Secretary of Cornerce Deniel C. Roper today made public the report of the Director of Air Commerce concerning the aircraft accident near Uniontown, Pennsylvania on April 7, 1936. It is as follows:

To the Secretary of Commerce:

On April 7, 1936, at approximately 10:20 a.m., at a point about three miles southeast of Fairchance, Pennsylvania, an airplane of United States registry, owned and operated by Transcontinental & Western Air, Inc., and while being flown in scheduled interstate operation carrying passengers, mail and express, met with an accident resulting in fatal injuries to 12 of the 14 persons on board, injuries to the remaining two persons and the complete destruction of the aircraft.

Those fatally injured were:

Donald D. August, Grove City, Pa. S. W. Bayersdorfer, Steubenville, Ohio. C. G. Challinor, Cleveland, Ohio. C. R. D'Arcy, New York, N.Y. Robert Evans, Pittsburgh, Pa. Frank Hardiman, Jersey City, N.J.

George W. Herferman, Bronx, N. Y.
Crawford T. Kelly, McKeesport, Pa.
John O'Neill, Jersey City, N.J.
Charles H. Smith, New Kensington, Pa.
Pilot Otto Ferguson, Kansas City, Mo.
Co-Pilot Harry C. Lewis, Kansas City, Mo

Those injured were:

Mrs. M.C. Ellenstein, Newark, N.J. Hostess Nellie H. Granger, Dravosburg, Pa.

The aircraft, a Douglas, model DC-2, had been inspected and approved by the Bureau of Air Commerce on June 27, 1935, and bore Federal license number NC-13721. It was being operated on April 7, 1936, by Transcontinental & Western Air, Inc., as the "Sun Racer", Flight No. 1, Newark, New Jersey, to Ios Angeles, California.

The pilot, Otto Ferguson, held a Federal transport pilot's license and a scheduled air transport rating. The report of his quarterly physical examination taken on March 14, 1936, showed he was in good condition at that time. He was assigned to the Newark-Kansas City pilot division of T/A as being qualfied and authorized to operate scheduled flights over this division, its alternate routes and extension area. The co-pilot, Harry C. Lewis, held a Federal transport pilot's license and a scheduled air transport rating. His quarterly physical examination, taken on January 11, 1936, showed that he was in good condition. He was assigned to the Newark-Kansas City pilot division.

The airplane left Newark Airport at 7:54 a.m. and arrived at Central Airport, Camden, N.J., at 8:27 a.m. It was cleared from Camden on time at 8:35 a.m., and was scheduled to land at Pittsburgh-Allegheny County Airport at 10:23 a.m.

The mountains between Harrisburg and Pittsburgh were for the most part obscured by clouds which extended to a maximum altitude of about 15,000 feet, and there were rain, sleet and general icing conditions in this area. West of Buckstown, Pa., a southwesterly wind of a high velocity was reported blowing at 15,000 feet altitude and the effect of this wind was evident to a decreasing extent at lower altitude.

While these weather conditions were not considered hazardous for this type of aircraft operation, they did indicate that on part of the trip the flight would have to be made in or above the clouds, necessitating instrument flying. Therefore, the pilot was authorized by his company to go "on instruments" at his discretion. Evidence shows that the plane entered the overcast when in the vicinity of Harrisburg, and that Pilot Ferguson continued "on instruments" to an undetermined point within approximately the last 20 miles of the flight.

Before leaving Newark, Pilot Ferguson prepared a flight plan which showed he intended flying from Camden direct to Pittsburgh on a compass course, which is the procedure regularly followed except when weather conditions prevent flying by observation of landmarks. In this event, both the operating manual of TWA and the Department of Commerce Regulations Governing Scheduled Operation of Interstate Air Line Services require that the course must be altered so that the plane follows the right hand side of the Harrisburg radio range and the right hand side of the northeast leg of the Pittsburgh radio range.

Radio reports from the plane and testimony of witnesses show that the course was not altered in accordance with these requirements, and that after the plane crossed the south leg of the Harrisburg radio range, and entered th overcast, the pilot continued to follow what he thought was his original compass course but which developments show was a course deflected to the south of this compass course. (See Map.)

Proof that the plane was not following the west leg of the Harrisburg radio range is given in Pilot Ferguson's radio report that he would cross the south leg of the Bellfonte, Pa., radio range at 9:21 a.m., south of the west leg of the Harrisburg radio range. This crossing was logged by the pilot at 9:30 a.m. and so reported to the TMA ground station at Cresson, Pa., at 9:31 a.m. This definitely places the plane somewhere south of Mount Union, Pa.

Then at 9:49 a.m., the pilot reported crossing the north leg of the Buckstown, Pa., radio range in the "A" twilight zone of the Pittsburgh radio range, which placed him somewhere south of the northeast leg of the Pittsburgh range. A change was made in the original 9:49 report as recorded by the TA radio operator at Pittsburgh stating that the plane had crossed the north leg of the Buckstown range on the northeast leg of the Pittsburgh radio range.

At 9:50 a.m. employees of the Department of Commerce intermediate landing field at Buckstown, which is two miles west and one mile north of the Buckstown radio range, heard a multi-engined airplane flying slightly south of the field and in a westerly direction. The most experienced of these witnesses, who has been observing aircraft in that area for nearly seven years, gave sworn testimony that the plane was not of the type used by Pennsylvania Air Lines and Central Air Lines, which operate between Pittsburgh and Washing ton and with which he declared himself to be familiar. This testimony satisfactorily establishes that the plane referred to by these witnesses was Flight 1, as all other aircraft known to have been in the air and in that area within the period concerned, have been otherwise accounted for.

Further evidence to support the finding of the Bureau of Air Commerce, that the plane was not on the northeast leg of the Pittsburgh radio range, comes from the 10 o'clock report from the pilot, in which he estimated his position as over Chestnut Ridge. This report shows that he was still basing his position estimates on the direct Camden-Pittsburgh compass course and was not using the northeast leg of the Pittsburgh radio range as a course. Otherwise, if he had believed he were on the northeast leg of the Pittsburgh range and had flown from the point where this leg crosses the north leg of the Buckstown range to the point where it crosses Chestnut Ridge, only 15 miles in 11 minutes, he would have had to reduce his cruising speed from about 160 miles per hour to about 82 miles per hour.

During this 11-minute interval, another TWA plane, Flight 21, bound non-stop from Newark to Pittsburgh and due to arrive there at about the same time as Flight 1, had, according to the pilot's log, reported crossing the north leg of the Buckstown radio range on the northeast leg of the Pittsburgh radio range at 9:51 a. m., two minutes after Flight 1 had reported crossing the north leg of the Buckstown range. Flight 21 also was a Douglas Model DC-2 and of the same general speed and performance as Flight 1. At 10 a. m., Flight 21 estimated its position as over Blairsville, Pa., at the same time that Flight 1 reported its estimated position as over Chestnut Ridge. From this, if it is to be inferred that the two planes were on the same range course, Flight 21 in a short distance had advanced beyond Flight 1 and was leading the latter by several minutes.

However, there is no record of a report from the pilot of Flight 1 that he had been forced to slow down or had voluntarily done so. It is therefore concluded that Flight 1 was not on the northeast leg of the Pittsburgh radio range during the interval in question.

Flight 21, which was flying on the northeast leg of the Pittsburgh radio range, reached the Pittsburgh air line terminal without difficulty.

At about the time Pilot Ferguson was reporting his estimated position as over Chestnut Ridge at 10 a.m., witnesses at Big Springs Summit, which is on Laurel Hill and is about $2\frac{1}{2}$ miles northwest of Bakersville, Pa., observed a large, gray, two-engined airplane flying through the lower edge of the clouds, headed west. Big Springs Summit is 24 miles west of the Buckstown radio range and 16 miles south of the direct Camden-Pittsburgh compass course.

Then, at 10:09 a.m., Pilot Ferguson reported his estimated position as 10 miles east of Pittsburgh, but at 10:10 a.m. or one minute later, the airplane was heard and seen by witnesses in the vicinity of Connellsville, Pa., which is about 30 miles southeast of the Pittsburgh Airport. At approximately 10:20 a.m. the plane crashed at a point 12 miles east and 39 miles south of the Pittsburgh-Allegheny County Airport, the air line terminal.

Further details of the flight from Camden to the scene of the accident follow:

After leaving Camden, and in accordance with operating procedure, Pilot Ferguson made his first position report by radio to his company station at 9:00 a.m., while flying two miles west of Lancaster, Pa. As he could see the ground, there is no reasonable question as to the accuracy of this particular position.

The pilot's next report placed him as crossing the south leg of the Harrisburg radio range at 9:10 a.m. There is no reason to question the accuracy of this position. The usual flight path at this point when flying with the ground in sight, is approximately 7 miles south of the Harrisburg airport. In this vicinity, the pilot climbed into or above the clouds beyond the sight of ground, and flew by instruments, a normal procedure.

At this point cognizance is taken of the other TMA plane, Flight 21, piloted by R. M. Larson and bound non-stop from Newark to Pittsburgh. Because of a late start, it was due to arrive at Pittsburgh at approximately the same time as Flight 1. Whereas Pilot Ferguson crossed the south leg of the Harrisburg radio range at 9:10 a.m. Pilot Larson reported that he crossed the north leg of that radio beam at 9:12. This places the two planes running at about 2 minutes apart and because they were converging on Pittsburgh with both flying in or above the clouds, the pilots established radio communication between themselves and agreed that Pilot Larson would fly at 5,000 feet and Pilot Ferguson at 4,500, to preclude any possibility of a collision as their respective courses came closer together.

The next report from Flight 1, at 9:21 a.m., was that the plane would cross the south leg of the Bellefonte, Pa., radio range, south of the west leg of the Harrisburg radio range. The crossing was logged by the pilot at 9:30 a.m., and so reported to the TWA ground station at Cresson, Pa., at 9:31 a.m. This message definitely showed that Pilot Ferguson, navigating entirely by instruments, was flying a direct compass course and was not using the west leg of the Harrisburg radio range as a course as is required under these circumstances. It places the pilot's intended course as somewhere south of Mount Union, Pa. Flight 21 reported crossing the south leg of the Bellefonte radio range at 9:31 a.m. a minute later. There is no occasion to doubt the accuracy of these reports.

At 9:49 a.m., Pilot Ferguson radiced that he had crossed the north leg of the Buckstown radio range. This message was typed by the TWA radio operator at Pittsburgh as follows: "N LEG BK 49 AT 4900 IN A TYLLIGHT PG"-- (North leg of Buckstown range at 9:49 a.m. at altitude of 4900 feet in a twilight zone of the Pittsburgh radio range. The phrase "in A twilight zone", in this report, means somewhere south of the northeast leg of the Pittsburgh radio range.) A portion of this message was x-ed cut by typewriter by the TWA radio operator at Pittsburgh and the message changed to read: "N LEG BK 49 AT 4500 ON E LEG PG NEW RINGE" -- (North leg Buckstown range at 9:49 a.m. at 4500 feet on the cast leg of the Pittsburgh new radio range. In this report "east leg" means northeast leg.)

This correction, which materially changed the originally recorded position of the airplane, may have been the result of the TWA radio operator at Pittsburgh confusing a call at 9:51 a.m. from Pilot Larson of Flight 21, who reported crossing the north leg of the Buckstown radio range on the northeast leg of the Pittsburgh radio range. The Bureau of Air Commerce believes that the originally recorded position report from Flight 1 is as Pilot Ferguson communicated it. Also, the originally recorded message more accurately defines the position at which the pilot expected to be, according to his flight plan and previous position reports. There was no record of Flight 21's 9:51 position report at the Pittsburgh TWA ground station, although there is a record in Flight 21's log that such a report was made and Pilot Larson so testified at the public inquiry.

As previously stated, at 10:00 a.m., Pilot Ferguson estimated his position as over Chestnut Ridge at an altitude of 3800 feet, and so reported. At the same time, Flight 21 reported its estimated position as over Blairs-ville at an altitude of 4500 feet.

The last radio report from Flight 1 of record was at 10:09 a.m., and was to the airport control tower at Pittsburgh. The pilot gave his estimated position as 10 miles east of Pittsburgh, his altitude as 3,000 feet, and "on instruments." At this time Pilot Ferguson asked for positions of other airplanes and for clearance to land. The requested information and clearance to land were given, and in acknowledging its receipt, the pilot told the control tower, "You are very weak." Nothing more was heard from the plane until about 1:55 p.m., when the air hostess, Miss Granger, telephoned the Pittsburgh office of TWA that the plane had met with an accident at a point near Firchance.

Meanwhile, Flight 21 appeared over the Pittsburgh-Allegheny County Airport "on instruments" at approximately 10:23 and landed at 10:30 c.m. The airport ceiling at this time and during the previous half hour was 1700 feet.

Detailed evidence as to the course actually flown, according to testimony of witnesses, follows:

The first reports from witnesses on the ground tending to show that Flight 1 was not on the radio range courses marked by the Harrisburg and Pittsburgh stations (which already has been shown by the plane's position reports) or even on the compass course which the pilot intended to fly, came from witnesses at the Buckstown Department of Commerce intermediate landing field. Their testimony already has been referred to in the forepart of this report.

At a time given as between 10 and 10:30 a.m., witnesses at Big Springs Summit saw what is believed to have been Flight 1 flying west through the lower edge of the clouds. The altitude of Big Springs Summit is 2900 feet. Subsequent events indicate that the plane passed over Big Springs Summit at approximately 10:00 a.m., at which time Pilot Ferguson was reporting his estimated position as over Chestnut Ridge at 3800 feet. The path of flight, based on the Buckstown and Big Springs Summit observations, shows a consistent compass bearing. from the point where the flight went on instruments, which was in the vicinity of Harrisburg. This flight path deviates approximately 8 degrees south of the course indicated on the pilot's flight plan.

The airplane was again heard and seen by witnesses in the vicinity of Connellsville, which is about 30 miles southeast of the Pittsburgh airport, at approximately 10:10 a.m. (At 10:09 the pilot had reported his estimated position as 10 miles east of Pittsburgh.) Its flight path at this point was southwesterly, passing about $2\frac{1}{2}$ miles due east of Connellsville, at a low altitude. The ground elevation there is approximately 1900 feet.

It is also apparent from the evidence obtained near Connellsville, that the pilot had descended a considerable amount, which is confirmed by his radio reports, the last one of which placed his altitude (above see level) as 3,000 feet, and that he may then have been trying to identify landmarks in this vicinity instead of flying solely by instruments.

Testimony of witnesses throughout the remainder of the flight shows definitely that the airplane continued in a general southerly direction, passed to the east of the Summit Hotel (on Chestnut Ridge, near Uniontown, Pa.), to a point about two miles northwest of Elliotsville, Pa., and headed westerly up a small valley in the general direction of Fairchance. Throughout this portion of the flight the airplane was flying just over the tree tops and the pilot was obviously trying to keep the ground in view while veering to avoid higher hills. A light freezing rain was falling at the time and low clouds and fog obscured the tops of the surrounding mountains.

At the point where the airplane turned west up the small valley, its altitude was estimated by witnesses as approximately 100 feet above the ground, and at that height it could only be seen intermittently. This valley is a ravine on the southeast side of Chestnut Ridge which curves toward the north and ascends as it approaches the summit. Apparently at the end of the ravine the pilot was suddenly confronted with the ridge directly shead, the top of which evidently he could not see, due to fog and clouds. A check of this terrain relative to the altitude at which the airplane was seen to be flying just previously shows that, to clear the ridge, the plane would need to climb 650 feet in approximately three-quarters of a mile.

This climb, turning to the right with the ravine, took the airplane into the low-hanging clouds, thus further obscuring the pilot's vision. At a point approximately on top of the ridge the airplane, still turning to the right, struck a series of trees and came to a stop about 1200 feet beyond the first tree hit.

The evidence indicates that there was no malfunctioning of the aircraft, engines or equipment. While general icing conditions were present, the plane was equipped with devices to remove ice formations from the wings, tail and propellers, and there is no evidence that ice affected its flying •heracteristics. Further, there was sufficient fuel aboard for more than two hours' flying at the time of the impact and there is no evidence that the pilot was attempting a landing.

With respect to the radio aids to air navigation which the Bureau of Air Commerce operates for the assistance of all airmen:

The two Pittsburgh radio ranges were flight checked by a Bureau of Air Commerce radio test pilot on M-rch 29 and the characteristics common to these radio ranges located in mountainous country, were published by the Bureau in a "Notice to Airmen" dated April 1, six days before the accident, and made available to all air lines operating through Pittsburgh, including TWA. Further, there is evidence that TWA pilots on this run are and have long been familiar with these general characteristics.

However, all pilots known to have been in flight in the vicinity of Pittsburgh on the morning of the accident and using the radio ranges at or about the same time Pilot Forguson was in the air, gave sworn testimony at the formal Department of Commerce hearing at Pittsburgh, as follows:

Pilot Larson, of Tan Flight 21, who was using the northeast leg of the Pittsburgh radio beam on his flight from Newark to Pittsburgh, and was due to land at Pittsburgh about the same time as Flight 1:

"My beam reception from Buckstown in was o.k. I had no trouble."

Pilot R.S.Leroy, of the Pennsylvania State Division of Aeronautics, left Pittsburgh at 9 a.m. for Harrisburg and flew out on the northeast leg. Because of icing conditions, and no special de-icing equipment on his airplane, he returned to the airport after being out about 20 minutes. In this flight he used the right hand side of the beam going out and the right hand side coming back and reported no difficulty.

Pilot Horace Starke, of Central Air Lines, flew into Pittsburgh on the northwest leg of the Pittsburgh radio range from Akron, Ohio, and landed at 9:37 a.m. He reported the range "very good". When he landed, Pilot Ferguson was then somewhere between the south leg of the Bellefonte and the north leg of the Buckstown radio ranges.

Pilot Harry L. Smith of Pennsylvania Air Lines left Cleveland at 8:32 a.m. and arrived at Pittsburgh at 9:27, using the northwest leg of the Pittsburgh radio range. He departed for Washington at 9:44 a.m. and followed the southeast leg of the beam until 10:38 a.m. - a period during which the cocident occurred. He testified: "Our radio beam reception was satisfactory all the way." He crossed the south leg of the Buckstown range at 10:19 and arrived in Washington at 11:15 a.m.

Pilot John H. Neale, senior pilot of Pennsylvania Air Lines, left Washington at 8:35 A.M., and testified he flew the southeast leg of the radio
range into Pittsburgh on top of the clouds and arrived over the Pittsburgh airport at 10:00 a.m. He said he used the southeast leg for guidance "and I didn't
notice any unusual characteristics." Because of icing conditions beneath, he
decided to proceed to Cleveland where he landed 15 minutes overdue, "which I
attribute to winds", he said. He testified he crossed the Buckstown range at
9:27 a.m. above the clouds.

Pilot Otis F.Bryan, of T'A, chief pilot of the company's eastern division, and riding as co-pilot of Flight 6 from Columbus, Ohio, arrived at a point 16 miles southwest of Pittsburgh at 10:20 a.m. and after waiting for clearance, landed at 10:41 a.m. Pilot Bryan testified he found a "dead spot" in the beam about 8 or 10 miles southwest of the airport. (There is no syidence that Pilot Ferguson at any time was west or southwest of the Pittsburgh airport or radio range stations.)

Pilot E.W.Day, of Central Air Lines, testified he left W shington at 9:10 a.m. and shortly thereafter he picked up the Pittsburgh beam. He crossed the Buckstown beam "on instruments" between 7,000 and 10,000 feet at 10:03 a.m., and because of heavy icing conditions at his present and lower altitudes, he endeavored to reach the top of the clouds which were more than 16,000 feet. In this endeavor, he encountered strong winds from the southwest, was blown to the northeast and eventually landed at Erie, Pa., at 1:10 p.m. Because of his efforts to get away from the ice and to surmount the high cloud banks, he said he used the Pittsburgh beam very little.

The foregoing testimony accounts for all four legs of the Pittsburgh radio range while Pilot Ferguson was in the air. Also, in all cases the airmen testified they were tuned to the new station, although the older one was in operation at the same time and was available at their option on another frequency.

The bureau of Air Commerce monitoring stations at Cambridge and Cleveland. Ohio, reported no swinging of the Pittsburgh radio range courses during the period Flight 1 was in the air. An analysis of the evidence obtained by the Bureau of Air Commerce, both at the scene of the accident and at public hearings conducted at Uniontown and Pittsburgh, makes it apparent that the pilot, following a straight compass course out of Camden for Pittsburgh, continued this compass course after it became necessary for him to resort to instrument flying in the vicinity of Harrisburg, and that he did not proceed to and follow the course marked by the west log of the Harrisburg radio range and the northeast leg of the Pittsburgh range. There is no evidence placing the plane on these radio courses either by witnesses or by a radio report from the plane announcing a change in the flight plan.

It is further apparent that from Harrisburg west, the pilot's correction for cross-wind drift was in error because the actual course he flew was approximately 8 degrees to the south of the intended course and the one he believed he was following. The south and north logs of the Bellefonte and Buckstown radio ranges respectively, which crossed his course at approximately right angles, would give the pilot checks on the westerly progress of the flight only, and were used by him for this purpose. However, they would not be expected to disclose a small amount of drift to the north or south. As a result of this deviation from the intended course, the airplane, according to witnesses, passed south of the Buckstown field at a point approximately 15 miles south of the intended course and apparently without the pilot's being aware of this discrepancy.

After the Buckstown crossing Pilot Forguson continued the same course he had been flying which actually was south of the route he thought he was following. Consequently, he crossed the southeast leg of the Pittsburgh radio range at a point about 35 miles southeast of Pittsburgh. A few momonts later he altered his course to the southward, obviously thinking that he had just crossed the northeast leg of the Pittsburgh radio range. This change of course to the southward, indicates conclusively that Pilot Ferguson believed he had crossed the northeast leg instead of the southeast leg. To determine which of the two legs he had crossed, it was necessary for him to make some kind of a turn, since the signals in crossing either leg from the "A" zone to an "N" zone are "Or Course" (represented by a long dash) and "N" (dash dot). If there had been any reason for the pilot to assume he had just crossed the southeast leg, the turn which he normally would have made to check his position would have been naturally to the right or northward after crossing the leg, since this direction would bring him back onto the southeast leg.

After a few minutes flying in a southerly direction and at approximately 10:09 a.m., he reported his position as 10 miles east of the air terminal at Pittsburgh, a natural conclusion since he believed he had crossed the northeast leg of the Pittsburgh range and was still basing his calculations on ground speeds made between previous check points.

However, as the time of the crash is fixed at approximately 10:20 a.m., the sirplane could not have flown from the reported position 10 miles cast of the Pittsburgh air terminal to the point of the accident — a distance of about 45 miles, at an altitude of 3,000 feet or lower where no helping winds existed, and over the route reported by witnesses — in 11 minutes, as this would have required a speed substantially in excess of the maximum attainable speed of the airplane.

Therefore, the conclusion of the Bureau of Air Commerce is that the airplane was much further south and east of the position Pilot Ferguson reported
at 10:09 a.m., and that he never reached the position he had calculated.
This is supported by the fact that the pilot reported the signal strength of
the Pittsburgh radio control tower as "weak", which would be expected at a
point as far away as Connellsville (where the plane was seen and heard at
10:10 a.m.), nearly at the limit of the transmitting range of the Pittsburgh
airport radio control tower.

When Pilot Ferguson discovered he was off his course, either by visual observations or signals from the radio range which told him definitely that he was in the "N" zone south of Pittsburgh instead of the "N" zone north of the airport as he may initially have assumed, the airplane was flying at a low altitude, following the main valley along the east side of Chestnut Ridge. He evidently concluded to continue at a low elevation and keep the ground in sight, until he could determine his exact location or find an opportunity to head west out of the mountains and into better weather conditions. This latter procedure brought him into the ravine with fatal results.

FINDINGS OF THE BUREAU OF AIR COMMERCE

It is the opinion of the Bureau of Air Commerce that the probable cause of this accident was poor judgment on the part of Pilot Ferguson for flying by visual ground observation methods after having descended through the clouds and overcast in mountainous terrain at a point unknown to him. Because of low clouds and poor visibility, this required flying close to the ground whereas the safest method under such circumstances is to climb into or above the overcast to a safe altitude and determine the location of the plane by instruments and radio.

Contributory causes to this accident were:

- 1. Failure of the pilot to identify accurately his position with respect to the Pittsburgh-Allegheny County Airport before descending through the overcast in preparation for his scheduled landing.
- 2. Failure of the Pilot to proceed to and follow the right hand side of the west leg of the Harrisburg radio range course when it first became necessary for him to resort to instrument flying in the vicinity of Harrisburg due to weather conditions and failure to complete his flight on the right hand side of the northeast leg of the Pittsburgh radio range, as provided for by both Darrtment of Commorce and TWA regulations.

Respectfully submitted
Eugene L. Videl
Director of Air Commerce