140 female college students conducted by researchers in New York City found that almost 4 out of 5 (77%) had experienced or witnessed sexual harassment in transit environments.²⁶

Passenger on-board surveys undertaken by transit agencies in different U.S. regions have found smaller percentages of victimization. A 2018 onboard passenger survey conducted by the Los Angeles County Metropolitan Transportation Authority (not reporting the number of passengers surveyed) found that 26% of female riders and 21% of male riders had experienced sexual harassment during their transit rides over the six prior months.²⁷ Similarly, a 2018 online survey of 1,000 Washington Metropolitan Area Transit Authority riders found that about 1 out of 5 (21%) respondents had experienced sexual harassment on public transportation, and that women were nearly twice as likely as men to be the victim.²⁸ In London, a 2012 study survey of 523 women found that about 1 out of 5 had been harassed on public transportation.²⁹ Another telephone survey of 1,000 Londoners by Transport for London in 2012–2013 found that 12% to 15% of women had experienced sexual harassment in transit environments.³⁰

The aforementioned studies indicate that sexual harassment on transit is a common phenomenon, even though the reported percentages of victimization vary. The variation is likely caused by methodological differences as well as difference in actual crime rates. For one thing, different studies use different definitions of sexual harassment; some ask about lifetime victimization experiences, while others inquire about experiences only over a specific timeframe. Additionally, it is likely that the context (bus or train, bus stop or train station) matters; onboard surveys undertaken by transit agencies focus only on experiences on the transit vehicle, while some academic studies examine the broader transit environment and rider experience throughout the whole transit journey.

SPATIAL AND TEMPORAL PATTERNS OF HARASSMENT

The few studies that have explored the spatial patterns of sexual harassment in transit environments find that the problem is pervasive at stops and stations, as well as onboard vehicles. For example, a 2018 study led by the Washington Metropolitan Area Transit Authority found that approximately two-thirds of transit riders who were sexually harassed experienced harassment onboard trains, about 3 out of 5 in rail stations, 2 out of 5 onboard buses, and about the same at bus stops.³¹ A study of women's everyday mobility in Austria found that about 2 out of 5 (39%) sexual harassment offenses took place in transit settings, of which most were inside the vehicles (71%) as compared to 29% at transit stops.³² The aforementioned study of female college students in New York City found that patterns of victimization were extensive during all stages of their subway commute to and from college: 46% experienced harassment while walking, 49% at stations, and 61% onboard transit vehicles.³³

Studies find that sexual harassment in transit environments often concentrates temporally during peak traffic hours, when transit environments are overcrowded, but that rape and sexual assault tend to happen in late night or early morning hours.³⁴ For example, the 2007 study of New York City subway users found that almost 3 out of 5 of those harassed had experienced the incident during rush hours.³⁵

On the other hand, fear of victimization tends to be higher during the very early morning or late evening hours, when it is dark, and when transit settings are typically desolate and lack the natural surveillance of bystanders or other transit riders. Studies in the UK have found that women feel particularly unsafe at transit settings after dark.³⁶

SOCIO-DEMOGRAPHIC CHARACTERISTS OF VICTIMS

Despite the variations in the extent of sexual harassment in transit environments, studies show that women are disproportionately more victimized than men. According to a 2004 report by the Department for Transport in the UK, the risk of experiencing sexual harassment for women is four times more than for men.³⁷ Likely for this reason, studies find that women perceive higher risks of victimization, exhibit higher levels of anxiety over personal safety, and feel less safe in public transportation environments than men; such perceptions have impacts on women's travel behavior and are likely to limit women's mobility.³⁸

While it is important to examine nuances among female transit users, only a handful of studies have examined issues of intersectionality and very few have begun to look at gender categories beyond the binary men/women classification. In terms of age, a 2017 study found that younger women are more likely to be harassed than older women.³⁹ Race may also be key factor in the differential experiences of women, as non-white women often experience higher levels of fear than white women.⁴⁰ Income also seems to affect feelings of fear over victimization. Studies of bus stop crime in Los Angeles found that low-income women are more fearful of crime than higher-income women, partly because they live in high-crime and unsafe neighborhoods.⁴¹ Women with disabilities are also more likely to be harassed in public transit environments. Reviewing a limited literature, ludici, et al., concluded that the rate of physical and sexual aggression experienced by women with disabilities on transit is double that of women without disabilities.⁴²

SEXUAL HARASSMENT IMPACTS

The review of the literature shows that sexual harassment in transit environments may have impacts on individual riders, particularly women, as well as impacts on the ridership of transit systems. Impacts on transit riders include anxiety and fear, avoidance, and risk management behaviors. These impacts lead women who have access to private modes of transportation to desert public transit, which counteracts larger municipal or regional efforts for a greener transportation system.

Anxiety and Fear

Studies find that women exhibit higher levels of anxiety over personal safety and feel more unsafe in public transportation environments than men, and such feelings have impacts on their travel behavior and mobility.⁴³ Experiences of being a victim or simply witnessing sexual harassment can generate fear of transit environments.⁴⁴ Indeed, studies find that prior sexual victimization affects women's perception of safety in transit environments to a greater extent than men's.⁴⁵ At the same time, the already higher rates of sexual harassment experienced by women in transit settings contribute and amplify their perception of insecurity, which reinforces their higher levels of fear.

Avoidance

Fear of harassment can lead to avoidance of transit use. A survey of 824 MetroLink weekday riders in St. Louis found that among groups with different demographic and trip characteristics, young females and riders using transit stations with higher crime rates were more likely to express doubt over their future use of transit.⁴⁶ A recent survey in Los Angeles showed that the transit ridership of a newly-built light rail line was significantly lower among women partly because of safety concerns.⁴⁷ In the Île-de-France region of Paris, a survey of 3,188 female transit riders found that 48% of those who had reported feeling unsafe in transit environment considered avoiding using transit after dark, avoiding certain transit settings, or changing their means of transportation.⁴⁸ Another impact that fear may have on women's behavior is partial avoidance, namely avoiding using the bus or the train during certain times (time-based avoidance) or avoiding certain transit stations or lines (space-based avoidance).⁴⁹ Time-based avoidance usually happens after dark and during other times when fewer people are around, which is also when more serious sex crimes like assault and rape tend to happen.⁵⁰

Risk Management

In response to the risk of sexual harassment, some riders are found to exercise risk management, adopting certain behavioral mechanisms to minimize risk. A study focusing exclusively on sexual harassment of female transit riders, found that women who relied on transit to get to work or school, and who were unable to change transportation modes after being harassed, exercised behavioral adaptations, such as sitting and standing only near women passengers, or strategically placing their bag or backpack to avoid being touched.⁵¹ Other studies find that additional measures that women transit riders adopt to reduce the risk of harassment include dressing carefully to avoid clothing that can be perceived as provocative, travelling accompanied by their dog, and even carrying some sort of repellant or weapon.⁵²

Fear, avoidance, and even risk management behaviors that stem from the risk of sexual harassment constrain mobility. As the more vulnerable group to sexual crimes and harassment in transit environments, women are disproportionately affected and can be adversely impacted in their access to essential urban amenities and opportunities such as jobs, healthcare, or recreation.⁵³ As a number of scholars have also found, avoidance behaviors also hurt the bottom lines of transit operators as they reduce transit ridership, which in turn negatively affects efforts to reduce greenhouse gas emissions in cities and promote more sustainable transportation modes than the private automobile.⁵⁴

REPORTING

An early study in the New York City subway system pointed out that sex crimes are probably underreported to a greater extent than other crimes.⁵⁵ Some have estimated that underreporting by women of threatening behavior or actual assault on transit may be as high as 90%.⁵⁶ Empirical data from transit-rider surveys confirm that high percentages of sexual harassment and assault crimes are not reported and remain largely invisible in crime statistics. A 2014 passenger survey by the Los Angeles County Metropolitan

Transportation Authority found that about 1 in 5 passengers experienced sexual harassment during rides, of which the majority were female passengers, and yet only 99 official reports were received in the whole year.⁵⁷ The aforementioned 2007 survey on the New York City subway system found that only 4% of respondents who were sexually harassed reported to the police and/or transit agency. Reporting rates for sexual assault were somewhat higher, but still very low: 14% of victims reported the assault to the police and/or transit agency, while only 9% of witnesses reported the crime.⁵⁸

Researchers find several reasons for underreporting. One is that the experience of sexual harassment and assault is traumatizing, and the victim often chooses to avoid reliving it by filing a police report. Further, victims may fear that police officers will lack empathy during the interview process. Another reason is distrust of the police, and the extent of underreporting is found to be higher among recent and possibly undocumented immigrant women.⁵⁹ The embarrassment felt by victims of sexual harassment due to social and cultural pressure may also result in underreporting.⁶⁰

There is a small evidence that transit riders' reluctance to report sexual harassment may be changing as a result of the #MeToo movement. A recent study of bystander perceptions to sexual harassment in transit environments in the UK found that participants attributed blame to the perpetrator rather than the victim.⁶¹

EFFECTIVENESS OF ANTI-HARASSMENT STRATEGIES

Transit agencies and municipal departments may use a variety of interventions that range from physical solutions and Crime Prevention through Environmental Design (CEPTD) interventions, to technological solutions, to education and awareness-raising campaigns,⁶² as well as the deployment of transit policing, and even "women-only" transit vehicles. However, the literature lacks systematic "before and after" evaluations and metrics of the effectiveness of different interventions and strategies.⁶³

Notable in recent years is the introduction of new digital technologies in the fight against sexual harassment. These include smartphone apps that riders can use to report sexual harassment in real time and request help, such as the DigiPolice App launched by the Tokyo Metropolitan Police. Victims can activate the app, which immediately starts shouting "Stop it!," while the message "There is a molester!" appears on the smartphone screen.64 Smartphone apps that allow individuals to report where they have been harassed have also been launched in many cities of the world by the nonprofit Hollaback. Similarly, the HarassMap37 website in Egypt encourages victims to anonymously report the place and type of their victimization in transit settings and other public spaces. This information reveals to the authorities and the public the hot spots which they should police or avoid, respectively.65 Finally, the Safetipin App in India provides a safety audit of public environments in nine Indian cities, measuring nine parameters including lighting, the condition of walkways and paths, the presence of people and specifically women on the streets, etc., and the app computes a Safety Score.⁶⁶ Evidence is limited on the effectiveness of these new technologies, such as online platforms and smartphone apps, to encourage reporting and raise awareness. Yet there is some tentative early evidence that such measures may help increase reporting, as evidenced by the growing number of women using online platforms to share their harassment experiences.67

With respect to policy interventions, campaigns aimed at raising public awareness about sexual harassment and encouraging reporting are believed to be promising.⁶⁸ For example, Massachusetts Bay Transport Authority (MBTA) reported higher reporting rates and higher arrest rates in the four years after the launch of an anti-harassment advertising campaign.⁶⁹ A recent evaluation of the "Report It To Stop It" campaign, launched in London to encourage reporting between those who had seen the campaign and those who had not, yet an increase in crime reporting was observed after the launch of the campaign.⁷⁰ In Brazil, the São Paulo metro initiated in 2014 the "You are not alone" program, which includes more resources for security personnel and security technology, training of transit personnel, and a campaign to encourage incident reporting. Researchers evaluating this program found mixed results: the program has increased reporting but victims cannot be helped in real time.⁷¹

Another intervention aiming to reduce harassment is the introduction of women-only transportation vehicles, which have been introduced in many countries, such as Mexico, Brazil, Egypt, India, Indonesia, Iran, Japan, Malaysia, Russia, South Korea, Thailand, and the United Arab Emirates. Women-only transit vehicles have received both positive⁷² and negative evaluations in the context of the Global South.⁷³ In the U.S., such schemes have raised concerns that they may generate greater gender inequality and perpetuate gender-based discrimination.⁷⁴

CONCLUSION

While the evidence in the literature is conclusive about the widespread presence of sexual harassment on transit, its reported extent varies because of inconsistent definitions of the term and methodological inconsistencies among the various studies. While some transit agencies have started asking about sexual harassment in their onboard passenger surveys, large-scale studies and surveys of transit riders are still rare, and thus there are gaps in our knowledge of how sexual harassment affects different sub-groups of women differently. We also know little about the perpetrators and their patterns of perpetration in cases of sexual harassment: what emboldens and motivates or counteracts their behavior.

On the other hand, the literature is definitive about the existence of a very significant underreporting of sexual harassment and assault crimes in transit settings. Victims and bystanders are reluctant to report especially the less serious offences because of embarrassment, perceived inaction by authorities, and sometimes fear of police. However, we know little about the factors that trigger or inhibit reporting and supportive responses by bystanders.

The literature also indicates that none of the elements of a transit system (the transit vehicles, transit stations, bus stops, and routes to and from the transit station or stop) is immune to the incidence of harassment, though there is no consensus as to which of these settings is more vulnerable, since environmental and contextual factors can also be at play. A small set of studies examines the spatial and temporal characteristics of transit settings that relate to higher incidence of harassment. Different types of harassment are more encouraged in some settings than others: bus overcrowding, for example, may

enable improper touching, while sexual assault is more likely to take place at a desolate than a crowded bus stop.

Lastly, we need more studies that evaluate the effectiveness and outcomes of different anti-harassment interventions and strategies: what works and what doesn't, where and for whom.

III. STUDY METHODS

We administered the survey online to a random sample of SJSU students enrolled in the fall of 2018. This chapter first describes SJSU's geographic location, public transit services, and regional population characteristics to put the findings in content. The next section discusses the larger global project into which the survey fits, and the remaining sections describe the content of the survey questionnaire and survey administration process.

ABOUT SJSU AND ITS STUDENTS

SJSU, a public university with both undergraduate and graduate programs, had 32,828 students in 2018.⁷⁵ Many students attend the university part-time and work off campus either part-time or full-time. The student population is highly diverse. For example, 42% of students identify as Asian and 18% as Hispanic, and many are born outside the United States.⁷⁶ The student population is also diverse economically. Although some students come from affluent or middle-class households, the campus struggles to serve its many homeless and food-insecure students.

SJSU is located in the city of San José, California, in the United States. With a population just over one million, San José is the third largest city in California and the tenth largest in the country. Located at the southern end of the San Francisco Bay Area, San José bills itself as "the Capital of Silicon Valley." The city's population is racially and ethnically diverse, with the largest groups being Asian/Asian–American (35%), Hispanic/Latino (32%), and white/ non-Hispanic (26%). By U.S. standards, the population of San José is comparatively well educated (41% of adults 25 and older have at least a bachelor's degree) and higher income (median household income is \$97,000). However, there are also many people struggling to make ends meet. According to the Census Bureau, 10% of residents live in poverty.⁷⁷

In terms of the built environment, much of San José and its surrounding communities are sprawling and low-density, with residents typically relying on personal automobiles for travel. However, many residents are also unable to drive and so rely on public transportation. While transit services are sparse in most of the region, the university itself is located in a downtown core served by numerous local and regional transit options (Figure 1). The VTA runs buses, light rail, and paratransit services, and transit operators based in other counties operate regional bus and rail services that run into downtown San José. The latter include buses and three rail services (Caltrain, Altamont Commuter Express, and Amtrak Capitol Corridor).

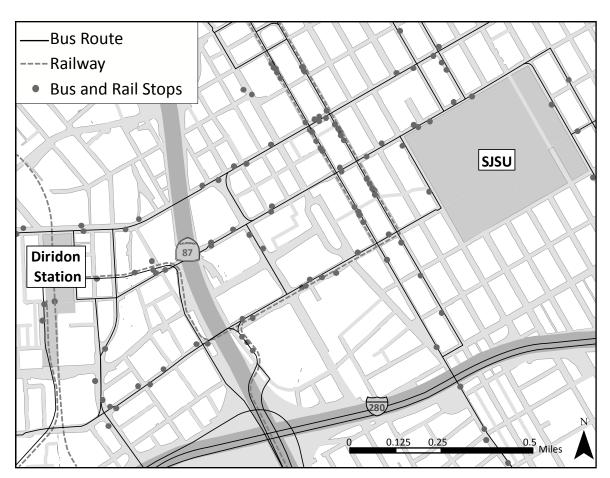


Figure 1. Public Transit Routes and Stops near the SJSU Campus *Source:* Map by Clelia Busados.

GLOBAL CONTEXT FOR THE SJSU SURVEY

The SJSU survey was designed as a stand-alone research project embedded in an international effort.⁷⁸ For the global project, teams of researchers around the world administered a near-identical survey to university students, examining how the nature, type, settings, and extent of victimization on public transport among university students varies in different city and country contexts. Contributing surveys were fielded to university students on six continents: San José, Los Angeles, Vancouver, and Mexico City in North America; Bogota, São Paolo and Rio Claro in Brazil, South America; London, Paris, Milan, Lisbon, Stockholm, and Huddinge in Europe; Tokyo, Guangzhou, and Manila in Asia; Lagos in Africa; and Melbourne in Australia.

QUESTIONNAIRE DESIGN

The heart of the survey questionnaire asked respondents about their experiences related to sexual crimes when using public transit: if they had been the victim of such crimes, if they had witnessed such crimes against others on the transit system, how safe they felt using transit during daytime and nighttime, and what safety precautions they took when using public transit. In addition, respondents were asked questions about what travel modes they typically use, age, gender, and race/ethnicity.

The questionnaire was designed to be as similar as possible to one that had been implemented internationally at other universities, to facilitate comparison among campuses. For this study at SJSU, minor modifications were made to an English-language version of the questionnaire that had been previously administered at UCLA. The changes were made to more accurately reflect the public transit options at SJSU, add answer options to questions where the large numbers of UCLA respondents had all written in the same answer for an "Other: please describe" question, and collect slightly different travel behavior and socio-demographic information.

Appendix A reproduces the full text of the online questionnaire distributed at SJSU.

SAMPLING AND SURVEY ADMINISTRATION

We chose an online survey, with an emailed invitation, as the best way to reach a random sample of students. Because all students at SJSU are required to use email and other online applications for classes and administrative matters, there was no risk that some students could not be reached by email. (By contrast, many students do not regularly update the postal address on file with the campus.)

The online survey was administered by staff from SJSU's Office of Institutional Analytics and Effectiveness (IAE). IAE staff emailed a survey invitation to a sample of 8,000 students who had been randomly selected to participate. Because women were expected to have higher response rates, the invitation went to 4,800 men and 3,200 women. As an incentive, students were offered the chance to enter a random drawing for gift cards usable at campus stores.

The survey was fielded from October 21 to November 3, 2018. A total of 1,070 students responded, with 891 providing data usable for analysis, for an adjusted response rate of 11%.

ANALYSIS PROCEDURES

For each theme, we compared the results for different subgroups, using the test of two proportions to check for statistically significant differences. For all themes analyzed, the report compares the findings for women versus men. Additionally, when the data permitted and where appropriate to the type of data, the report also compares the findings for bus and rail riders, as well as for riders who did and did not report having been harassed. We had intended to systematically compare findings for riders who did and did not self-identify as LGBTQI, but too few respondents identified as such to make such analysis meaningful for most questions.

Where it was logical to assume dependency among variables, we used a regression analysis to determine which variables significantly affected whether a respondent had been harassed and the respondent's perception of safety on transit. Perception of safety was measured by asking respondents to evaluate if they feel safe on a scale from 1 to 5, with separate questions asked for day and nighttime, and for walking to/from the stop or station, waiting for the bus or train to arrive, and riding the transit vehicle.⁷⁹

Depending on the characteristics of the dependent variable, we used either logistic regression or ordered logistic regression models. When the dependent variable is binary (i.e., yes or no), we used a logistic regression model.⁸⁰ When the dependent variable is ordinal but not continuous (i.e., the values are not numerical but they have an order), we used an ordered logistic regression model.⁸¹

Table 1 shows the dependent and independent variables for the four models we ran. In both models, we first tested which of many independent variables significantly affected the dependent variable and then kept in the final models only those with a significant impact.

Dependent variables	Independent variables			
Likelihood of having been a victim of harassment	Gender			
Any type	LGBTQI			
Verbal	Ethnicity			
Non-verbal	Age			
Physical	Train/bus frequency			
	Commute time			
	Takes the train/bus at night			
Safety perception ^a	Gender			
On the bus/train during the day	LGBTQI			
Waiting for the bus/train during the day	Age			
On the bus/train at night	Train/bus frequency			
Waiting for the bus/train at night	Have been harassed			
	Takes the train/bus at night			
	Takes precautions			

 Table 1.
 Variables Used in the Multivariate Regression Analysis

^a Questions 3 to 6 for bus riders and 14 to 17 for train riders.

The coefficients of each significant dependent variable can be interpreted using the odds ratio, which is the odds of observing a phenomenon A (e.g., harassment) in the presence of a second "event" B (e.g., being female). When the odds ratio is one, the two events are independent. A positive odds ratio implies that event B increases the probability of observing event A, and vice versa for a negative odds ratio.

The overall goodness of fit of the models was measured using the pseudo-R² index. For all the models the goodness of fit was quite low, which indicates that there may be variables not measured in the survey that affect the phenomena or that there may be no variables that can predict the phenomena.

Before performing the regression analyses, the data were pretreated to account for missing values; each missing value was imputed using a function of the other responses. The missing values can have a big impact on the analysis, and multiple imputation is generally recommended.⁸² With multiple imputation, each missing value is imputed several times, obtaining several completed datasets. The procedure starts imputing all the missing values with a simple technique, like mode or mean imputation. It then selects one variable

for which it deletes the imputed values and re-imputes the values using linear models, where the dependent variable is the one selected, and the independent variables are the other variables in the dataset. All the missing values for the other variables are imputed using the same technique, one variable at a time. The starting point affects the results—starting from a different variable produces different imputations. Therefore, multiple runs of the same algorithm can produce different datasets, where the difference concerns only the imputed values. We used five different complete datasets to create the final dataset used for analysis. In other words, we ran the algorithm five times, obtaining five regression models, one per dataset, and reported the overall results.

The analysis was performed using the software R (Development Core Team, 2016). For multiple imputation we used the package MICE,⁸³ and for regression we used the function glm from the STATS package.

IV. FINDINGS

This chapter presents the SJSU survey findings. The first section describes the respondents' socio-demographic and travel behavior characteristics, and the remaining sections present the survey findings organized into the following themes:

- 1. Do students feel unsafe riding transit, and why?
- 2. What factors prevent students from using transit more often?
- 3. How many students experienced sexual harassment on transit?
- 4. To what extent is harassment witnessed and reported?
- 5. What safety precautions do students take when riding transit?
- 6. What changes do students recommend to improve safety on transit?

For each theme, we looked at the results for all respondents and then compared the results for different subgroups, using the analysis procedures described in the preceding chapter. In all cases, we compared the findings for men versus women. However, we do not systematically report how students' experiences varied by other socio-demographic characteristics such as race/ethnicity and LGBTQI status because there are too few respondents for some categories. However, the report compares the findings for bus versus rail riders, or for riders who do versus do not report having been harassed, where such comparisons are appropriate to the type of data and number of data points.

Finally, the discussion sets the SJSU student experience into international context for those themes for which we have comparative data available from the larger international project.

SOCIO-DEMOGRAPHICS AND TRAVEL BEHAVIOR OF RESPONDENTS

Table 2 presents basic socio-demographic characteristics for the full sample of 891 students, as well as comparing the characteristics of female and male respondents. The sample is roughly representative of the larger SJSU student body in terms of gender, race/ethnicity, and age characteristics, though an exact comparison cannot be made because the survey and SJSU collect socio-demographic data using different categories. Just over half (51%) of the respondents were female. In terms of race/ethnicity, 45% of the respondents identified as Asian/Asian–American (compared to 42% for SJSU), 20% as Hispanic or Latino/a (28% for SJSU), and 28% as white (17% for SJSU).⁸⁴ Smaller percentages of respondents identified as Black/African–American (3%) or mixed race (7%). Turning to age, 85% of respondents were between 18 and 29 years old, a figure also comparable to the overall student body. The mean age of SJSU students in 2018 was 22 years for undergraduate and 29 years for graduate students.

Characteristic	All respondents (%)	Women (%)	Men (%)
Gender			
Female	51	-	-
Male	47	-	-
Other	3	-	-
LGBTQI	9	10	7
Of Hispanic/Latino origin/descent	26	29	22
Race ^a			
Asian or Asian–American	59	57	62
White	28	30	27
Other, including multiple	6	6	6
Black or African–American	3	4	2
Native Hawaiian or Pacific Islander	2	1	3
American Indian or Alaska Native	1	2	1
Age (years)			
18 – 29	88	87	89
30 – 39	9	9	8
40+	3	4	2

Table 2. Socio-Demographic Characteristics of the Respondents

Note: N-values for "all respondents" are as follows: N = 864 for gender, N = 858 for the LGBTQI question, N=852 for the ethnicity question, N=673 for the race question, and N=859 for the age question.

^a People who answered Hispanic/Latino and no other race were counted as "missing" when we calculated the percentage by race.

The survey asked respondents about their typical travel mode choices (Table 3). Sixty-one percent reported riding transit of some kind, with 53% riding the bus and 46% riding light rail. In terms of frequency, 30% of the respondents indicated riding buses frequently (three or more days per week), but only 12% said that they use rail frequently. There were only small differences between men and women; the difference by gender is at most seven percentage points, and usually much less.

	All respondents	Women	Men
Frequency of travel, by mode	(%)	(%)	(%)
Days per week riding a public bus			
0 days	47	48	52
Less than one day per week	12	13	14
1 – 2 days	11	10	11
3 – 4 days	16	16	18
5+ days	14	13	14
Days per week riding a train			
0 days	54	54	54
Less than one day per week	18	17	19
1 – 2 days	10	11	8
3 – 4 days	10	12	9
5+ days	8	6	10
Travel by private vehicle at least once a week ^a			
As a driver	59	62	61
As a passenger	65	69	63
Days per week biking			
0 days	36	37	37
Less than one day per week	9	9	9
1 – 2 days	3	2	5
3 – 4 days	2	0	4
5+ days	2	1	3
Do not own bike	45	50	42
Frequency of using ride-hailing services (Lyft, Uber, etc.)			
Never	26	23	30
A few times per year	34	35	34
A few times per month	25	26	26
At least once a week	12	14	9
Frequency of using taxis			
Never	78	79	79
A few times per year	12	11	13
A few times per month	6	5	6
At least once a week	3	4	2

Table 3. Travel Behavior of the Respondents

Note: For all respondents N = 891, for female respondents N = 437, and for male respondents N = 403.

^a Values do not add up to 100% because some respondents indicated that they are both a driver and a passenger. Twenty-two percent of students reported that they had neither driven nor ridden as a passenger.

The majority of respondents lived in San José and nearby communities, although some students traveled from 40 or 50 miles away (Figure 2).

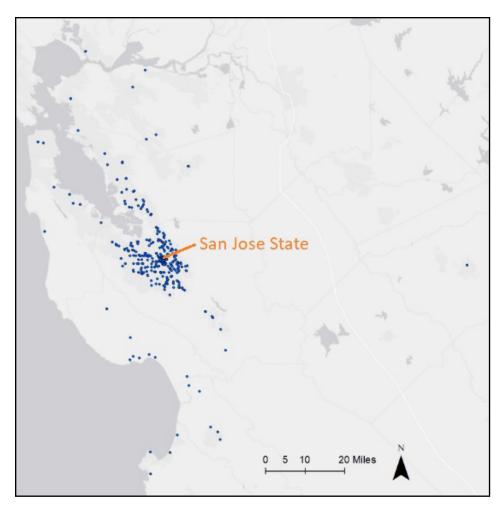


Figure 2. Home Location of the Survey Respondents

Source: Map by Benson Kwong and Johnny Luna. *Note*: Locations shown for the 525 respondents who provided the names of two streets intersecting near their home.

DO STUDENTS FEEL UNSAFE RIDING TRANSIT, AND WHY?

The survey asked two sets of questions that, collectively, explored if and why students may feel unsafe riding transit. Respondents were asked both if they felt safe using the transit system, as well as what factors they considered "a significant problem" on transit systems.

Do Students Feel Unsafe?

The survey asked respondents directly whether or not they felt safe during different stages of the transit journey: waiting for the bus or train, walking to/from transit stop/stations, and on the transit vehicle. The survey asked about perceived safety when travelling by transit during the day as well as at night.

One unsurprising result from the descriptive results is that considerably more riders felt often or always safe during the daytime than at night, for both bus and rail travel (Table 4).

	Bus: daytime		Bus: after dark		Train: daytime		Train: after dark	
Feeling safe	Waiting (%)	Onboard (%)	Walking to/ from stop and waiting (%)	Onboard (%)	Waiting (%)	Onboard (%)	Walking to/ from stop and waiting (%)	Onboard (%)
Always	22	24	3	3	28	30	6	7
Often	43	50	14	15	45	46	14	18
Sometimes	28	22	23	30	22	19	30	32
Rarely	6	2	24	19	3	3	20	18
Never	1	1	13	11	2	2	10	9

Table 4. Percentage of Transit Riders Feeling Unsafe, by Transit System Setting and Mode

There are statistically significant differences between how female and male riders perceived safety during their transit travel. Figures 3a and 3b compare feelings of safety for women versus men, by mode and time of day. Significantly more male than female transit riders felt "always" or "often" safe for every step of the transit journal, time of day, and mode.

The regression models confirmed that being female is a statistically significant predictor of feeling less safe for both bus and rail riders (Appendix B, Table 28 and Table 29). Four different regression models were estimated for each transit mode. The regression models show that there are differences in perception by gender; women feel less safe than men on the bus at all times and on the train at night. Having been harassed is also a significant predictor of feeling safe for both bus and train, night and day.

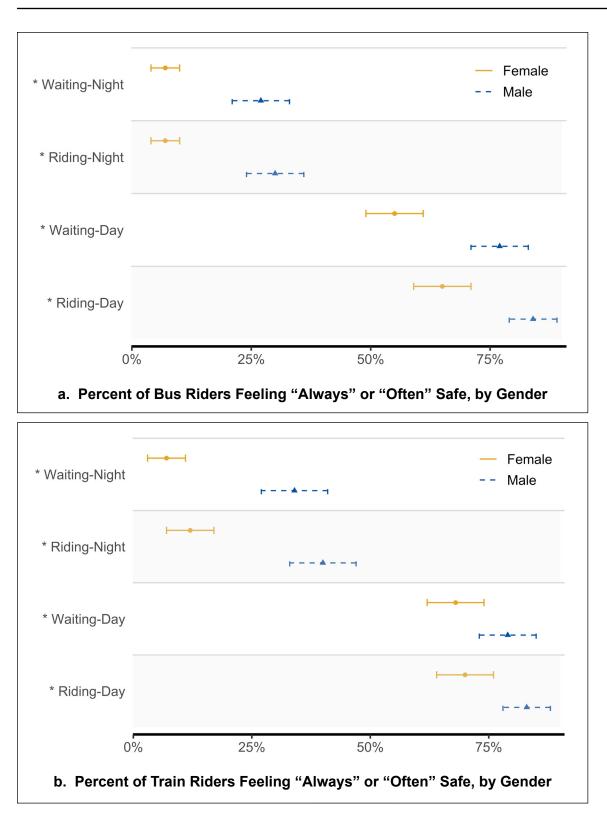


Figure 3. Percent of Bus and Train Riders Feeling "Always" or "Often" Safe, by Gender

Notes:

- Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence intervals.
- For Figure 3a, there were 229 female and 212 male bus riders. For Figure 3b, there were 200 female and 186 male train riders. To review the results of this analysis in table form, including p-values, see Table 12 in Appendix B.

As compared to students in the other cities in the global study, SJSU students were less likely to feel "always" or "often" safe after dark on the bus or on the train (Figure 4 and Figure 5). Only Mexico City and Rio Claro have smaller percentages of female students who feel safe after dark on the bus, and for train travel only Mexico City has a smaller percent of male students feeling safe. This difference may be explained by the fact that the streets and transit vehicles in San José and its surrounding communities are mostly empty during the late evening hours, in contrast to many European and Asian cities that have considerable activity on the streets and transit systems after dark.

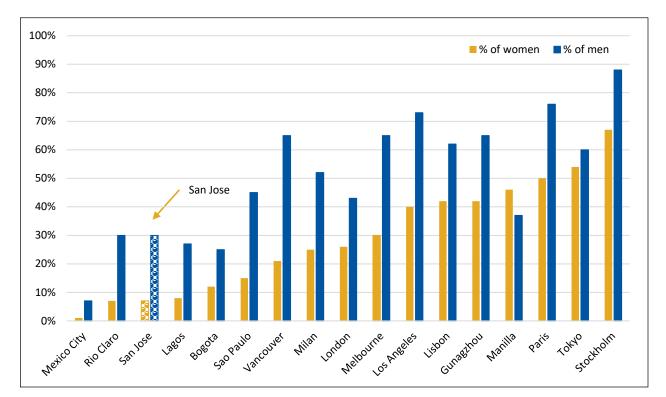


Figure 4. Percent of SJSU Students Feeling "Always" or "Often" Safe after Dark on the Bus, as Compared to Other Countries

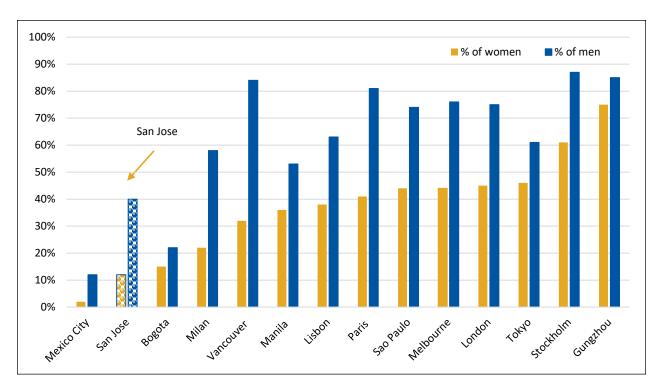


Figure 5. Percent of SJSU Students Feeling "Always" or "Often" Safe after Dark on the Train, as Compared to Other Countries

What Factors Pose a "Significant Problem"?

To explore the reasons why students may feel unsafe, another set of questions asked riders what specific factors they considered as "a significant problem" when riding transit. The questionnaire asked about both environmental factors and criminal behaviors. The environmental factors tested were poorly designed, poorly illuminated, and poorly guarded facilities, as well as "vandalism/litter." The criminal behaviors listed included "sexual harassment," plus nonsexual behaviors and crimes such as panhandling, drunkenness, pickpocketing, violent crime, and robbery.

Table 5 compares the percentages of riders considering each factor a significant problem, by transit system setting. In all settings, from one-third to one-half of respondents worried about the behavioral factors of obscene language, drunk people, and verbal/physical threats. Of concern to almost as many people was sexual harassment, with more than a quarter of respondents concerned in every transit setting. (The specific values range from 28% to 35%.) The environmental problems also concerned many riders, with the percentages concerned ranging from 9% to 55%, in most cases being near or above 20%. Concerns onboard the vehicle were roughly similar for bus and train riders; the differences are no more than ten percentage points and usually less than five percentage points.

	Ont	oard	Bus: traveling to/		
Problems	Bus (%)	Train (%)	from or waiting at stop (%)	Train: at the platform (%)	
Behavioral					
Obscene language	46	39	46	35	
Drunk people	45	47	57	48	
Verbal/physical threats	38	31	45	35	
Sexual harassment	29	28	35	28	
Pickpocketing	26	19	31	23	
Robbery	24	21	39	27	
Drug use/sales	19	18	36	27	
Violent crime (aggravated assault, murder)	19	17	32	24	
Panhandling	17	19	35	29	
Jewelry snatching	17	15	25	20	
Environmental					
Vandalism, litter	38	33	55	39	
Poorly designed	18	13	45	18	
Poorly guarded/empty most of the day	18	28	46	40	
Poorly illuminated	16	9	51	22	
Other	1	1	1	<1	

Table 5.Percentage of Bus and Train Riders Considering Different Factors"A Significant Problem," by Transit System Setting

Note: N-values are 472 for bus riders and 410 for train riders.

Women and men had roughly similar perceptions of the problems, with the exception of harassment, which concerned far more women (Figure 6, Figure 7, and Table 13). Sizable numbers of both women and men considered harassment a significant problem in transit settings, but the issue concerned twice as many women as men: 38% vs. 18% onboard the bus, and 38% vs. 17% onboard trains. For all the other problems, more women than men were concerned, but the differences are usually no more than five percentage points.

We found statistically significant differences between respondents who had or had not been harassed when using transit (Figure 8, Figure 9, Figure 10, Figure 11, Table 14, and Table 15). Specifically, people who had been previously harassed were statistically significantly more likely to consider each of the physical and environmental issues listed in Table 5 as a significant problem. This finding holds across both modes and different stages of a transit trip. The magnitude of the differences was greater at bus or train stops than on the transit vehicle.

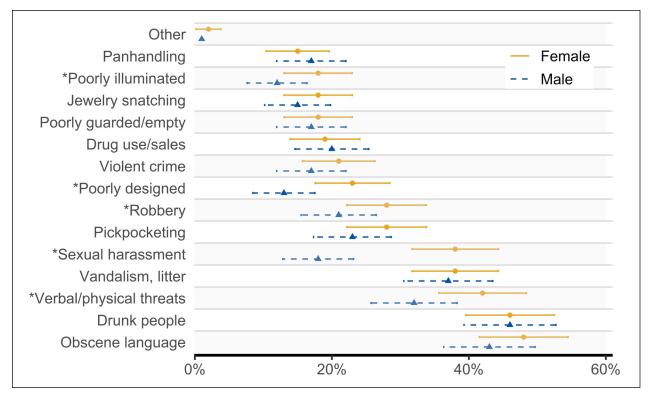


Figure 6. Onboard Safety Concerns Identified by Female vs. Male Bus Riders

Notes: Asterisks indicate a statistically significant difference at p < 0.05. There were 472 bus riders (229 female and 212 male). To review the results of this analysis in table form, see Table 13 in Appendix B.

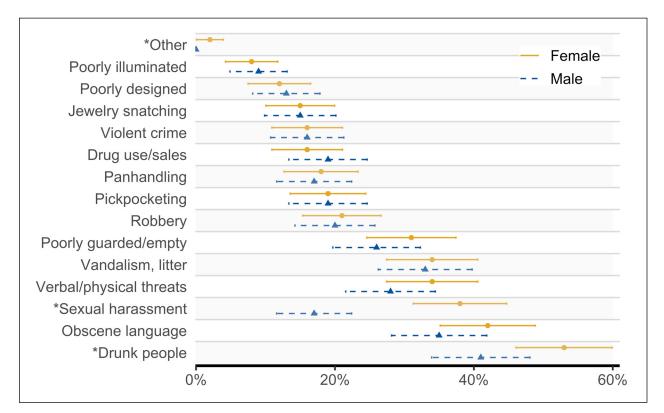


Figure 7. Onboard Safety Concerns Identified by Female vs. Male Train Riders

Notes: Asterisks indicate a statistically significant difference at p < 0.05. There were 410 rail riders (200 female and 186 male). To review the results of this analysis in table form, see Table 13 in Appendix B.

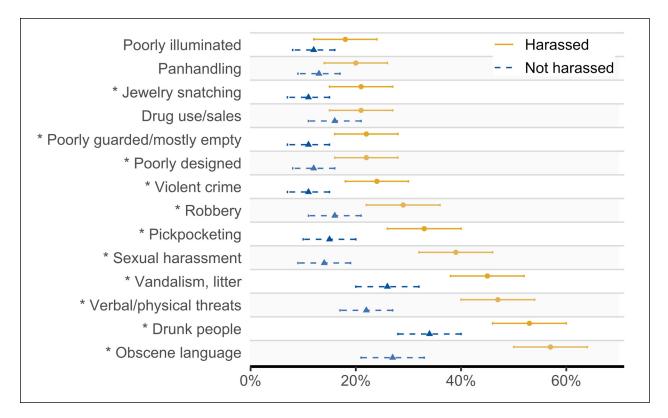


Figure 8. Perceived Safety Concerns on the Bus by Bus Riders Who Had and Had Not Been Harassed

Notes: Asterisks indicate a statistically significant difference at p < 0.05. There were 289 bus riders who reported being harassed and 183 bus riders who were not. To review the results of this analysis in table form, see Table 14 in Appendix B.

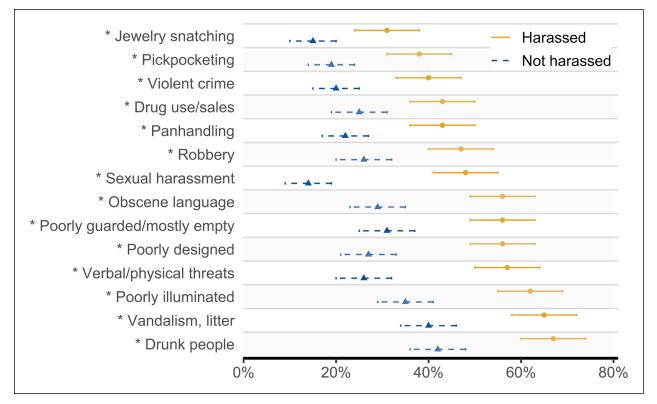


Figure 9. Perceived Safety Concerns at the Bus Stop by Bus Riders Who Had and Had Not Been Harassed

Notes: Asterisks indicate a statistically significant difference at p < 0.05. There were 289 bus riders who reported being harassed and 183 bus riders who were not. To review the results of this analysis in table form, see Table 14 in Appendix B.

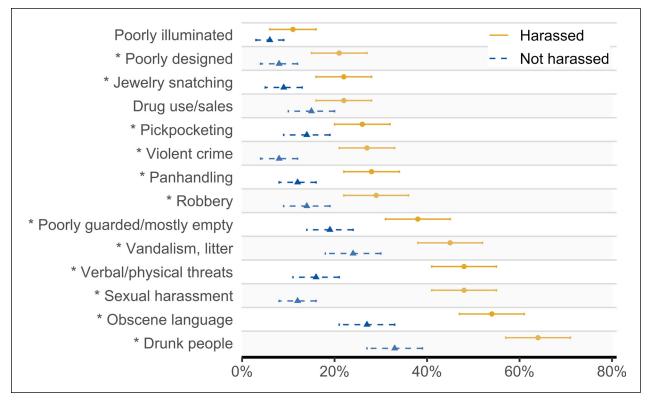


Figure 10. Perceived Safety Concerns on the Train by Riders Who Had vs. Had Not Been Harassed

Notes: Asterisks indicate a statistically significant difference at p < 0.05. There were 184 rail riders who reported being harassed and 226 who did not. To review the results of this analysis in table form, see Table 15 in Appendix B.

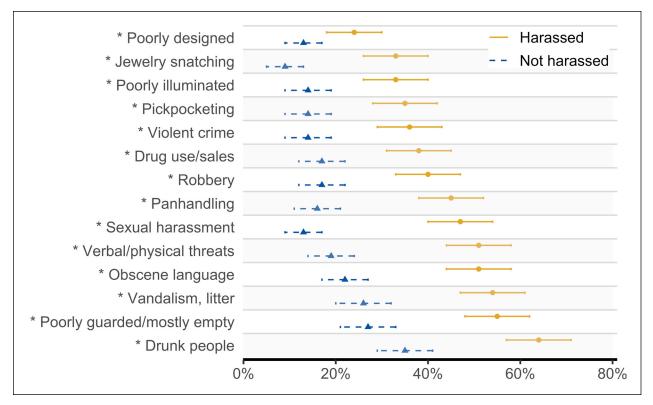


Figure 11. Perceived Safety Concerns at the Platform by Train Riders Who Had or Had Not Been Harassed

Notes: Asterisks indicate a statistically significant difference at p < 0.05. There were 184 rail riders who reported being harassed and 226 who did not. To review the results of this analysis in table form, see Table 15 in Appendix B.

WHAT FACTORS PREVENT STUDENTS FROM USING TRANSIT MORE?

The survey asked students who rode the bus and the train whether certain factors prevented them from using that mode more often. The factors listed included environmental conditions (e.g., dirty environment), behaviors (e.g., fear of sexual harassment), and service characteristics (e.g., slow journey times). As Table 6 shows, almost half of bus riders and 40% of train riders were concerned about the general category "antisocial behavior of others." Fear of sexual harassment, in particular, was reported by 27% of bus riders and 23% of train riders.

Looking at gender, Figure 12 and Figure 13 show that women and men responded similarly for service-related factors but differently with respect to concerns about the behavior of others. There was little difference between women and men on factors like trip length, on-time performance, crowding, and fare cost. For example, slow journey times discouraged 42% of women and 43% of men from using the bus more often. However, factors related to antisocial behavior saw major differences by gender, often 20 percentage points or more. This gender difference was most stark with respect to fear of sexual harassment. This concern prevented 45% of female bus riders but only 7% of male bus riders from using buses more often. The pattern was very similar for rail riders: 39% of women but only 6% of men said that concern about sexual harassment prevented them from riding the train more often.

Factor preventing transit use	Bus riders (%)	Train riders (%)
Fear of antisocial behavior of others (drinking, cursing, smelling badly, etc.)	49	40
Slow journey times	42	30
Fear of victimization waiting on at the stop/platform	37	29
Fear of victimization walking to the stop/station	37	26
Fear of victimization while on the bus/train	31	28
Dirty environment on the bus/train (trash, graffiti)	31	27
Fear of sexual harassment on the bus/train	27	23
Unreliable service	27	16
Overcrowded buses/trains	26	21
Dirty environment during the walk to the bus stop/train station	25	22
Many transfers	21	11
Lack of information about bus/train schedules	19	16
Cost of tickets	12	18
Fear of terrorist attack	9	9
Other	9	6
Fear of traffic crashes/accidents	6	10
Don't understand how to buy train fare	1	5

Table 6. Factors Preventing Bus and Train Riders from Using Transit More Often

Note: N-values are as follows: N = 472 for bus riders and N = 410 for train riders.

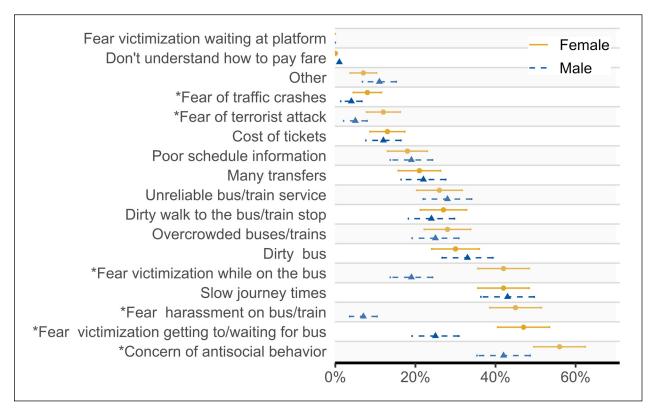


Figure 12. Comparison of Factors Preventing Bus Riders from Using the Bus More Often, by Gender

Notes: Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence intervals. N = 472 for all bus riders, 229 for female bus riders, and 212 for male bus riders To review the results of this analysis in table form, see Table 16 in Appendix B.

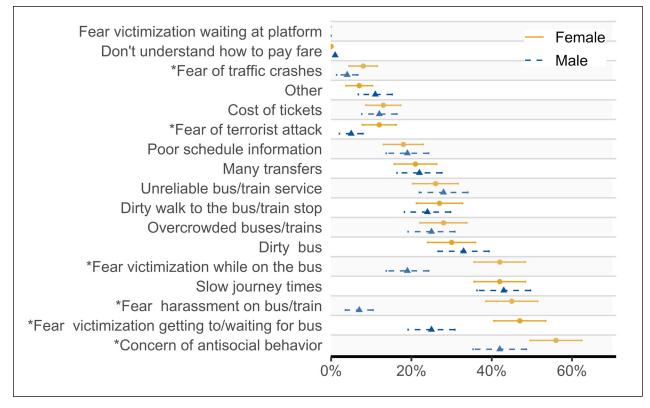


Figure 13. Comparison of Factors Preventing Train Riders from Using the Train More Often, by Gender

Notes: Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence intervals. For train riders, N = 410 for all riders, 200 for female riders, and 186 for male riders. To review the results of this analysis in table form, see Table 16 in Appendix B.

HOW MANY STUDENTS EXPERIENCED HARASSMENT?

To determine how many students had been victimized, the survey asked about experience with sexual harassment in two different ways. One set of questions asked students if, in the last three years, they had experienced any of 16 different harassment behaviors in any of three settings: on the transit vehicle, heading to/from the bus stop or station, and waiting at the bus stop or station platform. In addition, later in the survey students were asked if they had "been a victim of sexual assault, harassment, or other crime" while using transit.

The two different question approaches produced very different results. Only 23% of students reported experiencing "sexual assault, harassment, or other crime" when asked that general question (Table 9). However, almost three times as many students reported being harassed (63%) from their answers to the series of questions asking whether they had been victims of any of a list of behaviors that fall under the general categories of sexual harassment or assault (Table 7).

Sexual harassment is, sadly, a routine experience for SJSU student transit riders, whether they ride the bus or train. Table 7 shows the experiences reported by bus and rail riders, showing for each where in the transit journey students experienced harassment, as well as specific types of harassment reported. Almost two-thirds of riders (63%) reported

experiencing at least one type of harassment behavior during some part of the transit journey, whether traveling to/from stops, waiting, or onboard the vehicle. By far the most common form of harassment was verbal, with 41% experiencing "obscene/harassing language." Forms of physical harassment were among the least common types, though even here a startling 11% had experienced groping or inappropriate touching.

Comparing the results for bus and rail, differences by mode are almost all trivial, with most differing by just a few percentage points. The only double-digit difference is that 14 percentage point more bus riders (47%) than train riders (33%) had experienced at least one kind of harassment while waiting at the stop.

Figures 14a and 14b shows findings for women versus men, with the behaviors grouped into three categories: verbal harassment, nonverbal, and physical harassment. In all cases, more women than men report being harassed, and the differences are statistically significant in all cases except for physical harassment on the train. The difference by gender is the starkest for verbal harassment.

Table 7. Percent of Riders Experiencing Different Types of Harassment, by Transit System Setting a	nd Mode
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	Onb	oard	Wa	iting	Travelin	g to/from	_ At least one location,
Type of harassment	Bus (%)	Train (%)	Bus (%)	Train (%)	Bus (%)	Train (%)	either mode (%)
At least one kind of harassment	42	35	47	33	40	31	63
Verbal harassment							
Using obscene/abusive language	27	21	28	20	19	17	41
Calling you babe, honey, sweetheart	12	12	16	13	15	13	26
Sexual comments	12	9	17	10	15	10	26
Whistling	9	10	17	12	17	13	24
Unwanted sexual teasing, remarks	10	8	13	8	12	11	21
Making kissing sounds	6	5	8	6	9	7	14
Asking personal questions about sexual life	7	7	7	7	6	7	14
Asked to have sex by a stranger	3	3	4	4	4	4	8
Non-verbal harassment							
Unwanted sexual looks or gestures	14	12	18	12	15	12	26
Stalking (a stranger following you)	8	6	10	9	14	12	22
Indecent exposure	7	7	10	7	8	6	18
Masturbating in public	4	5	3	5	3	5	11
Showing pornographic images	4	4	4	4	1	3	8
Physical harassment							
Groping, touching inappropriately	7	4	4	4	3	4	11
Pulling or playing with your hair	4	3	3	3	2	3	7
Unwanted kissing by a stranger	3	2	2	3	2	3	6

Note: A total of 472 respondents reported riding the bus, 410 reported using rail, and 540 reported riding either bus or rail.

Findings

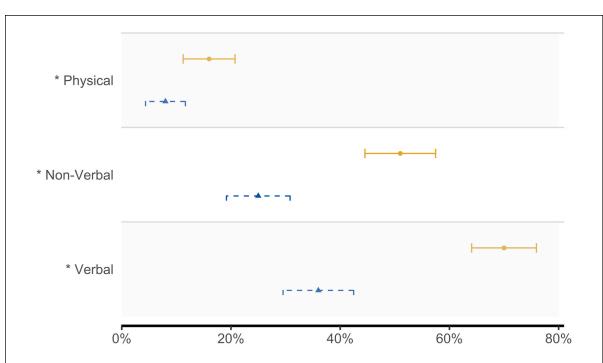
Finally, we looked at the experience of harassment by respondents who self-identified as LBGTQI (Table 8). Among bus riders, 74% had experienced some kind of harassment at some point during their transit trips, slightly higher than the 60% for non-LGBTQI bus riders. As for rail riders, 50% of LGBTQI riders had experienced some form of harassment at some point during a train journey, as compared to 56% for non-LGBTQI riders.

Table 8.Percent of LGBTQI Riders Experiencing Different Types of Harassment,
by Transit System Setting and Mode

	Ont	oard	Wa	aiting	Travellir	ng to/from	At least o	ne location
Type of harassment	Bus (%)	Train (%)	Bus (%)	Train (%)	Bus (%)	Train (%)	Bus (%)	Train (%)
Any kind	55	46	57	39	49	41	74	50
Verbal	40	37	53	33	45	35	66	43
Non-verbal	36	33	34	28	32	33	49	43
Physical	19	11	11	7	6	9	21	15

Note: A total of 47 LGBTQI respondents reported riding the bus and 46 reported using rail.

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a. Percent of Bus Riders Experiencing Different Types of Victimization, by Gender

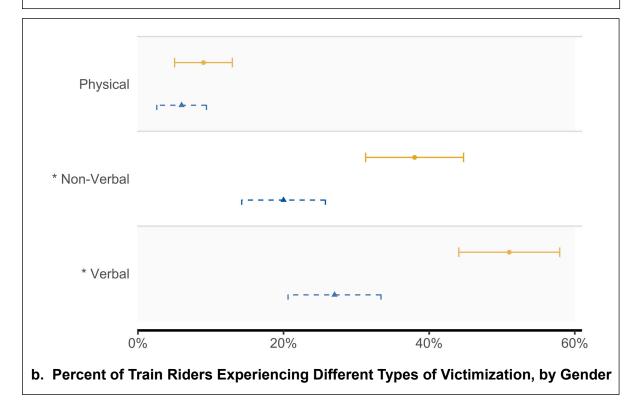


Figure 14. Factors Preventing Bus and Train Riders from Using Transit More Often, by Gender

Notes:

- Asterisks indicate a statistically significant difference at *p* < 0.05, and the bars represent the 95% confidence intervals.
- For Figure 13a, there were 229 female bus riders and 212 male bus riders. For Figure 13b, there were 200 female train riders and 186 male riders.
- To review the results of this analysis in table form, see Table 18 in Appendix B.

The rates of victimization for SJSU bus and train riders are generally in line with the results from the surveys conducted at other cities around the world (Figure 15 and Figure 16). Like most other cities, more than half of SJSU's female students experienced harassment on both the bus and train. Also, rates for SJSU women were considerably higher than for men, the same pattern found in almost all the other cities.

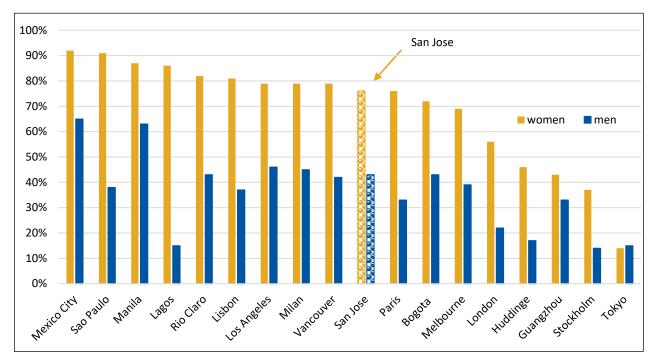


Figure 15. Percent of SJSU Students Experiencing Harassment on the Bus, as Compared to Other Countries

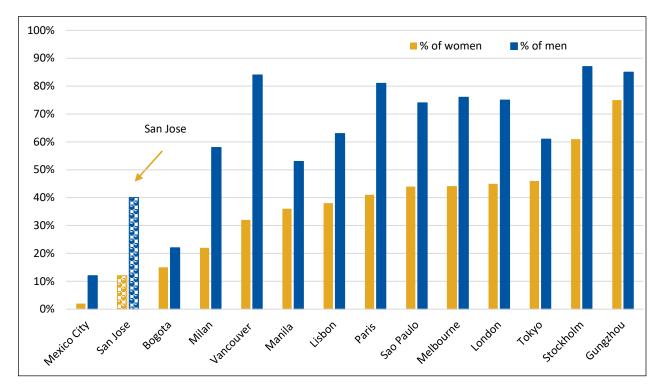


Figure 16. Percent of SJSU Students Experiencing Harassment on the Train, as Compared to Other Countries

Findings

In San José, as in most cities, LGBTQI students reported somewhat higher rates of victimization than non-LGBTQI students for both the bus and train. However, these differences at SJSU were not statistically significant (Figure 17 and Figure 18).

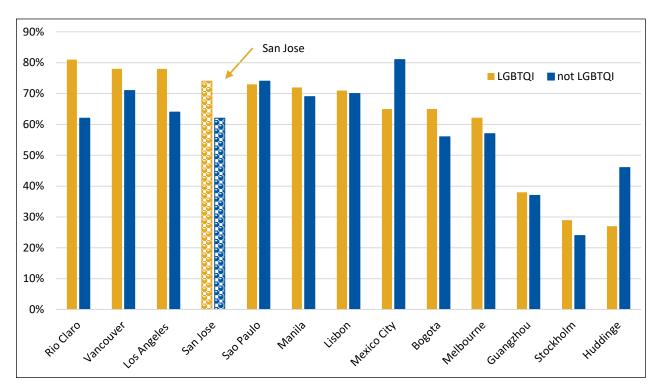


Figure 17. Percent of LGBTQI and non-LGBTQI SJSU Students Experiencing Harassment on the Bus, as Compared to Other Countries

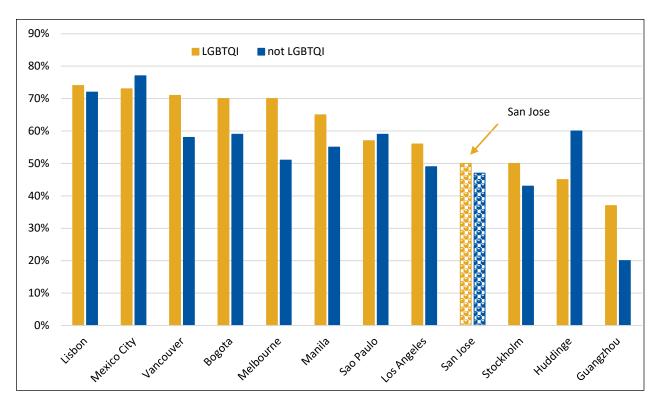


Figure 18. Percent of LGBTQI and non-LGBTQI SJSU Students Experiencing Harassment on the Train, as Compared to Other Countries

TO WHAT EXTENT IS HARASSMENT WITNESSED AND REPORTED?

Respondents were asked whether they had reported crimes of which they were a victim, as well as to whom they reported the crime (if they did) or the reasons they did not report (if they did not). Another question asked how witnesses had responded during the incident.

As Table 9 shows, only 23% of victims reported the crime to anyone at all. Victims most commonly reported crimes informally to friends or family, rather than formally to police, the transit authority, or SJSU personnel.

	All (%)	Female (%)	Male (%)	p-value ^₅
Reported the crime to at least one person	23	20	32	0.07
Person to whom victims reported the crime ^c				
Friends	16	15	16	0.44
Bus driver or train operator	13	13	21	0.13
Police	11	10	16	0.18
Parents	10	9	16	0.14
Spouse	5	5	8	0.27
Transit agency	5	5	8	0.27
Other family members	5	5	5	0.50
San José State University	5	5	8	0.27
Other	1	1	3	0.25
Victims' reasons for not reporting a crime				
I did not think the crime was serous	42	48	32	0.03
To avoid more trouble	32	32	29	0.36
I did not believe that they will catch the criminal	27	30	18	0.05
I did not wish to remember this	17	17	16	0.44
I was embarrassed	12	13	5	0.04
I was afraid of the police	4	4	5	0.40
Other	6	5	13	0.08

Table 9. Reporting by Students Who Self-Identified as a Victim of Harassment^a

^a The victims were self-identified in the previous question on the survey.

^b The p-value for the test on the difference between proportions of men and women.

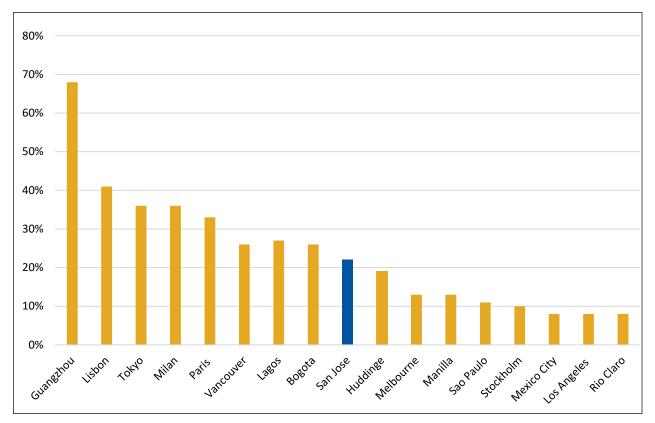
^c Victims could select multiple people to whom they reported the crime, so the values sum to more than 23%. *Note:* There were 190 victims, of whom 132 were female and 38 were male.

Another question asked students how witnesses had reacted during the crime, if there were any. A quarter of the students who identified as being a victim of harassment said that there were witnesses (Table 10). Among witnesses, the most common responses were pretending not to see what was happening (38%) or watching from a distance (19%). Very few talked to the offender (15%) or the victim (13%).

Reaction of witnesses	All (%)	Female (%)	Male (%)
Pretended not to see what was happening	31	35	27
Watched at a distance what was happening	19	21	18
Talked to the offender	15	15	18
Other	15	12	27
Came forward and talk to victim	13	15	9
Came forward but did not say anything	2	3	0

^a The victims were self-identified in the previous question on the survey.

Note: Of the 190 respondents who reported being a victim, only 25% (48 people) reported that someone witnessed the sexual assault, harassment, or other crime. Of these, 34 were female and 11 were male.



SJSU was similar to most universities in that few students (22%) indicated that they had reported incidents of sexual harassment (Figure 19).

Figure 19. Percent of SJSU Students Reporting Harassment, as Compared to Other Countries

Note: The results are not broken down by gender because the differences were not statistically significant.

WHAT SAFETY PRECAUTIONS DO STUDENTS TAKE?

Students who rode the bus or train were asked what safety precautions, if any, they take during transit trips. The options presented included modifying the way they used transit (i.e., not riding after dark), self-presentation (i.e., not wearing jewelry), and carrying self-defense equipment. Table 11 shows the precautions taken for both bus and rail. Overall, 61% of bus riders and 45% of train riders reported taking at least one precaution. Looking at the specific types of precautions, among the most common are behavior modifications that limit students' ability to use transit: traveling only during the daytime, waiting for transit only at well-lit places, and avoiding certain bus or train stops. In terms of changing one's self-presentation, the most common response was to "dress in a certain" way (21% bus, 19% train).

A comparison of precautions by mode shows that far more bus riders (61%) take precautions than train riders (45%). However, looking at the differences by mode for specific precautions, the differences are much smaller (Table 11 and Figure 20). The biggest differences by mode are avoiding a particular bus or train stop (18% for bus vs. 11% for train) and sitting close to the driver (17% for bus vs. 10% for train). For other specific precautions, the differences by mode are all less than five percentage points.

For both bus and train, women were more likely than men to take almost every type of precaution (Figure 20 and Figure 21). These differences are virtually all statistically significant, and in many cases large. For bus travel, the gap between precautions that women and men take is more than 20 percentage points for limiting travel to daytime hours, waiting for transit only at well-lit places, sitting close to the driver, carrying a self-defense spray, and holding keys to use them for self-defense. For example, 37% of women but only 12% of men said that they limited their transit use to daytime hours.

The differences in precautions taken by riders who had and had not been harassed is one of the starkest findings in the survey. For both bus and rail, riders who had *not* been harassed took virtually no precautions of any kind, compared to the large proportion of people who had been victimized taking precautions (Table 21).

Type of precaution	Bus (%)	Train (%)
Take at least one precaution	61	45
Travel only during daytime	24	20
Wait for transit only at well-lit places	24	20
Dress a certain way	21	19
Hold keys so that I can use them to protect myself if attacked	20	17
Carry a self-defense spray	18	16
Avoid particular bus/train stops	18	11
Sit close to the driver	17	10
Do not wear jewelry	15	11
Wait for transit only if other people are around	14	14
Avoid carrying purses, wallets	12	12
Always travel with someone else	12	11
Avoid particular bus/train lines	8	6
Carry a weapon (e.g. gun or knife)	7	8
Other	4	1

Table 11. Types of Precautions that Riders Take during Bus and Train Trips

Note: N = 441 for bus riders and N = 386 for train riders.

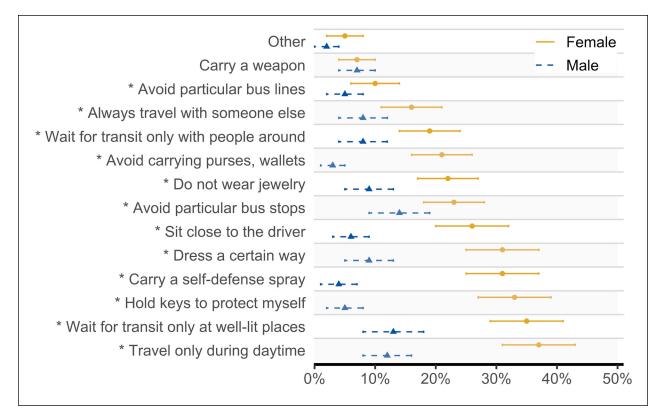


Figure 20. Precautions that Bus Riders Take, by Gender

Notes: Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence intervals. There were 229 female and 212 male bus riders, and 200 female and 186 male train riders. To review the results of this analysis in table form, see Table 20 in Appendix B.

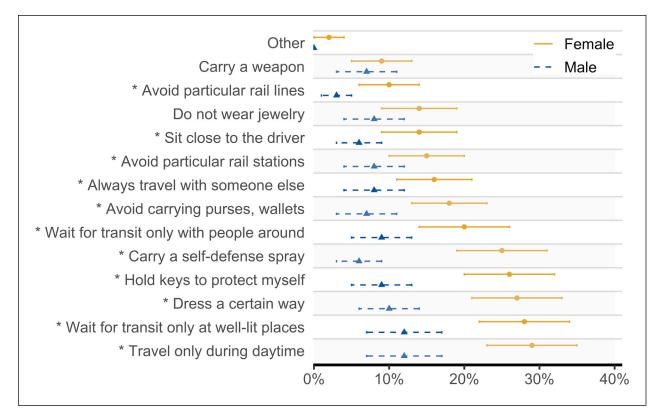


Figure 21. Precautions that Train Riders Take, by Gender

Notes: Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence intervals. There were 229 female and 212 male bus riders, and 200 female and 186 male train riders. To review the results of this analysis in table form, see Table 20 in Appendix B.

WHAT CHANGES DO STUDENTS RECOMMEND TO IMPROVE SAFETY?

For transit riders of both genders, the most common recommendations were police patrolling platforms and train vehicles, and cameras at platforms and in vehicles. Well over one-third of respondents selected each of these four options. The least popular option suggested was "women only" wagons; just 10% of respondents supported this concept. Women-only wagons was also the only option with a statistically significant difference in the response between women (14%) and men (6%). (For details, see Figure 22, Table 22, and Table 23.)

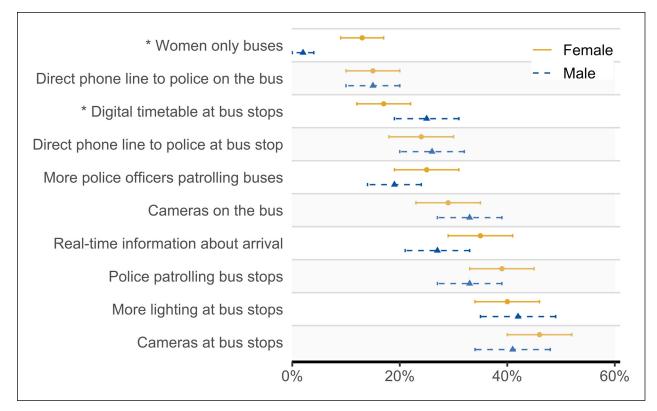


Figure 22. Safety Recommendations from Bus Riders, by Gender

Notes: Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence intervals. There were 229 female and 212 male bus riders, and 200 female and 186 male train riders. To review the results of this analysis in table form, see Table 22 in Appendix B.

* "Women only" wagons	Female
Digital timetable at platforms	
Direct police line in each wagon	
Direct police line at platform	
More lighting at platforms	
Cameras (CCTV) inside train vehicles	
More police officers patrolling train vehicles	
Cameras (CCTV) at platforms	
Police patrolling platforms	
0	% 20% 40% 60%

Figure 23. Safety Recommendations from Train Riders, by Gender

Notes: Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence intervals. There were 229 female and 212 male bus riders, and 200 female and 186 male train riders. To review the results of this analysis in table form, see Table 23 in Appendix B.

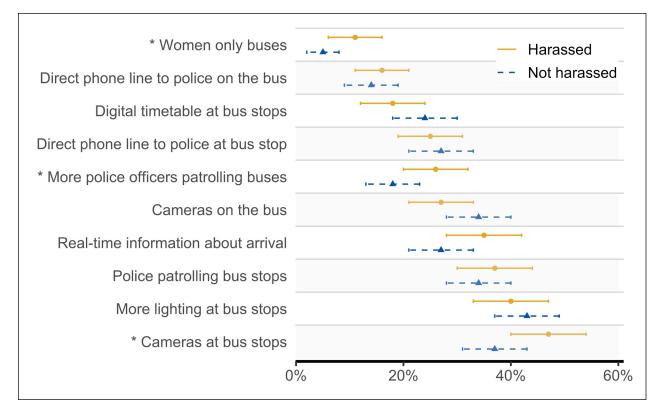


Figure 24. Safety Recommendations from Bus Riders, by Harassed vs. Not Harassed

Notes: Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence interval. There were 289 bus riders who were harassed and 183 who were not harassed. To review the results of this analysis in table form, see Table 24 in Appendix B.

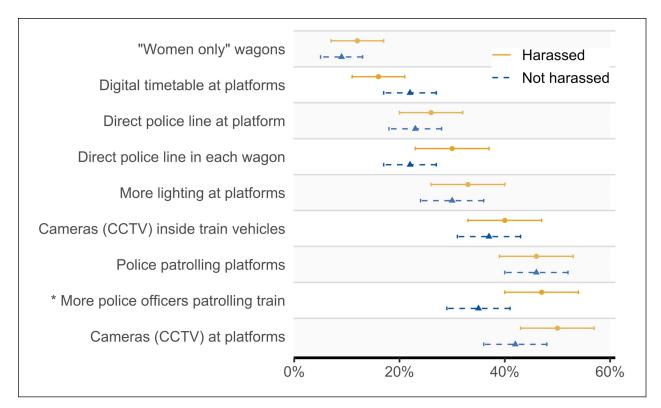


Figure 25. Safety Recommendations from Train Riders, by Harassed vs. Not Harassed

Notes: Asterisks indicate a statistically significant difference at p < 0.05, and the bars represent the 95% confidence intervals. There were 184 rail riders who were harassed and 226 who were not harassed. To review the results of this analysis in table form, see Table 25 in Appendix B.

V. CONCLUSIONS

This chapter summarizes the survey findings, suggests implications for policymakers, and recommends future research that would help communities to more effectively combat the problem of sexual harassment and assault on transit.

SUMMARY OF FINDINGS

This section summarizes key findings about SJSU student transit riders' experiences with sexual harassment and assault, how concerns about harassment affect their choices about using transit, and how concerns differ by gender.

Sexual Harassment is Common on Transit

Sadly, the survey results reveal that sexual harassment is a common—even routine—experience for SJSU student transit riders, whether they ride the bus or train. Almost two-thirds of respondents (63%) had experienced some form of harassment during transit trips.

Verbal harassment was the most common form of harassment, with 41% experiencing "obscene/harassing language" and 26% being subjected to sexual comments. Among non-verbal types of harassment, 22% had been stalked and 18% had been victims of indecent exposure. Physical harassment was less common, but still 11% of students had experienced groping or inappropriate touching.

The survey also demonstrated that students do not share a common understanding of what constitutes sexual harassment. When asked directly if they had experienced "sexual assault, harassment, or other crime," 23% of riders responded affirmatively. However, when students were asked if they had experienced each of a number of specific types of harassment, 63% said they had experienced at least one type of harassing behavior. This discrepancy of 40 percentage points (63% vs. 23%) indicates that students may not perceive some types of harassment, particularly verbal offenses, as "sexual harassment," even though these behaviors bother them.

Sexual Harassment Creates Fear and Reduces Transit Use

The survey also found that students' fear of sexual harassment reduces their transit use. When asked if they felt safe using transit, only half of riders reported feeling always or often safe.

To reveal *why* students felt unsafe, the survey asked respondents whether they considered a range of environmental factors and criminal behaviors, including sexual harassment, to be significant problems on transit. Depending on the transit setting, from one-quarter to one-third of riders considered sexual harassment to be a significant problem. Finally, a quarter of riders said that sexual harassment prevented them from using transit more often.

Unsurprisingly, many students took safety precautions when using transit. Overall, 61% of bus riders and 45% of train riders reported taking at least one safety precaution when using transit. The most common precautions that limit students' mobility include traveling only during the daytime, waiting for transit only at well-lit places, and avoiding certain bus or train stops.

The survey provides strong evidence that experiences of harassment have long-term impacts. Those students who had been prior victims of harassment were much more likely to report feeling unsafe using transit, to consider sexual harassment a problem, to report reduced use of transit, or to take precautions when riding transit. Strikingly, riders who had not been harassed took virtually no precautions of any kind.

Sexual Harassment Affects Both Genders, but Far More Women

Concern about harassment was much more common among women than men. For example, women were less likely than men to report feeling safe, twice as many women as men saw harassment as a problem, and 45% of female bus riders but only 7% of male riders said that fear of sexual harassment led them to reduce their use of the bus. Also, roughly twice as many women as men reported all three types of harassment (verbal, non-verbal, and physical).

Women were also much more likely than men to take almost every type of safety precaution when using transit: limiting travel to daytime hours, waiting for transit only at well-lit places, sitting close to the driver, carrying a self-defense spray, and holding keys to use them for self-defense. The gap between women and men bus riders taking such precautions was more than 20 percentage points.

Although sexual harassment affects more women than men, the study clearly shows that men are also affected: many male survey respondents reported having been victims and worrying about harassment. In a few cases, men also reported reducing transit use in response to that concern.

Sexual Harassment Remains Largely Unreported

Fewer than one quarter of victims reported the harassment they had experienced to anyone at all, and those students who reported the experiences mostly did so to friends or family rather than to police or transit operators.

The SJSU Student Experience is a Global Experience

The rates of victimization for SJSU bus and train riders are generally in line with the results from the surveys conducted at other cities around the world. As in most other cities, more than half of SJSU's female students experienced harassment on both the bus and train, far more women than men reported harassment, and harassment was rarely reported to authorities. However, as compared to students in the other cities in the global study, SJSU students were less likely to feel "always" or "often" safe after dark on the bus or on the train. Of the 18 cities studied, only two—Mexico City and Rio Claro, Brazil—

had lower proportions of women than SJSU who felt safe after dark. Higher proportions of women felt safe in cities around the world, from Bogota, Colombia, to Milan, Italy, to Manila, Philippines.

IMPLICATIONS FOR POLICY AND ACTION

Although sexual harassment is a problem that stems from cultural and social factors far beyond any transit operator or single community's control, the survey findings suggest different steps that transit operators, community planners, and other policymakers can take proactively to reduce the severity of the problem.

Educate the public about sexual harassment. Transit operators, police, and other responsible public agencies can instigate widespread educational campaigns about sexual harassment. Such campaigns, through ads and posters on transit vehicles and in transit settings, can raise awareness about the problem and encourage victims and bystanders to report sexual harassment incidents. A related finding is that many victims did not explicitly identify sexual crimes as such, so awareness campaigns should also educate the public about what behaviors constitute sexual crimes.

Institutionalize collection of sexual harassment data in transit passenger surveys. Transit operators can better understand the nature and extent of harassment on their systems if they conduct systematic surveys that ask passengers about their experiences with harassment. Questions should inquire about experiences not only onboard the transit vehicle but also at transit stops and on the way to/from transit.

Make it easy to report sexual harassment. The finding that almost none of the SJSU student victims officially reported the crime underscores the need for transit operators to make reporting easy for transit riders. Smartphone apps and dedicated phone lines can help victims and bystanders report harassment and other crimes in real time. Also, in cases where operators already have reporting systems, these can be adapted to make sure that sexual harassment is offered as one of the reporting categories.

Give attention to the physical transit environment. Respondents made clear that poorly maintained and dark transit environments made them fearful, a finding that points to the value of keeping transit settings well-lit and maintained.

Safeguard against antisocial behaviors on transit. Many respondents also indicated that they would use transit more if they did not fear antisocial behaviors like drunkenness and obscene language. Survey respondents called for more police patrols and security cameras on both platforms and transit vehicles to reduce antisocial behavior.

Learn from transit industry best practices. Of course, the complexities of transit operations may require solutions that are different from those passengers recommend. To better understand feasible and tested actions, operators have a great deal to learn from the practices of transit operators that have prioritized efforts to reduce sexual crimes, including the Washington Metropolitan Area Transit Authority (Washington, D.C.), Transport for London (England), Metro Vancouver Transit Police (Canada), and Toronto Transport

Commission (Canada). These efforts include anti-harassment campaigns, training of transit vehicle operators, request-a-stop policies, and use of digital technologies to report harassment events.

Design safe access to transit stops. While transit operators obviously must take the lead to improve safety within the confines of their own services, other local government entities are essential partners who can work with operators to ensure passengers' safety traveling to and from transit stops. From the perspective of a potential transit rider, fear of crime when walking home from a bus stop may deter ridership just as much as fear of crime on the bus itself. Walking or cycling conditions can be improved with environmental design interventions like nighttime lighting, buildings designed with windows facing the street to provide informal protective surveillance, and protected cycle lanes. Further, some communities may find that they can improve safe access and egress from stations by coordinating transit services with shared mobility options such as taxis, ridehailing, and cycle-sharing systems.

Engage other responsible entities. Lastly, we note that the issue of sexual harassment is not only the responsibility of municipal planners or transit operators. The incidence of sexual violence against women—from domestic violence within the confines of private homes to sexual harassment in public spaces—represents a larger social problem that requires long-term and sustained responses from society. For example, the criminal justice system should also take a close look at different sexual harassment behaviors and revise the penal code to apply stricter penalties to perpetrators. Even more importantly, parents and teachers should instill in their children and pupils from early on the messages about gender equality and respect towards all human beings, regardless of gender, age, race, income, or capacities.

STUDY LIMITATIONS AND RECOMMENDATIONS FOR FUTURE RESEARCH

As with any research, the study findings point to valuable avenues for future research.

One finding from the study was that respondents often did not realize the full range of behaviors that fall under the term "sexual harassment"; many of the experiences we considered sexual harassment were not directly perceived that way by respondents. Future research is needed to better explore what behaviors people consider to be sexual harassment. Further, any future surveys or qualitative studies should be designed with care to ensure that the term is used in a way respondents will understand.

Second, this report uses relatively simple statistical analyses, aiming just to analyze the differences between male and female riders, or bus and train riders, and to measure which dependent variables significantly impacted the probability of being harassed. Future research should look at the relationships among all the variables using more advanced statistical techniques, such as by combining the exploratory data analysis techniques of multiple correspondence analysis (to explore the relationships among variables) with cluster analysis (to identify homogeneous groups among the individuals).

Third, there is critical need for research that explores and evaluates different interventions to prevent sexual crimes in the public transit environment, as our literature review found very little evidence on this point. As an early step in identifying these best practices, there is need for research that documents what actions transit operators are currently taking (or not), from surveying passengers, to training front-line staff, to public education, to strategic collaboration with local law enforcement. Also, it would be valuable to use interviews, focus groups, or other qualitative methods to explore how agency staff and board members understand the problem of sexual harassment of riders and what role they think operators should play in combatting the problem.

APPENDIX A: SURVEY QUESTIONNAIRE AND TOPLINE RESULTS

This appendix presents the complete survey questionnaire and topline responses.

The authors removed missing values (respondents who did not answer more than 50% of questions) from the dataset and calculated the response rates based on the applicable respondents.

Note that some categories in the tables do not sum to 100% due to rounding or because respondents could select more than one response option.

Researchers at SJSU's Mineta Transportation Institute are surveying SJSU students to learn whether or not you have had experiences with sexual assault, harassment, or other crime when using buses and trains. Your opinions are very important, even if you have not experienced assault, harassment, or other crime.

The survey results will be used to improve safety for students and others who ride buses and trains.

The survey takes about 10 minutes to complete and is confidential. Although the results of this study may be published, no information that could identify you will be shared with the researchers who analyze the survey results and write up the findings.

Your participation is completely voluntary. You can refuse to participate in the entire study, skip any question, or stop the survey at any time without any negative effect on your relations with San José State University. If you participate, there are no anticipated risks to you. The anticipated benefits are the satisfaction of sharing your views with the researchers, and the fact that the results will inform policymakers interested in providing safer transit.

Regardless of whether or not you participate, you have the option to enter yourself into a raffle to win SJSU Gold Points cards valued at \$25, \$50, or \$100. You have a 0.05% chance of winning.

For more information about the study, contact the researcher, Professor Asha W. Agrawal, at asha.weinstein.agrawal@sjsu.edu.

By agreeing to participate in the study, it is implied that you have read and understand the above information. Please do not write any identifying information on the survey.

Length of trip to university (minutes)	All respondents (%)	Female (%)	Male (%)
0 – 15	30	28	32
16 – 30	30	30	28
31 – 60	25	27	24
61 – 120	12	11	12
121+	3	3	3

1. On a typical weekday, how long is your trip to the university, from door to door?

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

BUS/TRAVEL

2. On a typical week, how often do you ride a public bus, like VTA or AC Transit buses? <u>Please do not include shuttles owned/operated by SJSU</u>.

Days per week riding a public bus	All respondents (%)	Female (%)	Male (%)
7	5	5	7
5 – 6	9	8	8
3 – 4	16	16	15
1 – 2	11	10	11
Less than once per week	12	13	12
Never	47	48	47

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

3. During daytime, do you feel safe riding the bus?

Feeling safe riding a public bus	All respondents (%)	Female (%)	Male (%)
Always	24	17	33
Often	50	48	51
Sometimes	22	31	13
Rarely	2	3	2
Never	1	1	1

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

4. During daytime, do you feel safe waiting at the bus stop?

Feeling safe riding a public bus	All respondents (%)	Female (%)	Male (%)
Always	22	16	32
Often	43	39	45
Sometimes	28	36	18
Rarely	6	8	5
Never	1	1	32

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

Feeling safe riding a public bus	All respondents (%)	Female (%)	Male (%)
Always	3	0	7
Often	15	7	23
Sometimes	30	27	33
Rarely	19	24	14
Never	11	16	5
I don't use the bus after dark	21	26	17

5. After dark, do you feel safe riding the bus?

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

6. After dark, do you feel safe walking to/from the bus stop, or waiting at the bus stop?

Perceived safety riding a public bus	All respondents (%)	Female (%)	Male (%)
Always	3	1	5
Often	14	6	23
Sometimes	23	17	29
Rarely	24	29	20
Never	13	19	6
I don't use the bus after dark	2	3	1

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

7. Which of the following prevent you from using bus more often? Mark all that apply.

(The order of response options up to "other" was randomized.)

Problems	All respondents (%)	Female (%)	Male (%)
Concern of antisocial behavior of others	49	56	42
Slow journey times	42	42	43
Fear of victimization getting to and waiting for the bus	37	47	25
Fear of victimization while on the bus	31	42	19
Dirty environment on the bus (trash, graffiti)	31	30	33
Unreliable bus service	27	26	28
Fear of sexual harassment on the bus	27	45	7
Overcrowded buses	26	28	25
Dirty environment during the walk to the bus stop	25	27	24
Many transfers	21	21	22
Lack of information about bus schedules	19	18	19
Cost of tickets	12	13	12
Fear of terrorist attack	9	12	5
Other	9	7	11
Fear of traffic crashes	6	8	4
Don't understand how to buy bus fare (ticket)	1	0	1

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

Problems	All respondents (%)	Female (%)	Male (%)
Environmental			
Vandalism, litter	38	38	37
Poorly designed	18	23	13
Poorly guarded/empty most of the day	18	18	17
Poorly illuminated	16	18	12
Behavioral			
Obscene language	46	48	43
Drunk people	45	46	46
Verbal/physical threats	38	42	32
Sexual harassment	29	38	18
Pickpocketing	26	28	23
Robbery	24	28	21
Drug use/sales	19	19	20
Violent crime (aggravated assault, murder)	19	21	17
Panhandling	17	15	17
Jewelry snatching	17	18	15
Other	1	2	1

8a. Which of the following do you perceive as a significant problem <u>on the bus</u> you use? Mark all that apply. (The order of response options up to "other" was randomized.)

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

8b. Which of the following do you perceive as a significant problem at the bus stops you
use? Mark all that apply. (Order of response options was randomized, up to "other.")

Problems	All respondents (%)	Female (%)	Male (%)
Drunk people	57	65	50
Vandalism, litter	55	58	52
Poorly illuminated	51	55	48
Poorly guarded/empty most of the day	46	52	40
Obscene language	46	54	38
Poorly designed	45	55	33
Verbal/physical threats	45	52	35
Robbery	39	41	34
Drug use/sales	36	44	27
Panhandling	35	38	32
Sexual harassment	35	48	18
Violent crime (aggravated assault, murder)	32	37	25
Pickpocketing	31	38	22
Jewelry snatching	25	31	19
Other	1	1	1

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

9a. In the last 3 years, have you experienced any of the following types of harassment while <u>traveling on</u>, heading to, or waiting for the bus? Mark all that apply. (Order of response options was randomized, up to "other.")

Type of harassment	All respondents (%)	Female (%)	Male (%)
Using obscene/abusive language	27	29	22
Unwanted sexual looks or gestures	14	21	4
Sexual comments (about clothing, looks)	12	16	7
Calling you babe, honey, sweetheart or something similar	12	20	2
Unwanted sexual teasing, remarks	10	14	3
Whistling	9	11	5
Stalking (a stranger following you)	8	11	3
Groping, touching inappropriately	7	10	3
Indecent exposure	7	7	8
Asking you questions of sexual nature	7	9	6
Making kissing sounds	6	7	4
Showing pornographic images	4	3	5
Masturbating in public	4	5	4
Pulling or playing with your hair	4	5	3
Unwanted kissing by a stranger	3	3	2
Asked to have sex by a stranger	3	4	2
Other	1	2	1

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

9b. In the last 3 years, have you experienced any of the following types of harassment while traveling on, <u>heading to</u>, or waiting for the bus? Mark all that apply. (Order of response options was randomized, up to "other.")

Type of harassment	All respondents (%)	Female (%)	Male (%)
Using obscene/abusive language	19	26	13
Whistling	17	29	3
Unwanted sexual looks or gestures	15	25	2
Sexual comments (about clothing, looks)	15	25	3
Calling you babe, honey, sweetheart or something similar	15	27	2
Stalking (a stranger following you)	14	18	8
Unwanted sexual teasing, remarks	12	20	2
Making kissing sounds	9	15	4
Indecent exposure	8	7	8
Asking you questions of sexual nature	6	7	3
Asked to have sex by a stranger	4	6	2
Groping, touching inappropriately	3	3	1
Masturbating in public	3	3	4
Unwanted kissing by a stranger	2	2	1
Pulling or playing with your hair	2	2	2
Showing pornographic images	1	2	1
Other	1	2	1

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

9c. In the last 3 years, have you experienced any of the following types of harassment while traveling on, heading to, or <u>waiting for the bus</u>? Mark all that apply. (Order of response options was randomized, up to "other.")

Type of harassment	All respondents (%)	Female (%)	Male (%)
Using obscene/abusive language	28	31	22
Unwanted sexual looks or gestures	18	31	4
Sexual comments (about clothing, looks)	17	24	7
Whistling	17	28	5
Calling you babe, honey, sweetheart or something similar	16	28	2
Unwanted sexual teasing, remarks	13	21	3
Stalking (a stranger following you)	10	14	6
Indecent exposure	10	11	8
Making kissing sounds	8	14	3
Asking you questions of sexual nature	7	12	3
Groping, touching inappropriately	4	5	3
Showing pornographic images	4	3	5
Asked to have sex by a stranger	4	6	2
Masturbating in public	3	4	3
Pulling or playing with your hair	3	3	3
Unwanted kissing by a stranger	2	3	2
Other	1	2	1

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

10. Do you take any precautions against crime when using public buses?

	All respondents (%)	Female (%)	Male (%)
Yes	46	60	29
No (go to question 12)	15	15	14

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

11. Which of the following precautions do you take? Mark all that apply.

(Order of response options was randomized, up to "other.")

Precautions taken	All respondents (%)	Female (%)	Male (%)
Travel only during daytime	24	37	12
Wait for transit only at well-lit places	24	35	13
Dress a certain way	21	31	9
Hold keys so that I can use them to protect myself if attacked	20	33	5
Avoid particular bus stops	18	23	14
Carry a self-defense spray	18	31	4
Sit close to the driver	17	26	6
Do not wear jewelry	15	22	9
Wait for transit only if other people are around	14	19	8
Always travel with someone else	12	16	8
Avoid carrying purses, wallets	12	21	3
Avoid particular bus lines	8	10	5
Carry a weapon (e.g. gun or knife)	7	7	7
Other	4	7	2

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

12. In your view, what can make travelling by bus safer? <u>Choose the three most important</u> options from the following list.

Recommendations using a public bus	All respondents (%)	Female (%)	Male (%)
Cameras at bus stops	43	46	41
More lighting at bus stops	41	40	42
Police patrolling bus stops	36	39	33
Phone app or other source of real-time information about when buses will arrive	32	35	27
Cameras on the bus	30	29	33
Direct phone line to police at bus stop	25	24	26
More police officers patrolling buses	23	25	19
Digital timetable at bus stops	21	17	25
Direct phone line to police on the bus	15	15	15
Women-only buses	9	13	2
Other	4	3	4

Note: N-values are as follows: N = 472 for all respondents, N = 229 for female bus riders, and N = 212 for male bus riders.

TRAVEL BY TRAIN (for example, VTA light rail, BART, or ACE)

Days per week riding a public bus	All respondents (%)	Female (%)	Male (%)
7	3	2	4
5-6	6	4	6
3 – 4	10	12	9
1 – 2	10	11	8
Less than once per week	18	17	19
Never	54	54	54

13. On a typical week, how often do you ride a train, such as VTA light rail, BART, or ACE?

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

14. During daytime, do you feel safe riding the train?

Feeling safe riding a public train	All respondents (%)	Female (%)	Male (%)
Always	30	25	37
Often	46	44	46
Sometimes	19	24	14
Rarely	3	4	2
Never	2	2	2

Note: N-values are as follows: N = 410 for all respondents, N = 200 for female train riders, and N = 186 for male train riders.

15. During daytime, do you feel safe waiting on the train platform?

Feeling safe riding a public train	All respondents (%)	Female (%)	Male (%)
Always	28	23	34
Often	45	44	45
Sometimes	22	26	18
Rarely	3	4	1
Never	2	2	2

Note: N-values are as follows: N = 410 for all respondents, N = 200 for female train riders, and N = 186 for male train riders.

16. After dark, do you feel safe riding the train?

Feeling safe riding a public bus	All respondents (%)	Female (%)	Male (%)
Always	7	2	13
Often	18	10	27
Sometimes	32	27	34
Rarely	18	25	12
Never	9	14	3
I don't use the train after dark	16	23	10

Feeling safe riding a public bus	All respondents (%)	Female (%)	Male (%)
Always	6	0	12
Often	14	7	22
Sometimes	30	25	34
Rarely	20	24	16
Never	10	17	3
I don't use the train after dark	3	4	3

17. After dark, do you feel safe walking to or waiting on the train platform?

Note: N-values are as follows: N = 410 for all respondents, N = 200 for female train riders, and N = 186 for male train riders.

18. Which of the following prevent you from using the train more often? Mark all that apply. (Order of response options was randomized, up to "other.")

Factor preventing train use	All respondents (%)	Female (%)	Male (%)
Fear of antisocial behavior of others (such as drinking, cursing, smelling badly, etc.)	40	44	38
Slow journey times	30	34	28
Fear of victimization waiting on the platform	29	38	19
Fear of victimization while on the train	28	39	16
Dirty environment on the train (trash, graffiti)	27	29	25
Fear of victimization walking to the station	26	38	13
Fear of sexual harassment on the train	23	39	6
Dirty environment during the walk to the train station	22	24	19
Overcrowded trains	21	21	22
Cost of tickets	18	18	19
Unreliable service	16	14	17
Lack of information about metro schedules	16	14	16
Many transfers	11	10	12
Fear of accidents	10	12	6
Fear of terrorist attack	9	11	6
Other	6	5	6
Don't understand how to buy train fare	5	2	6

Problems	All respondents (%)	Female (%)	Male (%)
Drunk people	47	53	41
Obscene language	39	42	35
Vandalism, litter	33	34	33
Verbal/physical threats	31	34	28
Poorly guarded/empty most of the day	28	31	26
Sexual harassment	28	38	17
Robbery	21	21	20
Panhandling	19	18	17
Pickpocketing	19	19	19
Drug use/sales	18	16	19
Violent crime (aggravated assault, murder)	17	16	16
Jewelry snatching	15	15	15
Poorly designed	13	12	13
Poorly illuminated	9	8	9
Other	1	2	0

19a. Which of the following do you perceive as being a significant problem on the train?
Mark all that apply. (Order of response options was randomized, up to "other.")

Note: N-values are as follows: N = 410 for all respondents, N = 200 for female train riders, and N = 186 for male train riders.

19b. Which of the following do you perceive as being a significant problem <u>at the platform</u>? Mark all that apply. (Order of response options was randomized, up to "other.")

Problems	All respondents (%)	Female (%)	Male (%)
Drunk people	48	54	42
Poorly guarded/empty most of the day	40	47	33
Vandalism, litter	39	38	39
Obscene language	35	40	30
Verbal/physical threats	34	38	30
Panhandling	29	26	30
Sexual harassment	28	34	21
Drug use/sales	27	26	26
Robbery	27	30	24
Violent crime (aggravated assault, murder)	24	26	20
Pickpocketing	23	22	23
Poorly illuminated	22	24	20
Jewelry snatching	20	20	18
Poorly designed	18	16	20
Other	0	1	0

20a. In the last 3 years, have you experienced any of the following while riding <u>on the train</u>, heading to/from the station, or waiting at a platform? Mark all that apply. (Order of response options was randomized, up to "other.")

Type of harassment	All respondents (%)	Female (%)	Male (%)
Using obscene/abusive language	21	26	16
Unwanted sexual looks or gestures	12	19	3
Calling you babe, honey, sweetheart or something similar	12	20	3
Whistling	10	14	5
Sexual comments (about clothing, looks)	9	15	3
Unwanted sexual teasing, remarks	8	10	5
Indecent exposure	7	7	6
Asking you questions of sexual nature	7	10	4
Stalking (a stranger following you)	6	6	3
Masturbating in public	5	5	5
Making kissing sounds	5	7	3
Groping, touching inappropriately	4	4	3
Showing pornographic images	4	4	4
Asked to have sex by a stranger	3	4	2
Pulling or playing with your hair	3	3	2
Unwanted kissing by a stranger	2	2	1

Note: N-values are as follows: N = 410 for all respondents, N = 200 for female train riders, and N = 186 for male train riders.

20b. In the last 3 years, have you experienced any of the following while riding on the train, <u>heading to/from the station</u>, or waiting at a platform? Mark all that apply. (Order of response options was randomized, up to "other.")

Type of harassment	All respondents (%)	Female (%)	Male (%)
Using obscene/abusive language	17	19	13
Calling you babe, honey, sweetheart or something similar	13	21	3
Whistling	13	21	4
Stalking (a stranger following you)	12	14	9
Unwanted sexual looks or gestures	12	18	3
Unwanted sexual teasing, remarks	11	17	4
Sexual comments (about clothing, looks)	10	14	3
Asking you questions of sexual nature	7	8	4
Making kissing sounds	7	12	2
Indecent exposure	6	8	3
Masturbating in public	5	6	2
Groping, touching inappropriately	4	4	3
Asked to have sex by a stranger	4	6	3
Showing pornographic images	3	3	4
Unwanted kissing by a stranger	3	2	2
Pulling or playing with your hair	3	2	2

20c. In the last 3 years, have you experienced any of the following while riding on the train, heading to/from the station, or <u>waiting at a platform?</u> Mark all that apply. (Order of response options was randomized, up to "other.")

Type of harassment	All respondents (%)	Female (%)	Male (%)
Using obscene/abusive language	20	22	17
Calling you babe, honey, sweetheart or something similar	13	22	3
Unwanted sexual looks or gestures	12	16	4
Whistling	12	18	6
Sexual comments (about clothing, looks)	10	14	4
Stalking (a stranger following you)	9	10	6
Unwanted sexual teasing, remarks	8	12	3
Indecent exposure	7	8	5
Asking you questions of sexual nature	7	9	3
Making kissing sounds	6	8	2
Masturbating in public	5	6	3
Groping, touching inappropriately	4	4	3
Showing pornographic images	4	4	4
Asked to have sex by a stranger	4	5	2
Unwanted kissing by a stranger	3	4	3
Pulling or playing with your hair	3	2	3

Note: N-values are as follows: N = 410 for all respondents, N = 200 for female train riders, and N = 186 for male train riders.

21. Do you feel it necessary to take any precautions against crime when using the train?

Precautions taken	All respondents (%)	Female (%)	Male (%)
Yes	38	50	26
No (go to question 23)	7	6	8

Precautions taken	All respondents (%)	Female (%)	Male (%)
Travelling only during daytime	20	29	12
Wait for transit in well-lit places	20	28	12
Dress a certain way	19	27	10
Hold keys so I can use them to protect myself if attacked	17	26	9
Carry a self-defense spray	16	25	6
Wait for transit only if other people are around	14	20	9
Avoid carrying purses, wallets	12	18	7
Always travel with someone else	11	16	8
Avoid particular bus stations	11	15	8
Not wearing jewelry	11	14	8
Sit close to the driver	10	14	6
Carry some kind of weapon	8	9	7
Avoid particular bus lines	6	10	3
Other	1	2	0

22. Which of the following precautions do you take? Mark all that apply. (Order of response options was randomized, up to "other.")

Note: N-values are as follows: N = 410 for all respondents, N = 200 for female train riders, and N = 186 for male train riders.

23. Of the items listed below, select the three most important things that, in your view, can make travelling by **train** safer. (Order of response options was randomized, up to "other.")

Safety recommendations	All respondents (%)	Female (%)	Male (%)
Police patrolling platforms	46	50	43
Cameras (CCTV) at platforms	46	47	46
More police officers patrolling train vehicles	40	40	41
Cameras (CCTV) inside train vehicles	38	40	37
More lighting at platforms	31	30	32
Direct police line in each wagon	25	25	25
Direct police line at platform	24	25	24
Digital timetable at platforms	19	16	22
"Women only" wagons	10	14	6
Other	2	2	3

CRIME REPORTING

24. If you have been a victim of sexual assault, harassment, or other crime while riding the bus/train, at the bus/train stop, or on your way to/from the transit stop, have you reported it to anyone?

	All respondents (%)	Female (%)	Male (%)
Yes (go to question 25)	5	6	3
No (go to question 26)	16	24	6
I have not been a victim of sexual assault or harassment in a transit environment (go to question 29)	78	70	90

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

25. Question asked only of people who replied "yes" to Question 24: To whom have you reported the sexual assault, harassment, or other crime? Mark all that apply.

Person to whom victim reported the crime	All respondents (%)	Female (%)	Male (%)
Friends	16	15	16
Police	11	10	16
Parents	10	9	16
Bus driver	7	7	13
Train operator	6	6	8
Transit agency	5	5	8
Spouse	5	5	8
Other family members	5	5	5
San José State University	5	5	8
Other (please explain)	1	1	3
Bus/trolley company	0	0	0

Note: N-values are as follows: N = 190 for all victims, N = 132 for female victims, and N = 38 for male victims.

26. Question asked only of people who replied "no" to Question 24: Why did you not report the sexual assault, harassment, or other crime? Mark all that apply.

Reason	All (%)	Female (%)	Male (%)
I did not think the crime was serious	42	48	32
To avoid more trouble	32	32	29
I did not believe that they will catch the criminal	27	30	18
I did not wish to remember this	17	17	16
I was embarrassed	12	13	5
Other (please explain)	6	5	13
I was afraid of the police	4	4	5

Note: N-values are as follows: N = 190 for all victims, N = 132 for female victims, and N = 38 for male victims.

27. Did anyone witness that sexual assault, harassment, or other crime?

Witness	All (%)	Female (%)	Male (%)
Yes (go to question 28)	25	26	29
No (go to question 29)	23	24	16
I'm unsure	48	48	53

Note: N-values are as follows: N = 190 for all victims, N = 132 for female victims, and N = 38 for male victims.

28. What was the reaction of other people witnessing that sexual assault, harassment, or other crime?

Reactions	All (%)	Female (%)	Male (%)
They pretended not seeing what was happening	38	35	27
They watched at a distance what was happening	19	21	18
They talked to the offender	15	15	18
Other (please explain)	15	12	27
They came forward and talked to me	13	15	9
They came forward but did not say anything	2	3	0

Note: N-values are as follows: N = 190 for all victims, N = 132 for female victims, and N = 38 for male victims.

29. In the last 3 years have seen other serious crimes (aggravated assault, robbery, rape) while <u>on the bus or train, at the bus or train stop/platform, or while heading to/from a transit stop</u>?

	All respondents (%)	Female (%)	Male (%)
No (go to question #31)	88	88	89
Yes (please explain)	11	11	9

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

	All respondents (%)	Female (%)	Male (%)
No	57	60	52
Yes, to:			
Family or friends	20	26	9
Bus driver	17	17	18
Police	15	21	9
Transit company	12	6	18
Other	10	11	9
Train operator	0	0	0

31. (Asked of people who answered "no" in Q29) Have you reported the serious crime(s) you saw? Mark all that apply.

Note: N-values are as follows: N = 86 for all respondents, N = 47 for female riders, and N = 33 for male riders who responded to this question.

32. In the last 3 years, have you seen theft/pickpocketing, jewelry snatching, or robbery
while on the bus or train, at the bus or train stop, or while heading to or from a transit stop?

	All respondents (%)	Female (%)	Male (%)
No	93	96	93
Yes (please explain)	4	4	5

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

33. Have you reported the crime(s) you saw? Mark all that apply.

	All respondents (%)	Female (%)	Male (%)
No	48	53	43
Yes, to:			
Other	23	24	17
Bus driver	20	29	17
Train operator	18	12	26
Transit company	18	18	22
Family or friends	9	12	9

Note: N-values are as follows: N = 44 for all respondents, N = 17 for female riders, and N = 23 for male riders who responded to this question.

34. In the last 3 years, has someone you know seen serious crime (aggravated assault, robbery, rape, murder) while <u>on the bus/train, at the bus/train stop</u>, or while heading to/ <u>from a transit stop</u>?

Crime reporting	All respondents (%)	Female (%)	Male (%)
No	91	92	93
Yes (please explain)	6	6	5

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

PRIVATE TRANSPORTATION

35. How often do you use a traditional taxi service (not Lyft or Uber)?

Frequency	All respondents (%)	Female (%)	Male (%)
At least once a week	3	4	2
A few times per month	6	5	6
A few times per year	12	11	13
Never (go to question # 37)	78	79	79

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

36. Do you feel safe when using a taxi service?

Taxi safety	All respondents (%)	Female (%)	Male (%)
Always	20	16	28
Often	35	32	36
Sometimes	36	43	30
Rarely	5	7	1
Never	5	5	5

Note: N-values are as follows: N = 182 for all respondents, N = 87 for female taxi riders, and N = 83 for male taxi riders.

37. How often do you use ride-hailing services such as Lyft and Uber?

Ride-hailing frequency	All respondents (%)	Female (%)	Male (%)
At least once a week	12	14	9
A few times per month	25	26	26
A few times per year	34	35	34
Never (go to question # 39)	26	23	30

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

38. Do you feel safe when using a ride-hailing service?

Ride-hailing safety	All respondents (%)	Female (%)	Male (%)
Always	21	12	32
Often	49	47	51
Sometimes	26	36	15
Rarely	3	5	1
Never	1	1	1

Note: N-values are as follows: N = 641 for all respondents, N = 331 for female ride-hailing users, and N = 278 for male ride-hailing users.

Frequency per week	All respondents (%)	Female (%)	Male (%)
As the driver			
7 days	32	33	33
5 – 6 days	21	22	22
3 – 4 days	14	13	13
1 – 2 days	11	11	11
Less than once	7	7	7
Never	10	7	7
As the passenger			
7 days	12	13	11
5 – 6 days	13	13	13
3 – 4 days	20	22	17
1 – 2 days	28	29	27
Less than once	21	20	23
Never	11	11	12

39. How often do you travel by private vehicle, either as the driver or as a passenger? Think of trips you take with family members, friends, colleagues, etc. Do <u>not</u> include trips where you pay, such as a taxi or ride-sharing trip.)

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

Feeling of safety	of safety All respondents (%) F		Male (%)
Always	9	4	15
Often	33	27	42
Sometimes	41	50	32
Rarely	10	13	6
Never	5	6	3

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

41. How often in a week do you use a bike?

Frequency per week	All respondents (%)	Female (%)	Male (%)
Every day	1	0	2
5 – 6 days per week	1	1	1
3 – 4 days per week	2	0	4
1 – 2 days per week	3	2	5
Less than once per week	9	9	9
Never (go to question #43)	36	37	37
I don't own a bike (go to question #43)	45	50	42

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

	All respondents (%)	Female (%)	Male (%)
Always	3	2	4
Often	4	5	2
Sometimes	23	27	19
Rarely	40	45	41
Never	28	20	34

42. When you use a bike, do you fear being a victim of assault, harassment, or crime?

Note: N-values are as follows: N = 149 for all respondents, N = 55 for female bike riders, and N = 85 for male bike riders.

43. Which of the following prevents you from using a bike more often? Mark all that apply.

Concerns	All respondents (%)	Female (%)	Male (%)
Fear that the bike will get stolen	49	48	52
Fear of traffic collision	46	55	39
Other	29	25	34
Fear of being harassed	13	20	7

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

44. What is your gender?

	All respondents (%)	Female (%)	Male (%)
Female	51	NA	NA
Male	47	NA	NA
Transgender	0	NA	NA
Other	0	NA	NA
Prefer not to say	2	NA	NA

Note: N-values are as follows: N = 864 for all respondents, N = 437 for female riders, and N = 403 for male riders.

45. Are you LGBTQI (Lesbian/Gay/Bisexual/Transgender/Queer/Intersex)?

	All respondents (%)	Female (%)	Male (%)
Yes	9	10	7
No	87	88	93
Prefer not to say	5	4	3

Note: N-values are as follows: N = 858 for all respondents, N = 428 for female riders, and N = 388 for male riders.

	All respondents (%)	Female (%)	Male (%)
American Indian or Alaska Native	0	1	0
Asian or Asian–American	45	43	49
Black or African–American	3	3	2
Hispanic, Latino/a, or of Spanish origin	20	23	18
Native Hawaiian or Pacific Islander	1	1	2
White	18	18	19
Multiple	7	1	0

46. What is your race/ethnicity? Mark all that apply.

Note: N = 852 for Hispanic ethnicity and N = 673 for the race categories.

47. What is your age?

Years	All respondents (%)	Female (%)	Male (%)
18 – 29	85	86	89
30 – 39	9	9	8
40 – 49	2	3	2
50 – 59	1	1	1
60+	0	0	0

Note: N-values are as follows: N = 891 for all respondents, N = 437 for female riders, and N = 403 for male riders.

APPENDIX B: DATA TABLES FROM THE STATISTICAL SIGNIFICANCE TESTS

This appendix presents the percentage and p-values for the test of two proportions used to test for statistically significant differences between women vs. men, and riders who reported that they had been harassed vs. those who had not been harassed.

DO STUDENTS FEEL UNSAFE RIDING TRANSIT, AND WHY?

and Rail Train Bus Female (%) Male (%) P-values Female (%) Male (%) P-values Riding: Day 65 84 0.000 70 83 0.003 Waiting: Day 55 77 0.000 68 79 0.015 7 Riding: Night 30 0.000 12 40 0.000 0.000 0.000 Waiting: Night 7 27 7 34

Table 12. Percentage of Women vs. Men Feeling Always or Often Safe Riding Bus

Note: There were 472 bus riders (229 female and 212 male) and 410 rail riders (200 female and 186 male). Values in **bold** are statistically significant at p < 0.05.

Table 13. Onboard Safety Concerns Identified by Female vs. Male Bus and TrainRiders

	Onboard the bus			Onboard the train		
	Women (%)	Men (%)	P-values	Women (%)	Men (%)	P-values
Behavioral						
Obscene language	48	43	0.14	42	35	0.08
Drunk people	46	46	0.50	53	41	0.01
Verbal/physical threats	42	32	0.01	34	28	0.10
Sexual harassment	38	18	0.00	38	17	0.00
Pickpocketing	28	23	0.11	19	19	0.50
Robbery	28	21	0.04	21	20	0.40
Drug use/sales	19	20	0.39	16	19	0.22
Violent crime	21	17	0.14	16	16	0.50
Panhandling	15	17	0.28	18	17	0.40
Jewelry snatching	18	15	0.20	15	15	0.50
Environmental						
Vandalism, litter	38	37	0.41	34	33	0.42
Poorly designed	23	13	0.00	12	13	0.38
Poorly guarded/empty	18	17	0.39	31	26	0.14
Poorly illuminated	18	12	0.04	8	9	0.36
Other	2	1	0.19	2	0	0.02

Note: There were 472 bus riders (229 female and 212 male) and 410 rail riders (200 female and 186 male). Values in **bold** are statistically significant at p < 0.05.

That dood d						
	Onboard			At the stop		
	Harassed (%)	Not harassed (%)	P-values	Harassed (%)	Not harassed (%)	P-values
Poorly illuminated	18	12	0.081	62	35	0.000
Poorly designed	22	12	0.006	56	27	0.000
Poorly guarded/empty most of the day	22	11	0.002	56	31	0.000
Panhandling	20	13	0.050	43	22	0.000
Drunk people	53	34	0.000	67	42	0.000
Vandalism, litter	45	26	0.000	65	40	0.000
Obscene language	57	27	0.000	56	29	0.000
Sexual harassment	39	14	0.000	48	14	0.000
Drug use/sales	21	16	0.178	43	25	0.000
Verbal/physical threats	47	22	0.000	57	26	0.000
Pickpocketing	33	15	0.000	38	19	0.000
Jewelry snatching	21	11	0.005	31	15	0.000
Robbery	29	16	0.001	47	26	0.000
Violent crime	24	11	0.000	40	20	0.000

Table 14. Safety Concerns Identified by Bus Riders Who Had vs. Had Not BeenHarassed

Note: There were 472 bus riders (289 harassed). Values in bold are statistically significant at p < 0.05.

Table 15.	Safety Concerns Identified by Train Riders Who Had vs. Had Not Been
	Harassed

		Onboard		At the stop			
	Harassed (%)	Not harassed (%)	P-values	Harassed (%)	Not harassed (%)	P-values	
Poorly illuminated	11	6	0.067	33	14	0.000	
Poorly designed	21	8	0.000	24	13	0.004	
Poorly guarded/ empty most of the day	38	19	0.000	55	27	0.000	
Panhandling	28	12	0.000	45	16	0.000	
Drunk people	64	33	0.000	64	35	0.000	
Vandalism, litter	45	24	0.000	54	26	0.000	
Obscene language	54	27	0.000	51	22	0.000	
Sexual harassment	48	12	0.000	47	13	0.000	
Drug use/sales	22	15	0.067	38	17	0.000	
Verbal/physical threats	48	16	0.000	51	19	0.000	
Pickpocketing	26	14	0.002	35	14	0.000	
Jewelry snatching	22	9	0.000	33	9	0.000	
Robbery	29	14	0.000	40	17	0.000	
Violent crime	27	8	0.000	36	14	0.000	

Note: There were 184 rail riders who were harassed and 226 rail riders who were not harassed. Values in **bold** are statistically significant at p < 0.05.

Table 16.	Factors Preventing Transit Riders from Using the Bus/Train More Often
	for Female vs. Male Riders

	Bus				Rail	
	Female (%)	Male (%)	P-values	Female (%)	Male (%)	P-values
Concern of antisocial behavior of others	56	42	0.00	44	38	0.12
Fear of victimization getting to and waiting for the bus	47	25	0.00			
Fear of sexual harassment on the bus/train	45	7	0.00	39	6	0.00
Slow journey times	42	43	0.42	34	28	0.10
Fear of victimization while on the bus	42	19	0.00	39	16	0.00
Fear of victimization waiting on the platform				38	19	0.00
Dirty environment on the bus (trash, graffiti)	30	33	0.25	29	25	0.19
Overcrowded buses/trains	28	25	0.24	21	22	0.41
Dirty environment walking to the bus/train stop	27	24	0.23	38	13	0.00
Unreliable bus/train service	26	28	0.32	14	17	0.21
Many transfers	21	22	0.40	10	12	0.27
Lack of information about bus/train schedules	18	19	0.39	14	16	0.29
Cost of tickets	13	12	0.38	18	19	0.40
Fear of terrorist attack	12	5	0.00	5	6	0.33
Fear of traffic crashes	8	4	0.04	12	6	0.02
Other	7	11	0.07	5	6	0.33
Don't understand how to buy fare (ticket)	0	1	0.07	2	6	0.02

Note: For bus riders, N = 472 for all riders, 229 for female riders, and 212 for male riders. For train riders, N = 410 for all riders, 200 for female riders, and 186 for male riders.

		Bus				
	Harassed (%)	Not harassed (%)	P-values	Harassed (%)	Not harassed (%)	P-values
Concern of antisocial behavior of others	57	36	0.00	50	32	0.00
Fear of victimization getting to and waiting for the bus	47	20	0.00			
Fear of sexual harassment on the bus/train	36	13	0.00	35	14	0.00
Slow journey times	45	37	0.09	36	26	0.03
Fear of victimization while on the bus/train	39	19	0.00	42	16	0.00
Fear of victimization waiting on the platform				39	21	0.00
Dirty environment on the bus/train (trash, graffiti)	36	23	0.00	33	23	0.02
Overcrowded buses/trains	27	25	0.63	22	19	0.45
Dirty environment walking to the bus/train stop	29	19	0.01	28	16	0.00
Unreliable bus/train service	30	22	0.06	18	14	0.27
Many transfers	21	20	0.79	10	12	0.52
Lack of information about bus/ train schedules	18	20	0.59	16	15	0.78
Cost of tickets	12	11	0.74	20	16	0.29
Fear of terrorist attack	9	8	0.71	12	7	0.08
Fear of traffic crashes	8	4	0.08	12	8	0.18
Other	7	12	0.06	5	7	0.40
Don't understand how to buy fare (ticket)	1	1	1.00	5	4	0.63

Table 17. Factors Preventing Transit Riders from Using the Bus/Train More Oftenfor Riders Who Had and Had Not Been Harassed

Note: For bus riders, N = 472 for all riders, there were 289 bus riders who were harassed and 183 bus riders who were not harassed. For train riders, N = 410 for all riders, there were 184 rail riders who were harassed and 226 rail riders who were not harassed.

HOW MANY STUDENTS HAVE EXPERIENCED SEXUAL HARASSMENT RIDING TRANSIT?

Table 18. Female vs. Male Riders Who Were Victims of Harassment during Bus/Rail Travel, by Mode

		Bus		Train			
Type of Harassment	Female (%)	Male (%)	P-values	Female (%)	Male (%)	P-values	
Verbal	70	36	0.000	51	27	0.000	
Non-verbal	51	25	0.000	38	20	0.000	
Physical	16	8	0.010	9	6	0.234	

Note: There were 472 bus riders (229 female and 212 male) and 410 rail riders (200 female and 186 male). Values in **bold** are statistically significant at p < 0.05.

TO WHAT EXTENT DO VICTIMS REPORT SEXUAL HARASSMENT ON TRANSIT?

Table 19. Percent of Women and Men Reporting Harassment

	Female (%)	Male (%)	P-value
Report crime	23	20	0.076

Note: There were 190 victims (132 female and 38 male).

WHAT SAFETY PRECAUTIONS DO STUDENTS TAKE WHEN RIDING TRANSIT?

Table 20. Precautions Riders Take Using Buses and Trains, by Gender

		Bus			Train	
Type of Precaution	Women (%)	Men (%)	p-value	Women (%)	Men (%)	p-value
Travel only during daytime	37	12	0.000	29	12	0.000
Wait for transit only at well-lit places	35	13	0.000	28	12	0.000
Hold keys so I can use them to protect myself if attacked	33	5	0.000	26	9	0.000
Dress a certain way	31	9	0.000	27	10	0.000
Carry a self-defense spray	31	4	0.000	25	6	0.000
Always travel with someone else	16	8	0.010	16	8	0.016
Avoid particular bus stops/train stations	23	14	0.015	15	8	0.032
Sit close to the driver	26	6	0.000	14	6	0.009
Do not wear jewelry	22	9	0.000	14	8	0.061
Avoid carrying purses, wallets	21	3	0.000	18	7	0.001
Wait for transit only if other people are around	19	8	0.001	20	9	0.002
Avoid particular bus/train lines	10	5	0.048	10	3	0.006
Carry a weapon (e.g., gun or knife)	7	7	1.000	9	7	0.470
Other	5	2	0.089	2	0	0.053

Note: There were 472 bus riders (229 female and 212 male) and 410 rail riders (200 female and 186 male). Values in bold are statistically significant at p < 0.05.

	Bus Not			Train		
					Not	
	Harassed	harassed		Harassed	harassed	
Precaution Taken	(%)	(%)	p-value	(%)	(%)	p-value
Travel only during daytime	40	0	0.000	44	1	0.000
Always travel with someone else	19	0	0.000	25	0	0.000
Avoid particular bus lines	13	0	0.000	14	0	0.000
Avoid particular bus stops	29	0	0.000	25	0	0.000
Sit close to the driver	27	0	0.000	24	0	0.000
Dress a certain way	34	0	0.000	27	0	0.000
Do not wear jewelry	25	0	0.000	17	0	0.000
Avoid carrying purses, wallets	20	0	0.000	35	0	0.000
Carry a weapon (e.g. gun or knife)	12	0	0.000	39	0	0.000
Carry a self-defense spray	30	0	0.000	43	0	0.000
Hold keys so that I can use them to pro-			0.000			0.000
tect myself if attacked	32	0		30	0	
Wait for transit only at well-lit places	40	0	0.000	2	0	0.000
Wait for transit only if other people are			0.000			0.000
around	22	0		22	0	
Other	6	0	0.000	42	0	0.000

Table 21. Precautions Riders Take Using Buses and Trains, by Riders Who Hadand Had Not Been Harassed

Note: There were 289 bus riders who were harassed and 183 bus riders who were not harassed. There were 184 rail riders who were harassed and 226 rail riders who were not harassed. Values in bold are statistically significant at p < 0.05.

WHAT CHANGES DO STUDENTS RECOMMEND TO IMPROVE SAFETY ON TRANSIT?

Table 22.	Recommended Safet	y Im	provements	from	Bus	Riders.	by	Gender
		,					~ j	0011401

Safety Improvements	Women (%)	Men (%)	p-value
Cameras at bus stops	46	41	0.290
More lighting at bus stops	40	42	0.670
Police patrolling bus stops	39	33	0.190
Phone app or other source of real-time information about when buses arrive	35	27	0.070
Cameras on the bus	29	33	0.364
More police officers patrolling buses	25	19	0.129
Direct phone line to police at bus stop	24	26	0.628
Digital timetable at bus stops	17	25	0.039
Direct phone line to police on the bus	15	15	1.000
Women-only buses	13	2	0.000
Other	3	4	0.567

Note: There were 472 bus riders, 229 female and 212 male. Values in bold are statistically significant at p < 0.05.

Safety Improvements	Women (%)	Men (%)	p-value
Police patrolling platforms	50	43	0.168
Cameras (CCTV) at platforms	47	46	0.844
More police officers patrolling train vehicles	40	41	0.841
Cameras (CCTV) inside train vehicles	40	37	0.545
More lighting at platforms	30	32	0.671
Direct police line at platform	25	24	0.819
Direct police line in each wagon	25	25	1.000
Digital timetable at platforms	16	22	0.132
"Women only" wagons	14	6	0.009
Other	2	3	0.528

Table 23. Recommended Safety Improvements from Train Riders, by Gender

Note: there were 410 rail riders, 200 female and 186 male train riders. Value in **bold** is statistically significant at p < 0.05.

Table 24. Recommended Safety Improvements from Bus Riders Who Had vs. HadNot Been Harassed

Safety Improvements	Harassed (%)	Not harassed (%)	p-value
Cameras at bus stops	47	37	0.033
More lighting at bus stops	40	43	0.519
Police patrolling bus stops	37	34	0.508
Phone app or other source of real-time information about when buses will arrive	35	27	0.069
Cameras on the bus	27	34	0.105
More police officers patrolling buses	26	18	0.044
Direct phone line to police at bus stop	25	27	0.628
Digital timetable at bus stops	18	24	0.115
Direct phone line to police on the bus	16	14	0.556
Women only buses	11	5	0.024
Other	4	3	0.571

Note: There were 289 bus riders who were harassed and 183 bus riders who were not harassed. Values in **bold** are statistically significant at p < 0.05.

Safety Improvements	Harassed (%)	Not harassed (%)	p-value
Police patrolling platforms	46	46	1.000
More police officers patrolling train vehicles	47	35	0.014
Cameras (CCTV) inside train vehicles	40	37	0.534
Cameras (CCTV) at platforms	50	42	0.106
Direct police line at platform	26	23	0.481
Direct police line in each wagon	30	22	0.065
More lighting at platforms	33	30	0.515
Digital timetable at platforms	16	22	0.126
"Women only" wagons	12	9	0.321
Other	3	1	0.140

Table 25. Recommended Safety Improvements from Rail Riders Who Had vs. HadNot Been Harassed

Note: There were 184 rail riders who were harassed and 226 rail riders who were not harassed. Value in **bold** is statistically significant at p < 0.05.

APPENDIX C: DATA TABLES FROM THE REGRESSION MODELING

Appendix C presents the detailed findings of the regression modeling.

LIKELIHOOD OF BEING VICTIMIZED

Table 26 and Table 27 present the results from models exploring the likelihood that bus and train riders had been a victim of sexual harassment or assault. The dependent variables for both modes include victims who had been verbally, non-verbally, and/or physically harassed, or who had been the victim of at least one type of crime.

Table 26. Logistic Regression for Model of Bus Riders Who Had Been Victimized,
by Type of Victimization

	Type of Victimization				
Independent Variables	Any	Verbal	Non-verbal	Physical	
Sociodemographic					
Being female	4.76***	5.00***	3.30***	2.17*	
Being LGBTQI					
Race and ethnicity					
Age					
Travel behavior					
Frequent bus rider ^a					
Commute time ^b					
Do not take bus at night	0.43**	0.55*			
Pseudo R square ^₀	0.13	0.13	0.11	0.08	

Notes: Blue text indicates a lower likelihood of being victimized.

* Statistically significant at p < 0.05.

** Statistically significant at p < 0.01.

*** Statistically significant at p < 0.0001.

^aBus riders who travel four or more times a week.

^b Categorical variable indicating the length of commute time, ranging from 0 – 15 minutes to more than 121 minutes.

° Pseudo R square is only used to compare the models.

Table 27.	Logistic Regression for Model of Train Riders Who Had Been Victimized,
	by Type of Victimization

Independent Variables	Any	Verbal	Non-verbal	Physica
Sociodemographic				
Being female	2.44***	2.86***	2.32**	
Being LGBTQI				
Race and ethnicity				
Age				
Travel behavior				
Frequent bus rider ^a				
Long commute time (61 – 120 minutes)			0.31*	
Very long commute time (121+ minutes)				7.6*
Do not take bus at night			0.39**	
pseudo R square ^₅	0.08	0.09	0.13	0.16

Notes: Blue text indicates a lower likelihood of being victimized.

* Statistically significant at p < 0.05.

** Statistically significant at p < 0.01.

*** Statistically significant at p < 0.0001.

^a Bus riders who travel four or more times a week.

^b Pseudo R square is only used to compare the models.

PERCEIVED SAFETY

Table 28 and Table 29 present the results from models exploring the likelihood that bus and train riders feel "always" or "often" safe.

Table 28. Ordered Logistic Regression Model for Safety Perception on the Bus,Showing Odds Ratios for Significant Explanatory Variables

	On the bus		Waiting for the bus	
Independent Variables	Day	Night	Day	Night
Have been harassed ^a	0.43***		0.38*	
Being male	1.24***	3.57***	1.27***	3.12**
Being LGBTQI				
Age 2⁵	1.22**	1.59*		
Age 3⁵	1.25**		0.52*	
Age 4 ^b	2.07*			0.61*
Age 5⁵				
Take precautions ^c				

Notes: Blue text indicates a lower likelihood of being victimized.

^a Binary variable indicating whether or not the respondent had been harassed.

^b Age is a categorical value.

° This is a binary variable.

* Statistically significant at p < 0.05.

** Statistically significant at p < 0.01.

*** Statistically significant at p < 0.0001.

Table 29. Ordered Logistic Regression Model for Safety Perception on the Train,Showing Odds Ratios for Significant Explanatory Variables

	On the train		Waiting for the train	
Independent Variables	Day	Night	Day	Night
Have been harassed ^a	0.43***	0.61**	0.38***	0.45***
Frequent bus rider				
Being male		3.57***		3.12***
Age 2 ^b				
Age 3 ^b				
Age 4 ^b				
Age 5⁵				
Take precautions ^c				

Notes: Blue text indicates a lower likelihood of being victimized.

^a Binary variable indicating whether or not the respondent had been harassed.

^b Age is a categorical value.

° This is a binary variable.

* Statistically significant at p < 0.05.

** Statistically significant at p < 0.01.

*** Statistically significant at p < 0.0001.

ABBREVIATIONS AND ACRONYMS

AC Transit	Alameda-Contra Costa Transit District
SJSU	San José State University
VTA	[Santa Clara] Valley Transportation Agency

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