

Volume I. I-75 Corridor Enhanced Incident Management Plan

6:07:28 PM

9/28/94

EXECUTIVE SUMMARY

In 1993, the Michigan Department of Transportation, supported by the Federal Highway Administration, sponsored a study, *Metro Detroit Early Deployment Project*. Rockwell International served as Prime Contractor, with Dunn Engineering Associates and Hubbell, Roth and Clark, Inc., serving as subcontractors.

This study required the development of a plan for a *Quick Step*, an early action IVHS project. That plan is documented in *Early Deployment* of ATMS/ATIS for Metropolitan Detroit, dated February 15, 1994.

In addition, the study required that the contractor develop:

o A model for preparing a detailed incident management plan

o The test and validation of the model on a specific freeway segment and

o A Comphensive Incident Response Plan

This document (Volume I) and Volume II (User's Guide) fulfill the latter three requirements.

Methodology

A. Model

To develop "a model for preparing a detailed incident management plan", a software *shell* was developed by Dunn Engineering Associates. This shell contains a *generic* incident management plan which consists of

o generic text which describes incident management, and the reasons for implementing an incident management plan o a text framework which establishes a generic incident management plan, and o an extensive series of tables.

The shell serves as the model. By filling in the series of tables with information relevant to the specific area or region, the user generates a *site-specific* incident mnagement plan. The text framework refers to these tables. As a result, when the tables are completed, a site specific incident management plan is generated. Volume II provides specific guidance on completing the incident management plan.



B. Test and Validation

The model, termed IMPLAN, was then applied to the I-75 Corridor between I-94 and Adams. This activity was led by Hubbell, Roth and Clark with active participation by the I-75 Administrative Traffic Management Team. The latter has endorsed the result, approved at a meeting on April 29, 1994. The reasons for selection of the I-75 Corridor to test and validate IMPLAN are provided in the previously referenced report, *Early Deployment of ATMS/ATIS for Metropolitan Detroit.*

C. Comprehensive Incident Response Plan

The Comprehensive Incident Response Plan consists of a plan to establish alternate routes in the event of an I-75 closure. These routes are depicted in Plans 1 through 10 of Appendix *A*, *Alternate Route Plans*. Appendix B presents a draft procedure outlining the *Control and Responsibilities on Metro Interstate Highways*. Appendix C describes *Procedures for Closure of State Trunkline Highways* prepared by the Michigan Department of Transportation and the Michigan State Police.

Intended Audience

The Incident Management Plan generated by IMPLAN is targeted to personnel involved in incident management. This includes affected agencies including:

o State DOT
0 Counties
0 Cities
o Smaller local jurisdictions
0 Police
o Fire
o EMS
o Media
o Third party traffic information providers

An important aspect of the plan development is to specifically identify the agencies which contribute to incident management in a particular area or corridor.

IMPLAN

1.0 INTRODUCTION

The Inter-modal Surface Transportation Efficiency Act of 1991 (ISTEA) encourages better management of the existing transportation system prior to investing in a large capital improvement. The development of an Incident Management program represents one important part of an overall strategy to better manage the existing system.

Estimates reveal that over 50 per cent of all motorist delay on the freeway system proves incident related. With drivers wasting an estimated \$10 per hour, incident management has a potentially large payoff.

The problem shows every sign of becoming worse. Data from the Highway Performance Monitoring System (HPMS) shows an annual increase of over 20 per cent in incident delay between 1984 and 1987. Projections to the year 2005 (Reference 1) indicate similar annual increases. Since building new roads for the most part has become economically and environmentally unacceptable, our existing highway network must be used as efficiently and economically as possible.

Incident Management is the spectrum of activities involved in detecting, responding to and clearing roadway incidents. It represents the coordinated preplanned use of human and technological resources to restore full capacity after an incident occurs, and provide motorists with information and direction until the incident is cleared. Incident management programs vary widely in cost and sophistication, but all share the following common elements:

- o Detection
- 0 Verification
- o Response
- o Removal
- o Traffic Management
- o Information to Motorists

At the least, incident management can save the public untold hours and dollars; at best it will save lives by minimizing the time that dangerous obstructions remain on our roadways.

This plan aims to be action oriented and is intended to *serve* as a *living document*. Section 4.0 describes action items, responsible parties and expected implementation dates.

The task force or committee responsible for generating the document should review it perodically (say every six months) and update it accordingly. This will serve as a process to continuously monitor the progress of plan implementation and accommodate revisions as the incident management program evolves. Text has been kept to a minimum and serves only to refer to tables which contain the information and

IN/PI AN

actions pertinent to the plan.

1.1 Enhanced Incident Management Plan

Incidents are "managed" to some extent on all existing highways. Accidents are responded to, stalled vehicles are towed, and debris is cleared. However, "enhanced" incident management can improve and expedite these activities. Hence, this document uses the terminology, "Enhanced Incident Management Plan".

Several references exist which provide further background on incident management and were used in the development of this plan. These include:

- o Blueprint for Action, Metropolitan Detroit Incident Management Coordinating Committee, October, 1993
- o Freeway Incident Management Handbook, FHWA-SA-91-056, July 1991, Dunn Engineering Associates
- Framework for Developing Incident Management Systems, WARD 224.1, August 199 1, Washington State Transportation Center (TRAC)
- o Incident Management, Trucking Research Institute, 1990, Cambridge Systematics, Inc.

1.2 Justification For Incident Management Program

Many reasons exist for improved management of freeway and surface street incidents:

- The existing program may work by default; police, fire, ambulance and tow vehicles all respond when called but no overall coordination and management is in effect.
- o Impacts of incidents prove serious resulting in loss of time, money and safety.
- o Existing resources provide a strong foundation to better manage incidents, through improved cooperation and coordination.
- o Incident management represents part of a Congestion Management System, required by ISTEA.
- An incident management program provides the base of support (institutional arrangements) needed for Advanced Traffic Management Systems. These ATMS can reduce incident potential by applying Intelligent Vehicle Highway Systems (IVHS) techniques.

These reasons support the development and implementation of an incident management plan for our region. The remainder of this document describes the plan.

As indicated previously, this plan represents a living document. It is expected that it will continue to evolve to account for changes in:

- o Technology
- o Funding sources and amounts

o Experience and lessons learned

1.3 Benefits and Costs

The benefit of an incident management program consists primarily of the delay saved by the motoring public converted to monetary value. Reduction of secondary accidents also constitutes a portion of the benefits gained by incident management. Comparing benefits to the costs of operating an incident management program establishes a benefit/cost ratio which evaluates the program's effectiveness. Chapter 11 of the *Freeway Incident Management Handbook* provides a methodology for assessing benefits of a particular incident management program elements whose benefit/cost ratios ranged from 3.5: 1 to 28: l(An element represents a specific activity such as establishment of a service patrol or public education program).

Other non-quantifiable benefits also derive from incident management including:

o Reduced frustration and inconvenience to the individual motorist involved in an incident.

o The timely removal of vehicles from the traveled way or shoulder, thus reducing secondary accident potential.

o Reduction in the number of motorists who abandon their vehicles and become pedestrians on the freeway.

o Emission reduction due to more rapid return to normal operations.

o Improved public perception of the effectiveness of the operating agencies in dealing with traffic and incident management.

1.4 Plan Development Process

To develop this incident management plan, the following process was used:

- o Inventory existing incident management procedures
- o Establish goals and objectives
- o Define enhanced incident management program
 - -- Develop alternate route plans

To assist and guide development of the plan, the incident management planning process has been subdivided into the following major categories:

- o Jurisdiction
 - -- The identification of public agencies involved in the incident management process, the responsibilities and roles of each and the planned levels of participation in incident management.
- o Detection/Verification
 - -- The determination that an incident has occurred, its precise location and type; display, recording and communication of this information to appropriate agencies.



- o Response
 - The activation, coordination, and management of the appropriate personnel, equipment, and communication links and motorist information media as soon as there is resonable certaintity that an incident is present.
- o Removal
 - -- Removal of stalled vehicles, wreckage, debris, and spilled materials from the roadway and restoring the roadway capacity to its pre-incident condition.
- o Information Dissemination
 - -- Activation of various media for communication of incident site traffic conditions to motorists.
- o Alternate Routes
 - -- The identification and mapping of alternate routes in the event of freeway closure.

To facilitate plan development, the ensuing plan process subdivides each step into these six major categories.

REFERENCE

1. Lindley, J.A. "Urban Freeway Congestion Problems and Solutions: An Update", ITE Journal, December 1989.



2.0 INVENTORY

As in most regions, a variety of agencies and jurisdictions have an incident management role in our region.

As a first step in identifying how we can enhance incident management, current practices and procedures were inventoried. This inventory has the following purposes:

o Establish a baseline so that costs and benefits of improved procedures can be assessed by those responsible for implementing the plan,

o Identify shortcomings in existing procedures.

o Assist in establishment of goals and objectives for an enhanced incident management system, i.e. a plan which improves and expedites the existing handling of incidents.



2.1 Jurisdiction Inventory

Table 2. l-l shows the roadways and limits which form the incident management network. This table also identifies the jurisdiction which holds primary responsibility for operating each roadway section while Table 2.1-2 shows the first response agency, i.e. the agency which is normally first to arrive at the incident scene. The inside back cover lists the primary contact at each agency along with corresponding telephone and FAX numbers.

In performing this jurisdictional inventory, a number of opportunities for improved coordination and cooperation were uncovered. These are summarized in Tables 2.1-3 and 2.1-4 and include:

- o Policy issues (Table 2.1-3)
- o Communication issues, operational and technical (Table 2.1-4)

I.D.	Segment	Approximate Length (MI)	Close	est Ex	tit Number	Jurisdiction
Α	I-94 to Holbrook	2.00	53B	to	55	City of Detroit
В	Holbrook to Davison	1.50	55	to	56B	City of Detroit City of Hamtramck
С	Davison to 8 Mile	3.00	56B	to	59	City of Detroit
D	8 Mile to 10 Mile	2.00	59	to	61	City of Royal Oak City of Hazel Park City of Ferndale
Ε	10 Mile to 14 Mile	4.00	61	to	65	City of Troy
F	14 Mile to Adams	9.00	65	to	74	City of Troy

Table 2.1-1 Jurisdiction Inventory

Note: Segment lengths based on the boundaries of each city or municipality.



Table 2.1-2 First response agency

Roadway Name	From	To	Agency *
I-75	I-94	Holbrook	Michigan State Police (MSP)
I-75	Holbrook	Davison	Michigan State Police (MSP)
I-75	Davison	8 Mile	Michigan State Police (MSP)
I-75	8 Mile Road	10 Mile Road	Michigan State Police (MSP)
I-75	10 Mile Road (I-696)	14 Mile Road	Michigan State Police (MSP)
I-75	14 Mile Road	Adams	Michigan State Police (MSP)

Notes: The MSP will normally be the first to respond to an incident and is considered the "default" agency. It will call upon local police jurisdictions as requirements dictate. If a local police jurisdiction is first on the scene, it will coordinate response until MSP arrives.

IMPLAN

Table 2.1-3 Policy Issues

The cities of Royal Oak and Madison Heights share responsibility for incidents in a portion of the interchange of I-75 and I-696. This overlap of responsibilities should be addressed and resolved to assure that no jurisdictional disputes can occur in managing incidents at this location.

The establishment of alternate routes (see Appendix A) will require some type of endorsement from local jurisdictions. Currently there is only operational policy without any formalized agreement. Policy must be set as to whether there is a need to formalize the alternate routes via council resolution or other means.

In operating alternate routes, policy must be established as to modifying signal timing to accommodate diverted traffic, i.e. which agency or agencies is authorized to institute diversion timing plans. Also, the agency maintaining detour signing must be established.

Table 2.1-4 Communications Issues

•

o At present, the ability to communicate among various agencies in the same political unit is lacking and becomes worse if more than one political unit is involved.

o County-wide networks exist but are limited to the number of agencies included and do not reach outside of county boundaries. The MSP has a statewide net, Michigan Emergency Public Safety System, (MEPSS), but this does not extend to non-police agencies.

o Communication deficiencies also extend to conveying incident information to the public.

2.2 Detection/Verification Inventory

Roadway incidents are currently reported in a variety of ways. Table 2.2-1 summarizes the primary incident reporting and detection media for each roadway section and the responding agency.

	Limits	<u>Mode</u>		
Roadwav Name	From	То	Detection	Verification
I-75	I-94	Holbrook	Cellular 91 l*	None**
I-75	Holbrook	Davison	Cellular 911	
I-75	Davison	8 Mile	Cellular 911	
I-75	8 Mile Road	10 Mile Road	Cellular 9 11	
I-75	10 Mile Road (I-696)	14 Mile Road	Cellular 911	
I-75	14 Mile Road	Adams	Cellular 911	

Table 2.2-1 Detection/Verification Inventory

* Additional detection modes which report to the Michigan State Police include: Michigan Emergency Patrol (MEP), Citizens Band Radio (channel 9).

** Verification not applicable because there is no electronic detection.

2.3 Response Inventory

Table 2.3-1 summarizes the first response procedure for each roadway section, i.e. which agency is normally the first to arrive at the incident scene.

	Lim		
Roadwav Name	From		Agency
I-75	I-94	Holbrook	Michigan State Police (MSP)
I-75	Holbrook	Davison	Michigan State Police (MSP)
I-75	Davison	8 Mile	Michigan State Police (MSP)
I-75	8 Mile Road	10 Mile Road	Michigan State Police (MSP)
I-75	10 Mile Road (I-696)	14 Mile Road	Michigan State Police (MSP)
I-75	14 Mile Road	Adams	Michigan State Police (MSP)

Table 2	2.3-1	Response	Inventory
---------	-------	----------	-----------

Note: AAA will operate two courtesy patrol vans on I-75 starting September 1, 1994. The courtesy patrol will operate 4pm to midnight Tuesday through Saturday.

2.4 Removal Inventory

Table 2.4-1 summarizes current procedures for incident removal by roadway section.

Table 2.4-1 Removal Inventory

	Limits				
Roadway	From	То		Towing	
Name			- Aunthistrator	Company	Response Requirements
				Selection	
I-75	I-94	Holbrook	Michigan State Police	Rotation*	See objectives in Table 3.0-l
I-75	Holbrook	Davison	Michigan State Police	Rotation	See objectives in Table 3.0-l
I-75	Davison	8 Mile	Michigan State Police	Rotation	See objectives in Table 3.0-l
I-75	8 Mile Road	10 Mile Road	Michigan State Police	Rotation	See objectives in Table 3.0-l
I-75	10 Mile Road (I-696)	14 Mile Road	Michigan State Police	Rotation	See objectives in Table 3.0-l
I-75	14 Mile Road	Adams	Michigan State Police	Rotation	See objectives in Table 3.0-l

* A Rotation List identifies approved private wrecker operators who are called sequentially, usually by the police from the incident scene. Rotation lists are usually established on an informal basis with no written contracts but may be administered based on a local ordinance.

** Motorists can call towing service of their choice, if desired.

2.5 Information Dissemination

Table 2.5-1 lists the media currently used to disseminate traffic and incident information to the motorist.

Media Location/Type		Controlling Agency	
Commercial Radio	AM 760, AM 950, AM1270	Private	
Commercial Radio	Various Stations	Metro Traffic, MEP	
Telephone	Weather conditions report, 336-1000	AAA	
Changeable Message Signs (CMS)	South of I-94	MDOT-MITS	

2.6 Alternate Route Inventory

Tables 2.6-1 and 2.6-2 summarize the candidate alternate routes recommended for designation in the event of primary route closure.

Table 2.6-1 Candidate	alternate	route	inventory	(Route	1)*
-----------------------	-----------	-------	-----------	--------	-----

	Lin	vits			
Roadway Name	From	To	Candidate Routes	Responsible Agency	
[-75	I-94	Big Beaver Road	NB Route: I-75N/B to I-94 W/B to Lodge (M-10) N/B to Livernois N/B to 8 Mile Road (M-102) E/B To Mound N/B to Metro Parkway W/B to Crooks N/B To I-75 N/B (Plan 1)	I-75 and 8 Mile(M-102) MDOT Liiernois - Cii of Detroit I-94 and Lodge Freeway - MDOT Metro Parkway & Mound - Macomb Co. Rd. Comm. Big Beaver Rd. Comm. For Oakland County	
[-75	Square Lake	I-94	SB Route: BL-75 (Square Lake) W/B To Woodward (M-I) S/B To 8 Mile Rd. (M-102) W/B To Livernois S/B To Lodge (M-10) S/B to I-94 E/B To I-75 S/B (Plan 2)	Crooks Rd. Comm. For Oakland County BL-75, Woodward(M-1) MDOT	

• A choice of two different alternate routes is given. The implementing agency(ies) will have an alternate choice if one of the candidate routes is unusable for any reason.

		Limits	· · · · · · · · · · · · · · · · · · ·		
Roadway Name	From	То	Candidate Routes	Responsible Agency	
[-75	I-94	Davison	NB Route: I-94 W/B to Lodge (M-10) N/B to Davison E/B to I-75 (no trucks on Davison) N/B (Plan 3)	I-94,Lodge(M-10), DavisonMDOT	
			SB Route: Davison W/B to Lodge (M-10) S/B to I-94 E/B to I-75 S/B (Plan 3)		
[-75	Davison	8 Mile Road	NB Route: Davison W/B to Lodge	8 Mile – MDOT	
			(M-10) N/B to Livernois N/B to 8 Mile(M-102) E/B to I-75 N/B (Plan 4)	Livernois City of Detroit	
			SB Route: 8 Mile (M-102) W/B to Livernois S/B to Lodge (M-10) S/B to Davison E/B to I-75 S/B (Plan 4)		
[-75	8 Mile Road	I-696	NB Route: 8 Mile Road (M-102) W/B to Woodward (M-I) N/B to I-696 E/B to I-75 N/B (Plan 5)	I-696, Woodward (M-I) – MDOT [.]	
			SB Route: I-696 W/B to Woodward (M-I) S/B to 8 Mile Road (M-102) E/B to I-75 S/B (Plan 5)		
[-75	I-696	Crooks	NB Route: I-75 N/B to I-696 E/B to Mound Road N/B to Motro Partney	Metro Pkwy & Mound – Macomb,	
			W/B to Crooks N/B to I-75 N/B (Plan 6)	Crooks – Road Commission for Oakland County	
			SB Route: I-75 S/B to Square Lake W/B to Woodward (M-1) S/B to I-696 E/B to I-75 S/B (Plan 8)	Square Lake MDOT	

Table 2.6-2 Candidate alternate route inventory (Route 2)

3.0 ESTABLISH GOALS AND OBJECTIVES

Based on the inventory of current management practices, goals and objectives for an enhanced program can now be established. Only by stating and understanding the "existing" incident management process can the requirements for an "enhanced" program be articulated. The future vision of incident management can be best defined only after completely understanding the resources and procedures already in place.

Table 3.0-1 lists the goals and objectives of an enhanced program. Each goal and objective is shown within one of the major incident management categories defined in Section 1.

Table 3.0-1 Goals and Objectives

GOALS

OBJECTIVES

Jurisdiction				
Formalize interjurisdictional responsibilities Formalize incident scene responsibilities Determine jurisdiction boundaries/overlaps	EMS takes control of the injured at the scene Develop agreement to allow first agency to take control of scene (see Table 4.1-I) When more than one agency arrives on the scene, the most qualified, certified individual takes control of the Incident			
Detection/Verification				
Decrease detection time during peak periods Improve utilization of current agency resources	Detect lane blocking incident during peak hour within 5 minutes Detect motorists stalled on shoulder within 15 minutes at all times of dav			
Response				
Initiate or increase coverage of response vehicles Enlist private sector to participate in response function	Allow locals to respond when MSP cannot Establish guidelines for agency cooperation in responding to incidents Respond to incident within 5-10 minutes of detection for EMS response Car assistance response should occur within 30 minutes Provide car assistance during the peak hour with higher priority, i.e. less than 30 minutes Push stalled vehicle onto shoulder Handle flat tire, out of gas, overheat, jump start, car assistance, other			
Removal				
Establish Quick Clearance Policy Ensure personnel safety at accident scene Enhance procedures with special focus on commercial vehicles Improve response time of contract tow vehicles Procure and operate publicly owned tow vehicles, if significant improvements in roadway clearing can be established	Encourage towing/courtesy patrols to facilitate removal of stalled vehicles from traveled way Ensure appropriate tow vehicle or debris removal vehicle are on scene within 30 minutes Possibly defer removal to end of peak period to minimize traffic disruption Change State law for removal within 4 hours			
Alternate Routes				
Establish designated alternate routes Establish guidelines for alternate route usage	Install permanent, fold-down display type signs (dynamic) Develop alternate route planning Place signage only for closures > 4 hours Install permanent route markers (static) Davison freeway alternate route – no truck traffic until project completion (1997)			
Information Dissemination				
Enhance traffic information to en-route motorists Enhance pre-trip planning Enlist private sector	Provide more timely incident information to drivers Educate the public to know that quick removal is important			

4.0 ELEMENTS OF ENHANCED INCIDENT MANAGEMENT PLAN

Based on the goals and objectives established in Section 3, the elements of an enhanced incident management program were defined.

4.1 Jurisdiction Enhancements

Table 4. 1-1 lists the proposed enhancements for jurisdictional issues.

Table 4.1-1 Jurisdiction enhancements

Enhancements	Responsible Group	Suggested Time Frame
Clarify responsibilities and boundaries -Improve Coordination by education of police and fire departments	Metropolitan Detroit Incident Management Coordinating Council (MDIMCC)	
Improve inter-agency communications – Create Incident Management Center (Command Post) – Combine MTCYMSP to create 24 hour operation – Establish task groups including MSP,MTC,MEP,Metro Traffic Recommend legislative changes Agree on common reporting procedures Identify and capture funding sources	MITSMichigan Intelligent Transportation Systems Center (Michigan DOT)	18 months
All communities and government agencies shall agree that the first agency on site at any incident occuring within or affecting roadway right-of-way shall proceed with contacting all other affected agencies. Other affected agencies shall include law enforcement agencies, county and city agencies, pollution control, emergency patrol and state agencies.	Metropolitan Detroit Incident Management Coordinating Council (MDIMCC)	50 months
improve and automate incident management planning process. To facilitate updating of this plan, enhance IMPLAN (Incident Management Planning software) to make it more user-friendly and eliminate need to buy PARADOX software package.	Michigan DOT with support from FHWA	5 months

4.2 Detection/verification Enhancements

Table 4.2-1 lists the proposed enhancements for incident detection and verification.

Table 4.2-1 Detection enhancements

Enhancements	Responsible Group	Suggested Time Frame
Prevention	MDIMCC	1 2 years
Inspection		
Education		
Improve on current detection	MDIMCC	1 2 vears
Expand coverage of MTC detection	MDOT	1 - 2 years
Explore inpovative entions		1 - 2 years
Effectively menage detection		$\int -2 y cars$
		1 - 2 years
- Standard phone number (Call TRAFFIC - Get MEP) - Appropriate use of 911, cellular, CB (Cellular 911 gets to Northville	JMDIMCC] 2 years
State Police)		
- Accurate specification of location (install 0.5 KM markers)	MDOT	1 2 NOORS
I echnology	IMDO I	j 2 years
Other		
Coordination of resources	MDIMCC	j year
- Designated CB channel		
- Dedicated police phone number (land line)		
- Aerial surveillance such as wurk		
Abutting high-rise apartments and offices		

Table 4.3-1 lists the proposed enhancements for incident response.

Enhancements	Responsible Group	Suggested Time Frame
Improve coordination with aerial surveillance such as WJR	MDIMCC	1 year
Encourage courtesy patrols such as planned AAA service on I-75, 4PM-midnight	MDIMCC	1 year
Consider freeway service patrols	MDIMCC	1 year
Determine if current response meets goals/objectives	MDIMCC	1 year
Improve communication among responders	MDIMCC	1 year
Determine if commercial pagers can improve coordination	MDIMCC	1 year
Examine mix of private/public tow truck operations	MDIMCC	6 months
Review tow contracts to tighten up response requirements	MDIMCC	6 months
Single emergency radio frequency	MDIMCC	6 months
Maintain ongoing interagency team	MDIMCC	6 months
Conduct post-incident reviews	MDIMCC	6 months
Provide training	MDIMCC	6 months

Table 4.3- 1 Response enhancements

Table 4.4-1 lists the proposed enhancements for incident removal.

Enhancements	Responsible Group	Suggested Time Frame
Review standards/enforcement of private operations	MDIMCC	1 year
Encourage towing/courtesy patrol	MDIMCC	1 year
Standardize training	MDIMCC	1 year
Coordinate agencies at scene	MDIMCC	1 year
Pre-plan hazmat incidents	MDIMCC	1 year
Accident investigation sites	MDIMCC	1 year
Ordinance changes – Seek legislation and educate public to remove car from traffic lanes – Revise 48 hour limit for abandoned vehicles to 4 hours – Changes relative to coroner procedures	MDIMCC	1 year
Use Total Stations to obtain accident scene data	MSP	1 year
Use video and infrared photography at accident scenes	MSP	6 months 1 year
Expedite debris removal	MSP	6 months
Educate public	Metropolitan Detroit Incident Management Coordinating Council (MDIMCC)	1 year

Table 4.4-1 Removal enhancements

Note: In addition, the MDIMCC may develop its own methods of enhancing removal of incidents.

4.5 Information Dissemination

Table 4.5-1 lists the proposed enhancements for information dissemination.

Table 4.51 Information dissemination enhancements

Enhancements	Responsible Group	Suggested Time Frame
Create a central clearinghouse for planned and unplanned closures and incidents, similar to MISS-DIG	MDIMCC	1 year
Contract with Traffic Advisory Services to provide messages for HAR	MITS	1 year
Plan a Multi-County-wide network (including cities, villages and townships), in which all agencies associated with police, fire, roadway and other government functions would have a common center. This center could connect the desired agencies on a common channel; the group size and makeup would be based on specific requirements. Most roadway incidents impact only one or two adjoining counties.	MDIMCC	1 year
Implement a county-wide net capable of interconnecting adjoining counties which would handle the vast majority of roadway incidents and could also be incrementally expanded.	MDIMCC	1 year
Expand use of the Law Enforcement Information Network (LEIN). This would allow non-police agencies access at a lower level and thus permit communication among these agencies via an existing channel. This proposal is currently being reviewed by MDOT and MSP. It may be available for use in October 1994.	MDIMCC	1 year
Extend network to permit communication to public information channels such as radio and commercial TV channels, newspapers and other media. Ultimately the same channel could be extended to in-vehicle communication.	MDIMCC	1 year

4.6 Alternate Route Enhancements

Table 4.6-1 lists the proposed alternate route enhancements.

Table 4.6-1 Alternate route enhancements

Enhancements	Responsible Group	Suggested Time Frame
Identify candidate alternate routes for blockages at any point in network.	MDIMCC	6 months
Analyze alternate routes for feasibility	MDIMCC	6 months
Designate feasible alternate routes	MDIMCC	6 months
Publicize and sign alternate routes	MDIMCC	1 year

4.7 Alternate Route Selection Criteria

When a major incident occurs on a freeway, diversion of traffic to alternate routes may be required. To anticipate these events, a set of alternate route plans has been developed to cover locations where diversion may be necessary. This allows pre-planning so that disruption is minimized when traffic must be diverted.

The alternate routes have been selected as the best possible routes over which to divert tragic. Factors which were considered in designating alternate routes include:

Positive Factors

- o Proximity of alternate to closed freeway section
- **o** Ease of access to alternate route
- **o** Ease of re-entry to alternate route
- **o** Two or more traveled lanes
- **o** Adequate pavement conditions
- Available fuel
- o Available rest stops
- Available food facilities

Negative Factors

- Number of signalized intersections
- Number of unprotected left turns
- Number of stop signs
- Adjoining residential development
- Intensity of development
- Hospitals
- o Schools
- Height and weight restrictions
- Width restrictions
- Turning restrictions (commercial vehicles)
- o Grades

Text describing the alternate routes is presented along with maps illustrating the route (See Appendix A). Personnel at the scene can use the maps in planning an emergency detour. The maps identify:

- The section of freeway assumed closed
- The primary alternate for passenger cars and normal commercial traffic
- The primary alternate for over-dimensional vehicles (if available)
- Locations of ramps to be closed
- Locations where detour signs will be required.

In establishing alternate routes, freeways were preferred because of their greater capacity to accommodate diverted traffic. Due to the specific geometry in the I-75 corridor, viable freeway alternates exist south of Davison, i.e. I-10 with I-94 and the Davison serving as connectors. North of Davison, the parallelism ceases because the Lodge freeway (I-10) veers off to the northwest and west, while I-75 goes north. Furthermore, north of I-696, no convenient connectors exist. North of I-696, Woodward becomes a viable surface street alternate as it parallels I-75. However, to split the diverted traffic, separate N/B and S/B surface alternates were designated, i.e. Woodward S/B and Mound N/B.

Tables 4.7-2 and 4.7-3 give proposed guidance on when and under what conditions, the alternate routes should be established.

Time of day	Incident Duration	One Lane Closed	Two Lanes Closed	Three Lanes Closed	Four Lanes Closed
	2 4 Hours			Blue	
Midnight to 5 am	1 Hour		Blue	Green	
	> 4 Hours	Green	Green	Yellow	
5 am 11 am	1 Hour	Blue	Green	Red	
and	2 4 Hours	Yellow	Orange	Red	
2 pm 8 pm	>4 Hours	Yellow	Orange	Red	
4					
:11 am 2 pm	1 Hour	Blue	Green	Orange	
and	2-4 Hours	Green	Yellow	Orange	
8 pm – Midnight	> 4 Hours	Yellow	Orange	Orange	

Table 4.7-2 Proposed action levels

Table 4.7-3 Action level description

Action	Description
Blue	Alert affected agencies to possible severe incident
Green	Incident can be handled at local level
Yellow	Voluntary diversion of traffic is necessary
Orange	Mandatory diversion of traffic is necessary
Red	Long term diversion of traffic is necessary

Appendix A

Alternate Route Plans

KEY MAP - N/B CLOSURES



KEY MAP - S/B CLOSURES





Agency	Contact	Emergency	Administrative	Fax
		Telephone	Telephone	
AAA Michigan Emergency Patrol	Dispatch	800-332-0233	800-332-0233	313-873-2085
AAA Michigan Emergency Patrol	-	313-875-0104 OR	313-875-0104	
		Cellular *637		
Michigan DOT Lansing	Peter Basolo	517-373-2298	517-373-2298	517-335-5951
Michigan DOT (Metro District)		None	810-569-3993	810-569-3103
Michigan Intelligent Transportation Systems Center		None	313-256-9800	313-256-9036
(MITS)				
Michigan State Police (MSP)	Dispatch	810-380-1040		313-348-1717
Michigan State Police (Detroit)		911	313-256-2990	313-256-2930
Michigan State Police (Pontiac)		810-332-9133	810-332-5200	810-332-3464
City of Detroit, Fire, EMS	Dispatch	313-596-1601	313-596-1601	
City of Detroit Police		911	313-224-4400	
Metro Traffic	Dispatch	810-689-5100	810-689-5100	810-689-9258
Wayne County Sheriff	Dispatch	313-942-2222	313-224-2222	313-464-2810
Oakland County Sheriff	Dispatch	911	810-858-5000	
Road Commission For Oakland County	Dispatch	810-858-4895	810-645-2000	810-645-6277
Wayne County Public Services	Dispatch	313-942-9920	313-942-9920	313-942-0639
City of Hamtramck Fire	Dispatch	313-876-7777	313-876-7760	313-876-7703
City of Hamtramck Police	Dispatch	911	313-876-7800	313-876-7804
City of Hazel Park Fire	Dispatch	810-542-6000	810-546-4086	810-546-4084
City of Hazel Park Police	Dispatch	810-542-6161	810-542-6161	810-546-4084
City of Madison Hts Fire	Dispatch	911	810-588-3605	810-585-3604
City of Madison Hts Police	Dispatch	911	810-585-2100	810-585-9049
City of Troy Fire	Dispatch	911	810-524-3419	810-689-7520(Fire)
City of Troy Police	Dispatch	911	810-524-3477	810-524-1503
City of Royal Oak Fire	Dispatch	911	810-546-7811	810-546-1546
City of Royal Oak Police	Dispatch	810-546-1500	810-546-1500	810-546-1549
City of Ferndale Fire	Dispatch	810-541-3600	810-541-2510	810-546-2369
City of Ferndale Police	Dispatch	911	810-546-2388	810-541-2836

Emergency & Administrative Contacts (for Plan 1)

IMPLAN



Agency	Contact	Emergency	Administrative	Fax
		Telephone	Telephone	
AAA Michigan Emergency Patrol	Dispatch	800-332-0233	800-332-0233	313-873-2085
AAA Michigan Emergency Patrol	-	313-875-0104 OR	313-875-0104	
		Cellular *637		
Michigan DOT Lansing	Peter Basolo	517-373-2298	517-373-2298	517-335-5951
Michigan DOT (Metro District)		None	810-569-3993	810-569-3103
Michigan Intelligent Transportation Systems Center		None	313-256-9800	313-256-9036
(MITS)				
Michigan State Police (MSP)	Dispatch	810-380-1040		313-348-1717
Michigan State Police (Detroit)		911	313-256-2990	313-256-2930
Michigan State Police (Pontiac)		810-332-9133	810-332-5200	810-332-3464
City of Detroit, Fire, EMS	Dispatch	313-596-1601	313-596-1601	
City of Detroit Police		911	313-224-4400	
Metro Traffic	Dispatch	810-689-5100	810-689-5100	810-689-9258
Wayne County Sheriff	Dispatch	313-942-2222	313-224-2222	313-464-2810
Oakland County Sheriff	Dispatch	911	810-858-5000	
Road Commission For Oakland County	Dispatch	810-858-4895	810-645-2000	810-645-6277
Wayne County Public Services	Dispatch	313-942-9920	313-942-9920	313-942-0639
City of Hamtramck Fire	Dispatch	313-876-7777	313-876-7760	313-876-7703
City of Hamtramck Police	Dispatch	911	313-876-7800	313-876-7804
City of Hazel Park Fire	Dispatch	810-542-6000	81 0-546-4086	810-546-4084
City of Hazel Park Police	Dispatch	810-542-6161	810-542-6161	810-546-4084
City of Madison Hts Fire	Dispatch	911	810-588-3605	810-585-3604
City of Madison Hts Police	Dispatch	911	810-585-2100	810-585-9049
City of Troy Fire	Dispatch	911	810-524-3419	810-689-7520(Fire)
City of Troy Police	Dispatch	911	810-524-3477	810-524-1503
City of Royal Oak Fire	Dispatch	911	810-546-7811	810-546-1546
City of Royal Oak Police	Dispatch	810-546-1500	810-546-1500	810-546-1549
City of Ferndale Fire	Dispatch	810-541-3600	810-541-2510	810-546-2369
City of Ferndale Police	Dispatch	911	810-546-2388	810-541-2836

HINCI YEIRY & AMINING & MARE VUILAULD (101 1 ALL 2)

IMPLAN



ALTERNATE ROUTE DESCRIPTION NORTHBOUND

I-94 W/B TO M-10 N/B TO DAVISON E/B TO I-75 N/B

SOUTHBOUND

DAVISON W/B TO M-10 S/B TO I-94 E/B TO I-75 S/B
Agency	Contad	Emergency	Administrative:	Fax
		Telephone	Telephone	
AAA Michigan Emergency Patrol	Dispatch	800-332-0233	800-332-0233	313-873-2085
AAA Michigan Emergency Patrol		313-875-0104 OR	313-875-0104	
		Cellular *637		
Michigan DOT Lansing	Peter Basolo	517-373-2298	517-373-2298	517-335-5951
Michigan DOT (Metro District)		None	810-569-3993	810-569-3103
Michigan Intelligent Transportation Systems Center		None	313-256-9800	313-256-9036
(MITS)				
Michigan State Police (MSP)	Dispatch	810-380-1040		313-348-1717
Michigan State Police (Detroit)		911	313-256-2990	313-256-2930
Michigan State Police (Pontiac)		810-332-9133	810-332-5200	810-332-3464
City of Detroit, Fire, EMS	Dispatch	313-596-1601	313-596-1601	
City of Detroit Police		911	313-224-4400	
Metro Traffic	Dispatch	810-689-5100	810-689-5100	8 10-689-9258
Wayne County Sheriff	Dispatch	313-942-2222	313-224-2222	313-464-2810
Wayne County Public Services	Dispatch	313-942-9920	313-942-9920	313-942-0639

Emergency & Administrative Contacts (for Plan 3)

IMPLAN



Emergency & Administrative Contacts (for Plan 4)

Agency	Contact	Emergency	Administrative	Fax
		Telephone	Telephone	
AAA Michigan Emergency Patrol	Dispatch	800-332-0233	800-332-0233	313-873-2085
AAA Michigan Emergency Patrol		313-875-0104 OR	313-875-0104	
		Cellular *637		
Michigan DOT Lansing	Peter Basolo	517-373-2298	517-373-2298	517-335-5951
Michigan DOT (Metro District)		None	810-569-3993	810-569-3103
Michigan Intelligent Transportation Systems Center		None	313-256-9800	313-256-9036
(MITS)				
Michigan State Police (MSP)	Dispatch	810-380-1040		513-348-1717
Michigan State Police (Detroit)		911	313-256-2990	313-256-2930
Michigan State Police (Pontiac)		810-332-9133	810-332-5200	810-332-3464
City of Detroit, Fire, EMS	Dispatch	313-596-1601	313-596-1601	
City of Detroit Police		911	313-224-4400	
Metro Traffic	Dispatch	810-689-5100	810-689-5100	810-689-9258
Wayne County Sheriff	Dispatch	313-942-2222	313-224-2222	313-464-2810
Wayne County Public Services	Dispatch	313-942-9920	313-942-9920	313-942-0639
City of Hamtramck Fire	Dispatch	313-876-7777	313-876-7760	313-876-7703
City of Hamtramck Police	Dispatch	911	313-876-7800	313-876-7804
City of Hazel Park Fire	Dispatch	810-542-6000	810-546-4086	810-546-4084
City of Hazel Park Police	Dispatch	810-542-6161	810-542-6161	810-546-4084
City of Madison Hts Fire	Dispatch	911	810-588-3605	810-585-3604
City of Madison Hts Police	Dispatch	911	810-585-2100	810-585-9049
City of Troy Fire	Dispatch	911	810-524-3419	810-689-7520(Fire)
City of Troy Police	Dispatch	911	810-524-3477	810-524-1503
City of Royal Oak Fire	Dispatch	911	810-546-7811	810-546-1546
City of Royal Oak Police	Dispatch	810-546-1500	810-546-1500	810-546-1549
City of Ferndale Fire	Dispatch	810-541-3600	810-541-2510	810-546-2369
City of Ferndale Police	Dispatch	911	810-546-2388	810-541-2836

IMPLAN



Agency	Contact [®]	Emergency	Administrative	Fax
		Telephone	<u>Telephone</u>	
AAA Michigan Emergency Patrol	Dispatch	800-332-0233	800-332-0233	313-873-2085
AAA Michigan Emergency Patrol		313-875-0104 OR	313-875-0104	
		Cellular *637		
Michigan DOT Lansing	Peter Basolo	517-373-2298	517-373-2298	517-335-5951
Michigan DOT (Metro District)		None	810-569-3993	810-569-3103
Michigan Intelligent Transportation Systems Center (MITS)		None	313-256-9800	313-256-9036
Michigan State Police (MSP)	Dispatch	810-380-1040		313-348-1717
Michigan State Police (Detroit)		911	313-256-2990	313-256-2930
Michigan State Police (Pontiac)		810-332-9133	810-332-5200	810-332-3464
City of Detroit, Fire, EMS	Dispatch	313-596-1601	313-596-1601	
City of Detroit Police		911	313-224-4400	
Metro Traffic	Dispatch	810-689-5100	810-689-5100	81 O-689-9258
Wayne County Sheriff	Dispatch	313-942-2222	313-224-2222	313-464-2810
Oakland County Sheriff	Dispatch	911	810-858-5000	
Road Commission For Oakland County	Dispatch	810-858-4895	810-645-2000	810-645-6277
Wayne County Public Services	Dispatch	313-942-9920	313-942-9920	313-942-0639
City of Hazel Park Fire	Dispatch	810-542-6000	810-546-4086	810-546-4084
City of Hazel Park Police	Dispatch	;810-542-6161	810-542-6161	810-546-4084
City of Madison Hts Fire	Dispatch	911	810-5883605	810-585-3604
City of Madison Hts Police]Dispatch	911	810-585-2100	810-585-9049

Emergency & Administrative Contancts (for Plan 5),

IMPLAN









Appendix **B**

Draft Procedure Control and Responsibilities on Metro Interstate Highways

Note: This procedure has not yet been endorsed by affected state agencies.

Source: Peter Basolo Emergent y Management Coordinator

INCIDENT MANAGEMENT

- 1. Two state agencies have full control and responsibilities related to Incident Management on Metro Interstate highways.
- 2. Each is responsible for coordinating corresponding local government agencies.

MICHIGAN DEPARTMENT OF TRANSPORTATION

As the owner and operator of the State Trunkline system, the Michigan Department of Transportation will:

- 1. Provide equipment and personnel for debris clearance, traffic control (detouring and barricading), and heavy rescue.
- 2. Coordinate emergency traffic control measures, including road closures, in cooperation with the State Police.
- 3. Repair roads, bridges, drains, and traffic control signs/devices on the Interstate right of way.
- 4. Provide the MSP with emergency call list of appropriate road agencies.
- 5. Provide contractor road agencies with emergency call list of MDOT district administrators.
- 6. Train contractor road agencies in their operational responsibilities to Interstate incidents.
- 7. Establish and sign detours where possible to facilitate more efficient management of the traffic flow.
- 8. Encourage local government road agencies to coordinate closely with local law enforcement agencies in planning, notification and response to interstate related incidents.

MICHIGAN STATE POLICE

Primary law enforcement agency on metro Interstate highways.

- 1. Receive reports of any incidents interfering with the traffic flow.
- 2. Maintain notification lists of support agencies and services to include:
 - a. Road agencies
 - b. Ambulance services
 - c. Fire departments
 - d. Local law enforcement agencies
 - e. Wrecker services
- 3. Coordinate the response and operation activities of activated agencies at the scene.
- 4. Assist road agencies in controlling traffic and providing scene security.
- 5. Assist in rescue operations.
- 6. Take whatever other appropriate actions that are reasonably necessary to restore the Interstate to normal driving conditions.

AMBULANCE SERVICE

Responsible for responding with ambulance service to incidents on the Metro Interstate system.

- 1. Maintain emergency notification list with MSP.
- 2. Dispatch ambulances and crews as requested.

3. Coordinate emergency medical assistance at the scene with the responsible official in charge.

FIRE SERVICE

In accordance with Act 207:

- 1. Maintain emergency call list with the Michigan State Police.
- 2. Determine emergency measures needed to abate the hazard.

WRECKER SERVICE

Provide emergency wrecker service at the scene of the Incident on a Metro Interstate.

- 1. Maintain emergency call list at the Michigan State Police.
- 2. Dispatch appropriate wrecker service upon request to the scene of the incident.
- 3. Coordinate the removal of vehicles with the responsible police or fire official at the scene.

Appendix C

Procedures for Closure of State Trunkline Highways

Note: This Appendix is included as a reference for all agencies involved in the I-75 corridor.

DEPARTMENT OF TRANSPORTATION DEPARTMENT OF STATE POLICE

PROCEDURES FOR CL,OSURE OF STATE TRUNKLINE HIGHWAYS

This plan provides the authority, inter-department coordination, and specific assignments for official closures of the state mainline highway system within an area affected by an emergency/disaster or severe weather conditions.

 \cap Director

Department of State Police

Date:

Director

Department of Transportation

Dat<u>e: App6. 199</u>3

Published and Distributed By:

Michigan State Police Operations Section Special Operations Division (5 17) 336-6100 Michigan Department of Transportation Emergency Management Section Engineering Services Division (517) 373-2298

TABLE OF CONTENTS

I.	PURPO	DSE			1
II.	AUTH	ORITY	•••		1
	A. B. C. D.	Authority Established State of Michigan Constitution of Official Highway Closures Police Agencies	 1963,	Section 28	1 1 2 2
III.	EMERO	GENCY/DISASTER IDENTIFICATION	-		2
	A. B. C. D. E.	Natural Disasters Nuclear Incidents Technological Incidents National Security Major Traffic Incidents	- - - -		2 2 2 3 3
IV.	ORGAI	NIZATION	•		3
	А. В.	State Police Districts M.DOT Districts	•	• •	3 3
V.	POLI	CE RESPONSE PROCEDURES .	-		3
	A. B.	Incident Reporting Assistance Request	•		4 4
VI.	TASKS	5	-	•	4

TABLE OF CONTENTS (Cont'd)

	Α.	All M.DOT Highway Contract Maintenance Agencies	4,5
	Β.	Local Police Agencies	5
	С.	State Police - Receiving Posts	5,6
	D.	Michigan Department of Transportation Personnel	6
	Ε.	Michigan Department of Transportation, District Operations	
		Engineer	6
	F.	M.DOT Emergency Management Coordinator	б
VII.	RE-OI	PENING OF CLOSED HIGHWAYS	7
	Α.	Road Maintenance Agencies	7
	В.	State Police Post	7
	С.	District Officials	7
	D.	State Police Operations	7

ATTACHMENTS

Attachment I - Michigan Department of State Police Districts and Posts Attachment II - Regional Dispatch Centers - State Police Attachment III - Michigan Department of Transportation Districts Attachment IV & V - Contract Municipalities - MDOT

PROCEDURES FOR CLOSURE OF STATE TRUNKLINE HIGHWAYS

I. <u>PURPOSE</u>

To provide a plan outlining procedures police agencies and road agencies will follow when closing state trunkline highways due to an emergency/disaster. The general nature of emergencies/disasters require prompt coordinated response and effective action.

II. <u>AUTHORITY</u>

A. The State Constitution and statutes establish the Michigan Department of Transportation (M.DOT) as the owner and operator of state highways/trunklines. This primary responsibility is not preempted by emergency/disaster conditions.

The Michigan Emergency Management Plan provides for emergency/disaster response operations within the state and includes the following responsibilities and functions of M.DOT applicable to road closures:

- 1. Provide equipment and personnel for clearance of debris, heavy rescue, and traffic control/barricading.
- 2. Coordinate emergency traffic control measures on state highways trunklines including road closures, in cooperation with the Michigan Department of State Police.
- 3. Repair roads, bridges, drains and traffic control signs/devices on the state highway/trunkline system.
- 4. Coordinate emergency responses with the U.S. Department of Transportation for activities involving transportation including, limiting or restricting air, rail, water and vehicular traffic through a hazard area.

5. Provide supplemental communications capability.

B. <u>State of Michigan Constitution of 1963, Section 28</u>

"...There is hereby established a state highway commission, which shall administer the state highway department and have jurisdiction and control over all state trunkline and appurtenant facilities, and such other public works of the state, as provided by law..."

C. <u>Official Highway Closures</u>

The legal authority and responsibility of the State Transportation Commission for officially closing trunklines is found in Section 497 of the Penal Code, MCLA 750.497, which authorizes the closure of highways to ensure the public safety.

D. <u>Police Agencies</u>

The authority cited in the <u>Michigan Motor Vehicle Code</u>, Section 257.602 (MSA 9.2302), provides police agencies with the control of traffic when conditions exist that are hazardous to the traveling public, i.e., dangerous conditions requiring immediate actions for public safety, scenes of serious accidents, severely reduced visibility, extensive damage to roadways or flooding, etc. The "Fire Prevention Act," Act 207 Public Acts of 1941, Sections 29.1 to 29.25 of the "Michigan Compiled Laws" as amended by Act 3 of the Public Acts of 1978, requires all accidents or incidents involving hazardous materials to be reported to the State Fire Marshal. Actions taken will be determined by the State Fire Marshal in coordination with the responding fire or police department.

- 1. A temporary closure under police authority will be coordinated with the responsible road agency.
- 2. Incidents requiring a detour of traffic from the state highway system, will be coordinated with the Michigan Department of Transportation District Operations, Engineer, or the responsible Contract Road Agency, as soon as

possible, preferably prior to re-routing traffic to an alternate route.

III. <u>EMERGENCY/DISASTER IDENTIFICATION</u>

The need for closure of state trunkline highways may be necessary under any of the following conditions:

- A. <u>Natural Disasters</u>
 - . Flooding
 - Tornados and/or wind storms
 - . Ice and/or snow storms
- B. <u>Nuclear Incidents</u>
 - . Nuclear power plant incidents
- C. <u>Technological Incidents</u>
 - . Person-caused
 - . Hazardous materials
 - . Major transportation accidents
 - . Major fires
 - . Transportation facility failures
- D. <u>National Security</u>
 - . Civil defense
 - . Military action
- E. <u>Major Traffic Incidents</u>
- IV. <u>ORGANIZATION</u>
 - A. <u>State Police Districts</u>

The Department of State Police is organized statewide into seven geographic districts (Attachment I). The following State Police Divisions are represented in

each district

<u>State Police Divisions</u>	Types of Emergencies/Disasters
Fire Marshal	Hazardous material incidents
Emergency Management	Natural disasters Nuclear power plant incidents National defense
Motor Carrier	Major truck-transportation accidents
Uniform	Police Response

State Police districts have duty officers available after normal working hours through a Regional Dispatch Center (See Attachment II).

B. <u>M.DOT Districts</u>

M.DOT administers its programs through nine district offices located throughout the state (Attachment III). The District Operations Engineers coordinate M.DOT's response to all emergencies/disasters in their respective districts. M.DOT "Emergency Response Call Lists" are maintained at State Police district offices county road commission offices and M.DOT contract agencies so appropriate staff can be notified. Affected District Operations Engineers coordinate district emergency management activities with bridge personnel at the Mackinac, International and Blue Water Bridges.

V. <u>POLICE RESPONSE PROCEDURES</u>

When an incident occurs, police and/or fire services are normally the first to respond. They initially assess the situation and its scope, and determine whether additional assistance is needed. Other agencies may become involved depending on the nature of the incident. The police response procedures listed below should be followed:

- A. Incidents affecting trunkline highways should be reported to the involved road agency.
- B. Assistance should be requested under the following conditions:
 - 1. If the road closure will be for an extended period of time, generally two hours or more.
 - 2. If the incident requires a detour of traffic from the state trunkline highway system, the road agency is best prepared to re-route traffic over appropriate alternate routes by considering load limits, bridges, overpasses, or other limiting factors.
 - 3. If an incident allows for a decision concerning closure timing of state trunkline highways, it may be best to postpone state trunkline highway closures during peak hours. This closure postponement can only be considered, if vehicles are adequately removed from the traveled portion of the roadway and are not interfering with safe traffic flow.
 - 4. If state trunkline highway closure is due to severe weather conditions.

All closures of state trunkline highways are basically the same in procedure and responsibilities; however, severe weather conditions can involve a much larger closure area. These conditions require a greater degree of coordination between involved agencies and the public.

The decision to close state trunkline highways, the general area affected, and the anticipated length of time will be made jointly by the involved District State Police Commander and M.DOT District Operations Engineer.

An official bulletin will be prepared jointly by the involved District State Police Commander and M.DOT District Operations Engineer and released immediately to the news media. This announcement will state as precisely as possible the travel conditions and recommended actions to be followed by the motoring public.

VI. <u>TASKS</u>

A. <u>Highwav Maintenance Agencies:</u>

- 1. Maintain updated "Emergency Management Response Call Lists" for law enforcement agencies.
- 2. Report emergency-related highway conditions to the corresponding level police agency on a continuous basis.
- 3. Prioritize responses with resources commensurate with the emergency conditions.
- 4. Maintain close communications and coordination with the affected police agency during the emergency.
- 5. Coordinate with other involved highway maintenance agencies.
- 6. Provide necessary signs, signals, and barricades at the designated road closure terminals.
- 7. Coordinate with M.DOT District Operations Engineer when state trunkline highways are involved.

B. <u>Local Police Agencies will:</u>

- 1. Report highway conditions to affected highway maintenance agency.
- 2. Immediately provide information to the State Police district office and other affected police agencies to ensure statewide coordination.
- C. <u>State Police Receiving Posts will:</u>

Continuously inform the District Office and the Special Operations Division, via

telephone, radio, or teletype of highway conditions for immediate release to the news media.

- 1. <u>Post Commander</u> or their representative(s) will maintain coordination with road agencies, sheriff departments, city and township police within the affected area and, where required, initiate and coordinate closure of highways. Alert and work with county/city emergency management directors concerning the possible need for shelters and rescue operations within the affected area.
- 2. <u>District Headquarters</u> will alert the district commander, emergency management coordinator, and traffic services officer.
- 3. <u>District Commander</u> or their representative will coordinate efforts with the Department of Transportation district operations engineer concerning road closures within the district. If adjoining districts are involved, coordination will be through the State Police Special Operations Division in East Lansing.
- 4. <u>District Emergency Management Coordinator</u> will assist post commander in coordination of rescue operations and sheltering of stranded persons through local emergency management director.
- 5. <u>District Traffic Services Officers</u> will assist the Department of Transportation district traffic and safety engineer, regarding safety requirements and plans for alternate routes within the district.
- 6. <u>Special Operations Division in East Lansing</u> will notify M.DOT's Emergency Management Coordinator in Lansing for statewide coordination of highway operations. This office will also compile updated road data to be distributed to news media via National Oceanic and Atmospheric Association (NOAA) weather wire, and broadcast to all affected police agencies via Law Enforcement Information Network (LEIN) system. Alert State Police Emergency Management Division Duty Officer.

D. <u>Michigan Department of Transportation Personnel Responsibilities</u>

Follow applicable procedures as provided in the "Emergency Management Response Call List (red book) .'I

- E. <u>Michigan Department of Transportation, District Operations Engineer</u>
 - 1. Alert M.DOT district traffic & safety engineer for possible action.
 - 2. Coordinate activities with the State Police District Commander.
 - 3. Maintain communication with highway superintendents and contract county superintendents for up-to-date road condition assessments (Attachment IV & v).
 - 4. Survey and assign district equipment, and request additional equipment from other M.DOT districts when required.
 - 5. Coordinate emergency efforts with State Police District Commander on state trunkline highway closures, with supporting actions of state trunkline highway resources where requested.
 - 6. Work with State Police in determining road closure terminals for affected highways within the district, and coordinate with adjacent M.DOT districts.
 - 7. Activate district radio communications network for coordination of state trunkline highway equipment and operations.
 - 8. Alert other M.DOT districts outside the emergency area of the possible need for their assistance to the affected area.
 - 9. Contact and work with personnel, as necessary, from the Mackinac, Blue Water and International Bridges.

- 10. Notify and continuously update the M.DOT District Engineer, Deputy Director of the Bureau of Highways, and the Department Emergency Management Coordinator.
- F. <u>M.DOT Emergency Management Coordinator</u>
 - 1. Respond in accordance with the Department "Emergency Management Response Call List (red book)."
 - 2. Coordinate with the State Police Special Operations Division and affected M.DOT districts to ensure an overall coordinated effort.

VII. <u>re-opening Closed hiGhwayS</u> (severe weather)

- A. Affected roadmaintenance agencies, M.DOT contract maintenance agencies and/orthe Michigan Department of Transportation area superintendent(s), will report to the local State Police post when major highways within their area of responsibility can be re-opened.
- B. The State Police post will immediately report on road conditions to their district headquarters and State Police Special Operations Division.
- C. District officials (State Police and Michigan Department of Transportation) will coordinate re-opening of highways within the district and with State Police Special Operations Division to ensure major highways are opened throughout the entire emergency area.
- D. State Police Special Operations Division will compile information on road conditions and re-opening of closed highways. Informational data will be submitted to the news media via NOAA Weather Wire and LEIN and broadcast to all affected police agencies.





	toward
	Legend
	District Boundary
\$ -	District Headquarters Locatio
•	Post or Team Location
	• .

ATTACHMENT III

Supplement 2 (Department of Transportation Districts) to Amer. W (Department of Transportation) to the Michigan Emergency Preparetness . Plan



W7

LOCATION OF CONTRACT MUNICIPALITIES

STATE OF MICHIGAN



ALPHABETICAL INDEX OF CONTRACT MUNICIPALITIES FOR EACH DISTRICT

DISTRICT No. 1 Bessemer Calumet (Vil.) **Crystal Falls** Hancock Houghton **Iron Mountain Iron River** Ironwood

- Ishpemina Kingsford Lake Linden (Vil.) Laurium Marguette Menominee Negaunee
- * Norway
- South Range (Vil.)
- Wakefield

DISTRICT No. 2

- (L) Mackinac Island (L)Mackinac Island State **Park Commission** Manistique
 - * Munising
 - * Newberry (Vil.) St. Ignace Sault Ste. Marie

DISTRICT No. 3

Cadillac Charlevoix Clare Evart

- (L) * Farwell (Vil.) * Lake City Ludington
- (L) * Mancelona (Vil.) Manistee
 - * Marion (Vil.) **Reed City** Scottville **Traverse City**

DISTRICT No. 4 Alpena Cheboygan East Tawas Gaylord **Harbor Springs** Petoskey **Rogers** City (L) * Rose City **Tawas City**

* West Branch

DISTRICT No. 5

- Alma **Big Rapids**
- (L) * Breckenridge (Vil.) **Carson City** Fremont
 - * Grand Haven **Grand Rapids** Greenville Holland Ithaca
 - Lowell
 - Mt. Pleasant Muskegon Portland St. Louis
 - Spring lake (Vil.)
 - * Whitehall

DISTRICT No. 6

Almont (Vil.)

- (L) * Au Gres Bad Axe **Bay City**
- (L) * Brown City Caro (Vil.)
- (L) * Carsonville (Vil.)
- (L) * Caseville (Vil.) Cass City (Vil.) Clio Davison Fenton

Flint Frankenmuth (L) * Grand Blanc Harbor Beach Lapeer Marlette (Vil.) (L) * Merrill Midland Millington (Vil.) (L) * Montrose (Vil.) Mt. Morris (L) * North Branch (Vil.) Owosso (L) * Peck (Vil.) Pigeon (Vil.) (L) * Reese (Vil.) Saginaw Sandusky (L) * Unionville (Vil.) Vassar **DISTRICT No. 7**

- Albion Allegan
- Bangor
- **Battle Creek Benton Harbor**
- Berrien Springs (Vil.)
- Bronson Coldwater Dowagiac
- * Fennville Kalamazoo Marshall
- * Nashville (Vil.) Niles
- Otsego * Quincy (Vil.) St. Joseph South Haven **Sturgis** Three Rivers
- * Watervliet

DISTRICT No.

- Adrian Ann Arbor
- Blissfield (VIL)
- * Charlotte Chelsea (Vil.) East Lansing **Eaton Ranids** Grand Ledge Hillsdale
- Howell
- Hudson Jackson
- Jonesville (Vil.)
- Lansing
- * Litchfield (Vil.) Monroe
 - * Saline Tecumseh Ypsilanti

METROPOLIT

- * Dearborn Detroit
- East Detroit
- * Farmington Ferndale
- **Highland Park** * Marine City Mt. Clemens Pontiac Port Huron
 - Richmond
- * Rochester
- * Roseville
- * St. Clair Wayne

ATTACHMENT

Þ

*

(

Municipal trunk line mileage included in county section mile) Limited Maintenance Contract

Appendix D

Administrative Traffic Management Team

Note: The Administrative Traffic Management Team has met periodically to address incident management for the 21 mile I-75 corridor.

Administrative Traffic Management Team

City of Troy - Police Captain Charles Craft 500 West Big Beaver Troy, MI 48084 Phone (810) 524-3424 or 524-3454 Fax (810) 524-I 503

City of Troy - Fire Mr. Bill Nelson, Fire Chief Mr. Rodney Bovensiep, Inspector 500 West Big Beaver Troy, MI 48084 Phone (810) 524-3419 Fax (810) 524-I 503

City of Troy Traffic Engineer Mr. John Robbins, Traffic Engineer 500 West Big Beaver Troy, MI 48084 Phone (810) 524-3379 Fax (810) 524-0851

WJR Radio Mr. Dennis Neubacher 2100 Fisher Building 3011 W. Grand Blvd. Detroit, MI 48202 Phone (313) 875-4440 Fax (313) 875-9022 Metro Traffic Mr. Doug Boynton 201 West Big Beaver Suite 1015 Troy, MI 48084 Phone (810) 689-5100 Fax (810) 689-9258

Macomb County Road Commission Mr. Carlo Santia 156 Malow Street P.O. Box 2347 Mt. Clemens, MI 48046-2347 Phone (810) 463-8671 Fax (810) 469-6130

Road Commission for Oakland County Mr. Leroy Liston, Traffic Services Engineer 2420 Pontiac Lake Road Waterford, MI 48328 Phone (810) 858-4830 Fax (810) 858-7607

Wayne County Public Services Office Ms. Vicki Holland, Assistant Traffic Engineer 29900 Goddard Road Detroit, MI 48242 Phone (313) 942-9920 Fax (313) 942-0639

Administrative Traffic Management Team

Michigan Emergency Patrol Mr. Bill Appel 2400 Fisher Building 3011 W. Grand Blvd. Detroit, MI 48202 Phone (313) 875-0104 Fax (313) 873-2085

City of Detroit Department of Public Works Mr. Clyde D. Dowell, Director Room 513 City County Building 2 Woodward Ave. Detroit, MI 48226 Phone (313) 224-3900

City of Detroit Department of Streets and Traffic Sooran Yavruian, Director 1301 E. Warren Detroit, MI 48207 Phone (313) 833-7294

City of Detroit Department of Police Metro Division Commander Charles Wilson 21 10 Park Detroit, MI 48226 Phone (313) 596-2577 City of Hamtramck - Fire Mr. Gerald Penkszik, Assistant Fire Chief 2625 Caniff Hamtramck, Mi 46212 Phone (313) 876-7760 or 365-8686 Fax (313) 876-7703

City of Hamtramck - Police Lt George Kruk 3456 Evaline Hamtramck, MI 48212 Phone (313) 876-7803 or 876-7800 Fax (313) 873-7804

City of Hazel Park - Fire Chief James Carene 22830 Russell Hazel Park, MI 48030 Phone (810) 546-4086 Fax (810) 546-4083

City of Hazel Park - Police Lt. Melvin Marchlones 1 I East Nine Mile Road Hazel Park, MI 48030 Phone (313) 542-63 61 Fax (313) 546-4084



City of Madison Heights - Fire Chief Bill Donahue 340 West 13 Mile Road Madison Heights, MI 48071 Phone (810) 588-3605 Fax (810) 588-3604

City of Madison Heights - Police Deputy Chief James Keary 280 West 13 Mile Road Madison Heights, MI 48071 Phone (810) 585-2100 Fax (810) 585-8090

City of Royal Oak - Fire Chief William Crouch 215 East Sixth Street Royal Oak, MI 48067 Phone (810) 546-7811

City of Royal Oak - Police Sgt. Michael Struble 221 East Third Street Royal Oak, MI 48067 Phone (810) 546-I 505 Fax (810) 546-1549 City of Ferndale - Fire Chief David Laprairie 1635 Livernois Ferndale, MI 48220 Phone (810) 546-2510

City of Ferndale - Police Chief Joseph Sullivan 310 East Nine Mile Road Ferndale, MI 48220 Phone (810) 541-3650 Fax (810) 541-2836

AAA Michigan Community Safety Services Mr. Lyle Nustad 1 Auto Club Drive Dearborn, MI 48126 Phone (313) 336-I 405 Fax (313) 336-2586

Michigan Department of Transportation Mr. Ernie Savas, District Operations Engineer 18101 West Nine Mile Road Southfield, MI 48075 Phone (810) 569-3993 Fax (810) 569-3103

Administrative Traffic Management Team

Michigan Department of Transportation Mr. Desi Strakovits District Traffic and Safety Engineer 18101 West Nine Mile Road Southfield, MI 48075 Phone (810) 569-3993 Fax (810) 569-3103

Michigan State Police Captain Chris Hogan 42145 West 7 Mile Road Northville, MI 48167 Phone (313) 380-I 020 Fax (313) 348-7037

Michigan State Police (Detroit) F-LT Dewayne Brantley 1200 6th Street Detroit, MI 48226 Phone (313) 256-2969 Fax (313) 256-2930

Michigan State Police (Pontiac) F-LT Ronald J. Lapp 1295 North Telegraph Road Water-ford, MI 48328 Phone (810) 332-5200 Fax (810) 332-3464 Oakland County Sheriff Emergency Management Systems Division 1201 North Telegraph Road Pontiac, MI 48341 Attn: Leanne Robinson Phone (313) 858-5323 Fax (313) 858-5550

Wayne County Sheriff Lt. Carl Zahn 37401 Edward H. Hines Drive Livonia, MI 48150 Phone (313) 591-6945 Fax (313) 464-2810

Michigan Department of Transportation Raymond Klucens Michigan Intelligent Transportation Systems Center 1050 Sixth Street Detroit, MI 48226 Phone (313) 256-9800 Fax (313) 256-9036
Segment	Agency	Contact	Emergency Telephone	Administrative Telephone	Fax
All	AAA Michigan Emergency Patrol	Dispatch	800-332-0233	800-332-0233	313_873_2085
All	AAA Michigan Emergency Patrol	-	313-875-0104 OR	313-875-0104	J1J-0/J-200J
 '			Cellular *637		
	Michigan DOT – Lansing	Peter Basolo	517-373-2298	517-373-2298	517-335-5951
All	Michigan DOT (Metro District)		None	810-569-3993	810-569-3103
All	Michigan Intelligent Transportation Systems Center (MITS)		None	313-256-9800	313-256-9036
All	Michigan State Police (MSP)	Dispatch	810-380-1040		313-348-1717
A,B,C	Michigan State Police (Detroit)		911	313-256-2990	313-256-2930
D,E,F	Michigan State Police (Pontiac)		810-332-9133	810-332-5200	810-332-3464
A,B,C	City of Detroit, Fire, EMS	Dispatch	313-596-1601	313-596-1601	
A,B,C	City of Detroit Police		911	313-224-4400	
All	Metro Traffic	Dispatch	810-689-5100	810-689-5100	810-689-9258
A,B,C	Wayne County Sheriff	Dispatch	313-942-2222	313-224-2222	313-464-2810
D,E,F	Oakland County Sheriff	Dispatch	911	810-858-5000	
D,E,F,	Road Commission For Oakland County	Dispatch	810-858-4895	810-645-2000	810-645-6277
A,B,C	Wayne County Public Services	Dispatch	313-942-9920	313-942-9920	313_947_0639
В	City of Hamtramck - Fire	Dispatch	313-876-7777	313-876-7760	313_876_7703
B	City of Hamtramck – Police	Dispatch	911	313-876-7800	313_876_7804
D	City of Hazel Park – Fire	Dispatch	810-542-6000	810-546-4086	810-546-4084
D	City of Hazel Park – Police	Dispatch	810-542-6161	810-542-6161	210-546-4084
E	City of Madison Hts – Fire	Dispatch	911	810-588-3605	210-545-3604
E	City of Madison Hts - Police	Dispatch	911	810-585-2100	210-505-5004
F	City of Troy – Fire	Dispatch	911	810-524-3419	810-689-7520(Fire)
F	City of Troy – Police	Dispatch	911	810-524-3477	810-524-1503
D,E	City of Royal Oak – Fire	Dispatch	911	810-546-7811	210-546-1546
D,E	City of Royal Oak – Police	Dispatch	810-546-1500	Q10_546_1500	010-340-1340 010-546_1540
D	City of Ferndale – Fire	Dispatch	810-541-3600	810-541-2510	810-546-7369
D	City of Ferndale – Police	Dispatch	911	810-546-2388	810-541-2836

Emergency & Administrative Contacts