# fiscal year 2011

## Comprehensive Annual Financial Report

For the fiscal year ended June 30, 2011





fiscal year 2011

## Comprehensive Annual Financial Report

For the fiscal year ended June 30, 2011

Prepared by Financial Management Services State of Arizona Department of Transportation

#### Arizona Department of Transportation Comprehensive Annual Financial Report for the fiscal year ended June 30, 2011

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## **Introductory Section**

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#### Arizona Department of Transportation

#### Office of the Director

206 South Seventeenth Avenue Phoenix, Arizona 85007-3213

John S. Halikowski

December 1, 2011

John A. Bogert Deputy Director for Operations

Floyd Roehrich, Jr. Deputy Director for Policy

The Honorable Janice K. Brewer Governor of the State of Arizona, Members of the Legislature, and Citizens of the State of Arizona

The Arizona Department of Transportation (Department) is pleased to submit the Comprehensive Annual Financial Report (CAFR) of the Department for the fiscal year ended June 30, 2011. The CAFR is presented in three sections: Introductory, Financial, and Statistical. The Introductory Section includes this Letter of Transmittal, a List of Principal Officials, and the Department's Organization Chart. The Financial Section includes the Independent Auditors' Report, Management's Discussion and Analysis, Basic Financial Statements, Notes to the Financial Statements, Required Supplementary Information, as well as Other Supplementary Information. The Statistical Section includes additional financial information and transportation data presented on a multi-year comparative basis.

Arizona Revised Statute, §41-1279.03, requires the State Auditor General to "conduct or cause to be conducted at least biennial financial and compliance audits of financial transactions and accounts kept by or for all state agencies subject to the single audit act of 1984 (P.L. 98-502)." In fulfillment of this requirement, the Department prepared this CAFR, for the fiscal year ended June 30, 2011, and contracted with the independent auditing firm of Heinfeld, Meech & Co., P.C. to audit the financial statements.

The objective of the independent audit is to provide a reasonable assurance that the financial statements are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the Department's financial statements for the fiscal year ended June 30, 2011, are fairly presented in conformity with accounting principles generally accepted in the United States of America (GAAP). The independent auditors' report is presented as the first component of the Financial Section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This Letter of Transmittal is designed to complement MD&A and should be read in conjunction with it. The Department's MD&A can be found immediately following the report of the independent auditors.

The CAFR includes all funds used to record the financial activity of the Department. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the Department.

To provide a reasonable basis for making these representations, the Department has established a comprehensive internal control framework that is designed both to protect the Department's assets from loss, theft, or misuse and to compile sufficiently reliable information for the preparation of the financial statements in conformity with GAAP. The Department's internal control includes both automated controls, which are an integral component of the financial accounting system, and comprehensive policies and procedures. In addition, the Department's Office of Audit and Analysis is an independent unit that reviews accounting controls and performs operational audits of the various divisions and units of the Department. Because the cost of internal controls should not outweigh their benefits, the Department's comprehensive framework of internal control has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatements.

To the best of our knowledge and belief, this financial report is complete and reliable in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds. All disclosures necessary to enable the reader to gain an understanding of the Department's financial activities have been included.

#### **Profile of the Department**

The Department was established by the state legislature in July 1974 by combining the former Arizona Highway Department (originally established in 1927) and the Department of Aeronautics (originally established in 1962). The Department is not legally separate from the State of Arizona's primary government. The Department's mission is to provide a safe, efficient, cost-effective transportation system. The vision is the standard of excellence for transportation systems and services. The Department's statutory authority for carrying out its programs is found in Arizona Revised Statutes, Titles 28, 35, and 41.

The Department receives guidance in capital planning and program development from a seven-member Transportation Board of the State of Arizona Department of Transportation (Transportation Board) appointed by the governor and confirmed by the state senate. The Transportation Board is responsible for the annual update of the Five-Year Transportation Facilities Construction Program and awards contracts each month for highway projects. The Transportation Board also has authority for the issuance of highway revenue and transportation excise tax bonds, grant anticipation notes (GARVEE bonds), and board funding obligations.

As of June 30, 2011, the Department was organized into five operating divisions supported by the Transportation Services Group. The five operating divisions include: Intermodal Transportation Division, Motor Vehicle Division, Enforcement and Compliance Division, Administrative Services Division, and Multimodal Planning Division.

- The Intermodal Transportation Division is responsible for the management and maintenance of the existing state highway system and related facilities as well as the location, design, and construction of new highways and facilities that are a part of the state highway system.
- The Motor Vehicle Division regulates motor vehicles in the state and collects motor vehicle fuel taxes, registration
  fees, motor carrier fees, motor vehicle operators' license fees, and miscellaneous fees and revenues. The Motor
  Vehicle Division annually processes motor vehicle registrations and records, issues certificates of title for motor
  vehicles, and processes drivers' license applications.
- The Enforcement and Compliance Division conducts criminal and administrative investigations related to all facets of agency operations, e.g., titling, registration, and licensing; as well as providing services to the local and national law enforcement communities while enforcing transportation related laws and regulations.
- The Administrative Services Division provides a wide variety of services for ADOT business areas and employees. The Administrative Services Division's work units include Equipment Services, Facilities Maintenance & Support, Office of Environmental Services, Procurement, Safety & Health, and Audit & Analysis. The Administrative Services Division also oversees operations of the Grand Canyon National Park Airport.
- The Multimodal Planning Division is responsible for the planning of the statewide transportation system, including highways and airports, in coordination with local and regional planning agencies. The Division produces the Five-Year Transportation Facilities Construction Program through which the Transportation Board establishes the priorities for highways and airports. The Division also supports statewide public transit planning, administers federal grants for transit planning in rural and metropolitan areas, and performs state regulatory safety oversight for the light rail system in Maricopa County.
- The Transportation Services Group provides support to the Department's operating and other divisions, and contains work units for Financial Management, Budget and Strategic Planning, Information Technology, Personnel and Training, Civil Rights, Government Relations, Community Partnerships, and *Arizona Highways Magazine*.

Overall, the Department employs approximately 4,500 persons.

**Budgetary Controls** Upon the effective date of the operating budget appropriations bill, allocations are made to organizational levels within each division. The allocations result in a detailed operating budget that guides the divisions and programs in their financial operation. State funding for the Five-Year Transportation Facilities Construction Program is

included in the capital outlay appropriations bill as a lump-sum budget without identifying individual projects. In the land, building, and improvements portion of that bill, each separate capital project is identified for control purposes. This bill also provides funding for building renewal purposes. The budgets are prepared on a cash basis except that liabilities (encumbrances) incurred before the end of the fiscal year and paid within the next calendar month are charged against that prior fiscal year's budget. With a few exceptions, such as the capital budgets, highway maintenance, and special line items, state appropriations typically lapse at the end of the fiscal year.

The Department relies on the Arizona Financial Information System (AFIS) to control total expenditures by appropriation. In addition, the Department utilizes several control features in its internal accounting system (Advantage®) to ensure budgetary compliance and management control. These features include: encumbrance and pre-encumbrance capabilities, appropriation allocation and control capabilities to the expense budget/organization unit level, and management control reports from the expense budget/organizational unit level, with summary reporting capabilities by program, division, or appropriation.

#### **Factors Affecting Financial Condition**

Arizona Economy The economic conditions in Arizona remained under pressure during fiscal year 2011 with high unemployment, lower personal income and population growth, and lower home values. Arizona economic conditions have improved, but not to the level that would spur significant growth. The Arizona unemployment rate decreased from 10.0 percent in June 2010 to 9.3 percent in June 2011 while personal income saw a modest gain for the same period. The national and Arizona economies saw fuel prices spike to close to \$4.00 per gallon in March 2011, which led consumers to drive less and the trucking industry to transport fewer goods in the last quarter of fiscal year 2011.

The Department's two main funding sources, the Highway User Revenue Fund (HURF) and the Maricopa County Transportation Excise Tax posted positive year-over-year growth in fiscal year 2011 for the first time since fiscal year 2007. The HURF amounted to \$1.2 billion, an increase of 0.9 percent over fiscal year 2010 and even with the forecast. The Maricopa County Transportation Excise Tax revenues totaled \$309.2 million, an increase of 3.4 percent over fiscal year 2010 and 2.7 percent above the forecast. Both revenue sources remain at fiscal year 2004 revenue levels.

The Arizona economy is expected to grow slowly over the next few years. The Arizona Department of Commerce reported on April 28, 2011 that Arizona non-farm employment is projected to grow by 0.7 percent in calendar year 2011 and 1.4 percent in calendar year 2012. According to the Western Blue Chip report dated June 2011, Arizona personal income is expected to increase by 3.4 percent in calendar year 2011 and 4.5 percent in calendar year 2012. Arizona population is expected to increase by 1.1 percent in calendar year 2011 and 1.5 percent in calendar year 2012.

The Department's fiscal year 2012 HURF estimate totals \$1.2 billion, an increase of 0.9 percent over fiscal year 2011. The HURF average compound growth rate for fiscal years 2002 through 2011 was 1.3 percent. The distribution of HURF revenues in fiscal year 2012 is estimated to be as follows: State Highway Fund \$504.8 million; Arizona cities and towns \$307.3 million; Arizona counties \$195.6 million; Department of Public Safety \$120.7 million; Economic Strength Project Fund \$1.0 million; and the Motor Vehicle Division for the registration compliance/third party program/operations \$86.9 million. An estimated \$109.0 million will be re-allocated from the State Highway Fund share of HURF vehicle license tax revenues to the State General Fund (\$106.6 million) and the Department of Public Safety Parity Compensation Fund (\$2.4 million).

The Maricopa County Transportation Excise Tax revenue forecast for fiscal year 2012 totals \$321.6 million, an increase of 4.0 percent over fiscal year 2011. The Maricopa County Transportation Excise Tax average compound growth rate for fiscal years 2002 through 2011 was 1.6 percent. The distribution of the Maricopa County Transportation Excise Tax revenue in fiscal year 2012 is estimated to be as follows: Maricopa County Regional Area Road Fund \$180.7 million for highways, \$33.8 million for arterial streets, and the Public Transportation Fund \$107.1 million.

Long-term Financial Planning The Department has developed a long-range forecasting model for revenues to be deposited in the Highway User Revenue Fund and the Maricopa County Regional Area Road Fund. This econometric modeling approach provides a framework that allows for the complex interaction of economic, demographic, and technological factors which influence revenue collections over the long term. Using this process, the Department updates and publishes its official forecast on an annual basis, after the close of the fiscal year, and uses this data in developing cash-flow projections for the statewide Highway Construction Program and the Regional Transportation Plan (RTP) Freeway Program, two components of the Five-Year Transportation Facilities Construction Program (the third component being the Airport Program). These cash-flow projections incorporate estimates of all funding sources available to the capital program and estimates of project-related and other expenditures.

<u>Planned Construction Activity</u> In June 2011, the Transportation Board approved a \$5.4 billion statewide Highway Construction Program as part of the Five-Year Transportation Facilities Construction Program for fiscal years 2012 through 2016. This program provides funding for highway facilities on the National Highway System and the statewide system, as well as the Maricopa County Regional Transportation Plan. Altogether (including Maricopa County), the program includes \$3.8 billion for system improvements, \$.4 billion for system management, and \$1.2 billion for system preservation.

The Five-Year Transportation Facilities Construction Program includes approximately \$2.8 billion for the RTP of freeway and expressway construction in Maricopa County, funded in large part from the Maricopa County Regional Area Road Fund. Obligations for the Regional Transportation Plan Freeway Program to date total \$3.1 billion. The Department currently has 13 major RTP Freeway Program projects under design and 9 major projects under construction. The Department acquired 3,503 acres of land for the RTP Freeway Program.

As part of the Five-Year Transportation Facilities Construction Program, the Transportation Board also adopted a \$108 million (state share) Five-Year Airport Development Program that includes 737 projects at general aviation and air carrier airports located throughout the state.

#### Other Information

Single Audit The Department is required to undergo an annual Single Audit in accordance with the provisions of the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations." The Department's Single Audit information is included in the Single Audit of the State of Arizona for the fiscal year ended June 30, 2011.

Awards The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Arizona Department of Transportation for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2010. This accomplishment was the twenty-first consecutive year that the Department has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

<u>Acknowledgments</u> We would like to express our sincere appreciation to the many individuals whose dedicated efforts have made this report possible. A special note of thanks is extended to the staff of Fiscal Operations whose commitment, professionalism, and dedicated efforts contributed to the timely preparation of the fiscal year 2011 Comprehensive Annual Financial Report.

Respectfully Submitted,

John S. Halikowski, Director

Arizona Department of Transportation

John A. Bogert, Deputy Director for Operations

Arizona Department of Transportation

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Arizona Department of Transporation

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers
Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



#### Arizona Department of Transportation List of Principal Officials

#### John S. Halikowski

Director

#### John A. Bogert

Chief of Operations

#### John E. McGee

Executive Director for Planning and Policy

#### Floyd P. Roehrich, Jr.

State Engineer Intermodal Transportation Division

#### Stacey K. Stanton

Assistant Director Motor Vehicle Division

#### Terry W. Conner

Assistant Director Enforcement & Compliance Division

#### Jennifer A. Toth

Assistant Director Multimodal Planning Division

#### John H. Nichols

Assistant Director Administrative Services

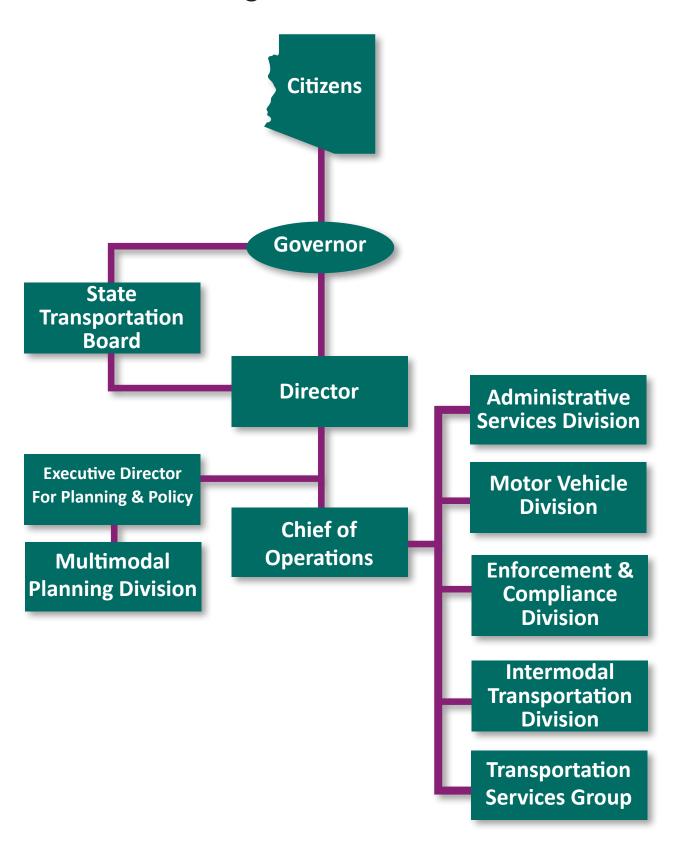
#### John R. Fink

Assistant Director for Finance and Accounting

#### **Arizona State Transportation Board**

	•	Term
Member	Counties	Expires
William (Bill) J. Feldmeier, Chairman	District 6 (Yavapai, Yuma, Mohave, and LaPaz Counties)	2012
Barbara (Bobbie) Ann Lundstrom, Vice Chairwoman	District 3 (Cochise, Greenlee, and Santa Cruz Counties)	2013
Felipe Andres Zubia	District 1 (Maricopa County)	2012
Victor Flores	District 1 (Maricopa County)	2014
Stephen W. Christy	District 2 (Pima County)	2015
Kelly O. Anderson	District 4 (Gila, Graham, and Pinal Counties)	2016
Hank Rogers	District 5 (Navajo, Apache, and Coconino Counties)	2017

# State of Arizona Department of Transportation Organization Chart





## **Financial Section**

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For the fiscal year ended June 30, 2011





#### INDEPENDENT AUDITORS' REPORT

The Honorable Janice K. Brewer Governor of the State of Arizona

Members of the Arizona State Legislature

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Arizona Department of Transportation (Department), as of and for the year ended June 30, 2011, which collectively comprise the Department's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of the Arizona Department of Transportation. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1.A, the financial statements of the Arizona Department of Transportation are intended to present the financial position, and the changes in financial position and cash flows, where applicable, of only that portion of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the State of Arizona that is attributable to the Arizona Department of Transportation. They do not purport to, and do not, present fairly the financial position of the State of Arizona, as of June 30, 2011, and the changes in its financial position, and its cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Arizona Department of Transportation, as of June 30, 2011, and the respective changes in its financial position, and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 4.A, the Department implemented the provisions of the Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, for the year ended June 30, 2011, which represents a change in accounting principle.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2011 on our consideration of the Arizona Department of Transportation's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 14, budgetary comparison information on pages 54 and 55, and information about infrastructure assets reported using the modified approach on pages 56 through 60 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's financial statements as a whole. The accompanying supplementary information such as the Introductory Section, Supplementary Information, and Statistical Section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements. The Supplementary Information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The Introductory Section and Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

HEINFELD, MEECH & CO., P.C.

Heinfeld, Melch & Co., P.C.

Certified Public Accountants

November 30, 2011

As management of the Arizona Department of Transportation (Department), we offer readers of the Department's financial statements this narrative overview and analysis of the financial activities of the Department for the fiscal year ended June 30, 2011. We encourage readers to consider the information presented here in conjunction with the Letter of Transmittal, which can be found on pages i-iv, and the Department's basic financial statements, which begin on page 15, with the accompanying notes and Required Supplementary Information (RSI).

#### **Financial Highlights**

#### **Government-wide:**

- The net assets of the Department at the close of the fiscal year are \$16.0 billion, compared to \$15.4 billion for fiscal year 2010, an increase of 4.2 percent. Of this amount, \$126.1 million represents *unrestricted net assets* and may be used to meet the Department's ongoing obligations to citizens and creditors as compared to \$125.8 million at the end of 2010.
- The Department's capital assets are \$18.0 billion, compared to \$17.3 billion for fiscal year 2010, an increase of 3.9 percent. This increase is attributable to the results of increased highway construction activity. The Department's *invested in capital assets, net of related debt*, is \$15.2 billion, compared to \$14.6 billion for fiscal year 2010, an increase of 3.7 percent.
- The Department's non-current liabilities are \$3.1 billion, compared to \$3.0 billion in 2010. The Department had \$150.3 million more in bonds outstanding in 2011 than in 2010. During fiscal year 2011, there were \$338.6 million in bonds issued and \$188.3 million in bonds repaid.

#### **Fund Level:**

- As of the close of the fiscal year, the governmental funds of the Department reported combined ending fund balances of approximately \$1.1 billion, as compared to approximately \$938.8 million in 2010.
- The total restricted fund balance is \$949.5 million; of this amount, approximately \$945.6 million is restricted for capital projects. The nonspendable portion of fund balance represents \$9.8 million in inventories while the remainder of \$126.8 million represents the committed fund balance portion.
- The proprietary funds reported net assets at year-end of \$76.4 million, as compared to \$75.0 million in 2010.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction of the Department's basic financial statements. The Department's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other Required Supplementary Information in addition to the basic financial statements.

#### Government-wide Financial Statements (Reporting the Department as a Whole)

The government-wide financial statements are designed to present an overall picture of the financial position of the Department. These statements consist of the Statement of Net Assets and the Statement of Activities, and are prepared using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Assets combines and consolidates the Department's current financial resources with capital assets and long-term obligations. This statement includes all of the Department's non-fiduciary assets and liabilities.

Net assets are the difference between the Department's assets and liabilities, and represent one measure of the Department's financial health.

- An increase or decrease in the Department's net assets from one year to the next is an indicator of whether its financial health is improving or declining.
- Other indicators of the Department's financial health include the condition of its roads and bridges (infrastructure) and economic trends affecting the Department's future tax revenues.

The Statement of Activities focuses on both the gross and net cost of various activities (governmental and business-type); these costs are paid by the Department's general tax and other revenues. This statement summarizes the cost of providing specific Department services and includes all current year revenues and expenses.

The Statement of Net Assets and the Statement of Activities divide the Department's activities into two types:

#### **Governmental Activities**

The Department's basic services are reported here, including administration, highway, highway maintenance, and motor vehicle. Taxes, fees, and federal grants finance most of these activities.

#### **Business-type Activities**

Activities for which the Department charges a fee to customers to pay most or all of the costs of certain services it provides are reported as business-type activities. The Department's *Arizona Highways Magazine* and Highway Expansion and Extension Loan Program (HELP) are reported here.

The government-wide financial statements can be found on pages 15-16 of this report.

This report includes two schedules (Exhibit 3.1 and Exhibit 4.1) that reconcile the amounts reported on the governmental fund financial statements (prepared using the modified accrual basis of accounting and current financial resources measurement focus) with governmental activities (prepared using the accrual basis of accounting and economic resources measurement focus) on the appropriate government-wide statements. The following summarizes the impact of utilizing Governmental Accounting Standards Board Statement 34 (GASB 34) reporting:

- Capital assets used in governmental activities are not reported on governmental fund statements.
- Other long-term assets that are not available to pay for current period expenditures are not reported on governmental fund statements.
- Internal service fund activities are reported as governmental activities, but reported as proprietary funds in the fund financial statements.
- Bond issuance costs are capitalized and amortized to expense as governmental activities, but reported as expenditures in the governmental fund statements.
- Unless currently due and payable, long-term liabilities, such as capital lease obligations, compensated absences, bonds, notes payable, and others only appear as liabilities on the government-wide statements.
- Capital outlay spending results in capital assets on the government-wide statements, but is reported as expenditures on the governmental fund statements.
- Bond and note proceeds result in liabilities on the government-wide statements, but are recorded as other financing sources on the governmental fund statements.

• Certain other outflows represent either increases or decreases in liabilities on the government-wide statements, but are reported as expenditures on the governmental fund statements.

#### **Fund Financial Statements (Reporting the Department's Major Funds)**

The fund financial statements begin on page 17 and provide detailed information about the major individual funds. A fund is an accounting entity with a self-balancing set of accounts that the Department uses to keep track of specific sources of funding and spending for a particular purpose. The Department, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Department can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds A majority of the Department's activities are reported in governmental funds. Reporting of these funds focuses on how financial resources flow in and out of the funds, and amounts remaining at year-end for future spending. Governmental funds are accounted for using the modified accrual basis of accounting, which measures cash and other assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the Department's general governmental operations and the basic services it provides. This information should help determine whether there are more or less current financial resources available for the Department's programs. The reconciliations following the fund financial statements explain the differences between the government's activities, reported in the government-wide statement of activities, and the governmental funds.

The Department maintains fifteen individual governmental funds. Information is presented separately in the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund (State Highway Fund), Maricopa Regional Area Road Construction Fund, Motor Vehicle Division Clearing Fund, Highway User Revenue Fund, Debt Service Fund, and Capital Projects Fund which are considered to be major funds. Data from the other nine governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds are provided in the form of combining statements elsewhere in this report.

The legislature appropriates an annual budget for the Department's General Fund (State Highway Fund). The Budgetary Comparison Schedule – General Fund (State Highway Fund) has been provided to demonstrate compliance with this budget and is presented as Required Supplementary Information.

The governmental funds financial statements can be found on pages 17-24 of this report.

**Proprietary Funds** When the Department charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds (enterprise and internal service) utilize full accrual accounting, the same method used by private sector businesses. Enterprise funds report activities that provide goods and services to outside customers, to other agencies, or to other divisions of the Department. The Department's enterprise funds are the *Arizona Highways Magazine* Fund and the Highway Expansion and Extension Loan Program Fund. The internal service fund reports activities that provide supplies and services for the Department's other programs and activities and other state agencies. The Equipment Revolving Fund is the Department's only internal service fund. Internal service fund activities are reported as governmental activities on the government-wide statements.

The proprietary funds financial statements can be found on pages 25-27 of this report.

*Fiduciary Funds* Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Department's own programs.

The fiduciary fund financial statement can be found on page 28.

**Notes to the Financial Statements** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-53 of this report.

**Required Supplementary Information** In addition to the basic financial statements, including accompanying notes, this section presents certain Required Supplementary Information including the Department's Budgetary Comparison Schedule – General Fund (State Highway Fund) and the modified approach to reporting infrastructure assets. Required Supplementary Information can be found on pages 54-60 of this report.

**Supplementary Information** Other Supplementary Information includes the combining statements for the non-major governmental funds and agency funds, and is presented immediately following the Required Supplementary Information on budget and infrastructure assets. Combining and individual fund statements and schedules can be found on pages 61-66 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of the Department's financial health. The following tables, graphs, and analyses address the financial position and changes to financial position for the Department as a whole as of and for the fiscal years ended June 30, 2011 and 2010.

The Department's combined net assets increased by \$642.8 million over the course of this fiscal year's operations, an increase of 4.2 percent. The net assets of the governmental activities increased by \$641.4 million, or 4.2 percent, and business-type activities increased by \$1.4 million, an increase of 1.9 percent over the previous year. The overall increase in the Department's net assets was due to an increase in the Department's infrastructure resulting from more construction and a greater reliance on federal grants.

In February 2009, President Obama signed the American Recovery and Reinvestment Act (ARRA) as an economic stimulus package. The money set aside by this program was to be distributed through a variety of agencies, and to be used for projects such as improving education, building roads, public transportation, criminal justice, health care, and many other areas. The highway construction projects included pavement preservation, traffic interchange reconstruction, roadway widening, bridge rehabilitation, safety fence replacement, and other transportation uses. Construction contracts have been awarded for nearly all projects, and more than half the funds have been expended. As of the end of the fiscal year, the transit project has expended \$9.7 million while the highway construction projects have expended \$454.3 million.

The following table reflects the condensed Statement of Net Assets as of June 30, 2011 and 2010:

	Government	al Activities Busin		Business-typ	ess-type Activities		To	otal	
	2011	2010		2011		2010	2011	2010	
Assets									
Current and other assets Capital assets	\$ 1,401,025,969 17,975,953,546	\$ 1,243,979,734 17,306,880,407	\$	79,028,924 53,658	\$	77,737,935 92,231	\$ 1,480,054,893 17,976,007,204	\$ 1,321,717,669 17,306,972,638	
Total assets	19,376,979,515	18,550,860,141	_	79,082,582		77,830,166	19,456,062,097	18,628,690,307	
Liabilities						<u> </u>			
Other liabilities	291,218,260	281,070,327		2,508,827		2,652,237	293,727,087	283,722,564	
Non-current liabilities	3,131,004,477	2,956,482,084		136,069	_	129,361	3,131,140,546	2,956,611,445	
Total liabilities	3,422,222,737	3,237,552,411		2,644,896	_	2,781,598	3,424,867,633	3,240,334,009	
Net assets									
Invested in capital assets,									
net of related debt	15,159,085,525	14,620,099,073		53,658		92,231	15,159,139,183	14,620,191,304	
Restricted	669,811,122	566,793,388		76,192,180		75,619,251	746,003,302	642,412,639	
Unrestricted	125,860,131	126,415,269		191,848		<662,914>	126,051,979	125,752,355	
Total net assets	\$15,954,756,778	\$15,313,307,730	\$	76,437,686	\$	75,048,568	\$16,031,194,464	\$15,388,356,298	

In rounded figures, the total assets of the Department were \$19.4 billion, while total liabilities were \$3.4 billion, resulting in a net assets balance of \$16.0 billion. The majority of the Department's net assets, \$15.2 billion (95.0 percent), was invested in capital assets (e.g., land, infrastructure, buildings, machinery, and equipment), net of any related debt used to acquire those assets. The Department uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Department's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other resources, since the capital assets themselves cannot be used to liquidate these liabilities.

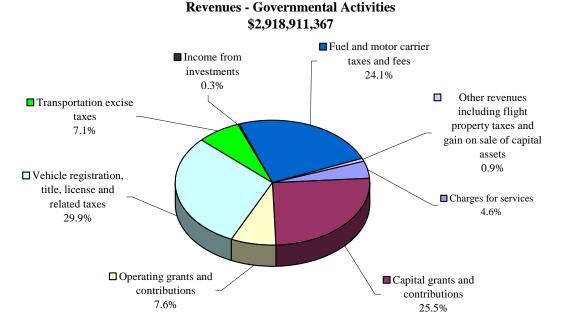
The governmental activities reported an increase in capital assets with the largest increase being in the area of construction in progress. The Department issued two bonds in fiscal year 2011 which caused the non-current liabilities to increase for the governmental activities. The business-type activities reported a small increase in net assets for fiscal year 2011; this was primarily due to the receipt of an interfund loan.

The following condensed financial information was derived from the government-wide Statement of Activities and reflects how the Department's net assets changed during the year, compared to the prior year:

	Government	al Activities	Business-ty	pe Activities	To	Total		
	2011	2010	2011	2010	2011	2010		
Revenues								
Program revenues:								
Charges for services	\$ 133,661,283	\$ 124,307,064	\$ 5,772,911	\$ 6,541,051	\$ 139,434,194	\$ 130,848,115		
Operating grants and contributions	220,759,085	146,935,991	-	-	220,759,085	146,935,991		
Capital grants and contributions	743,718,082	575,447,784	-	-	743,718,082	575,447,784		
General revenues:								
Transportation excise taxes	206,545,412	199,672,233	-	-	206,545,412	199,672,233		
Vehicle registration, title, license								
and related taxes	874,191,798	893,287,384	-	-	874,191,798	893,287,384		
Fuel and motor carrier taxes and fees	704,726,732	690,503,437	-	-	704,726,732	690,503,437		
Flight property taxes	9,798,513	9,526,737	-	-	9,798,513	9,526,737		
Income from investments	9,414,904	16,346,982	554,941	514,171	9,969,845	16,861,153		
Gain <loss> on sale of capital assets</loss>	3,604,096	707,616	-	-	3,604,096	707,616		
Other	12,491,462	8,257,587			12,491,462	8,257,587		
Total revenues	2,918,911,367	2,664,992,815	6,327,852	7,055,222	2,925,239,219	2,672,048,037		
Expenses								
Administration	93,040,027	65,781,111	-	-	93,040,027	65,781,111		
Highway	37,069,567	34,720,987	-	-	37,069,567	34,720,987		
Highway maintenance	129,699,887	102,931,834	-	-	129,699,887	102,931,834		
Motor vehicle	99,948,875	102,925,906	-	-	99,948,875	102,925,906		
Non-capital, including asset preservation	345,590,127	122,747,606	-	-	345,590,127	122,747,606		
Distributions to Arizona counties								
and cities	1,024,756,349	1,057,720,144	-	-	1,024,756,349	1,057,720,144		
Distributions to other state agencies	254,702,299	251,391,647	-	-	254,702,299	251,391,647		
Local governmental assistance	163,035,322	83,229,758	-	-	163,035,322	83,229,758		
Interest on long-term debt	128,768,466	129,626,215	-	-	128,768,466	129,626,215		
Arizona Highways Magazine	-	-	5,664,153	6,288,136	5,664,153	6,288,136		
Highway Expansion and Extension								
Loan Program			125,981	147,040	125,981	147,040		
Total expenses	2,276,610,919	1,951,075,208	5,790,134	6,435,176	2,282,401,053	1,957,510,384		
Change in net assets before transfers Transfers	642,300,448 <851,400>	713,917,607	537,718 851,400	620,046	642,838,166	714,537,653		
Change in net assets	641,449,048	713,917,607	1,389,118	620,046	642,838,166	714,537,653		
Net assets - July 1	15,313,307,730	14,599,390,123	75,048,568	74,428,522	15,388,356,298	14,673,818,645		
Net assets - June 30	\$ 15,954,756,778	\$ 15,313,307,730	\$76,437,686	\$75,048,568	\$ 16,031,194,464	\$ 15,388,356,298		

#### **Governmental Activities**

The following chart depicts revenues of the governmental activities for the fiscal year ended June 30, 2011:



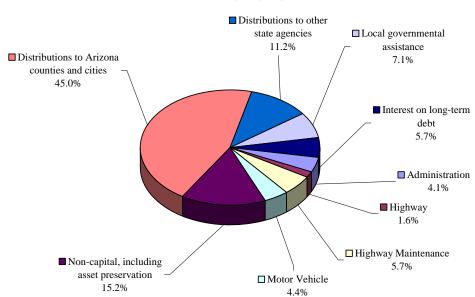
\$2.3 billion (or 79.5 percent) of the Department's revenues are from the following three revenue sources:

- Vehicle registration, title, license, and related taxes comprise the Department's largest revenue source of \$874.2 million (29.9 percent).
- Capital grants and contributions represent the Department's second largest revenue source of \$743.7 million (25.5 percent).
- Fuel and motor carrier taxes and fees represent the Department's third largest revenue source of \$704.7 million (24.1 percent).

The Department's two main funding sources, the Highway User Revenue Fund (HURF) and the Maricopa County Transportation Excise Tax, posted positive year-over-year growth in fiscal year 2011 for the first time since fiscal year 2007. HURF collections totaled approximately \$1.2 billion, an increase of 0.9 percent from fiscal year 2010 and equal to the Department's estimate. Maricopa County Transportation Excise Tax collections totaled \$309.2 million, an increase of 3.4 percent over fiscal year 2010, and 2.7 percent above the Department's estimate. The Transportation Excise Tax distribution to the Department was \$206.5 million compared to \$199.7 million for fiscal year 2010. Both revenue sources remained under pressure during fiscal year 2011 due to high unemployment, lower personal income and population growth, and lower home values. Fuel prices spiked in February and March 2011, which caused consumers to curtail their spending, but fuel prices did eventually move downward during the last few months of the fiscal year.

Capital grants and contributions increased from fiscal year 2010 due to an increase in the amount received in federal aid for fiscal year 2011. The increase in the Maricopa Regional Area Road Construction Fund was due to projects which utilized federal ARRA funding, and therefore, increased the capital grants and contributions revenue.

The following chart depicts expenses of the governmental activities for the fiscal year ended June 30, 2011:



### Expenses - Governmental Activities \$2,276,610,919

\$1.6 billion (or 71.4 percent) of the Department's expenses were for the following:

- Distributions to Arizona counties and cities comprise the Department's largest expense of \$1.0 billion (45.0 percent).
- Non-capital, including asset preservation, represents the Department's second largest expense of \$345.6 million (15.2 percent).
- Distributions to other state agencies represent the Department's third largest expense of \$254.7 million (11.2 percent).

Distributions to Arizona counties and cities decreased in fiscal year 2011 as compared to fiscal year 2010. As in the previous fiscal year, various legislative budget bills addressed the deficit in the State General Fund, in part by sweeping funds and transferring excess fund balances from state agencies to the State General Fund. The Department's distributions to other state agencies increased in fiscal year 2011 due to the legislative action.

The large increase in administration expense was primarily in the General Fund (State Highway Fund) due to the Department wanting to better reflect the expenses for direct and indirect cost pools. The increase in local government assistance was due to increased project activity, both revenue and expenditures increased in fiscal year 2011.

#### **Business-type Activities**

Net assets for business-type activities increased by \$1.4 million in fiscal year 2011. Total revenues were \$6.3 million, with charges for services representing 91.2 percent and income from investments 8.8 percent. The total expenses for business-type activities were \$5.8 million.

The Highway Expansion and Extension Loan Program had a decrease in total revenues (operating and non-operating) of \$364 thousand which was primarily due to the Department choosing not to loan money because the return on investment was not sufficient to merit the risk. Interest revenue increased this fiscal year due to the fund not issuing any new loans and receiving loan repayments, which increased average cash balances during the year.

The *Arizona Highways Magazine* had a decrease in operating revenues of \$356 thousand primarily due to a reduction in the number of subscribers for the monthly publication; and a reduction in the purchases of related products such as calendars, books, and holiday gift catalog items. Typically magazine subscribers also purchase these related products. This decline in demand is consistent with industry trends for many other consumer periodicals with revenues based predominantly on annual subscriptions, as well as an overall weaker economy, especially in Arizona where the majority of subscribers are located.

#### Financial Analysis of the Department's Funds

As previously mentioned, the Department uses fund accounting to ensure and demonstrate compliance with budgetary and legal requirements. The following is a brief discussion of financial highlights from the fund financial statements.

Governmental Funds The focus of the Department's governmental funds financial statements (pages 17-24) is to provide information on near-term inflows, outflows, and balances of spendable resources. All major governmental funds are discretely presented on these financial statements, while the non-major governmental funds are combined into a single column. Combining statements for the non-major governmental funds may be found on pages 61-64.

As of the end of the fiscal year, the fund balances of the governmental funds totaled \$1.1 billion, an increase of \$147.3 million over the previous fiscal year. Of the \$1.1 billion balance, \$87.3 million or 8.0 percent constitutes the unassigned portion of the fund balance, which was available for spending for the general purposes of the Department. The remaining fund balance of \$998.8 million, or 92.0 percent, is distributed into the following: \$9.8 million for inventories and \$22.6 million for land held for resale as nonspendable; \$946.0 million represents those funds that are restricted and used to pay for capital projects while \$3.5 million represents those funds that are restricted and used to pay for debt service; \$10.2 million represents that portion of the fund balance that is committed; and \$6.7 million represents those funds that have been assigned.

The General Fund (State Highway Fund) is the primary operating fund of the Department. At the end of the current fiscal year, the unassigned fund balance of the General Fund (State Highway Fund) was \$73.5 million; the nonspendable fund balance was \$32.4 million; the restricted fund balance was \$229.6 million; and the committed fund balance was \$6.3 million.

The Maricopa Regional Area Road Construction Fund is a major special revenue fund that receives a portion of Maricopa County Transportation Excise Tax monies that are used to provide a funding source for the construction of new freeways and other routes, improvements to existing freeways and other routes, and improvements to the arterial street system within Maricopa county. Total revenues collected in the fund in fiscal year 2011 were \$431.6 million; Transportation Excise Tax revenue of \$206.5 million (or 47.9 percent) was the bulk of the revenue. The remaining revenue was mainly federal revenue and income from investments.

The Debt Service Fund is used for the accumulation of resources for, and the payment of, general long-term debt principal and interest of the governmental funds. The other financing sources of \$331.5 million were transferred in from the General Fund (State Highway Fund) (\$154.4 million), Maricopa Regional Area Road Construction Fund (\$88.3 million), and Grant Anticipation Notes Fund (\$88.8 million), and were used to pay the debt service.

The Capital Projects Fund is used to account for financial resources used for the acquisition or construction of major capital facilities in the governmental funds. During the fiscal year, the Department's expenditures were \$334.3 million. Capital outlay expenditures of \$266.1 million (79.6 percent) accounted for the majority of the expenditures in the Capital Projects Fund. This expenditure for the acquisition and construction of new highways was converted to capital assets on the government-wide statements.

#### **Budget Variances**

As a consequence of lower revenue collections and legislative fund sweeps, the Department reduced its fiscal year 2011 operating spending levels in order to ensure that there would be sufficient cash in the General Fund (State Highway Fund) to cover debt service, contractor payments, fund transfers, and daily operational expenses. Accordingly, actual expenditures for fiscal year 2011 were less than the Department's appropriated budget. Variances reflect personnel savings resulting from the statewide hiring freeze, operational savings from the elimination of non-mission critical overtime and travel; and deferred roadway equipment replacement, facility repair, and routine highway repair and maintenance. Reference the budgetary comparison schedule on page 54.

#### **Capital Assets and Debt Administration**

#### Capital Assets (See Note 5A to the financial statements for additional information)

The Department's investment in capital assets for its governmental and business-type activities as of June 30, 2011, amounts to \$18.0 billion (net of accumulated depreciation), a \$669.0 million increase over the previous fiscal year.

	Governmental Activities		Business-ty	pe Activities	Total		
	2011	2010	2011	2010	2011	2010	
Land	\$ 2,619,089,147	\$ 2,494,102,975	\$ 7,900	\$ 7,900	\$ 2,619,097,047	\$ 2,494,110,875	
Buildings and improvements	110,771,178	112,867,876	35,069	68,859	110,806,247	112,936,735	
Improvements other than buildings	25,532,416	22,374,013	-	-	25,532,416	22,374,013	
Mobile fleet and aircraft	41,920,580	41,292,766	-	-	41,920,580	41,292,766	
Machinery and equipment	12,089,608	12,318,584	10,689	15,472	12,100,297	12,334,056	
Infrastructure	11,604,565,886	11,036,788,230	-	-	11,604,565,886	11,036,788,230	
Construction in progress	3,561,984,731	3,587,135,963			3,561,984,731	3,587,135,963	
Total	\$ 17,975,953,546	\$ 17,306,880,407	\$ 53,658	\$ 92,231	\$ 17,976,007,204	\$ 17,306,972,638	

As provided by accounting principles generally accepted in the United States (GAAP), the Department has elected to record its infrastructure assets using the modified approach, as defined in GASB Statement 34. Assets accounted for under the modified approach include 6,722 center lane miles (18,771 travel lane miles) and 4,741 bridges that the Department is responsible for maintaining.

The Five-Year Transportation Facilities Construction Program (Program) is a dynamic program and adjustments are made to the annual plans based on the needs of the Department to maintain the condition level of the roads and bridges at a level equal to, or greater than, the goals established by the Department. The Program is updated annually and adjustments are made monthly during the fiscal year, as circumstances may require.

The Department manages its roads using the Present Serviceability Rating (PSR), which measures the condition of the pavement and its ability to serve the traveling public. The PSR uses a five-point scale (5 excellent, 0 impassable) to characterize the condition of the roadway. The Department's serviceability rating goal is 3.23 for the overall system. The Department's most recent assessment indicated that an overall rating of 3.69 was achieved for fiscal year 2011.

The Department manages its bridges using the Arizona Bridge Information and Storage System (ABISS). The Department determines the condition rating based on standards developed by the Federal Highway Administration and additional internal criteria. It is the policy of the Department to maintain a Condition Rating Index (CRI) of 92.5 percent or better. In fiscal year 2011, a CRI of 93.1 percent was achieved.

In addition to many smaller projects, the following major highway construction contracts in excess of \$10 million were started during fiscal year 2011:

	Contract				cal Year 2011 Construction
Description	Start Date	Con	tract Amount	Εz	spenditures 1
System enhancement/traffic management engineering State Route 101 Interstate 10 - Tatum	12/17/2010		89,955,200	\$	51,875,078
Boulevard in Maricopa County.	12/17/2010	Ф	69,933,200	Ф	31,673,076
System enhancement/traffic management engineering State Route 202L HOV Lanes, Gilbert Road to Interstate 10 in Maricopa County.	7/16/2010		84,688,947		57,610,825
Capacity additions and major widening on Interstate 10 Interstate 8 to State Route 87 (Sunland Gin Road to Picacho Peak TI) in Pinal County.	8/4/2010		31,313,131		17,975,159
Capacity additions and reconstruction on Interstate 10 Val Vista Road to Earley Road in Pinal County.	10/15/2010		31,279,308		4,305,854
Capacity additions and reconstruction on State Route 260 in Doubtful Canyon in Gila County.	10/15/2010		29,359,129		4,583,045
Capacity additions and reconstruction on Interstate 10 and State Route 90 traffic interchange in Cochise County.	9/1/2010		27,602,268		9,752,446
System enhancement/traffic management engineering State Route 143 Sky Harbor Boulevard traffic interchange in Maricopa County.	10/15/2010		17,816,566		5,243,831
Capacity additions and major widening on US Highway 93 at Deluge Wash in Mohave County.	11/19/2010		13,847,988		4,529,331
System enhancements/safety improvements on State Route 85 at Gila Bend in Maricopa County.	12/17/2010		13,473,722		2,781,923
System enhancement regional supplemental noise walls in Maricopa County.	3/18/2011		13,256,416		1,715,755
Capacity additions and major widening on US Highway 93 at Wagon Bow Ranch in Mohave County.	11/19/2010		12,088,729		3,605,129
Construction of new bridges on State Route 89A at Viewpoint Drive traffic interchange in Yavapai County.	10/15/2010		11,352,403		5,537,668
Pavement preservation Interstate 10 State Line to Fortuna in Yuma County.	1/21/2011		10,994,201		6,815,570

<sup>&</sup>lt;sup>1</sup> Construction Expenditures are strictly those costs paid to the primary contractor for each project shown.

Furthermore, the following major highway construction projects had expenditures in excess of \$15 million in fiscal year 2011. These project expenditures include payments made to construction contractors (as shown above) as well as utility, design, right-of-way, and landscaping costs:

	Fise	cal Year 2011 Project
Location Description	E2	xpenditures 2
State Route 202L HOV Lanes, Gilbert Road to Interstate 10 in Maricopa County.	\$	61,486,435
State Route 101 Interstate 10 - Tatum Boulevard in Maricopa County.		54,570,008
State Route 303L Interstate 10/State Route 303L Traffic Interchange in Maricopa County.		47,032,275
Interstate 10 Salt River to Baseline Road in Maricopa County.		39,920,907
State Route 303L Lake Pleasant Parkway to Interstate 17 in Maricopa County.		31,960,989
State Route 303L from Happy Valley Parkway to Lake Pleasant Parkway in Maricopa County.		22,720,317
US Highway 93 at Hoover Dam in Mohave County.		22,037,855
Interstate 10 Sarival Avenue to Dysart Road in Maricopa County.		19,766,482
Interstate 10 Interstate 8 to State Route 87 (Sunland Gin Road to Picacho Peak TI) in Pinal County.		18,830,490
State Route 260 at Little Green Valley in Gila County.		16,169,956
US Highway 60/Grand Ave SR 303L to 99th Avenue in Maricopa County.		16,104,570

<sup>&</sup>lt;sup>2</sup> Project Expenditures include not only construction costs, but also engineering and design work, payroll (if applicable), and any other project related costs.

#### Non-Current Liabilities (See Note 5F to the financial statements for additional information)

The Department's non-current liabilities for its governmental and business-type activities as of June 30, 2011, amount to \$3.1 billion, an increase of \$174.5 million from the previous fiscal year. The increase in capital leases was due to entering into new lease agreements in fiscal year 2011.

Governmental Activities	2011	2010
Highway revenue bonds	\$1,600,855,000	\$1,672,625,000
Transportation excise tax revenue bonds	877,845,000	743,815,000
Grant anticipation notes (GARVEE bonds)	392,495,000	304,480,000
Premium on bonds	180,225,182	158,600,871
Compensated absences	14,782,649	14,946,119
Capital leases	4,909,960	1,303,783
Advances and notes payable	59,891,686	60,711,311
Total governmental activities	3,131,004,477	2,956,482,084
Business-type Activities		
Compensated absences	136,069	129,361
Total business-type activities	136,069	129,361
Total non-current liabilities	\$ 3,131,140,546	\$ 2,956,611,445

The Department has issued revenue bonds in 51 separate issues between 1980 and 2011. All bonds outstanding as of June 30, 2011, are scheduled to mature on various dates, but none later than July 1, 2033. The bonds are obligations of the Transportation Board of the State of Arizona Department of Transportation (Transportation Board) and are not obligations of the State of Arizona. This data was gathered from the various bond records on file from the 1980s to the present.

Of the \$7.6 billion total in bonds issued between 1980 and 2011, \$1.4 billion, or approximately 18 percent, have been refunding issues to lower debt service costs. These efforts have resulted in cumulative debt service savings of \$82.4 million in current dollars and \$60.5 million on a present value basis.

The senior lien Highway Revenue Bonds have been rated AAA/Aaa by Standard & Poor's Ratings Services and Moody's Investors Service, respectively. The Department's subordinate lien Highway Revenue Bonds are rated AAA/Aa1 The Department's Transportation Excise Tax Revenue Bonds are rated AA+/Aa1. The Department's Grant Anticipation Notes ("GARVEE bonds") are rated AA/Aa2/AA with the additional rating provided by Fitch Ratings.

Refer to Note 6C, subsequent events, on page 53, for additional information.

#### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with an overview of the Department's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Controller, Arizona Department of Transportation, 206 S. 17<sup>th</sup> Avenue, Phoenix, Arizona, 85007, or by visiting our website at <a href="http://www.azdot.gov/Inside\_ADOT/fms/PDF/CAFR11.pdf">http://www.azdot.gov/Inside\_ADOT/fms/PDF/CAFR11.pdf</a>.

#### **Basic Financial Statements**

**Government-wide Financial Statements** – include the Statement of Net Assets and the Statement of Activities and use the accrual basis of accounting for financial reporting.

**Governmental Funds Financial Statements** – include the Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances for the major governmental funds and use the modified accrual basis of accounting for financial reporting. Also include the reconciliations to the government-wide financial statements.

**Proprietary Funds Financial Statements** – include the Statement of Net Assets, the Statement of Revenues, Expenses, and Changes in Fund Net Assets and the Statement of Cash Flows for the business-type activities and use the accrual basis of accounting for financial reporting.

**Fiduciary Funds Financial Statement** – includes the Statement of Net Assets for assets being held for parties outside of the Department.

**Notes to the Financial Statements** 



#### Arizona Department of Transportation Statement of Net Assets June 30, 2011

	Governmental Activities	Business-type Activities	Total
Assets			
Unrestricted cash on deposit with the State Treasurer	\$ 38,926,510	\$ 1,646,696	\$ 40,573,206
Receivables:			
Subscriptions, net of allowance for doubtful accounts	-	102,269	102,269
Accrued interest	-	110,994	110,994
Taxes and fees	66,422,378	-	66,422,378
Notes and loans	6,216,929	4,424,033	10,640,962
Other, net of allowance for doubtful accounts	9,352,651	161,222	9,513,873
Due from U.S. Government for reimbursable costs	133,445,157	-	133,445,157
Internal balances	<24,550>	24,550	-
Inventories	13,043,516	473,234	13,516,750
Other assets/prepaid items	22,605,923	392,045	22,997,968
Deferred charges	21,568,357	-	21,568,357
Restricted cash on deposit with the State Treasurer	1,089,469,098	71,693,881	1,161,162,979
Capital assets not subject to depreciation (Note 5A)	17,785,639,764	7,900	17,785,647,664
Capital assets subject to depreciation, net of			
accumulated depreciation (Note 5A)	190,313,782	45,758	190,359,540
Total assets	19,376,979,515	79,082,582	19,456,062,097
Liabilities			
Accounts payable and other current liabilities	17,706,520	32,227	17,738,747
Accrued payroll and other accrued expenses	14,246,106	92,445	14,338,551
Contracts and retainage payable	136,803,973	-	136,803,973
Due to other state agencies	14,937,093	-	14,937,093
Due to Arizona counties and cities	107,524,568	30,590	107,555,158
Unearned revenues (Note 5C)	-	2,353,565	2,353,565
Non-current liabilities (Note 5F):			
Due within one year	210,010,060	136,069	210,146,129
Due in more than one year	2,920,994,417		2,920,994,417
Total liabilities	3,422,222,737	2,644,896	3,424,867,633
Net assets			
Invested in capital assets, net of related debt	15,159,085,525	53,658	15,159,139,183
Restricted:			
Loans and other financial assistance	-	76,192,180	76,192,180
Debt service	3,263,593	- -	3,263,593
Capital projects	666,547,529	-	666,547,529
Unrestricted	125,860,131	191,848	126,051,979
Total net assets	\$15,954,756,778	\$76,437,686	\$16,031,194,464

2011 Comprehensive Annual Financial Report

 ${\it The notes to the financial statements are an integral part of this statement.}$ 

#### Arizona Department of Transportation Statement of Activities for the fiscal year ended June 30, 2011

			Program Revenues		
				Capital Grants	
		Charges for	Operating Grants and	and	Net <expenses></expenses>
Functions/Programs	Expenses	Services	Contributions	Contributions	Revenues
<b>Governmental Activities</b>					
Administration	\$ 93,040,027	\$ 10,769,571	\$ -	\$ 3,843,690	\$ <78,426,766>
Highway	37,069,567	2,797,580	50,302,930	739,874,392	755,905,335
Highway maintenance	129,699,887	2,667,173	-	-	<127,032,714>
Motor vehicle	99,948,875	117,426,959	-	-	17,478,084
Non-capital, including asset preservation	345,590,127	-	-	-	<345,590,127>
Distributions to other state agencies	254,702,299	-	-	-	<254,702,299>
Distributions to Arizona counties and cities	1,024,756,349	-	-	_	<1,024,756,349>
Local governmental assistance	163,035,322	-	170,456,155	-	7,420,833
Interest on long-term deb	128,768,466				<128,768,466>
Total governmental activities	2,276,610,919	133,661,283	220,759,085	743,718,082	<1,178,472,469>
<b>Business-type Activities</b>					
Arizona Highways Magazine	5,664,153	5,619,322	-	-	<44,831>
Highway Expansion and					
Extension Loan Program	125,981	153,589	<del>_</del>		27,608
Total business-type activities	5,790,134	5,772,911	<u>-</u> _		<17,223>
Total	\$2,282,401,053	<u>\$139,434,194</u>	\$ 220,759,085	\$743,718,082	\$ <1,178,489,692>
			Governmental	Business-type	
			Activities	Activities	Total
Net <expenses> revenues</expenses>			\$ <1,178,472,469>	\$ <17,223>	\$ <1,178,489,692>
General revenues:					
Transportation excise taxes			206,545,412	-	206,545,412
Vehicle registration, title, license, and relate	ed taxes and fees		874,191,798	-	874,191,798
Fuel and motor carrier taxes and fees			704,726,732	-	704,726,732
Flight property taxes			9,798,513	-	9,798,513
Income from investments			9,414,904	554,941	9,969,845
Gain on sale of capital assets			3,604,096	-	3,604,096
Other			12,491,462	-	12,491,462
Transfers			<851,400>	851,400	
Total general revenues			1,819,921,517	1,406,341	1,821,327,858
Change in net assets			641,449,048	1,389,118	642,838,166
Net assets - July 1			15,313,307,730	75,048,568	15,388,356,298
Net assets - June 30			\$ 15,954,756,778	\$ 76,437,686	\$ 16,031,194,464

 ${\it The \ notes \ to \ the \ financial \ statements \ are \ an \ integral \ part \ of \ this \ statement.}$ 

#### **Governmental Funds Financial Statements**

#### **Major Funds**

#### **General Fund (State Highway Fund)**

This fund is used to account for all financial transactions applicable to the general operations of the Department. The fund receives money from the Highway User Revenue Fund including vehicle registration, title, license, and related fees, and fuel and motor carrier taxes. Reimbursements for certain construction expenditures are received from the federal government, Arizona cities and counties, and other state agencies. The fund also receives interest and other revenues. The fund disburses money primarily for the design, construction, improvement, and maintenance of state highways, parts of highways forming state routes, and highways under cooperative agreements with the United States and day-to-day operating expenses.

#### Maricopa Regional Area Road Construction Fund

This fund receives certain Maricopa County transportation excise tax monies collected by the Department of Revenue. These monies are used for the construction of new freeways and other routes, improvements to existing freeways and other routes, and improvements to the arterial street system within Maricopa County.

#### **Motor Vehicle Division Clearing Fund**

This fund accounts for the collection and disbursement of Motor Vehicle Division revenues.

#### **Highway User Revenue Fund**

This fund receives all revenues collected by the Department and its agents that are not designated for other purposes. The revenues include: motor fuel taxes, a portion of vehicle license tax, vehicle registration fees, driver license fees, dealer fees, permits, and other miscellaneous fees. These monies are distributed to the General Fund (State Highway Fund), the Department of Public Safety, the Economic Strength Project Fund, incorporated cities, counties, and other legislatively appropriated entities.

#### **Debt Service Fund**

This fund is used to administer all payments of principal and interest on bonds and notes issued by the Arizona Transportation Board for Highway Revenue Bonds, Transportation Excise Tax Revenue Bonds, and Grant Anticipation Notes (GARVEE bonds).

#### **Capital Projects Fund**

This fund is used to administer bond proceeds for Arizona Transportation Board Highway Revenue Bonds, Arizona Transportation Board Transportation Excise Tax Revenue Bonds, and Grant Anticipation Notes (GARVEE bonds). These monies are expended for the construction of projects in the Five-Year Transportation Facilities Construction Program.

#### **Non-Major Funds**

**Other Governmental Funds** are the non-major funds and are all special revenue funds. These funds can be found on Exhibit 9 and Exhibit 10.



#### Arizona Department of Transportation Balance Sheet Governmental Funds

June 30, 2011

		Special Revenue Funds			
		Maricopa	Motor		
	General	Regional	Vehicle	Highway	
	Fund	Area Road	Division	User	
	(State Highway	Construction	Clearing	Revenue	
	Fund)	Fund	Fund	Fund	
Assets					
Unrestricted cash on deposit with the					
State Treasurer	\$ 18,986,777	\$ -	\$ -	\$ -	
Receivables:					
Interfund (Note 5D)	82,450,212	1,626,600	-	16,213,341	
Taxes and fees	-	-	11,049,320	55,373,058	
Notes and loans	1,910,694	-	-	-	
Other (net)	3,323,343	2,076,407	-	-	
Amounts due from U.S. Government	78,769,683	27,427,847	-	-	
Inventories	9,765,026	-	-	-	
Deferred charges	-	-	8,128,423	-	
Land held for resale	22,605,923	-	-	-	
Restricted cash on deposit with the					
State Treasurer	229,558,642	411,303,936	38,789,437	94,609,454	
Total assets	\$ 447,370,300	\$ 442,434,790	\$ 57,967,180	\$ 166,195,853	
Liabilities and fund balances					
Liabilities:					
Accounts payable	\$ 9,395,656	\$ -	\$ 7,741,188	\$ -	
Accrued payroll and other accrued expenditures	13,249,008	150,009	-	11,738	
Contracts and retainage payable	80,038,045	34,881,239	-	-	
Interfund payables (Note 5D)	926,085	, , , , <u>-</u>	18,304,893	81,934,378	
Amounts due to:	,		, ,	, ,	
Other state agencies	-	-	9,428,907	-	
Arizona counties and cities	-	-	22,284,942	84,249,737	
Surety and rental deposits	177,148	-	207,250	-	
Deferred revenue (Note 5C)	1,910,694		<u> </u>	<u>-</u> _	
Total liabilities	105,696,636	35,031,248	57,967,180	166,195,853	
Fund balances: (Note 5G)					
Nonspendable	9,765,026	-	-	-	
Restricted	229,558,642	400,703,542	-	-	
Committed	102,349,996	6,700,000			
Total fund balances	341,673,664	407,403,542			
Total liabilities and fund balances	\$ 447,370,300	\$ 442,434,790	\$ 57,967,180	\$ 166,195,853	

 $The \ notes \ to \ the \ financial \ statements \ are \ an \ integral \ part \ of \ this \ statement.$ 

			Total			
		Non-Major				
Deb	t	Capital	Governmental		Total	
Servi	ce	Projects	Funds		Governmental	
Func	d	Fund	(See Exhibit 9)			
\$	_	\$ -	\$ 18,313,493	\$	37,300,270	
			,,		, ,	
	-	-	2,831,702		103,121,855	
	-	-	-		66,422,378	
	-	-	4,306,235		6,216,929	
	-	-	3,952,901		9,352,651	
	-	-	27,247,627		133,445,157	
	-	-	-		9,765,026	
	_	-	-		8,128,423	
	_	-	-		22,605,923	
1,276,	310	299,704,097	14,227,222		1,089,469,098	
\$1,276,	310	\$ 299,704,097	\$ 70,879,180	\$	1,485,827,710	
\$	_	\$ -	\$ 66,297	\$	17,203,141	
	_	-	232,195		13,642,950	
	_	-	21,884,689		136,803,973	
	_	1,626,600	220,651		103,012,607	
		, ,	,		, ,	
	-	-	5,508,186		14,937,093	
	-	-	989,889		107,524,568	
	-	-	-		384,398	
			4,306,235		6,216,929	
		1,626,600	33,208,142		399,725,659	
	-	-	-		9,765,026	
1,276,	310	298,077,497	19,908,994		949,524,985	
			17,762,044		126,812,040	
1,276,	310	298,077,497	37,671,038		1,086,102,051	
\$1,276,	310	\$ 299,704,097	\$ 70,879,180	\$	1,485,827,710	

## Arizona Department of Transportation Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets June 30, 2011

#### **Total fund balances - governmental funds (Exhibit 3)**

\$ 1,086,102,051

Amounts reported for governmental activities in the Statement of Net Assets (Exhibit 1) are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds (Note 4 B1).

17,933,520,314

Internal service funds are used by management to charge the costs of equipment rentals to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets (Exhibit 5).

45,853,301

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds (Note 4 B2).

6,216,929

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds (Note 4 B3).

<3,116,935,817>

#### Net assets of governmental activities (Exhibit 1)

\$15,954,756,778

The notes to the financial statements are an integral part of this statement.

# Arizona Department of Transportation

# Statement of Revenues, Expenditures, and Changes in Fund Balances

# Governmental Funds

for the fiscal year ended June 30, 2011

		Special Revenue Funds			
		Maricopa	Motor		
	General	Regional	Vehicle	Highway	
	Fund	Area Road	Division	User	
	(State Highway	Construction	Clearing	Revenue	
	Fund)	Fund	Fund	Fund	
Revenues					
Transportation excise taxes	\$ -	\$ 206,545,412	\$ -	\$ -	
Vehicle registration, title, license,					
and related taxes and fees	224,245,586	-	462,430,932	292,818,459	
Fuel and motor carrier taxes and fees	304,669,062	-	14,391,769	348,899,622	
Flight property taxes	-	-	-	-	
Reimbursement of construction					
expenditures - federal aid	423,464,766	218,478,410	-	-	
Other federal grants and reimbursements	50,302,930	-	-	-	
Reimbursements from Arizona counties and cities	7,109,276	1,954,138	-	-	
Distributions from other state agencies	845,000	-	-	-	
Interest on loans receivable	113,329	-	-	-	
Income from investments	3,039,740	2,127,157	-	379,061	
Grand Canyon National Park Airport	-	-	-	-	
Rental income	1,313,529	1,240,770	-	-	
Other	2,946,766	1,290,630		2,991,647	
Total revenues	1,018,049,984	431,636,517	476,822,701	645,088,789	
Expenditures					
Current:					
Administration	79,232,477	479,831	-	-	
Highway	34,222,358	2,958,816	-	-	
Highway maintenance	120,716,320	-	-	-	
Motor vehicle	85,956,241		4,152,052	4,429,832	
Total current expenditures	320,127,396	3,438,647	4,152,052	4,429,832	

		Total			
		Non-Major			
Debt	Capital Governmental Total				
Service	Projects	Funds	Governmental		
 Fund	 Fund	(See Exhibit 10)	Funds		
\$ _	\$ -	\$ -	\$ 206,545,412		
-	-	11,840,369	991,335,346		
-	-	36,766,279	704,726,732		
-	-	9,798,513	9,798,513		
-	-	94,859,933	736,803,109		
-	-	169,440,082	219,743,012		
-	-	1,014,814	10,078,228		
_	-	-	845,000		
_	-	322,797	436,126		
917,012	2,508,886	110,860	9,082,716		
-	-	798,410	798,410		
-	_	-	2,554,299		
 	 	2,683,600	9,912,643		
 917,012	2,508,886	327,635,657	2,902,659,546		
 _	<u> </u>				
59,374	336,434	1,368,588	81,476,704		
-	-	163,035,322	200,216,496		
-	-	-	120,716,320		
		3,576,830	98,114,955		
59,374	336,434	167,980,740	500,524,475		

(continued)

# Arizona Department of Transportation

# Statement of Revenues, Expenditures, and Changes in Fund Balances

# Governmental Funds

for the fiscal year ended June 30, 2011

		Sp	ecial Revenue Fun	ds
		Maricopa	Motor	
	General	Regional	Vehicle	Highway
	Fund	Area Road	Division	User
	(State Highway	Construction	Clearing	Revenue
	Fund)	Fund	Fund	Fund
Expenditures (continued)				
Intergovernmental:				
Distributions to other state agencies	\$ 42,735,250	\$ 267,113	\$ 86,690,979	\$ 86,417,639
Distributions to Arizona counties and cities	32,234,127	39,786,379	385,979,670	554,241,318
Debt service:				
Principal	12,177,217	732,242	-	-
Interest	36,328	-	-	-
Bond issuance costs	-	-	-	-
Non-capital, including asset preservation	187,163,794	60,310,429	-	-
Capital outlay	282,103,646	156,190,273		
Total expenditures	876,577,758	260,725,083	476,822,701	645,088,789
Excess <deficiency> of revenues over</deficiency>				
<under> expenditures</under>	141,472,226	170,911,434	-	-
Other financing sources <uses></uses>				
Transfers in	-	-	-	-
Transfers out for debt service	<154,458,652>	<88,261,828>	-	-
Transfers out other	<2,400,000>	-	-	-
Sale of capital assets	3,711,987	-	-	-
Insurance recovery	2,529,280	-	-	-
Debt issuance	17,532	11,095,085	-	-
Premium from debt issuance				
Total other financing sources <uses></uses>	<150,599,853>	<77,166,743>		
Net change in fund balances	<9,127,627>	93,744,691	-	-
Fund balances - July 1	350,801,291	313,658,851		
Fund balances - June 30	\$ 341,673,664	\$ 407,403,542	\$ -	<u> </u>

Se	Debt rvice und	Capital Projects Fund	C	Total Non-Major fovernmental Funds ee Exhibit 10)	Total Governmental Funds
\$	-	\$ -	\$	38,098,718	\$ 254,209,699
	-	-		10,270,451	1,022,511,945
188,	310,000	-		_	201,219,459
144,	711,874	-		-	144,748,202
ĺ	_	2,098,655		-	2,098,655
	_	65,704,593		_	313,178,816
	-	266,126,129		4,829,523	709,249,571
333,	081,248	334,265,811		221,179,432	3,147,740,822
<332,	164,236>	<331,756,925>		106,456,225	<245,081,276>
331,	546,772	-		_	331,546,772
	-	-		<88,826,292>	<331,546,772>
	-	-		-	<2,400,000>
	-	-		-	3,711,987
	-	-		-	2,529,280
	-	338,585,000		-	349,697,617
		38,875,926		<u> </u>	38,875,926
331,	546,772	377,460,926	_	<88,826,292>	392,414,810
	617,464> 893,774	45,704,001 252,373,496		17,629,933 20,041,105	147,333,534 938,768,517
	276,310	\$ 298,077,497	\$	37,671,038	\$1,086,102,051
Ψ 1,	210,310	Ψ 270,011,771	Ψ	37,071,030	Ψ 1,000,102,031

# Arizona Department of Transportation Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

for the fiscal year ended June 30, 2011

### Net change in fund balances - total governmental funds (Exhibit 4)

\$ 147.333.534

Amounts reported for governmental activities in the Statement of Activities (Exhibit 2)

are different because:

Capital outlays are reported as expenditures in governmental funds (Note 4 C1).

668,694,189

Bond proceeds provide current financial resources to governmental funds. However, issuing debt increases long-term liabilities in the statement of net assets. Governmental funds report the effect of issuance costs, premiums, discounts, and similar items when the debt is first issued, whereas these amounts are deferred and amortized in the statement of activities (Note 4 C2).

<386,474,888>

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets (Note 4 C2).

217,199,195

Internal service funds are used by management to charge the cost of equipment rentals to individual funds. The net loss of the internal service funds is reported with governmental activities (Note 4 C3).

1,365,912

Some items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds (Note 4 C4).

<6,668,894>

### Change in net assets of governmental activities (Exhibit 2)

\$ 641,449,048

# **Proprietary Funds Financial Statements**

# **Major Funds**

# Arizona Highways Magazine Fund

The fund consists of receipts generated from the sale of the *Arizona Highways Magazine* and other branded products. The fund provides for the production and sale of the *Magazine* and related products that promote the State of Arizona.

# Highway Expansion and Extension Loan Program Fund

This fund is an innovative financing mechanism to administer monies designated to provide loans and credit enhancement assistance to the Department and to sponsors of local transportation projects.

# **Non-Major Fund**

#### **Internal Service Fund**

The Equipment Revolving Fund is primarily funded by the charges it collects from the Department of Transportation, other state agencies, and local organizations to support the repair and maintenance of vehicles and equipment.



# Arizona Department of Transportation Statement of Net Assets Proprietary Funds June 30, 2011

	Business-ty			
	Highway Expansion and Extension Loan Program Fund	Arizona Highways Magazine Fund	Total	Governmental Activities - Internal Service Fund
Assets				
Current assets:				
Unrestricted cash on deposit with the State Treasurer	\$ -	\$ 1,646,696	\$ 1,646,696	\$ 1,626,240
Receivables:				
Interfund	-	22,338	22,338	-
Subscriptions, net of allowance for doubtful accounts	-	102,269	102,269	-
Accrued interest	110,994	-	110,994	-
Loans	3,893,583	-	3,893,583	-
Other, net allowance for doubtful accounts	-	161,222	161,222	-
Inventories	-	473,234	473,234	3,278,490
Prepaid items		392,045	392,045	-
Restricted cash on deposit with the State Treasurer	71,693,881	<u> </u>	71,693,881	<del>_</del>
Total current assets	75,698,458	2,797,804	78,496,262	4,904,730
Non-current assets:				
Loans receivable	530,450	-	530,450	-
Capital assets not subject to depreciation	-	7,900	7,900	-
Capital assets subject to depreciation, net of				
accumulated depreciation		45,758	45,758	42,433,232
Total non-current assets	530,450	53,658	584,108	42,433,232
Total assets	76,228,908	2,851,462	79,080,370	47,337,962
Liabilities				
Current liabilities:				
Accounts payable	-	32,227	32,227	118,981
Accrued payroll and other accrued expenses	2,499	89,946	92,445	603,156
Interfund payables	-	-	-	131,586
Due to Arizona counties and cities	30,590	-	30,590	-
Unearned revenues (Note 5C)	-	2,353,565	2,353,565	-
Compensated absences	3,639	132,430	136,069	587,413
Total current liabilities	36,728	2,608,168	2,644,896	1,441,136
Non-current liabilities:				
Compensated absences				43,525
Total non-current liabilities				43,525
Total liabilities	36,728	2,608,168	2,644,896	1,484,661
Net assets				
Invested in capital assets, net of related debt	-	53,658	53,658	42,433,232
Restricted for loans and other financial assistance	76,192,180	-	76,192,180	-
Unassigned	-	189,636	189,636	3,420,069
Total net assets	\$ 76,192,180	\$ 243,294	76,435,474	\$ 45,853,301
Adjustment to reflect the consolidation of internal enterprise funds	service fund activitie	es related to	2,212	
Net assets of business-type activities			\$ 76,437,686	

# Arizona Department of Transportation Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds for the fiscal year ended June 30, 2011

	Business-typ			
	Highway Expansion and Extension Loan Program Fund	Arizona Highways Magazine Fund	Total	Governmental Activities - Internal Service Fund
Operating revenues Sales and charges for services (net of write off \$46,256)	\$ -	\$ 5,061,950	\$ 5,061,950	\$ 24,420,139
Interest on loans receivables	153,589	\$ 3,001,930	153,589	\$ 24,420,139
Other	133,369	557,372	557,372	95,701
Total operating revenues	153,589	5,619,322	5,772,911	24,515,840
Or matter annual				
Operating expenses		1 755 070	1 755 070	
Publication and promotional cost	-	1,755,970	1,755,970	1 250 212
Repair and maintenance Fuel and lubricants	-	13,065	13,065	1,250,313
	46.057	1 552 506	1 500 652	11,264,070
Salaries and related benefits	46,057	1,552,596	1,598,653	11,091,549
Shipping and postage	- 204	678,975	678,975	100.659
Supplies	394	7,314	7,708	100,658
Equipment purchase and rental	27.500	23,376	23,376	201,784
Professional and outside services	37,500	476,707	514,207	46,337
Travel	-	13,581	13,581	30,802
Depreciation Other	60	38,574 180,654	38,574 180,714	7,558,221 750,468
Total operating expenses	84,011	4,740,812	4,824,823	32,294,202
Operating income <loss></loss>	69,578	878,510	948,088	<7,778,362>
operating meonic (1033)	05,570	070,310	740,000	<7,770,302>
Non-operating revenues <expenses></expenses>				
Income from investments	545,321	9,620	554,941	19,816
Investment expense	<41,970>	<757>	<42,727>	<1,081>
Gain <loss> on sale/disposal of capital assets</loss>	-	-	-	35,273
Insurance recoveries	-	-	-	137,893
Interest on capital leases Distributions to other state agencies	-	- <921,700>	<921,700>	<5> <492,600>
Total non-operating revenues <expenses></expenses>	503,351	<912,837>	<409,486>	<300,704>
		3 - 2,00 / 1	,	
Capital contributions	-	-	_	7,895,494
Transfer in	-	851,400	851,400	2,400,000
Transfer out	<del>-</del>	<del>-</del>		<u>&lt;851,400</u> >
Changes in net assets	572,929	817,073	1,390,002	1,365,028
Total net assets - July 1	75,619,251 \$ 76,102,190	<573,779>		44,488,273
Total net assets - June 30	\$ 76,192,180	\$ 243,294		\$ 45,853,301
Adjustment to reflect the consolidation of internal se	ervice fund activities	related to	**.	
enterprise funds			<884>	
Change in net assets of business-type activities			\$ 1,389,118	

# Arizona Department of Transportation Statement of Cash Flows Proprietary Funds for the fiscal year ended June 30, 2011

	Business-type Activities - Enterprise Funds							
		Highway		Arizona				nmental
		pansion and		Highways				vities -
		ension Loan ogram Fund		Magazine Fund		Total		ernal e Fund
Cash flows from operating activities								
Receipts from customers	\$	74,325	\$	4,992,849	\$	5,067,174	\$	-
Receipts from other funds		-		-		-	14,	577,064
Receipts from other agencies, Arizona counties, and cities		4,380,450		-		4,380,450	9,9	971,161
Payments to suppliers		<37,954>		<3,072,577>		<3,110,531>	<14,	172,405>
Payments to employees		<45,415>		<1,542,074>		<1,587,489>	<11,	092,855>
Other receipts <payments></payments>			_	557,372	_	557,372		95,701
Net cash provided <used> by operating activities</used>		4,371,406		935,570		5,306,976		621,334>
Cash flows from non-capital financing activities								
Distributions to other state agencies		-		<921,700>		<921,700>		492,600>
Transfers from <to> other funds</to>		_		851,400		851,400		548,600
Net cash provided <used> by non-capital financing activities</used>		_		<70,300>		<70,300>	1,	056,000
Cash flows from capital and related financing activities								
Proceeds from sale of capital assets		-		-		-		120,427
Acquisition of capital assets		-		-		-		126,831>
Insurance recoveries								137,893
Interest on capital leases  Net cash provided <used> by capital and related financing activities</used>			_					<5>
		<del>_</del>		<u>-</u>		<del>_</del>		131,484
Cash flows from investing activities Income from investments		545 221		0.620		554.041		10.916
Investment expense		545,321 <41,970>		9,620 <757>		554,941 <42,727>		19,816 <1,081>
Net cash provided <used> by investing activities</used>		503,351	_	8,863		512,214		18,735
Net increase <decrease> in cash</decrease>		4,874,757		874,133		5,748,890		584,885
Cash - July 1		66,819,124		772,563		67,591,687		041,355
Cash - June 30	\$	71,693,881	\$	1,646,696	\$	73,340,577		626,240
Reconciliation of operating <loss> income to net cash</loss>								
provided <used> by operating activities</used>								
Operating <loss> income</loss>	\$	69,578	\$	878,510	\$	948,088	\$ <7,	778,362>
Adjustment to reconcile operating <loss> income to net</loss>								
cash provided by operating activities:								
Depreciation		-		38,574		38,574	7,	558,221
Net changes in assets and liabilities:								
Receivables		4,301,186		39,340		4,340,526		-
Inventories		-		40,943		40,943	<	671,055>
Prepaid items		-		75,547		75,547		-
Accounts payable		-		<39,424>		<39,424>		112,280
Accrued payroll and other accrued expenses		144		4,312		4,456		34,062
Unearned revenues		-		<108,442>		<108,442>		-
Compensated absences		498		6,210		6,708		<4,566>
Advance/interfund payable		4 271 404	<u></u>		Ф.			128,086
Net cash provided <used> by operating activities</used>	\$	4,371,406	\$	935,570	\$	5,306,976	\$ <	621,334>

### Non-cash capital and financing activities

Certain vehicles were contributed to the Equipment Revolving Fund by the General Fund totaling \$7,895,474



# **Fiduciary Funds Financial Statements**

# **Agency Funds**

# **Highway Properties - Privilege Tax Fund**

This fund collects monies from renters of properties previously acquired by the Department for use in future highway development. Monies collected are distributed to the Department of Revenue.

# **Highway Properties - 24 Percent Fund**

This fund collects 24 percent of the Department's rental income from properties for use in future highway development. Monies collected are distributed to the local counties.



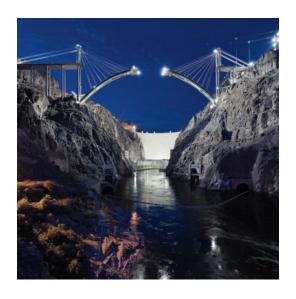
# Arizona Department of Transportation Statement of Net Assets Agency Fund June 30, 2011

#### **Assets**

Restricted cash on deposit with the State Treasurer	\$ 415,227
Total assets	\$ 415,227

# Liabilities

Due to Arizona counties	\$ 415,227
Total liabilities	\$ 415,227



# Notes to the Financial Statements

# Arizona Department of Transportation Index – Notes to the Financial Statements June 30, 2011

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the Arizona Department of Transportation (Department) conform in all material respects to accounting principles generally accepted in the United States of America (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the primary standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's Codification of Governmental and Financial Reporting Standards (GASB Codification). Following is a summary of the Department's significant accounting policies.

#### A. Reporting Entity

The Department is a department of the State of Arizona (State) and is not a legally separate entity. The Department has no component units. The Director of the Department serves as the Chief Executive Officer and is directly responsible to the governor. The governor appoints a seven-member Transportation Board of the State of Arizona Department of Transportation (Transportation Board) which has responsibility for establishing a complete system of state highway routes, approving all highway construction contracts, and distributing monies for local airport facilities' projects through a grant program.

The Department is responsible for the construction and maintenance of all state highways. The Department cooperates with the various cities and counties within the state in the construction and maintenance of state roads and with the Federal Highway Administration in the construction and maintenance of interstate and other highways. Assistance in the development of local airports, registering motor vehicles and aircraft, licensing drivers, and the publishing of the *Arizona Highways Magazine* are also responsibilities of the Department.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by federal reimbursement, taxes, and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The **Statement of Net Assets** presents the reporting entity's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and is reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on asset use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets which do not meet the definition of the two preceding categories. Unrestricted net assets often are designated to indicate that management does not consider them to be available for general operations. Unrestricted net assets often have constraints on resources which are imposed by management, but can be removed or modified by management or the Transportation Board.

The **Statement of Activities** demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identified with a specific function. *Program revenues* include: charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### **Fund Financial Statements**

Separate statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major proprietary funds are reported as separate columns in the fund financial statements, with non-major funds being reported in a single column.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the full *accrual basis of accounting*, as are the proprietary funds. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Taxes are recognized as revenues in the year they are levied for transportation excise, aircraft licensing, aviation and motor fuel, flight property, and underground storage tanks. Motor carrier and vehicle license taxes are recognized when received. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As allowed by GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the Department's enterprise funds follow GASB pronouncements and those Financial Accounting Standard Board (FASB) Statements and Interpretations, Accounting Principle Board Opinions, and Accounting Research Bulletins that were issued on or before November 30, 1989, except those that conflict with a GASB pronouncement. The enterprise funds do not follow any FASB Statements and Interpretations issued after November 30, 1989.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Department considers revenues to be available if they are collected within 60 days of the end of the fiscal year, e.g., federal revenue reimbursements, vehicle license taxes, and highway user revenue taxes. Expenditures generally are recorded when a liability is incurred as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due and payable.

#### Financial Statement Presentation

The Department reports the following major governmental funds:

The *General Fund*, known as the State Highway Fund, is the primary operating fund. It accounts for all financial resources except for those required to be accounted for in another fund. Expenditures are reported for general operations of the Department, including road and bridge repairs, maintenance and construction, planning and development, engineering, and administration. Revenues are received from the following primary sources: fuel and motor carrier taxes and fees; vehicle registrations, titles, licenses and related fees; and federal grants.

The Maricopa Regional Area Road Construction Fund is a special revenue fund that receives a portion of Maricopa County Transportation Excise Tax monies collected by the Department of Revenue. These monies are expended for the construction of new freeways and other routes, improvements to existing freeways and other routes, and improvements to the arterial street system, which are included in the Maricopa County Regional Transportation Plan.

The *Motor Vehicle Division Clearing Fund* is a special revenue fund which accounts for the collection and disbursement of certain Motor Vehicle Division revenues (e.g., vehicle registration, title, license, and related taxes and fees, and fuel and motor carrier taxes and fees).

The *Highway User Revenue Fund* is a special revenue fund which collects motor vehicle and liquid use fuel taxes and receives certain Motor Vehicle Division revenues from the Motor Vehicle Division Clearing Fund. These monies are distributed to the General Fund (State Highway Fund), the Department of Public Safety, the Economic Strength Project Fund, incorporated cities, towns, counties, and other legislatively appropriated entities.

The *Debt Service Fund* is used to account for the accumulation of resources for, and the payments of, general long-term debt principal and interest of the governmental funds.

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities in the governmental funds.

The Department reports the following major proprietary funds:

The Highway Expansion and Extension Loan Program Fund is an innovative financing mechanism to administer funds designated to provide loan and credit enhancement assistance to sponsors of local transportation projects.

The Arizona Highways Magazine Fund publishes and markets the Arizona Highways Magazine and various other products that promote the State of Arizona.

Additionally, the Department reports the following funds:

The *Internal Service Fund*, which accounts for purchases and maintenance of equipment and materials to be used by other divisions in the Department and other government agencies. The Equipment Revolving Fund is the Department's only internal service fund.

The *Agency Fund* is custodial in nature (assets equal liabilities) and does not involve measurement of results of operations. The Highway Properties – 24 Percent Fund (which is not included in the government-wide statements) is the Department's only agency fund.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges for services by the Equipment Revolving Fund to the other governmental functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include: charges for services, operating grants and contributions, and capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating revenues* and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges for services and magazine subscriptions. The Department also recognizes as operating revenues interest on loan receivables and other revenues intended to recover the cost of services. Operating expenses for the enterprise funds and the internal service fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, the Department generally expends the restricted resources first, and then unrestricted resources, as they are needed to maintain appropriate cash balances and finance the construction program.

#### D. Assets, Liabilities, and Net Assets/Fund Balance

#### Deposits and Investments

The Department's cash includes petty cash, bank accounts, and deposits with the State Treasurer for pooled investments. All investments are carried in the name of the State of Arizona. State statutes require the State Treasurer to invest these pooled funds in collateralized time certificates of deposit, repurchase agreements, obligations of the U.S. Government, or other permitted investments. All investments are carried at fair value. These balances are not subject to GASB Statement No. 3, Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements, and GASB Statement No. 40, Deposit and Investment Risk Disclosures – an amendment of GASB Statement No. 3, classification because they are included in the state's investment pool.

The investment pool is not required to register (and is not registered) with the Securities and Exchange Commission under the 1940 Investment Advisors Act. The activity and performance of the pool is reviewed monthly by the State Board of Investment in accordance with Arizona Revised Statutes, §35-311. The fair value of investments is measured on a monthly basis. Participant shares are purchased and sold based on the Net Asset Value (NAV) of the shares. The NAV is determined by dividing the fair value of the portfolio by the total shares outstanding. The State Treasurer does not contract with an outside insurer in order to guarantee the value of the portfolio or the price of shares redeemed. As of June 30, 2011, the State's investment pool 5 was rated AAAF/S1+ by Standard & Poor's Ratings Service. The weighted average maturity at year end for investment pool 5 was twenty-seven days while for investment pool 7 it was forty-seven days.

State statutes require the State Treasurer to maintain separate investment accounts for the portions of the Highway Revenue Bond Proceeds Fund relating to the Highway Revenue Bond issues and the Maricopa Regional Area Road Bond Proceeds Fund relating to the Transportation Excise Tax Revenue Bond issues. These funds may be invested by the Treasurer in the state's investment pool.

The Department's investments are included in the state investment pool and these investments are not shown in the Department's name. From the perspective of the Department, the pool functions as both a cash management pool and a demand deposit account. Therefore, the Department presents its equity in the internal pool as required in GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, and carries the investments at amortized cost, which approximates fair value.

The Department has restricted cash for payment of capital projects for Maricopa and Pima Counties, for future debt service payments, and for the Statewide Transportation Acceleration Needs account.

#### Receivables, Payables and Advances

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund receivables/payables. All other outstanding balances between the U.S. Government, Arizona counties and cities, and other state agencies are reported as due to/from. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources. The other receivables and subscriptions receivable are shown net of allowance for doubtful accounts. For other receivables comprising recoverable insurance claims, the amount reserved for doubtful accounts is comprised of 100% of balances greater than six years old, 95% of balances from four to six years old, and a percentage of balances less than four years old. The subscriptions receivable allowance for doubtful accounts is equivalent to an estimated number of issues delivered on outstanding subscription payments past due more than 90 days.

Notes receivable represents loans made to parties purchasing assets previously owned by the Department for highway construction purposes.

# **Inventories and Prepaid Items**

The governmental activities inventory is valued at cost, which approximates market, using the moving average method. This inventory is accounted for using the consumption method. Under this method, inventories are recorded as expenditures as they are used. The fund financial statement reports inventory as nonspendable for the like amount indicating it does not constitute available expendable resources. No reservation of net assets is shown in the government-wide statements for inventories.

The business-type activities' inventories are stated at the lower of cost or market. Costs of enterprise fund inventories consisting of resale products and supplies are generally determined by moving average cost and specific identification methods, respectively. Costs of the internal service fund's inventories (consisting of vehicle parts and supplies, fuels and lubricants, and other supplies) are determined by moving average cost methods.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

#### Restricted Assets

Certain proceeds of the Department's governmental revenue bonds, as well as certain resources of the General Fund (State Highway Fund) and the Highway Expansion and Extension Loan Program Fund (enterprise fund) are classified as restricted assets on the balance sheet because they are maintained in separate accounts and their use is limited by applicable bond covenants or state statutes. State law requires 12.6 percent of the revenues allocated each year to the General Fund (State Highway Fund) from the Highway User Revenue Fund be allocated for design, purchase of right-of-way, or construction of controlled-access highways, arterial streets, and local highways that are included in the regional transportation plan of counties with populations in excess of 400,000 (Maricopa and Pima counties). State Transportation Board policy further allocates 2.6 percent of the revenues allocated each year to the General Fund (State Highway Fund) from the Highway User Revenue Fund for the design, purchase of right-of-way, or construction of controlled-access highways, that are included in the regional transportation plan of counties with populations in excess of 400,000 (Maricopa and Pima counties). The debt service fund is used to report the resources set aside for payment of future debt service. Bond proceeds are deposited in the capital projects fund and are restricted for acquisitions of right-of-way and construction of federal, state, and local highways.

#### Capital Assets

Capital assets, which include land, buildings and improvements, improvements other than buildings, machinery and equipment, infrastructure, and construction in progress, are reported in the applicable governmental or business-type columns in the government-wide financial statements. Capital assets are defined by the Department as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Purchased capital assets are recorded at historical cost or estimated historical cost if historical cost is not available. Donated capital assets are recorded at estimated fair value at the date of donation.

Costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Outlays for capital assets are capitalized at the time of the purchase or, in the case of infrastructure, at the time of final acceptance by the Department from the contractor. Asset preservation costs are expensed as incurred.

The Department depreciates non-infrastructure capital assets on a straight-line basis using the following estimated useful lives:

Assets	Years
Buildings and improvements	20-40
Improvements other than buildings	20-40
Machinery and equipment	5-15
Mobile fleet and aircraft	5-15

Infrastructure was capitalized for the first time in fiscal year 2002. The infrastructure assets are reported in the governmental activities column of the Statement of Net Assets. The Department's infrastructure assets consist of roads and bridges and are presented using the modified approach and, therefore, are not depreciated.

In order to utilize the modified approach, the Department is required to maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets, perform condition assessments of eligible assets and summarize the results using a measurement scale, estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the Department, and document that the assets are being preserved approximately at or above the established condition level.

#### Deferred/Unearned Revenues

In the government-wide statements and proprietary fund financial statements, deferred/unearned revenues are recorded when cash, receivables, or other assets are received prior to revenue being recognized. In the governmental funds, amounts are reported as deferred revenues until they are available to liquidate liabilities of the current period. Deferred/unearned revenues are reported in the government-wide statements for the business-type activities and in the fund statements for both the governmental and proprietary funds. In the government-wide statements, the unearned revenues relate to unearned subscription revenue for the *Arizona Highways Magazine*. Unearned subscription revenue is recorded when subscription orders are received and is amortized as revenue over the terms of the related subscriptions. Costs associated with the selling of subscriptions are expensed in the year incurred. In the fund statements for the General Fund (State Highway Fund), the deferred revenue represents the amount for the notes receivable for loans made to parties who purchased assets previously owned by the Department for highway construction purposes. For the Non-Major Governmental Funds, the deferred revenue represents loans to various local governments for airport capital improvements designed to generate airport revenues and/or related airport economic development efforts. Loans are typically for construction of aircraft storage hangars, fuel dispensing and storage facilities, and terminal buildings. Loan rates vary and are based on the Bond Buyer Index (BBI) for 25 year national revenue bonds. Loan periods are typically 10 to 25 years in length.

#### Compensated Absences

It is the Department's policy to permit employees to accumulate earned but unused sick leave and vacation benefits as well as compensatory time. There is no liability for unpaid accumulated sick leave for the Department. All vacation pay and compensatory time is accrued when incurred in the government-wide and proprietary fund financial statements.

Effective July 1, 1998, state employees are eligible to receive payment for an accumulated sick leave balance of 500 hours or more with a maximum of 1,500 hours, upon retirement directly from state service. The benefit value is calculated by taking the employee's hourly rate of pay at the retirement date, multiplied by the number of sick hours at the retirement date, times the eligibility percentage. The eligibility percentage varies based upon the number of accumulated sick hours from 25 percent for 500 hours to a maximum of 50 percent for 1,500 hours. The maximum benefit value is \$30,000. The benefit is paid out in annual installments over three years. The Retiree Accumulated Sick Leave Fund is accounted for on the state's financial statements as an Internal Service Fund.

Employees are allowed to accumulate up to 240 hours of vacation leave (320 hours for uncovered employees) and up to 240 hours of compensatory time which is paid when vacation or compensatory time is taken or upon termination of employment at the individual's then current rate of pay. The liabilities for vacation and compensatory time outstanding as of June 30 for both the governmental and proprietary funds are reported on the Statement of Net Assets.

### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized using the straight-line method. Bonds payable are reported net of the applicable premium or discount. Debt issuance costs are reported as deferred charges and amortized over the term of the related debt. Other long-term obligations also include amounts that other governmental entities advance the Department for highway road construction projects.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Advances from other governmental entities are recorded as debt issuance in other financing sources.

#### Net Assets/Fund Balance

The difference between assets and liabilities is "Net Assets" on the government-wide and proprietary statements and "Fund Balance" on the governmental fund statements.

Fund balances for governmental funds may be classified as nonspendable, restricted, committed, assigned, or unassigned in the fund financial statements. Nonspendable fund balance describes that portion of fund balance that cannot be spent because of its form; restricted fund balance describes that portion of fund balance that reflects resources that are subject to externally enforceable legal restrictions; committed fund balance describes that portion which has self-imposed limitations; assigned fund balance describes that portion of fund balance that reflects a governments' intended use of resources; and unassigned fund balance represents net resources in excess of what can properly be classified in one of the other categories.

The State applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### E. Revenues and Expenditures/Expenses

In the government-wide Statement of Activities, revenues and expenses are segregated by activity (governmental or business-type), then further by function (e.g., Administration, Highway). Additionally, revenues are classified between program and general revenues. Program revenues include charges for services, operating grants and contributions, and capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenue. General revenue includes all taxes and income on investments.

In the governmental fund financial statements, revenues are reported by source. Expenditures are reported by function (e.g., Administration, Distributions to Arizona counties and cities, Distributions to other state agencies, Debt service, Capital outlay).

The Distributions to Arizona counties and cities and Distributions to other state agencies are shared tax revenues that are distributed based on statutory requirements. Debt service includes both interest and principal outlays related to

bonds, loans, advances, board funding obligations, and capitalized leases. Capital outlay includes expenditures for real property or infrastructure (i.e., bridges and roads).

Revenues and expenses of proprietary funds are classified as operating and non-operating and are sub-classified by object (e.g., salaries, equipment rental, depreciation). Operating revenues and expenses generally result from providing services and producing and delivering goods. All other revenues and expenses are reported as non-operating.

### Other Financing Sources <Uses>

Other financing sources are additions to the governmental fund balances in the fund financial statements and include resources and financing provided by bond issuance, sale of capital assets, capital leases, insurance recovery, and transfers from other funds. Other financing uses are reductions of governmental fund resources in fund financial statements normally resulting from transfers to other funds.

#### F. Interfund Activity and Balances

### Interfund Activity

As a general rule, the effect of interfund activity has been eliminated from the government-wide statements. Exceptions to this rule are activities between the funds reported as governmental activities and the funds reported as business-type activities (e.g., the transfer of the gain or loss from the Equipment Revolving Fund).

#### **Interfund Balances**

Interfund receivables and payables have been eliminated from the Statement of Net Assets, except for the residual amounts due between governmental and business-type activities.

#### FUNDS BY CLASSIFICATION

The following table lists all of the funds whose balances are reflected in this financial report.

#### **FUND TYPES**

#### **MAJOR FUNDS**

Governmental Funds:

General Fund (State Highway Fund) Special Revenue Funds: Maricopa Regional Area Road Construction Fund Motor Vehicle Division Clearing Fund Highway User Revenue Fund Debt Service Fund

**Proprietary Funds:** 

Enterprise Funds:

Capital Projects Fund

Arizona Highways Magazine Fund Highway Expansion and Extension Loan Program Fund Internal Service Fund Equipment Revolving Fund

#### FIDUCIARY FUNDS

Agency Fund:

Highway Properties-24 Percent Fund

#### NON-MAJOR FUNDS

Other Governmental Funds:

Special Revenue Funds:

State Aviation Fund

Safety Enforcement and

Transportation Infrastructure Fund

Motor Vehicle Liability Insurance

Enforcement Fund

Motor Vehicle Inspection and Title

**Enforcement Fund** 

Motor Carrier Safety Revolving Fund

Underground Storage Tank Fund

Economic Strength Project Fund

Grant Anticipation Notes Fund

Local Agency Deposits Fund

#### 3. BUDGETING, BUDGETARY CONTROL, AND LEGAL COMPLIANCE

An annual budget for the operating expenditures of the General Fund (State Highway Fund) is submitted to the governor in accordance with state law. The budget is legally enacted as appropriations after approval by the state legislature and signature of the governor. The legal level of control for operating expenditures is set at the agency level and expenditure budgets are appropriated using a lump-sum by agency format with a special line-item appropriation for highway maintenance. Expenditure details for personal services, employee-related expenditures, and all other operating expenditures are specifically allocated within all divisions. In certain divisions, other specific programs are allocated in addition to these categories. Revenue budgets are developed internally by the Department and are not part of the appropriation process.

Amendments to the approved appropriations require legislative approval. However, since the Department's appropriation is a lump sum appropriation, the allocation of funds between personal services, employee-related expenditures, and other operating expenditures is an internal decision. Accordingly, transfers between line items such as personal services and other operating expenditures within a particular program may be made by the program manager. Expenditures may not exceed appropriations. All transfers of funds are reported to the Department's Office of Strategic Planning and Budgeting for monitoring purposes.

Budgets are prepared on the cash basis except that liabilities incurred before the end of the fiscal year and paid within the first month of the subsequent fiscal year are charged against the prior fiscal year's budget. The Department's appropriations lapse at fiscal year-end unless exempted by the legislature.

In addition, budgets for capital outlay, including land, building, and improvements for the State Highway Fund and State Aviation Fund, are also submitted to the governor in accordance with state law. The capital outlay appropriation includes state highway construction and land, building, and improvements for the State Highway Fund. A legal limitation is adopted for land, building, and improvements; however, legislation allows the Department to spend in excess of its appropriation for state highway construction up to the current fund balance. The Department monitors expenditures through an internal budgetary process and the Five-Year Transportation Facilities Construction Program approved by the Transportation Board.

# 4. ACCOUNTING PRONOUNCEMENTS AND RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### A. New Accounting Pronouncements

Statement No. 51 Accounting and Financial Reporting for Intangible Assets

The objective of this Statement is to establish accounting and financial reporting requirements for intangible assets to reduce inconsistencies, thereby enhancing the comparability of the accounting and financial reporting of such assets among state and local governments. This Statement requires that all intangible assets not specifically excluded by its scope provisions be classified as capital assets. Accordingly, existing authoritative guidance related to the accounting and financial reporting for capital assets should be applied to these intangible assets, as applicable. This Statement also provides authoritative guidance that specifically addresses the nature of these intangible assets. Such guidance should be applied in addition to the existing authoritative guidance for capital assets. The provisions of this Statement are effective for periods beginning after June 15, 2009. The Department has implemented this Statement as appropriate.

Statement No. 53 Accounting and Financial Reporting for Derivative Instruments

This Statement addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. Governments enter into derivative instruments as investments; as hedges of identified financial risks associated with assets or liabilities, or expected transactions; or to lower the cost of borrowing. The requirements of this statement are effective for financial statements for periods beginning after June 15, 2009. The Department has implemented this Statement as appropriate.

Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions

The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The initial distinction that is made in reporting fund balance information is identifying amounts that are considered *nonspendable*, such as fund balance associated with inventories. This Statement also provides for additional classification as restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent. Governments also are required to classify and report amounts in the appropriate fund balance classifications by applying their accounting policies that determine whether restricted, committed, assigned, and unassigned amounts are considered to have been spent. Disclosures of the policies in the notes to the financial statements is required. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2010. The Department has implemented this Statement as appropriate.

Statement No. 57 OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans

The objectives of this Statement are to address issues related to the use of the alternative measurement method and the frequency and timing of measurements by employers that participate in agent multiple-employer other post-

employment benefit (OPEB) plans (i.e., agent employers). In addition, this Statement clarifies that when actuarially determined OPEB measures are reported by an agent multiple-employer OPEB plan and its participating employers, those measures should be determined as of a common date and at a minimum frequency to satisfy the agent multiple-employer OPEB plan's financial reporting requirements. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2011. The Department will implement this Statement as appropriate. There will be no impact to the Department.

Statement No. 58 Accounting and Financial Reporting for Chapter 9 Bankruptcies

The objective of this Statement is to provide accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. It requires governments to remeasure liabilities that are adjusted in bankruptcy when the bankruptcy court confirms (i.e., approves) a new payment plan. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2009. The Department has implemented this Statement as appropriate. There was no impact to the Department.

Statement No. 59 Financial Instruments Omnibus

The objective of this Statement is to update and improve existing standards regarding financial reporting and disclosure requirements of certain financial instruments and external investment pools for which significant issues have been identified in practice. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2010. The Department has implemented this Statement as appropriate. There was no impact to the Department.

# B. Explanations of Reconciling Items of the Balance Sheet of Governmental Funds to the Statement of Net Assets

The governmental funds Balance Sheet includes a reconciliation between total fund balances – governmental funds and net assets of governmental activities as reported on the government-wide Statement of Net Assets. The following explanations are necessary to clarify these differences between the governmental fund Balance Sheet and the government-wide Statement of Net Assets:

1. Capital assets are not included on the fund statements, but are included on the government-wide statement as follows:

Capital assets not subject to depreciation	\$ 17,785,639,764
Capital assets subject to depreciation	190,313,782
	17,975,953,546
Less Internal Service Fund (Equipment Revolving Fund) assets	<42,433,232>
	\$ 17,933,520,314

2. Deferred revenues for assets shown in the fund statements for the following funds:

Governmental funds:
General Fund (State Highway Fund)
State Aviation Fund

\$ 1,910,694
4,306,235
\$ 6,216,929

3. Long-term liabilities, including bonds payable, are not due and payable in the current period and are not reported in the current period on the fund statements. The detail for the difference is as follows:

Bonds payable	\$<3,051,420,182>
Deferred charges - bond issuance costs	13,439,934
Capital leases	<4,909,960>
Compensated absences	<14,151,711>
Advances and notes payable	<59,891,686>
Business activity share of Equipment Revolving Fund gain <loss></loss>	<2,212>
	\$<3,116,935,817>

# C. Explanations of Reconciling Items of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

The governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances includes a reconciliation between net change in fund balances – total governmental funds and changes in net assets of governmental activities as reported on the government-wide Statement of Activities. The following explanations are necessary to clarify these differences between the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the government-wide Statement of Activities:

1. Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, these costs are removed; some costs are capitalized as assets while other costs are expensed as follows:

\$ 709,249,572
<20,610,496>
<378,950>
<4,079,135>
62,982
<7,991,563>
 <7,558,221>
\$ 668,694,189
\$

2. The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes current financial resources of the governmental funds. Neither transaction, however, has any effect on net assets. Also, the government reports the effect of debt issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are amortized in the Statement of Activities. The details of this difference are as follows:

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Issuance of Transportation Excise Tax Revenue Bonds	\$<180,000,000>
Issuance of Grant Anticipation Notes (GARVEE bonds)	<158,585,000>
Premium on bonds	<38,875,926>
Bond issuance costs	2,098,655
Advances and notes payable	<11,112,617>
	<u>\$&lt;386,474,888</u> >
Principal repayments:	
Highway Revenue Bonds	\$ 71,770,000
Transportation Excise Tax Revenue Bonds	45,970,000
Grant Anticipation Notes (GARVEE bonds)	70,570,000
Amortization of premium and discount	17,251,615
Amortization of debt issuance costs	<1,271,879>
Repayment of advances and notes payable	11,932,242
Repayment of capital leases	977,217
	\$ 217,199,195

3. The Internal Service Fund (Equipment Revolving Fund) is used by the Department to charge the cost for purchases and maintenance of equipment and material to be used by other funds and state agencies. The gain <loss> in the Internal Service Fund (Equipment Revolving Fund) represents over <under> billing and must be eliminated from the government-wide Statement of Activities for the business activity.

Internal Service Fund (Equipment Revolving Fund):

Changes in net assets	\$ 1,365,028
Business activity share of Equipment Revolving Fund <gain> loss</gain>	 884
	\$ 1,365,912

4. Some items reported in the Statement of Activities do not provide or require the use of current financial resources and, therefore, are not reported in the governmental funds. The details are as follows:

Notes and loans receivables	\$ <2,244,404>
Compensated absences	158,904
Assumption of lease by General Fund (State Highway Fund)	<4,583,394>
	\$ <6,668,894>

# 5. DETAILED NOTES ON ALL FUNDS

# A. Capital Assets

Capital assets activity for the year ended June 30, 2011, was as follows:

Governmental Activities	July 1, 2010 Beginning Balance	Increases	Decreases Including Transfers	June 30, 2011 Ending Balance
Capital assets not being depressioned.				
Capital assets, not being depreciated:  Land	\$ 2,494,102,975	\$ 118,197,052	\$ 6,789,120	\$ 2,619,089,147
Infrastructure	11,036,788,230	578,082,384	<10,304,728>	11,604,565,886
Construction in progress	3,587,135,963	537,415,498	<562,566,730>	3,561,984,731
Total capital assets, not being depreciated	17,118,027,168	1,233,694,934	<566,082,338>	17,785,639,764
Capital assets, being depreciated:				
Buildings and improvements	188,530,128	2,024,501	<57,584>	190,497,045
Improvements other than buildings	29,563,802	4,224,254	-	33,788,056
Machinery and equipment	47,485,411	3,192,221	<1,988,935>	48,688,697
Mobile fleet and aircraft	132,603,589	8,067,989	<617,103>	140,054,475
Total capital assets, being depreciated	398,182,930	17,508,965	<2,663,622>	413,028,273
Less accumulated depreciation for:				
Buildings and improvements	<75,662,252>	<4,081,413>	17,798	<79,725,867>
Improvements other than buildings	<7,189,789>	<1,065,851>	-	<8,255,640>
Machinery and equipment	<35,166,827>	<3,047,498>	1,615,236	<36,599,089>
Mobile fleet and aircraft	<91,310,823>	<7,355,022>	531,950	<98,133,895>
Total accumulated depreciation	<209,329,691>	<15,549,784>	2,164,984	<222,714,491>
Total capital assets, being depreciated, net	188,853,239	1,959,181	<498,638>	190,313,782
Governmental activities capital assets, net	\$ 17,306,880,407	\$ 1,235,654,115	\$ <566,580,976>	\$ 17,975,953,546
Business-type Activities	July 1, 2010 Beginning Balance	Increases	Decreases	June 30, 2011 Ending Balance
Capital assets, not being depreciated: Land	\$ 7,900	\$ -	\$ -	\$ 7,900
Luid	Ψ 7,200	Ψ	Ψ	Ψ 7,500
Capital assets, being depreciated:				
Buildings and improvements	981,157	-	-	981,157
Machinery and equipment	2,182,794		<u>-</u>	2,182,794
Total capital assets, being depreciated	3,163,951			3,163,951
Less accumulated depreciation for:				
Buildings and improvements	<912,296>	<33,792>	-	<946,088>
Machinery and equipment	<2,167,323>	<4,782>	-	<2,172,105>
Total accumulated depreciation	<3,079,619>	<38,574>		<3,118,193>
Total capital assets, being depreciated, net	84,332	<38,574>		45,758
Business-type activities capital assets, net	\$ 92,232	\$ <38,574>	\$ -	\$ 53,658

Depreciation expense was charged to functions/programs as follows:

Governmental Activities:		
Administration	\$	2,441,878
Highway		2,140,556
Highway Maintenance		1,867,615
Motor Vehicle		1,541,514
		7,991,563
Capital assets held by the Department's internal		
service fund are charged to the various		
functions based on their usage of the assets		7,558,221
Total depreciation expense - governmental activities	<u>\$</u>	15,549,784
Business-type Activities		
Arizona Highways Magazine Fund	\$	38,574

#### **B.** Construction Commitments

The Department's outstanding commitments for contracts at June 30, 2011, were \$378,887,082.

	Expenditures To	Remaining	
	Date	Commitment	
Construction contracts:			
Rural roadways	\$1,130,649,750	\$182,736,133	
Small urban roadways	244,259,565	4,821,582	
Urban roadways	99,628,786	9,089,089	
Large urban roadways	964,162,602	48,228,507	
General roadways	160,720,002	12,741,591	
Sub-total	2,599,420,705	257,616,902	
Design contracts	735,600,304	51,348,500	
Other commitments	245,644,492	69,921,680	
Total	\$3,580,665,501	\$378,887,082	

Area type designations for highways and roads are primarily determined by geographic location and population, as noted below:

Rural – outside of urbanized areas and urban clusters, generally long roads carrying little traffic.

Urban – interstate highways, freeways, expressways, principal arteries serving major centers of activity in metropolitan areas.

Small Urban – in areas of 5,000 to 49,999 in population.

Urban – in areas of less than 200,000 in population.

Large Urban – in areas of equal to or greater than 200,000 in population.

#### C. Deferred/Unearned Revenues

In the fund financial statements, the deferred/unearned revenues represent the amount for notes receivable for loans made to parties who purchased assets previously owned by the fund for highway construction purposes. The State Aviation Fund amount represents loans to various local governments for construction of hangars, taxiway extensions, runways, etc. These loans were made at fixed interest rates and with various maturity dates. The proprietary fund includes the amount for unearned subscriptions. The following schedule is a summary of the amounts outstanding as of June 30, 2011:

Governmental funds:	
General Fund (State Highway Fund)	\$ 1,910,694
State Aviation Fund	4,306,235
	\$ 6,216,929
Proprietary funds:	
Arizona Highways Magazine Fund	\$ 2,353,565

### D. Interfund Receivables, Payables, Advances, and Transfers

The balances of current interfund receivables and payables as of June 30, 2011, were:

Receivables	Payables	Amount
Governmental activities:		
General Fund (State Highway Fund)	Highway User Revenue Fund	\$ 81,934,378
	Motor Vehicle Division Clearing Fund	163,597
	Equipment Service Fund	131,586
	Local Agency Deposits Fund	33,097
	Non-Major Governmental Funds	187,554
Maricopa Regional Area Road Fund	Capital Projects Fund	1,626,600
Highway User Revenue Fund	Motor Vehicle Division Clearing Fund	15,292,853
	General Fund (State Highway Fund)	920,488
Local Agency Deposits Fund	General Fund (State Highway Fund)	5,597
Non-Major Governmental Funds	Motor Vehicle Division Clearing Fund	2,826,105
•		103,121,855
Business-type acivities:		
Arizona Highways Magazine	Motor Vehicle Division Clearing Fund	22,338
		\$ 103,144,193

The General Fund (State Highway Fund) receivable of \$81,934,378 is an accrual for fuel taxes imposed in fiscal year 2011 from the Highway User Revenue Fund that will be collected in fiscal year 2012.

The Highway User Revenue Fund receivable of \$15,292,853 is an accrual for vehicle license taxes due in fiscal year 2011 from the Motor Vehicle Division Clearing Fund that will be collected in fiscal year 2012.

Interfund transfers for the year ended June 30, 2011, consisted of the following:

	Interfund Transfers In:						
Interfund Transfers Out:	Internal Arizona Service Highways Debt Service Fund Magazine Fund (Equipment Fund) Fund		Service Fund			Total	
General Fund (State Highway Fund)	\$ 154,458,652	\$	2,400,000	\$	-	\$	156,858,652
Maricopa Regional Area Road							
Construction Fund	88,261,828		-		-		88,261,828
Non-Major Governmental Funds	88,826,292		-		-		88,826,292
Internal Service Fund (Equipment Fund)					851,400		851,400
Total	\$ 331,546,772	\$	2,400,000	\$	851,400	\$	334,798,172

The General Fund (State Highway Fund) (\$154,458,652), the Maricopa Regional Area Road Construction Fund (\$88,261,828), and Non-Major Governmental Funds - Grant Anticipation Notes Fund (\$88,826,292) made transfers to the Debt Service Fund to pay bond debt service. The General Fund (State Highway Fund) transferred money to the Internal Service Fund (Equipment Revolving Fund) to provide for continuing operating expenditures. The Internal Service Fund (Equipment Revolving Fund) transferred money to the Proprietary Fund (Arizona Highway Magazine) to provide for continuing operating expenditures.

#### E. Leases

#### **Operating Leases**

The Department leases data processing equipment, other equipment, and certain facilities from various lessors. The majority of these leases are for a one-year term, renewable annually. Total rental expenditures (excluding interfund transactions) for the fiscal year ended June 30, 2011, approximated \$3.5 million.

In fiscal year 2002, the Department entered into a lease agreement with the city of Phoenix for a facility located on East Washington Street in Phoenix. During fiscal year 2010, the Department renegotiated the lease with the city. This renegotiated lease, effective July 1, 2010, will result in fewer square feet being leased by the Department than had been the case under the original lease. The future operating lease commitments are as follows:

Year ending June 30	 Amount
2012	\$ 535,510
Future operating lease commitments	\$ 535,510

In fiscal year 2003, the Department entered into a long-term lease to build a structure to house lab facilities in Gilbert, Arizona. The future operating lease commitments are as follows:

Year ending June 30	 Amount			
2012	\$ 127,635			
2013	 97,758			
Future operating lease commitments	\$ 225,393			

## Capital Leases

The Department has entered into lease agreements as lessee for financing the acquisition of various vehicles, equipment, and modular office buildings. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. The assets acquired through capital leases are as follows:

	Activities
Assets:	
Machinery and equipment	\$ 4,583,394
Modular office buildings	2,109,711
Less accumulated depreciation	 <375,614>
Total	\$ 6,317,491

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2011, were as follows:

	Governmental	
Year Ending June 30		Activities
2012	\$	1,291,883
2013		974,664
2014		974,663
2015		974,663
2016		924,004
2017		61,174
Total minimum lease payments		5,201,051
Less amount representing interest		<291,091>
Present value of minimum lease payments		4,909,960

#### F. Non-Current Liabilities

#### Arizona Transportation Board Highway Revenue Bonds

The Transportation Board has issued Senior and Subordinate Lien Highway Revenue Bonds to provide funds for acquisition of right-of-way, design, and construction of federal and state highways. The original amount of Highway Revenue Bonds issued in prior years and outstanding at the start of the fiscal year was \$1,672,625,000.

The Highway Revenue Bonds are secured by a prior lien on and a pledge of motor vehicle and related fuel fees and taxes of the General Fund (State Highway Fund). On September 21, 2006, House Bill 2206 became effective and eliminated the restriction that limited the principal amount of Highway Revenue Bonds that could be outstanding at any time to \$1.3 billion. Also, during fiscal year 2007, the Transportation Board received legislative authority to begin issuing Highway Revenue Bonds with maturities up to 30 years in length, replacing the 20 year maturity requirement that had been in place since 1980.

Highway Revenue Bonds currently outstanding are as follows:

Purpose	Interest Rates	Amount
Governmental activities	3.625% - 5.5%	\$1,394,360,000
Governmental activities - refunding	4.0% - 5.25%	206,495,000
		\$1,600,855,000

Annual debt service requirements to maturity for Highway Revenue Bonds are as follows:

Fiscal year	Highway Revenue Bonds						
ending June 30	Principal	Interest	Total				
2012	\$ 75,415,000	\$80,361,575	\$ 155,776,575				
2013	79,230,000	76,588,215	155,818,215				
2014	83,235,000	72,555,075	155,790,075				
2015	87,445,000	68,328,871	155,773,871				
2016	91,835,000	63,934,607	155,769,607				
2017-2021	502,445,000	245,705,051	748,150,051				
2022-2026	420,080,000	123,432,212	543,512,212				
2027-2031	177,255,000	48,400,124	225,655,124				
2032-2033	83,915,000	6,340,750	90,255,750				
	\$1,600,855,000	\$785,646,480	\$2,386,501,480				

The Department has pledged future motor vehicle and related fuel fees and taxes to repay \$1,600,855,000 in outstanding Highway Revenue Bonds issued since 2001. Proceeds from the bonds finance portions of the Transportation Board's Five-Year Transportation Facilities Construction Program. The bonds are payable solely from motor vehicle and related fuel fees and taxes and are payable through 2033. The total principal and interest remaining to be paid on the bonds is \$2,386.5 million. Principal and interest paid for the current year and total pledged revenues were \$155.8 million and \$503.3 million, respectively. The annual principal and interest payments on the bonds required 31.0 percent of the pledged revenues.

#### <u>Arizona Transportation Board Transportation Excise Tax Revenue Bonds</u>

The Maricopa Regional Area Road Construction Fund is used to record all payments of principal and interest for Transportation Excise Tax Revenue Bonds issued by the Transportation Board. These bonds are secured by a portion of transportation excise taxes collected by the Arizona Department of Revenue on behalf of Maricopa County. The original amounts of Transportation Excise Tax Revenue Bonds issued in prior years and outstanding at the start of the fiscal year was \$743,815,000. During the year, Transportation Excise Tax Revenue Bonds totaling \$180,000,000 were issued to pay (1) costs of design, right-of-way purchase, or construction of certain freeways and other routes within Maricopa County, Arizona and (2) costs of issuing the bonds.

All Transportation Excise Tax Revenue Bonds mature no later than July 1, 2025. Transportation Excise Tax Revenue Bonds currently outstanding are as follows:

Purpose	Interest Rates	Amount		
Governmental activities	2.0% - 5.25%	\$	877,845,000	

Annual debt service requirements to maturity for Transportation Excise Tax Revenue Bonds are as follows:

Fiscal year	Transportation Excise Tax Revenue Bonds					
ending June 30	Principal	Interest	Total			
2012	\$ 45,235,000	\$ 43,232,307	\$ 88,467,307			
2013	47,375,000	41,093,757	88,468,757			
2014	49,680,000	38,785,307	88,465,307			
2015	52,025,000	36,441,307	88,466,307			
2016	54,525,000	33,945,131	88,470,131			
2017-2021	315,225,000	127,111,793	442,336,793			
2022-2025	313,780,000	40,090,426	353,870,426			
	\$877,845,000	\$360,700,028	\$1,238,545,028			

The Department has pledged future transportation excise taxes to repay \$877,845,000 in outstanding Transportation Excise Tax Revenue Bonds issued since 2007. Proceeds from the bonds pay the costs of design, right-of-way purchase, or construction of certain freeways and other routes within Maricopa County. The bonds are payable solely from transportation excise taxes and are payable through 2025. The total principal and interest remaining to be paid on the bonds is \$1,238.5 million. Principal and interest paid for the current year and total pledged revenues were \$88.5 million and \$206.6 million, respectively. The annual principal and interest payments on the bonds required 42.7 percent of the pledged revenues.

### Arizona Transportation Board Grant Anticipation Notes (GARVEE)

The Grant Anticipation Notes Fund administers all payments of principal and interest for notes issued by the Transportation Board and is secured by revenues received from the Federal Highway Administration under grant agreements and certain other federal-aid revenues. The original amount of Grant Anticipation Notes (GARVEE – Grant Anticipation Revenue Vehicles) issued in prior years and outstanding at the start of the fiscal year was \$304,480,000. During the year, Grant Anticipation Notes (GARVEE bonds – Grant Anticipation Revenue Vehicles) totaling \$158,585,000 were issued to pay (1) cost of the projects (as specified) and (2) costs of issuing the bonds.

Grant Anticipation Notes (GARVEE) currently outstanding are as follows:

Purpose	Interest Rates	 Amount
Governmental activities	2.5% - 5.0%	\$ 324,110,000
Governmental activities - refunding	3.50% - 5.0%	 68,385,000
		\$ 392,495,000

Annual debt service requirements to maturity for Grant Anticipation Notes (GARVEE) are as follows:

Fiscal year	Gra	Grant Anticipation Notes					
ending		(GARVEE)					
June 30	Principal	Interest	Total				
2012	\$ 43,885,000	\$ 19,301,988	\$ 63,186,988				
2013	45,340,000	17,181,888	62,521,888				
2014	55,265,000	15,018,713	70,283,713				
2015	53,330,000	12,286,531	65,616,531				
2016	47,355,000	9,673,731	57,028,731				
2017-2021	64,780,000	31,040,005	95,820,005				
2022-2026	82,540,000	13,282,063	95,822,063				
	\$392,495,000	\$ 117,784,919	\$510,279,919				

The Department has pledged federal revenues to repay \$392,495,000 in outstanding Grant Anticipation Notes (GARVEE – Grant Anticipation Revenue Vehicles) issued since 2003. Proceeds from the bonds pay the costs of design, right-of-way purchase, or construction of certain freeways and other routes within Arizona. The bonds are payable solely from federal revenues and are payable through 2026. The total principal and interest remaining to be paid on the bonds is \$510.3 million. Principal and interest paid for the current year and total pledged revenues were \$85.4 million and \$643.6 million, respectively. The annual principal and interest payments on the bonds required 13.3 percent of the pledged revenues.

#### Refunded Bonds Deposited with Escrow Agents

In prior fiscal years, the Transportation Board had refinanced various bond issues through refunding arrangements. Under the terms of the refunding bond issues, sufficient assets to pay all principal, redemption premium, if any, and interest on the refunded bond issues have been placed in irrevocable trust accounts at commercial banks and invested in U.S. Government securities which, together with interest earned thereon, will provide amounts sufficient for future payment of principal and interest of the issues refunded. The assets, liabilities, and financial transactions of these trust accounts and the liability for the defeased bonds are not reflected in the financial statements of the Department.

Refunded bonds of the Department deposited with escrow agents at June 30, 2011, are as follows:

		Escrow	
Original Issue	Type	Maturity Date	Balance
2002 Series B - Senior	Highway Revenue Bonds	July 1, 2012	\$ 48,595,000
	Total refunded bonds deposited with escrow agent		\$ 48,595,000

#### Advances and Notes Payable

The Department's outstanding advances and notes payable as of June 30, 2011, were \$59,891,686 in governmental activities. The advances and notes payable represent amounts for other intergovernmental advances.

Annual debt service requirements to maturity for advances and notes payable are as follows:

Fiscal year	Government	tal Ac	ctivities	Business-type Activities		Total					
ending June 30	Principal		Interest	F	Principal	In	terest		Principal		Interest
2012	\$ 16,783,282	\$	-	\$	-	\$	-	\$	16,783,282	\$	-
2016	22,545,778		-		-		-		22,545,778		-
2021	151,430		-		-		-		151,430		-
2022	20,411,196						_		20,411,196		
	\$ 59,891,686	\$	_	\$	_	\$	_	\$	59,891,686	\$	_

### Changes in non-current liabilities

The activity for the fiscal year ended June 30, 2011, was as follows:

	Beginning		Ending		
	Balance			Balance	Due Within
	July 1, 2010	Additions	Reductions	June 30, 2011	One Year
<b>Governmental Activities</b>					
Bonds and notes:					
Highway Revenue Bonds	\$ 1,672,625,000	\$ -	\$ <71,770,000>	\$ 1,600,855,000	\$ 75,415,000
Transportation Excise Tax					
Revenue Bonds	743,815,000	180,000,000	<45,970,000>	877,845,000	45,235,000
Grant Anticipation Notes					
(GARVEE)	304,480,000	158,585,000	<70,570,000>	392,495,000	43,885,000
Premium on bonds	158,600,871	38,875,926	<17,251,615>	180,225,182	15,659,847
Total bonds and notes	2,879,520,871	377,460,926	<205,561,615>	3,051,420,182	180,194,847
Capital leases	1,303,783	4,583,394	<977,217>	4,909,960	1,189,745
Compensated absences	14,946,119	11,918,980	<12,082,450>	14,782,649	11,842,186
Advances and notes payable	60,711,311	11,112,617	<11,932,242>	59,891,686	16,783,282
Total governmental activities	2,956,482,084	405,075,917	<230,553,524>	3,131,004,477	210,010,060
<b>Business-type Activities</b>					
Compensated absences	129,361	90,447	<83,739>	136,069	136,069
Total business-type activities	129,361	90,447	<83,739>	136,069	136,069
Total non-current liabilities	\$ 2,956,611,445	\$ 405,166,364	\$ <230,637,263>	\$3,131,140,546	\$210,146,129

The Internal Service Fund predominantly serves the governmental funds. Accordingly, long-term liabilities for that fund are included as part of the above totals for governmental activities. At year-end, \$630,938 of the Internal Service Fund's compensated absences is included in the above amounts.

The capital leases will be liquidated by the General Fund (State Highway Fund). The General Fund (State Highway Fund) has paid compensated absences in the past while the advances and notes payable will be repaid with funds from the General Fund (State Highway Fund) and the Maricopa Regional Area Road Construction Fund.

Bonds and notes issued by the Department require compliance with a number of covenants. The Department believes that it is in compliance with all such covenants. In addition, certain of the Department's obligations are subject to Internal Revenue Service regulations pertaining to issuance of tax-exempt debt by governmental entities. The Department does not have and has not accrued a liability under these regulations.

#### G. Fund Balances

The Department's fund balance, as of June 30, 2011, is composed of the following:

	No	nspendable	Restricted		Committed		Total	
Administration	\$	-	\$	3,481,884	\$	95,235,069	\$	98,716,953
Highway Operations		-		945,558,404		160,410		945,718,814
Highway Maintenance		-		-		5,660,837		5,660,837
Motor Vehicle		-		-		3,149,801		3,149,801
Inventories		9,765,026		-		-		9,765,026
Land Held for Resale		-		-		22,605,923		22,605,923
Other				484,697		_		484,697
	\$	9,765,026	\$	949,524,985	\$	126,812,040	\$ 1	,086,102,051

#### 6. OTHER INFORMATION

#### A. Contingent Liabilities

#### Risk Management Insurance Losses

The Department is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Department is a participant in the state's self-insurance program and, in the opinion of the Department's management, any unfavorable outcomes from these claims and actions would be covered by the self-insurance program. Accordingly, the Department has no risk of loss beyond adjustments to future years' premium payments to the state's self-insurance program. All estimated losses for unsettled claims and actions of the state are determined on an actuarial basis and are included in the State of Arizona's Comprehensive Annual Financial Report.

#### Claims

The Department has a variety of claims pending against it that arose during the normal course of its activities. Management of the Department believes, based on the advice of legal counsel, that losses, if any, resulting from settlement of these claims will not have a material effect on the financial position of the Department.

#### Grants

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Department expects such amounts, if any, to be immaterial.

#### Light Rail Transit System

Arizona Revised Statutes, §28-9201, requires the Department to establish, implement, and enforce minimum safety standards for light rail transit systems. If a violation of the safety standards is discovered, the Department shall report the violation in writing to the Federal Transit Administration. Furthermore, the organization that operates a light rail transit system shall include a safety oversight function and pay the Department's costs resulting from administration.

#### B. Pension and Other Postemployment Benefits

Plan descriptions – The Department contributes to a cost-sharing, multiple-employer defined benefit pension plan; a cost-sharing, multiple-employer defined benefit health care plan; and a cost-sharing, multiple-employer defined

### Arizona Department of Transportation Notes to the Financial Statements (continued) June 30, 2011

benefit long-term disability plan, all of which are administered by the Arizona State Retirement (System). The System (through its Retirement Fund) provides retirement (i.e., pension), death, and survivor benefits; the Health Benefit Supplement Fund provides health insurance premium benefits (i.e., a monthly subsidy); and the Long-Term Disability Fund provides long-term disability benefits. Benefits are established by state statute. The System is governed by the Arizona State Retirement System Board according to the provisions of Arizona Revised Statutes, Title 38, Chapter 5, Article 2.

The System issues a Comprehensive Annual Financial Report that includes financial statements and required supplementary information. The most recent report may be obtained by writing the Arizona State Retirement System, 3300 North Central Avenue, P.O. Box 33910, Phoenix, AZ 85067-3910, or by calling (602) 240-2000 or (800) 621-3778.

Funding policy – The Arizona state legislature establishes and may amend active plan members' and the Department's contribution rates. For the year ended June 30, 2011, active plan members were required by statute to contribute at the actuarially determined rate of 9.85 percent (9.6 percent for retirement and 0.25 percent for long-term disability) of the members' annual covered payroll and the Department was required by statute to contribute at the actuarially determined rate of 9.85 percent (9.01 percent for retirement, 0.59 percent for health insurance premium, and 0.25 percent for long-term disability) of the members' annual covered payroll.

The Department's contributions for the current and two preceding years, all of which were equal to the required contributions, were as follows:

Fiscal year			F	Health Benefit		Long-Term	
ended June 30	Re	tirement Fund	Su	pplement Fund	Di	sability Fund	Total
2011	\$	14,551,983	\$	1,175,632	\$	423,310	\$ 16,150,925
2010		13,068,245		2,585,137		702,369	16,355,751
2009		13,762,453		2,551,648		910,496	17,224,597

The Department's total payroll for fiscal year 2011 was \$169.3 million. The System is funded through payroll deductions from employees' gross earnings and amounts contributed by the Department. Retirement benefits, health care benefits, and long term disability benefits are obligations of the System and not of the Department. The Arizona Revised Statutes provide statutory authority for employee and employer contributions. The contribution requirement for fiscal year 2011 was \$16.2 million each by both the employees and the Department.

### **C.** Subsequent Events

On September 7, 2011, Moody's Investors Service notified the Department of a rating downgrade on \$1.6 billion of the Transportation Board's outstanding Highway Revenue Bonds. Moody's downgraded the senior lien Highway Revenue Bonds from Aa1 to Aa2.

On October 13, 2011, the Transportation Board issued \$159,460,000 in Transportation Excise Tax Revenue Bonds (Maricopa County Regional Area Road Fund) 2011 Series to pay the costs of design, right-of-way purchase, or construction of certain freeways and other routes within Maricopa County, Arizona; and the costs of issuing the 2011 Series Bonds. The 2011 Series Bonds were issued as senior lien bonds and mature from July 1, 2012 through July 1, 2025. Net proceeds totaled \$179,416,417 (after receipt of \$20,734,786 reoffering premium and payment of \$778,369 in underwriting fees and costs of issuance). The bonds were rated Aa1 and AA+ by Moody's Investors Service and Standard & Poor's Ratings Service, respectively.

On October 17, 2011, Standard & Poor's Ratings Service notified the Department of a rating downgrade on \$330 million of the Transportation Board's outstanding subordinate lien Highway Revenue Bonds. Standard & Poor's downgraded the bonds from AAA to AA+, with a negative outlook. The ratings on the senior lien bonds were unaffected by this downgrade; however, Standard & Poor's also placed a negative outlook on the senior lien Highway Revenue Bonds.



## Required Supplementary Information (Other than MD&A)

**Budgetary Comparison Schedule – General Fund (State Highway Fund)** 

**Note to Required Supplementary Information** 

Information About Infrastructure Assets Reported Using the Modified Approach



Budgetary Comparison Schedule General Fund (State Highway Fund) for the fiscal year ended June 30, 2011

	Budgeted Amounts Original Final		Actual Amounts	Variance with Final Budget - Positive <negative></negative>			
Expenditures appropriated by State legislature in 2	2011 budget						
Department of Transportation	\$325,794,900	\$325,794,900	\$ 288,069,123	\$ 37,725,777			
Timing differences:							
Prior year appropriation expenditures expend	12,272,742						
Basis differences:	, , ,						
Net increase <decrease> from cash basis for budgeting purposes and</decrease>							
modified accrual basis for financial reporting	purposes		5,011,714				
Entity differences:							
Funds not appropriated, but included for financi	al reporting purpo	ses	14,773,817				
Perspective differences:							
Expenditures on modified accrual basis and not	recognized on bud	lgetary basis:					
Capital outlay and asset preservation			469,267,440				
Distributions to Arizona counties and cities			32,234,127				
Distributions to other state agencies			42,735,250				
Interest expense	36,328						
Principal repayment of debt			12,177,217				
Total expenditures as reported on the Statement of Changes in Fund Balances - Governmental Fund			\$ 876,577,758				

The note to required supplementary information is an integral part of this schedule.

Note to Required Supplementary Information

#### 1. Budgets and budgetary accounting

An annual budget for the operating expenditures of the General Fund (State Highway Fund) is submitted to the governor in accordance with state law. The budget is legally enacted as appropriations after approval by the state legislature and signature of the governor. The legal level of control for operating expenditures is set at the agency level and expenditure budgets are appropriated using a lump-sum by agency format with a special line-item appropriation for highway maintenance. Expenditure details for personal services, employee-related expenditures, and all other operating expenditures are specifically allocated within all divisions. In certain divisions, other specific programs are allocated in addition to these categories. Revenue budgets are developed internally by the Department and are not part of the appropriation process.

Amendments to the approved appropriations require legislative approval. However, since the Department's appropriation is a lump sum appropriation by agency, the allocation of funds between personal services, employee-related expenditures, and other operating expenditures is an internal decision. Accordingly, transfers between line items such as personal services and other operating expenditures within a particular program may be made by the program manager. Expenditures may not exceed appropriations. All transfers of funds are reported to the Department's Office of Strategic Planning and Budgeting for monitoring purposes.

Budgets are prepared on the cash basis except that liabilities incurred before the end of the fiscal year and paid within the first month of the subsequent fiscal year are charged against the prior fiscal year's budget. The Department's appropriations lapse at fiscal year-end unless exempted by the legislature.

For financial reporting purposes, the accompanying financial statements present the legally adopted budget for the operations of the General Fund (State Highway Fund) that is subject to legislative appropriation.

In addition, budgets for capital outlay, including land, building, and improvements for the General Fund (State Highway Fund) and State Aviation Fund, are also submitted to the governor in accordance with state law. The capital outlay appropriation includes state highway construction and land, building, and improvements for the General Fund (State Highway Fund). A legal limitation is adopted for land, building, and improvements; however, legislation allows the Department to spend in excess of its appropriation for state highway construction up to the current fund balance. The Department monitors expenditures through an internal budgetary process and the Five-Year Transportation Facilities Construction Program approved by the Transportation Board.

### Information About Infrastructure Assets Reported Using the Modified Approach

As allowed by Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* (GASB 34), the Arizona Department of Transportation (Department) reports its roads and bridges using the modified approach. Assets accounted for under the modified approach include 6,722 center lane miles (18,771 travel line miles) of roads and 4,741 bridges that the Department is responsible to maintain.

In order to utilize the modified approach, the Department is required to:

- Maintain an asset management system that includes an up to date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the Department.
- Document that the assets are being preserved approximately at or above the established condition level.

As adopted by the Transportation Board of the State of Arizona Department of Transportation (Transportation Board) on an annual basis, the Five-Year Transportation Facilities Construction Program (Program) contains estimated expenditures for highway system improvements and the preservation of existing roadway and bridges. Both of these factors impact the condition assessment of the roads and bridges as described in the following sections. The Program in effect for fiscal year 2011 and beyond was adopted by the Transportation Board on June 18, 2010.

This Program is a dynamic instrument and adjustments are made to the annual plans based on the needs of the Department to maintain the condition level of the roads and bridges at a level equal to, or greater than, the goals established by the Department. In addition, not only are adjustments made during the life of the Program, circumstances may require that refinements to the individual components of the Program be made during the fiscal year.

In comparing Estimated to Actual Expenditures in the tables that follow, significant variances can occur. These variances are primarily due to the methodology used in the preparation of the Program. In this Program, the Estimated Expenditures for the current year are based on "programmed" projects which may or may not be spent in the current year of the Program. Programmed expenditures consist of those items that are planned for the future, with contracts that have not yet been awarded. Furthermore, the Actual Expenditures will include projects that were programmed for a prior year's Estimated Expenditures, but which did not occur, or were not completed, in the prior year.

The following information pertains to the condition assessment and maintenance of infrastructure assets and reflects the Department's success in achieving condition levels that exceed the established levels.

### Roads

The mission of the Department's Pavement Management Section (PMS) is to develop and provide a cost effective pavement rehabilitation construction program that preserves the state's investment in its highway system and enhances public transportation and safety. The requirements of GASB 34 and the PMS both work toward the same basic goal, the efficient, effective management of the Department's assets to produce long-term benefits while minimizing expenditures.

The PMS has developed performance goals for the condition level of the pavement in the state highway system. These goals require periodic assessment of pavement conditions and the budget level needed to meet that goal. The goal is expressed as a measure called "Serviceability" which can be defined as the ability of a pavement to serve the traveling public (as documented in 1961 after American Association of State Highway and Transportation Officials (AASHTO) Road Test, 1956-1961). Serviceability is based on detailed measurements of objective features of the pavement. Many surveys since the original road test have shown that these measurements closely track the subjective opinion of the traveling public. Most commonly, this number is called Present Serviceability Rating and abbreviated as PSR. PSR is a five-point scale (5 excellent, 0 impassable), similar to the Weaver/AASHTO Scale shown as follows:

Information About Infrastructure Assets Reported Using the Modified Approach (continued)

Numerical		Weaver/AASHTO
Rating	PSR	Scale
5	Excellent	Perfect
4	Good	Very Good
3	Fair	Good
2	Poor	Fair
1	Very Poor	Poor
0	Impassable	Very Poor

The goal of the Department is to maintain a condition level (PSR) rating of 3.23 or better for all roads in the state highway system. Annually, Transportation Material Technicians drive over the system with inertial profiling equipment and measure the roughness of the pavement. This process is continuous throughout the year in order to assess the condition level of all pavement on an annual basis. As of the end of fiscal year 2011, an overall rating of 3.69 was achieved, as shown in the following graph:

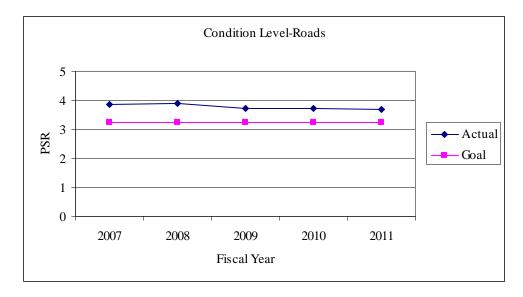


Figure 1

Preservation of the roads is accomplished through programs managed primarily by the Department's PMS, as well as other units within the Department. The estimated (as specified in the Program as programmed amounts) and actual expenditures for fiscal years 2007 through 2011 were as follows:

	Estimated Expenditures	Actual Expenditures
Fiscal Year	(in millions)	(in millions)
2007	\$216.4	\$196.5
2008	260.7	247.9
2009	264.4	236.0
2010	227.4	220.9
2011	265.7	373.4

Information About Infrastructure Assets Reported Using the Modified Approach (continued)

### **Bridges**

The Department's bridge assets constitute a significant portion of all infrastructure assets in Arizona. As of June 30, 2011, the Department owns and maintains 4,741 bridges with an approximate total deck area of 46,854,728 square feet. Bridges, for purposes of this report, include all structures erected over an opening or depression with a centerline of 20 feet or more. Information related to these bridges is stored and updated in the Arizona Bridge Information and Storage System (ABISS). This system is used to efficiently manage the bridge inventory through storing all bridge related data and assisting bridge engineers in arriving at appropriate bridge preservation decisions. Also, ABISS is used for reporting bridge inventory and condition, on a biennial basis, to the Federal Highway Administration (FHWA).

A Condition Rating Index (CRI) is used to track the condition of the bridge network. The CRI is based on four selected bridge inspection condition ratings, which in turn are based on standards established in the FHWA's "Recording and Coding Guide for the Structural Inventory of the Nation's Bridges." The four selected condition ratings that are included in the CRI computation are: the bridge joints condition, the deck condition, the super-structure condition, and the sub-structure condition. The bridge joints condition rating is an Arizona-specific rating item not included in the FHWA condition rating guidelines, whereas the other three condition ratings are federally mandated condition ratings. The CRI is computed by subtracting from one the ratio of the sum of the deck areas of all bridges with a condition rating of four or less (see table below), which indicates that the rated element is at best in a poor condition, to the total sum of the deck areas. The rating system in this guide is as follows:

Numerical	Condition
Rating	Rating
9	Excellent
8	Very Good
7	Good
6	Satisfactory
5	Fair
4	Poor
3	Serious
2	Critical
1	Imminent Failure

Management of the bridge inventory is a major function of the Department's Bridge Group and regularly scheduled biennial inspections are made of all bridges. A civil or structural engineer, licensed to practice in Arizona, performs these inspections. It is the policy of the Department to maintain state highway bridges so that the CRI exceeds 92.5%. In fiscal year 2011, the CRI was computed at 93.1%.

Information About Infrastructure Assets Reported Using the Modified Approach (continued)

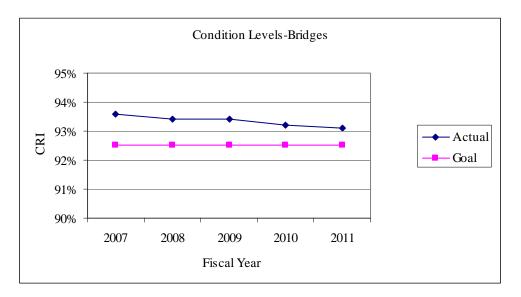
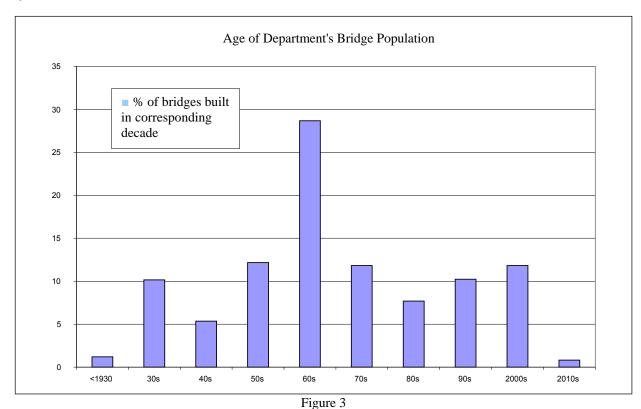


Figure 2

Bridges represent a major public investment, and their inspection and maintenance is an essential function of the Department in its mission of providing products and services for a safe, efficient, and cost effective transportation system. Figure 3 indicates that approximately 57% of the bridges in the state were constructed prior to the 1970s while only 13% have been constructed since 2000.



2011 Comprehensive Annual Financial Report

Information About Infrastructure Assets Reported Using the Modified Approach (continued)

Preservation of the bridges is accomplished through programs managed by the Bridge Group. The estimated (as specified in the Program as programmed amounts) and actual expenditures for fiscal years 2007 through 2011 were as follows:

	Estimated Expenditures	Actual Expenditures
Fiscal Year	(in millions)	(in millions)
2007	\$17.1	\$22.5
2008	13.4	18.1
2009	14.3	17.3
2010	16.1	22.4
2011	11.8	26.0

Actual expenditures on bridge preservation have exceeded estimated expenditures in each of the past five fiscal years. These higher-than-estimated expenditures have been the result of an ongoing effort to maintain the ability of an older inventory of bridges to serve a growing population. This trend explains why the higher expenditures have occurred simultaneously with a decline, during the same period, of the bridge network's Condition Rating Index (CRI), as described above.



## **Non-Major Governmental Funds Financial Statements**

## **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

The State Aviation Fund is appropriated by the legislature and receives monies from aviation gasoline taxes, sale of abandoned and seized aircraft, flight property taxes, and the operation of the Grand Canyon National Park Airport. The Aviation Fund monies are used to build and maintain airport facilities throughout Arizona.

The Safety Enforcement and Transportation Infrastructure Fund is appropriated by the legislature and receives monies from registration fees for non-resident vehicles and single trip and limited use fuel tax permits. Monies are used for enforcement of vehicle safety requirements, and construction and maintenance of transportation facilities within twenty-five miles of the border between Arizona and Mexico.

**The Motor Vehicle Liability Insurance Enforcement Fund** is appropriated by the legislature and receives reinstatement fees for insurance-related driver license and vehicle registration suspensions. Monies are used to administer the State's Mandatory Liability Insurance Program.

The Motor Vehicle Inspection and Title Enforcement Fund is appropriated by the legislature and receives monies from the fees charged for certain vehicle inspections. Monies are used to defray the cost of investigations involving certificates of title, licensing fraud, registration enforcement, and other enforcement related issues.

The Motor Carrier Safety Revolving Fund receives fees to administer and enforce the rules governing the safety operations of motor carriers, shippers, and vehicles transporting hazardous materials, substances, or waste.

The Underground Storage Tank Fund receives certain Department revenues for distribution to the Department of Environmental Quality.

**The Economic Strength Project Fund** receives monies from the Highway User Revenue Fund for use on approved economic strength projects recommended by the Department of Commerce and Economic Development Commission.

The Grant Anticipation Notes Fund receives revenues from the Federal Highway Administration under various grant agreements for the repayment of Grant Anticipation Notes (GARVEE bonds).

The Local Agency Deposits Fund receives monies from the U.S. Government and local agencies for the payment of local agency sponsored city streets and county secondary road construction projects.



### Arizona Department of Transportation Combining Balance Sheet Non-Major Governmental Funds June 30, 2011

	State Aviation Fund	Safety Enforcement and Transportation Infrastructure Fund	Motor Vehicle Liability Insurance Enforcement Fund	Motor Vehicle Inspection and Title Enforcement Fund
Assets				
Unrestricted cash on deposit with the				
State Treasurer	\$ 14,357,458	\$ 1,720,886	\$ 411,076	\$ 788,915
Receivables:				
Interfund	39,304	65,764	47,465	48,270
Notes and loans	4,306,235	-	-	-
Other (net)	1,423,586	-	-	-
Amounts due from U.S. Government	75,897	-	-	-
Restricted cash on deposit with the State Treasurer				
Total assets	\$ 20,202,480	\$ 1,786,650	\$ 458,541	\$ 837,185
Liabilities and fund balances				
Liabilities:				
Accounts payable	\$ 55,544	\$ 10,753	\$ -	\$ -
Accrued payroll and other				
accrued expenditures	120,994	62,660	21,889	26,652
Contracts and retainage payable	963,354	-	-	-
Interfund payables	-	-	-	-
Amounts due to:				
Other state agencies	-	-	-	-
Arizona counties and cities	-	-	-	-
Deferred revenue	4,306,235			
Total liabilities	5,446,127	73,413	21,889	26,652
Fund balances:				
Restricted	-	-	-	-
Committed	14,756,353	1,713,237	436,652	810,533
Total fund balances	14,756,353	1,713,237	436,652	810,533
Total liabilities and fund balances	\$ 20,202,480	\$ 1,786,650	\$ 458,541	\$ 837,185

Motor										
Carrier		Undergroun	id I	Economic		Grant	Loca	ıl	,	Total
	Safety	Storage		Strength	A	Inticipation	Agen	су	No	n-Major
R	evolving	-		Project		Notes	Deposits		Governmental	
Fund		Fund		Fund		Fund	Fund	1	I	Funds
\$	45,269	\$	- \$	989,889	\$	-	\$	-	\$ 18	3,313,493
	-	2,625,30	2	-		-	5	5,597	2	,831,702
	-		-	-		-		-	4	,306,235
	-		-	-		-	2,529	,315	3	,952,901
	-		-	-		-	27,171,730		27	,247,627
		3,070,43	8			2,190,281	8,966	5,503		-,227,222
\$	45,269	\$ 5,695,74	0 \$	989,889	\$	2,190,281	\$ 38,673	3,145	\$ 70	,879,180
\$	-	\$	- \$	-	\$	-	\$	-	\$	66,297
	_		_	-		-		-		232,195
	-		-	-		-	20,921	,335	21	,884,689
	-	187,55	4	-		-	33	3,097		220,651
	-	5,508,18	6	-		-		-	5	,508,186
	-		-	989,889		-		-		989,889
					_	-				,306,235
		5,695,74	<u>0</u>	989,889			20,954	1,432	33	,208,142
						2 100 201	18.810	712	4.0	000 004
	45,269		-	-		2,190,281	17,718	5,/13		,908,994 ,762,044
-	45,269			<u>-</u>		2,190,281	17,718	R 713		7,671,038
\$	45,269	\$ 5,695,74	0 \$	989,889	\$	2,190,281	\$ 38,673			,879,180
				<u> </u>		· · · · · · · · · · · · · · · · · · ·				

### Arizona Department of Transportation

### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

### Non-Major Governmental Funds

for the fiscal year ended June 30, 2011

		State Aviation Fund	Tra	Safety nforcement and ansportation frastructure Fund	I In	or Vehicle Liability nsurance forcement Fund	Ir a	or Vehicle aspection and Title forcement Fund
Revenues								
Vehicle registration, title, license,								
and related taxes and fees	\$	8,698,797	\$	3,141,572	\$	-	\$	-
Fuel and motor carrier taxes and fees		353,987		-		1,919,811		1,963,165
Flight property taxes		9,798,513		-		-		-
Reimbursement of construction								
expenditures - federal aid		3,843,690		-		-		-
Other federal grants and reimbursements		-		-		-		-
Reimbursements from Arizona counties and cities		-		-		-		-
Interest on loans receivable		310,100		12,697		-		-
Income from investments		96,393		-		-		-
Grand Canyon National Park Airport		798,410		-		-		-
Other	_	2,637,905	_	28,936				
Total revenues	_	26,537,795	_	3,183,205		1,919,811		1,963,165
Expenditures								
Current:								
Administration		1,368,588		-		-		-
Highway		-		-		-		-
Motor vehicle	_		_	1,676,123		815,865		896,192
Total current expenditures		1,368,588		1,676,123		815,865		896,192
Intergovernmental:								
Distributions to other state agencies		3,923,600		1,518,800		937,200		268,700
Distributions to Arizona counties and cities		9,365,972		-		-		-
Capital outlay		4,829,523		<u>-</u>				
Total expenditures		19,487,683		3,194,923		1,753,065		1,164,892
Excess <deficiency> of revenues over</deficiency>								
<under> expenditures</under>		7,050,112		<11,718>		166,746		798,273
Other financing sources <uses> Transfers out for debt service</uses>				<u>-</u>		<u>-</u>		<u>-</u>
Total other financing sources <uses></uses>	_		_					
Net change in fund balances		7,050,112		<11,718>		166,746		798,273
Fund balances - July 1	_	7,706,241	_	1,724,955		269,906		12,260
Fund balances - June 30	\$	14,756,353	\$	1,713,237	\$	436,652	\$	810,533

Motor Carrier Safety Revolving Fund	Underground Storage Tank Fund	Economic Strength Project Fund	Grant Anticipation Notes Fund	Local Agency Deposits Fund	Total Non-Major Governmental Funds
\$	31,529,316	\$ - 1,000,000 -	\$ - - -	\$ - - -	\$ 11,840,369 36,766,279 9,798,513
15,500 15,500		4,867	91,016,243 - - 256 - - 91,016,499	169,440,082 1,014,814 - - 1,259 170,456,155	94,859,933 169,440,082 1,014,814 322,797 110,860 798,410 2,683,600 327,635,657
	188,242 188,242 31,350,418	388 388	20 20	163,035,322 163,035,322	1,368,588 163,035,322 3,576,830 167,980,740
	31,330,418	100,000 904,479  1,004,867	20	163,035,322	38,098,718 10,270,451 4,829,523 221,179,432
15,500	-	-	91,016,479	7,420,833	106,456,225
15,500 29,769 \$ 45,269	<u> </u>	- - - - \$ -	<88,826,292> <88,826,292> 2,190,187 94 \$ 2,190,281	7,420,833 10,297,880 \$ 17,718,713	<88,826,292> <88,826,292> 17,629,933 20,041,105 \$ 37,671,038

## **Fiduciary Funds Financial Statements**

**Combining Statement of Net Assets** 

**Statement of Changes in Assets and Liabilities** 

## **Agency Funds**

**Highway Properties - Privilege Tax Fund** collects monies from renters of properties previously acquired by the Department for use in future highway development. Monies collected are distributed to the Department of Revenue.

**Highway Properties - 24 Percent Fund** collects 24 percent of the Department's rental income from properties for use in future highway development. Monies collected are distributed to the local counties.



### Arizona Department of Transportation Combining Statement of Net Assets Agency Fund June 30, 2011

	Highway Properties - 24 Percent Fund
Assets Restricted cash on deposit with the State Treasurer Total assets	\$ 415,227 \$ 415,227
Liabilities  Due to Arizona counties  Total liabilities	\$ 415,227 \$ 415,227

# Arizona Department of Transportation Statement of Changes in Assets and Liabilities Agency Fund

for the fiscal year ended June 30, 2011

	Balance			Balance
	July 1, 2010	Additions	Deductions	June 30, 2011
Highway Properties - 24 Percent Fund	<u> </u>			
Assets				
Restricted cash on deposit with the State Treasurer	\$ 214,891	\$ 416,256	\$<215,920>	\$ 415,227
Total assets	\$ 214,891	\$ 416,256	<u>\$&lt;215,920</u> >	\$ 415,227
Liabilities				
Due to Arizona counties	\$ 214,891	\$ 415,956	\$<215,620>	\$ 415,227
Total liabilities	\$ 214,891	\$ 415,956	\$<215,620>	\$ 415,227



## Statistical Section

fiscal year

Comprehensive
Annual Financial Report
For the fiscal year ended June 30, 2

For the fiscal year ended June 30, 2011

### Arizona Department of Transportation Overview – Statistical Section for the fiscal year ended June 30, 2011

This part of the Arizona Department of Transportation's (Department) Comprehensive Annual Financial Report provides detail in the form of graphs and tables intended to assist the reader of the report with understanding the information presented in the financial statements, note disclosures, and required supplementary information regarding the overall financial health of the Department.

### Financial Trends

These schedules show trend information that gives an insight into the Department's financial well-being and performance over time.

### Revenue Capacity

Information about the Motor Vehicle Fuel Tax and the Highway User Revenue Fund, the Department's most significant own-source revenues, is presented in these tables.

### **Debt Capacity**

These tables present information to help the reader assess the affordability of the Department's current levels of outstanding debt as well as the Department's ability to issue additional debt in the future.

### **Demographic and Economic Information**

The demographic and economic indicators presented in this section offer an understanding of the environment in which the Department's financial activities take place.

### **Operating Information**

The Department's relationship of the financial report to the services provided as well as its activities is illustrated in these tables depicting service and infrastructure information.

Sources: Unless otherwise stated, all information in the following tables is derived from the Comprehensive Annual Financial Reports for the years shown.

### Arizona Department of Transportation Index – Statistical Section for the fiscal year ended June 30, 2011

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### Arizona Department of Transportation Change in Net Assets for fiscal year ended June 30 (Thousands of Dollars)

Expenses	2002	2003	2004
Governmental Activities:			
Administration	\$ 57,864	\$ 52,533	\$ 57,703
Aeronautics	3,751	3,848	7,512
Highway <sup>1</sup>	46,543	45,644	93,656
Highway maintenance	91,570		95,642
Motor vehicle	82,904		86,845
Other	6,844	8,460	9,815
Non-capital, including asset preservation <sup>1</sup>	96,629	277,975	333,930
Distributions to other state agencies	149,341	,	161,029
Distributions to Arizona counties and cities	915,219	· · · · · · · · · · · · · · · · · · ·	1,022,768
Local governmental assistance	24,791		39,205
Interest on long-term debt	89,605		89,431
Total governmental activities expenses	1,565,061		1,997,536
Business-type Activities:			
Arizona Highways Magazine	10,710	11,118	10,007
Highway Expansion and Extension Loan Program	5,265		4,414
Total business-type activities expenses	15,975	-	14,421
• • • • • • • • • • • • • • • • • • • •			
Total primary government expenses	\$ 1,581,036	\$ 1,869,282	\$ 2,011,957
Program Revenues			
Governmental Activities:			
Charges for services:			
Administration	\$ -	- \$ -	\$ -
Aeronautics	974	717	902
Highway	-	-	-
Highway maintenance	-	-	-
Motor vehicle	104,298	107,395	108,346
Other	3,341	4,220	4,848
Local governmental assistance	4,111	5,080	4,129
Operating grants and contributions	56,481	34,160	44,008
Capital grants and contributions	470,772	453,758	418,174
Total governmental activities program revenues	639,977	605,330	580,407
Business-type Activities:			
Charges for services:			
Arizona Highways Magazine	9,614	9,596	9,271
Highway Expansion and Extension Loan Program	2,227	3,881	3,529
Total business-type activities program revenues	11,841	13,477	12,800
Total primary governmental program revenues	\$ 651,818		\$ 593,207
Not zavnancacy/ravanuacy			
Net <expenses>/revenues: Governmental Activities</expenses>	\$ <925,084	\$ ~1 226 485	\$ ~1.417.120 <u>~</u>
Business-type Activities	<4,134		<1,621>
Total primary government net expense	\$ <929,218	\$ <1,250,474>	<u>\$ &lt;1,418,750</u> >

NOTES: <sup>1</sup> Adjustments were made to Highway and Non-capital, including asset preservation, for the years 2004 - 2007 to conform to the current year's presentation.

	2005		2006		2007		2008		2009		2010		2011
\$	42,298 9,804	\$	45,002 10,705	\$	51,667 5,418	\$	54,918 4,373	\$	56,066 10,993	\$	65,781	\$	93,040
	125,889		118,147		138,788		132,874		116,742		34,721		37,070
	105,037		114,119		120,163		137,100		110,963		102,932		129,700
	91,676		96,937		105,961		112,880		133,415		102,926		99,949
	6,871		9,394		-		-		-		-		-
	156,678		<53,981>		113,569		187,004		216,198		122,747		345,590
	306,853		206,903		114,795		176,692		413,940		251,392		254,702
	1,086,955		1,095,671		1,219,208		1,238,383		1,091,893		1,057,720		1,024,756
	42,440		36,771		48,760		37,285		48,571		83,230		163,035
	86,870		88,279		82,450		92,295		114,683		129,626		128,768
-	2,061,371		1,767,947		2,000,779		2,173,804		2,313,464		1,951,075		2,276,610
	10,270		8,175		8,072		7,712		7,410		6,288		5,664
	4,360		4,273		4,355		4,053		2,112		147		126
	14,630		12,448		12,427		11,765		9,522		6,435		5,790
\$	2,076,001	\$	1,780,395	\$	2,013,206	\$	2,185,569	\$	2,322,986	\$	1,957,510	\$	2,282,400
\$	-	\$	-	\$	8,843	\$	9,706	\$	8,752	\$	9,766	\$	10,770
	919		1,214		1,133		940		936		-		-
	-		-		2,953		1,451		1,765		1,266		2,798
	1,518		537		577		1,765		887		1,858		2,667
	113,506		121,179		132,274		127,900		117,267		111,412		117,427
	5,564 4,760		7,099 4,040		12,239		8,263		9,789		5		-
	58,948		67,241		72,679		79,747		9,789		146,936		220,759
	484,276		387,614		354,024		523,728		552,488		575,448		743,718
	669,491	_	588,924	-	584,722	_	753,500	-	782,503		846,691	-	1,098,139
	002,421		300,724		304,722		755,500		702,303		040,071		1,070,137
	8,443		8,012		8,060		7,624		6,291		5,975		5,619
	3,009	_	3,281		2,909	_	1,755	_	1,128		566		154
-	11,452		11,293		10,969		9,379		7,419		6,541		5,773
\$	680,943	\$	600,217	\$	595,691	\$	762,879	\$	789,922	\$	853,232	\$	1,103,912
\$ <	<1,391,880>	\$ <	<1,179,023>	\$ <	<1,416,057>	\$ -	<1,420,304>	\$ <	<1,530,961>	\$ <	<1,104,384>	\$	<1,178,471>
	<3,178>	_	<1,155>		<1,458>		<2,386>		<2,103>		106		<17>
\$ <	<1,395,058>	\$ <	<1,180,178>	\$ <	<1,417,515>	\$	<1,422,690>	\$ <	<1,533,064>	\$ <	<1,104,278>	\$	<1,178,488>

(continued)

### Arizona Department of Transportation Change in Net Assets for fiscal year ended June 30 (continued) (Thousands of Dollars)

General Revenues and Other Changes in Net Assets	2002		2003	2004
Governmental Activities:				
Transportation excise taxes	\$ 267,563	\$	268,721	\$ 288,600
Vehicle registration, title, license, and related taxes and fees	899,092		832,492	914,657
Fuel and motor carrier taxes and fees	547,129		691,003	698,406
Flight property taxes	6,528		6,026	6,321
Income from investments	29,863		19,803	8,352
Other	26,484		21,304	24,775
Transfers	 	_		 
Governmental activities before accounting change	1,776,659		1,839,349	1,941,111
Cumulative effect of accounting change	-		40,399	-
Special Item - State appropriation for Statewide Transportation				
Acceleration Needs (STAN)				 <u>-</u>
Total governmental activities	 1,776,659		1,879,748	 1,941,111
Business-type Activities:				
Income from investments	5,625		2,440	1,588
Other	381		426	505
Transfers	 _			 
Total business-type activities	 6,006		2,866	2,093
Total primary government	\$ 1,782,665	\$	1,882,614	\$ 1,943,204
Change in Net Assets				
Governmental Activities	\$ 851,575	\$	653,263	\$ 523,982
Business-type Activities	1,872		<21,123>	472
Total primary government	\$ 853,447	\$	632,140	\$ 524,454

 2005	2006		2007	2008	2009		2010	 2011
\$ 316,806 966,885 759,633	\$ 316 994 770	,052	\$ 262,264 1,029,001 790,909	\$ 253,742 1,033,505 766,394	\$ 219,165 976,075 667,200	\$	199,672 893,287 690,503	\$ 206,545 874,191 704,727
13,180 19,245	13 28	,686 ,538	15,303 55,760	13,822 59,528	11,975 33,588		9,527 16,347	9,798 9,415
 27,120 - 2,102,869	2,134	,026  ,389	9,998 	 38,772 - 2,165,763	 22,831 <500> 1,930,334	_	8,966 - 1,818,302	 16,095 <851> 1,819,920
_		-	245,000	- -	_		- -	_
2,102,869	2,134	,389	2,408,235	 2,165,763	1,930,334	_	1,818,302	1,819,920
2,764 380	3	,518 - -	5,563 <3>	4,788 <17>	1,612 <1> 500		514 - -	554 - 851
\$ 3,144 2,106,013	\$ 2,137	,518 ,907	5,560 \$ 2,413,795	\$ 4,771 2,170,534	\$ 2,111 1,932,445	\$	514 1,818,816	\$ 1,405 1,821,325
\$ 710,989 <34>	\$ 955 2	,366 ,363	\$ 992,178 4,102	\$ 745,459 2,385	\$ 399,373 8	\$	713,918 620	\$ 641,449 1,389
\$ 710,955	\$ 957		\$ 996,280	\$ 747,844	\$ 399,381	\$	714,538	\$ 642,838

### Arizona Department of Transportation Statement of Revenues, Expenditures, and Changes in Fund Balances for fiscal year ended June 30 (Thousands of Dollars)

	2002	2003	2004
Revenues			
Transportation excise taxes	\$ 267,563	\$ 268,721	\$ 288,600
Vehicle registration, title, license, and related taxes and fees	1,003,499	940,022	1,023,004
Fuel and motor carrier taxes and fees	547,129	690,869	698,406
Flight property taxes	6,528	6,026	6,321
Reimbursement of construction expenditures - federal aid	516,647	459,458	421,220
Other federal grants and reimbursements	5,389	6,896	6,146
Reimbursements from Arizona counties and cities	12,346	24,818	38,012
Distributions from other state agencies	318	1,284	933
Interest on loans receivable	1,899	2,486	1,880
Income from investments	29,697	19,702	8,333
Grand Canyon National Park Airport	941	717	902
Rental income	-	1,632	1,635
Other	25,037	6,021	5,161
Total revenues	2,416,993	2,428,652	2,500,553
Expenditures			
Current:			
Transportation:			
Administration	56,230	51,485	56,484
Aeronautics	3,491	74,244	7,228
Highway	68,369	94,978	130,117
Highway maintenance	89,314	81,517	95,144
Motor vehicle	81,012	3,579	84,921
Other	2,369	2,304	2,940
Total Transportation	300,785	308,107	376,834
Transportation not appropriated by State legislature:	7,480	9,594	-
Intergovernmental:			
Distributions to other state agencies	28,880	189,784	160,029
Distributions to Arizona counties and cities	1,038,314	957,057	1,022,768
Debt service:			
Principal	208,820	248,055	284,815
Interest	85,387	84,928	92,371
Bond issuance costs	1,049	2,424	2,546
Non-capital, including asset preservation	89,147	146,168	333,929
Capital outlay	1,009,290	833,731	599,819
Total expenditures	2,769,152	2,779,848	2,873,111
Excess <deficiency> of revenues over <under></under></deficiency>			
expenditures	\$ < 352,159 >	\$<351,196>	\$ <372,558>

2005	2006	2007	2008	2009	2010	2011
¢ 216 006	¢ 216 401	¢ 262.264	\$ 252.742	¢ 210.165	\$ 100 672	¢ 206.545
\$ 316,806 1,080,391	\$ 316,491 1,207,265	\$ 262,264 1,159,379	\$ 253,742 1,159,474	\$ 219,165 1,064,147	\$ 199,672 1,002,312	\$ 206,545 991,335
759,633	770,596	792,717	768,046	696,075	692,632	704,727
13,180	13,686	15,303	13,822	11,975	9,527	9,799
503,646	407,891	334,376	494,584	531,981	544,498	736,803
9,078	32,044	72,548	79,747	94,521	146,936	219,743
32,186	13,566	34,971	38,609	27,498	31,503	10,078
2,349	1,490	1,799	463	876	936	845
945	739	928	697	427	596	436
19,162	28,351	55,393	59,197	33,221	15,853	9,083
919	1,214	1,133	940	936	866	798
1,596	1,702	1,434	1,367	1,788	1,800	2,554
6,216	6,490	7,088	6,206	21,579	6,370	11,137
2,746,107	2,801,525	2,739,333	2,876,894	2,704,189	2,653,501	2,903,883
40,599	43,372	44,875	44,322	46,056	52,971	81,477
9,517	10,470	3,876	4,089	10,471	-	-
159,408	161,496	184,240	171,134	163,570	115,061	200,216
105,887	111,378	118,940	135,629	111,346	94,014	120,716
90,208	95,198	103,801	110,982	131,665	101,142	98,115
1,802	2,309					
407,421	424,223	455,732	466,156	463,108	363,188	500,524
-	-	-	-	-	-	-
206.052	206.002	114 705	172 405	404.500	244.926	254 210
306,852 1,086,955	206,903 1,190,962	114,795	173,405 1,241,110	404,569 1,100,959	244,836	254,210
1,080,933	1,190,902	1,217,883	1,241,110	1,100,939	1,046,576	1,023,736
302,202	173,745	100,395	192,663	199,687	144,232	201,219
94,344	83,017	90,836	102,583	126,932	143,133	144,748
1,996	1,252	1,592	3,447	3,967	121	2,099
156,678	250,736	63,273	158,991	142,604	217,338	313,179
623,829	663,316	741,506	989,882	1,077,835	998,502	709,250
2,980,277	2,994,154	2,786,012	3,328,237	3,519,661	3,157,926	3,148,965
\$<234,170>	\$<192,629>	\$ <46,679>	\$ <451,343>	\$ <815,472>	\$ <504,425>	\$ <245,082>

(continued)

### Arizona Department of Transportation Statement of Revenues, Expenditures, and Changes in Fund Balances for fiscal year ended June 30 (continued) (Thousands of Dollars)

	2002	2003	 2004
Other financing sources <uses></uses>			
Transfers in	\$ 300,563	\$ 383,136	\$ 449,100
Transfers out for debt service	<291,854>	<321,327>	<374,852>
Transfers out other	<8,709>	<61,809>	<74,249>
Capital leases	-	-	-
Sale of capital assets	-	7,229	16,023
Insurance recovery	-	1,082	1,407
Debt issuance	142,000	331,475	319,942
Debt issuance - refunding bond	74,250	90,530	130,573
Premium from debt issuance	10,142	28,147	31,647
Payment to refunded bond escrow agent	<77,135>	<107,735>	 <145,965>
Total other financing sources <uses></uses>	149,257	350,728	 353,626
Net change in fund balances before accounting change	<202,902>	<468>	<18,932>
Cumulative effect of accounting change for year 2003 Special item - State appropriation for Statewide	-	40,399	-
Transportation Acceleration Needs (STAN)			 
Net change in fund balances	<202,902>	39,931	<18,932>
Fund balances - July 1	615,856	421,954	 452,884
Fund balances - June 30	<u>\$ 412,954</u>	<u>\$ 461,885</u>	\$ 433,952
Debt service as a percentage of non-capital expenditures	16.8%	17.2%	16.7%
Debt service as a percentage of total revenues	12.2%	13.8%	15.2%

2005	2006	2007	2008	2009	2010	2011	
\$ 388,046	\$ 262,216	\$ 225,499	\$ 303,513	\$ 239,447	\$ 271,408	\$ 331,547	
<374,162>	<251,891>	<186,856>	<231,563>	<221,232>	<266,934>	<331,547>	
<13,885>	<10,325>	<38,643>	<71,950>	<17,252>	<9,013>	<2,400>	
-	-	2,129	-	-	-	-	
18,392	11,118	10,162	28,233	2,127	3,088	3,712	
1,518	537	577	1.765	887	1,765	2,529	
292,645	118,250	325,000	711,479	796,819	32,628	349,698	
-	147,400	-	-	-	-	, -	
24,726	22,407	26,201	31,862	58,123	-	38,876	
-	<161,726>	-	-	-	-	-	
337,280	137,986	364,069	773,339	858,919	32,942	392,415	
					<del></del>	<del></del> _	
103,110	<54,643>	317,390	321,996	43,447	<471,483>	147,333	
-	-	-	-	-	-	-	
		245,000					
103,110	<54,643>	562,390	321,996	43,447	<471,483>	147,333	
433,952	537,062	482,419	1,044,809	1,366,805	1,410,252	938,769	
\$ 537,062	\$ 482,419	\$ 1,044,809	\$ 1,366,805	\$ 1,410,252	\$ 938,769	\$ 1,086,102	
16.9%	11.1%	9.4%	12.8%	13.5%	13.3%	14.3%	
14.5%	9.2%	7.0%	10.4%	12.2%	10.8%	12.0%	

### Arizona Department of Transportation Fund Balances of Governmental Funds for fiscal year ended June 30 (Thousands of Dollars)

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
General Fund (State Highway Fund):										
Reserved	\$ 121,075	\$ 134,938	\$ 155,755	\$ 166,420	\$ 172,784	\$ 507,723	\$ 505,691	\$ 230,885	\$270,550	\$ -
Unreserved	67,253	48,696	48,619	57,123	9,342	(10,032)	57,899	94,686	80,251	-
Nonspendable	-	-	-	-	-	-	-	-	-	9,765
Restricted	-	-	-	-	-	-	-	-	-	229,559
Committed										102,350
Total General Fund	\$ 188,328	\$ 183,634	\$ 204,374	\$ 223,543	\$ 182,126	\$ 497,691	\$ 563,590	\$ 325,571	\$350,801	\$ 341,674
All other governmental funds										
Reserved:										
Debt service	\$ 24,986	\$ 20,786	\$ 18,592	\$ 2,288	\$ 2,159	\$ 2,688	\$ 3,212	\$ 2,692	\$ 1,894	\$ -
Capital projects	176,245	232,079	190,640	277,884	258,236	495,428	774,644	1,078,478	576,331	_
Unreserved, reported in:										
Non-major special revenue funds	23,395	16,386	20,346	33,348	39,898	49,002	25,359	3,574	9,743	-
Nonspendable	-	-	-	-	-	-	-	-	-	-
Restricted Committed	-	-	-	-	-	-	-	-	-	719,966 24,462
Total all other governmental funds	\$ 224,626	\$ 269,251	\$ 229,578	\$ 313,520	\$ 300,293	\$ 547,118	\$ 803,215	\$1,084,744	\$587,968	\$ 744,428
Total general and other governmental funds	\$ 412,954	\$ 452,885	\$ 433,952	\$ 537,063	\$ 482,419	\$1,044,809	\$1,366,805	\$1,410,315	\$938,769	\$ 1,086,102

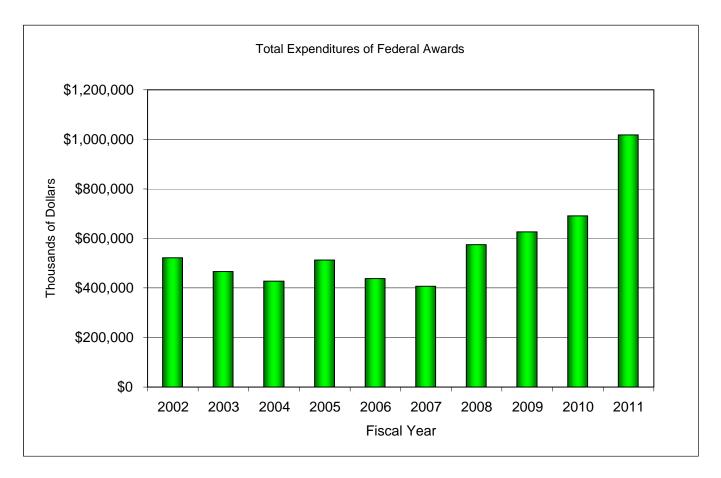
NOTE: <sup>1</sup> GASB 54 rules state that Fund Balances should be reported with the categories listed in the above table for 2011. Years 2002 - 2010 will continue to be reported in the old format until 10 years of information is available.

Arizona Department of Transportation
Expenditures of Federal Awards<sup>1</sup>
for the fiscal year ended June 30
(Thousands of Dollars)

Fiscal Year	FAA	FRA	FTA	NHTSA	FHWA	FMCSA	BLM	BIA	Sub-total	FHWA	Total
2011	\$ 3,844	\$ -	\$ 21,451	\$1,132	\$ 817,224	\$3,891	\$1,004	\$ -	\$ 848,546	\$ 169,779	\$ 1,018,325
2010	7,938	-	22,769	120	574,068	4,148	124	-	609,167	82,267	691,434
2009	3,902	-	13,853	101	571,867	4,734	268	-	594,725	31,776	626,501
2008	715	-	15,530	106	523,810	2,642	57	-	542,860	31,472	574,332
2007	610	-	10,169	101	353,192	1,769	544	<21>	366,364	40,559	406,923
2006	4,338	-	8,837	69	389,575	2,231	162	-	405,212	33,268	438,480
2005	4,203	-	8,466	96	456,924	282	152	278	470,401	42,323	512,724
2004	480	-	5,549	84	384,416	434	79	-	391,042	36,324	427,366
2003	242	-	6,618	87	433,472	466	30	-	440,915	25,439	466,354
2002	-	3	5,264	83	496,509	282	47	-	502,188	19,848	522,036

SOURCE: Single Audit Reports - fiscal years 2002 through 2011

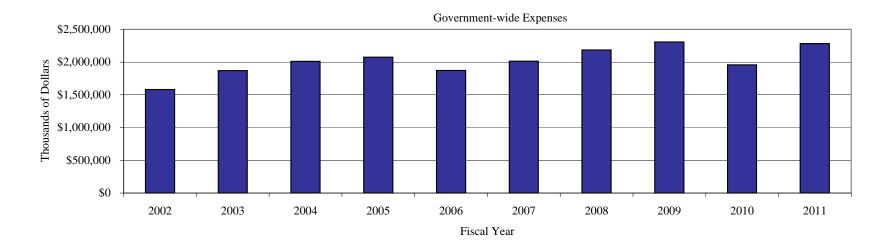
NOTE: <sup>1</sup> Federal Aviation Administration (FAA); Federal Railroad Administration (FRA); Federal Transit Administration (FTA) - previously Urban Mass Transit Administration (UMTA); National Highway Transportation Safety Administration (NHTSA); Federal Highway Administration (FHWA); Federal Motor Carrier Safety Administration (FMCSA); Bureau of Land Management (BLM); and Bureau of Indian Affairs (BIA)



### Arizona Department of Transportation Government-wide Expenses by Function for the fiscal year ended June 30 (Thousands of Dollars)

								Distributions to							
								Arizona						Highway	
								Counties, Cities		Local	Interest on		Arizona	Expansion and	
					I	Highway	Motor	and Other State	Gov	vernmental	Long-Term		Highways	Extension	
Fiscal Year	Adı	ministration	Aeronautics	Highway	Ma	intenance <sup>1</sup>	Vehicle	Agencies	A	ssistance	Debt	Other	Magazine	Loan Program	Total
						_									
2011	\$	93,040	\$ -	\$37,070	\$	475,290	\$ 99,949	1,279,459	\$	163,035	\$128,768	-	\$ 5,664	\$ 126	\$ 2,282,401
2010		65,781	-	34,721		225,679	102,926	1,309,112		83,230	129,626	-	6,288	147	1,957,510
2009		56,282	10,993	116,697		311,605	133,243	1,505,835		48,571	114,683	-	7,410	2,110	2,307,429
2008		54,918	4,373	132,874		324,104	112,880	1,415,075		37,285	92,295	-	7,712	4,053	2,185,569
2007		51,667	5,418	138,788		233,732	105,961	1,334,003		48,760	82,450	-	8,072	4,355	2,013,206
2006		45,002	10,705	118,147		60,138	96,937	1,394,609		36,771	88,278	9,394	8,175	4,273	1,872,429
2005		42,298	9,804	125,889		261,714	91,676	1,393,808		42,440	86,870	6,871	10,270	4,360	2,076,000
2004		57,703	7,512	93,656		429,571	86,845	1,183,797		39,205	89,431	9,815	10,007	4,414	2,011,956
2003		52,533	3,848	45,644		374,328	83,090	1,149,593		30,235	84,084	8,460	11,118	26,349	1,869,282
2002		57,864	3,751	46,543		188,198	82,904	1,064,560		24,791	89,605	6,844	10,711	5,265	1,581,036

NOTE: <sup>1</sup> Includes Non-capital, including asset preservation.

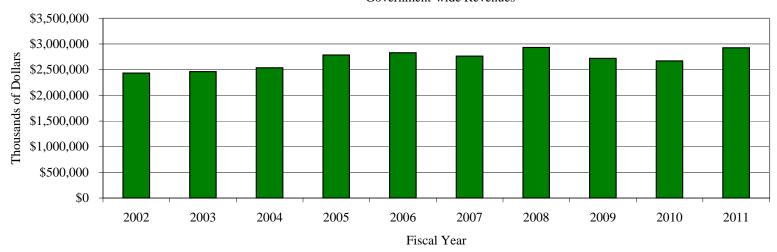


### Arizona Department of Transportation Government-wide Revenues for the fiscal year ended June 30 (Thousands of Dollars)

	Program Revenues							General Revenues								Total	
	Governmental			Bus	siness-Type		Governmental				Business-Type						
Fiscal Year	Charges for Services	_	perating Grants		pital Grants and entributions		harges for Services	Taxes	Other Revenues <sup>1</sup>	_ `	ome from		Other renues 1		ome from	Go	vernment-wide Revenues
2011 2010 2009 2008 2007 2006	\$ 133,661 124,307 139,396 150,024 158,019 134,068	\$	220,759 146,936 90,619 79,747 72,679 67,241	\$	743,718 575,448 552,488 523,728 354,024 387,614	\$	5,773 6,541 7,418 9,379 10,969 11,293	\$1,795,291 1,792,989 1,874,415 2,067,464 2,097,476 2,186,859	\$ 16,079 8,965 22,331 38,772 9,998 11,026	\$	9,402 16,347 33,588 59,528 55,760 28,538	\$	851 500 <18> <3>	\$	555 514 1,612 4,788 5,563 3,518	\$	2,926,089 2,672,047 2,722,367 2,933,412 2,764,485 2,830,157
2005 2004 2003 2002	126,267 118,225 117,412 112,724		58,948 44,008 34,160 56,481		484,276 418,174 453,758 470,772		11,452 12,800 13,477 11,841	2,056,503 1,907,984 1,798,243 1,720,313	27,120 24,775 21,304 26,484		19,245 8,352 19,803 29,863		381 505 425 381		2,764 1,588 2,440 5,625		2,786,956 2,536,411 2,461,022 2,434,484

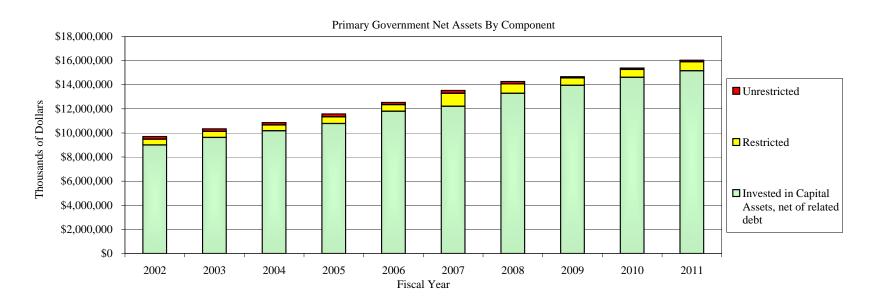
NOTE: <sup>1</sup> Includes transfers for multiple years.

### Government-wide Revenues



Arizona Department of Transportation Net Assets by Component for fiscal year ended June 30 (Thousands of Dollars)

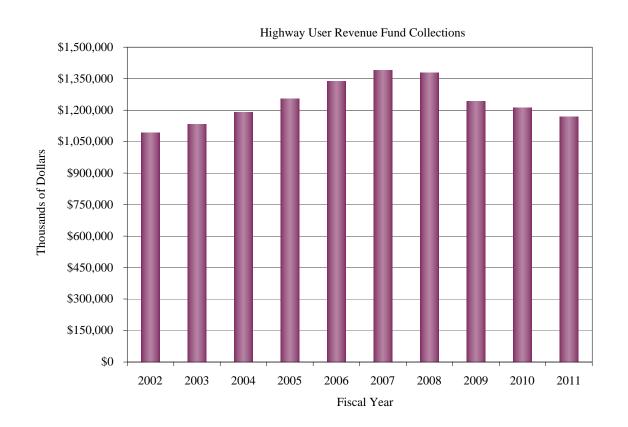
	Governmental Activities						Business-typ	e Act	ivities		Primary Government				
	Invested in				Iı	nvested in					Invested in				
	Capital Assets,				Cap	pital Assets,					Capital Assets,				
Fiscal	Net of Related				Ne	t of Related					Net of Related				
Year	Debt	Restricted	Unrestricted	Total		Debt	Restricted	Unr	estricted	Total	Debt	Restricted	Unrestricted	Total	
2011	\$ 15,159,086	\$ 669,811	\$ 125,860	\$15,954,757	\$	54	\$ 76,192	\$	192	\$ 76,438	\$ 15,159,139	\$ 746,003	\$ 126,052	\$ 16,031,194	
2010	14,620,099	566,794	126,415	15,313,308		92	75,619		<663>	75,048	14,620,191	642,413	125,752	15,388,356	
2009	13,951,802	534,535	113,053	14,599,390		131	74,703		<406>	74,428	13,951,934	609,238	112,647	14,673,819	
2008	13,285,438	704,929	209,650	14,200,017		173	74,115		132	74,420	13,285,611	779,044	209,782	14,274,437	
2007	12,211,861	1,006,512	236,186	13,454,559		225	71,708		102	72,035	12,212,086	1,078,220	236,288	13,526,594	
2006	11,806,376	466,337	189,669	12,462,382		249	67,713		<30>	67,932	11,806,625	534,050	189,639	12,530,314	
2005	10,780,474	491,995	234,548	11,507,017		499	65,273		<204>	65,568	10,780,973	557,268	234,344	11,572,585	
2004	10,179,585	408,410	208,032	10,796,027		810	63,900		892	65,602	10,180,395	472,310	208,924	10,861,629	
2003	9,621,204	439,045	211,796	10,272,045		1,126	63,225		780	65,131	9,622,330	502,270	212,576	10,337,176	
2002	8,998,742	400,315	219,726	9,618,783		1,439	83,293		1,522	86,254	9,000,181	483,608	221,248	9,705,037	



Arizona Department of Transportation Highway User Revenue Fund Collections for the fiscal year ended June 30 (Thousands of Dollars)

Fiscal Year	I	tor Vehicle Fuel Tax Revenues	F	tor Vehicle Reg. Fee Revenues	Motor Carrier Tax Revenues	O <sub>J</sub> I F	or Vehicle perators' License ees and her Fees	(In	cor Vehicle License Lieu) Tax evenues	Total Deposited to Arizona Hwy. User Rev. Fund
										_
2011	\$	636,507	\$	175,179	\$ 17,466	\$	64,361	\$	275,132	\$ 1,168,645
2010		633,771		170,453	17,157		59,431		331,080	1,211,892
2009		637,054		178,953	18,930		58,500		349,399	1,242,836
2008		697,771		196,151	21,758		60,630		400,787	1,377,097
2007		725,787		194,308	22,473		57,085		389,503	1,389,156
2006		710,115		178,112	20,824		56,495		372,168	1,337,714
2005		701,965		163,463	18,573		50,789		318,689	1,253,479
2004		656,881		163,689	16,623		42,829		309,688	1,189,710
2003		633,826		158,726	23,302		39,906		276,279	1,132,039
2002		629,360		151,437	11,896		40,122		259,308	1,092,123

SOURCES: Basic Financial Statements - fiscal years 2002 through 2011



### Arizona Department of Transportation Highway User Revenue Fund Distributions for the fiscal year ended June 30 (Thousands of Dollars)

Fiscal Year	State Highway Fund	Cities and Towns	Counties	Department of Public Safety	Economic Strength Project Fund	Other <sup>1</sup>	Total
2011	\$ 522,556	\$ 341,502	\$ 212,739	\$ 79,216	\$ 1,000	\$ 61,478	\$1,218,491
2010	520,484	339,900	211,741	78,626	1,000	60,141	1,211,892
2009	513,379	346,443	215,817	84,950	1,000	81,247	1,242,836
2008	680,530	415,556	258,871	10,000	1,000	11,140	1,377,097
2007	688,451	417,541	260,107	10,000	1,000	12,057	1,389,156
2006	636,094	385,759	240,309	63,999	1,000	10,553	1,337,714
2005	483,047	362,965	226,110	52,216	1,000	128,141	1,253,479
2004	570,801	344,699	214,731	48,698	1,000	9,781	1,189,710
2003	537,668	324,431	202,105	54,416	1,000	12,419	1,132,039
2002	519,837	312,252	195,530	37,066	1,000	26,438	1,092,123

The Highway User Revenue Fund receives certain Motor Vehicle Division revenues from the Motor Vehicle Division Clearing Fund. These monies are distributed to the State Highway Fund and various counties and cities, based on statutory formulas.

SOURCES: Basic Financial Statements - fiscal years 2002 through 2011

NOTE: <sup>1</sup> An appropriation for Arizona State Parks is included. Fiscal years 2002, 2005, 2009, 2010 and 2011 include distributions to State General Fund.

### Arizona Department of Transportation Fuel Tax Rates for the fiscal year ended June 30 (Cents per Gallon)

Fiscal	Ga	asoline	Use Fuel			
Year		Tax	Tax <sup>1</sup>			
2011	\$	0.18	\$	0.26		
2010		0.18		0.26		
2009		0.18		0.26		
2008		0.18		0.26		
2007		0.18		0.26		
2006		0.18		0.26		
2005		0.18		0.26		
2004		0.18		0.26		
2003		0.18		0.26		
2002		0.18		0.26		

SOURCE: Arizona Revised Statutes §28-5606

NOTES: Gasohol is currently taxed at the same rate as gasoline and use fuel. Use fuel is primarily diesel.

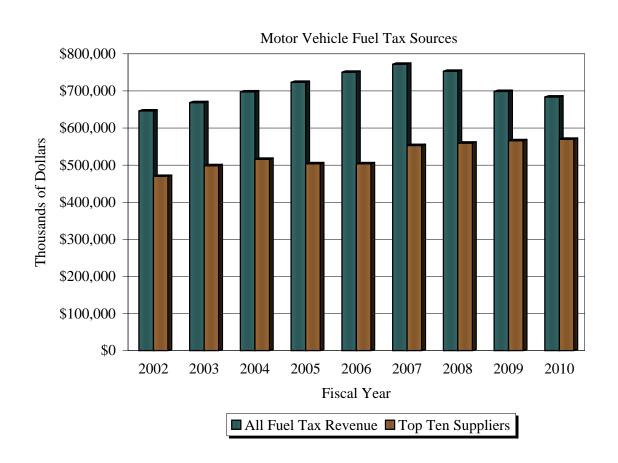
<sup>&</sup>lt;sup>1</sup> Lightweight motor vehicles under 26,000 pounds pay \$.18 per gallon.

Arizona Department of Transportation Motor Vehicle Fuel Tax - Top Ten Suppliers for fiscal year ended June 30 (Thousands)

	Gallons from			All Motor		Revenue Percentage
	Top Ten	7	Top Ten		icle Fuel Tax	from Top Ten
Fiscal Year	Suppliers	S	uppliers	Revenue		Suppliers
2011	2,898,241	\$	561,353	\$	686,591	81.8%
2010	2,905,890		569,974		683,880	83.3%
2009	2,871,995		565,889		698,959	81.0%
2008	2,839,622		559,609		753,036	74.3%
2007	2,807,989		552,977		772,100	71.6%
2006	2,588,981		504,052		750,574	67.2%
2005	2,545,685		504,128		723,425	69.7%
2004	2,627,194		515,901		697,428	74.0%
2003	2,553,905		498,892		668,643	74.6%
2002	2,431,771		469,864		646,115	72.7%

SOURCE: Revenue & Fuel Tax Administration reporting, based on gallonage data reported by fuel suppliers.

NOTE: Above data reflects a change in gasoline and use fuel gallons reported by the Revenue & Fuel Tax Administration for 2002 - 2010.



#### Arizona Department of Transportation Gasoline Volume Sold - Top Twenty-Five Suppliers for fiscal year ended June 30

	2002		2003			2004		2005		2006	
Range - in	Suppliers	Percentage of	Suppliers	Suppliers Percentage of Su		Percentage of	Suppliers	Percentage of	Suppliers	Percentage of	
Millions of	within	<b>Total Gallons</b>	within	<b>Total Gallons</b>	within	<b>Total Gallons</b>	within	<b>Total Gallons</b>	within	<b>Total Gallons</b>	
Gallons	Range	Sold	Range	Sold	Range	Sold	Range	Sold	Range	Sold	
< 25	5	2.5%	7	3.8%	4	1.6%	3	1.5%	5	2.4%	
26 - 50	5	5.8%	2	2.5%	4	3.9%	4	3.1%	2	2.4%	
51 - 100	5	11.7%	6	12.3%	8	16.7%	6	13.0%	5	12.0%	
101 - 200	6	28.5%	3	13.8%	2	9.4%	6	27.0%	6	21.8%	
201 - 300	1	8.9%	5	39.0%	4	27.6%	3	19.0%	3	17.6%	
> 300	3	37.4%	2	23.0%	3	35.4%	3	30.9%	4	38.5%	
	25	94.8%	25	94.4%	25	94.6%	25	94.5%	25	94.7%	

NOTE: Above data reflects a change in gasoline and use fuel gallons reported by the Revenue & Fuel Tax Administration for 2002 - 2010.

Total Gallons of Gasoline (Thousands)	2,510,433	2,575,965	2,650,746	2,730,911	2,781,197
Gasoline % of Total	77.1%	76.6%	75.8%	75.5%	74.3%
Total Gallons of Use Fuel (Diesel) (Thousands)	747,062	788,622	845,256	887,406	963,551
Diesel % of Total	22.9%	23.4%	24.2%	24.5%	25.7%

NOTE: Above data reflects a change in gasoline and use fuel gallons reported by the Revenue & Fuel Tax Administration for 2002 - 2010.

(continued)

#### Arizona Department of Transportation Gasoline Volume Sold - Top Twenty-Five Suppliers for fiscal year ended June 30 (continued)

	2007		2008			2009		2010		2011	
Range - in	Suppliers	Percentage of	Suppliers	Suppliers Percentage of Su		Percentage of	Suppliers	Percentage of	Suppliers	Percentage of	
Millions of	within	<b>Total Gallons</b>	within	<b>Total Gallons</b>	within	<b>Total Gallons</b>	within	<b>Total Gallons</b>	within	<b>Total Gallons</b>	
Gallons	Range	Sold	Range	Sold	Range	Sold	Range	Sold	Range	Sold	
< 25	6	2.0%	8	1.5%	7	3.3%	7	2.7%	7	3.2%	
26 - 50	1	1.0%	6	4.2%	5	5.2%	8	9.2%	5	4.9%	
51 - 100	5	11.1%	3	12.1%	2	3.2%	1	1.5%	3	4.6%	
101 - 200	6	24.5%	5	11.1%	3	11.4%	2	9.8%	3	15.3%	
201 - 300	3	18.2%	3	34.8%	3	17.9%	3	21.7%	3	19.0%	
> 300	4	40.4%		32.7%	5	55.8%	4	51.6%	4	49.8%	
	25	97.2%	25	96.4%	25	96.8%	25	96.5%	25	96.8%	

NOTE: Above data reflects a change in gasoline and use fuel gallons reported by the Revenue & Fuel Tax Administration for 2002 - 2010.

Total Gallons of Gasoline (Thousands)	2,871,528	2,797,714	2,634,840	2,607,660	2,616,186
Gasoline % of Total	74.5%	74.5%	75.3%	76.0%	75.9%
Total Gallons of Use Fuel (Diesel) (Thousands)	981,647	959,406	864,455	824,996	829,530
Diesel % of Total	25.5%	25.5%	24.7%	24.0%	24.1%

NOTE: Above data reflects a change in gasoline and use fuel gallons reported by the Revenue & Fuel Tax Administration for 2002 - 2010.

Arizona Department of Transportation Highway User Revenue Fund Legal Debt Margin for the fiscal year ended June 30 (Thousands of Dollars)

						Total Principal
						Applicable to the
			To	tal Principal	Legal Debt	Limit as a Percentage
Fiscal Year	De	ebt Limit <sup>1,2</sup>	Appli	cable to Limit	Margin	of Debt Limit
2011		N/A		N/A	N/A	N/A
2010		N/A		N/A	N/A	N/A
2009		N/A		N/A	N/A	N/A
2008		N/A		N/A	N/A	N/A
2007		N/A		N/A	N/A	N/A
2006	\$	1,300,000	\$	1,223,425	\$ 76,575	94.11%
2005		1,300,000		1,161,355	138,645	89.34%
2004		1,300,000		1,017,360	282,640	78.26%
2003		1,300,000		932,700	367,300	71.75%
2002		1,000,000		734,155	265,845	73.42%

NOTES: <sup>1</sup> The statutory limitation on the issuance of bonds, as outlined in ARS §28-7510, applies only to the Highway User Revenue Fund (HURF). The only limitation on Maricopa County Regional Area Road Fund (RARF) and Grant Anticipation Notes (GARVEE) is the ability to secure the debts with available excise tax monies and available grant revenues, respectively, pursuant to the applicable bond resolutions.

<sup>&</sup>lt;sup>2</sup> As stated in House Bill 2206 of the Second Regular Session of the Forty-seventh Legislature, the \$1.3 billion debt limit is eliminated from ARS §28-7510. The general effective date of this change was September 21, 2006.

#### Arizona Department of Transportation Highway Revenue Bonds Bond Coverage for the fiscal year ended June 30 (Thousands of Dollars)

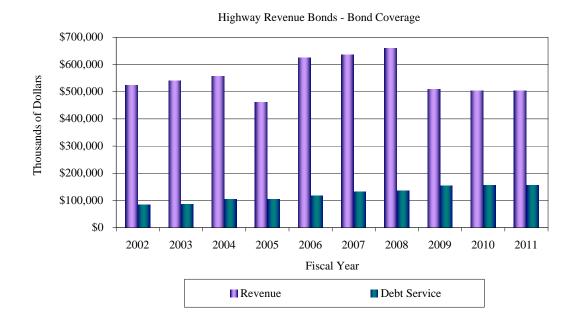
Fiscal					Pledged	
Year	P	Principal Interest		Total	Revenues <sup>1,2</sup>	Coverage
2011	\$	71,770	\$83,960	\$155,730	\$ 504,175	3.2
2010		68,140	87,661	155,801	502,874	3.2
2009		64,190	89,825	154,015	509,183	3.3
2008		60,645	75,538	136,183	658,616	4.8
2007		57,825	73,785	131,610	635,140	4.8
2006		54,830	62,222	117,052	624,408	5.3
2005		44,265	60,459	104,724	461,763	4.4
2004		51,155	53,149	104,304	557,854	5.3
2003		44,490	41,932	86,422	540,540	6.3
2002		45,365	38,534	83,899	523,326	6.2

SOURCES: Highway User Revenue Fund Schedule fiscal years 2002 through 2011; Debt Service Funds fiscal years 2002 through 2011.

NOTES: <sup>1</sup> Includes vehicle license tax revenues distributed directly to the State Highway Fund. Fiscal year 2005 is net of a \$118 million distribution to the State General Fund. Fiscal year 2009 is net of \$66 million, 2010 is net of \$44 million and 2011 is net of \$45 million distribution to the State General Fund.

<sup>2</sup> The Highway Payanua Bands are secured by a prior liep.

<sup>&</sup>lt;sup>2</sup> The Highway Revenue Bonds are secured by a prior lien on and pledge of motor vehicle and related fuel fees and taxes.



2011 Comprehensive Annual Financial Report

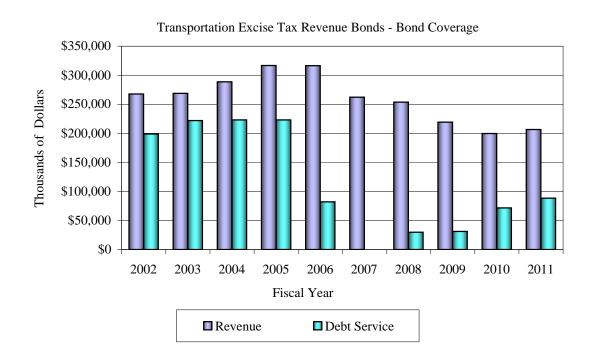
#### Arizona Department of Transportation Transportation Excise Tax Revenue Bonds Bond Coverage for the fiscal year ended June 30 (Thousands of Dollars)

Fiscal				Pledged	
Year	Principal	Interest	Total	Revenues <sup>1</sup>	Coverage
2011	\$ 45,970	\$42,496	\$88,466	\$206,545	2.3
2010	33,315	38,225	71,540	199,672	2.8
2009	13,825	17,193	31,018	219,165	7.1
2008	19,045	10,673	29,718	253,742	8.5
2007	-	-	-	262,264	N/A
2006	80,375	1,566	81,941	316,491	3.9
2005	208,625	14,318	222,943	316,806	1.4
2004	199,400	23,553	222,953	288,600	1.3
2003	190,415	31,533	221,948	268,721	1.2
2002	163,455	35,445	198,900	267,563	1.3

SOURCE: Maricopa County Regional Area Road Fund Report

NOTES: Bond coverage ratio is based upon total Maricopa County Transportation Excise Tax collections.

<sup>1</sup> The Transportation Excise Tax Revenue Bonds are secured by transportation excise taxes collected by the Department of Revenue on behalf of Maricopa County.

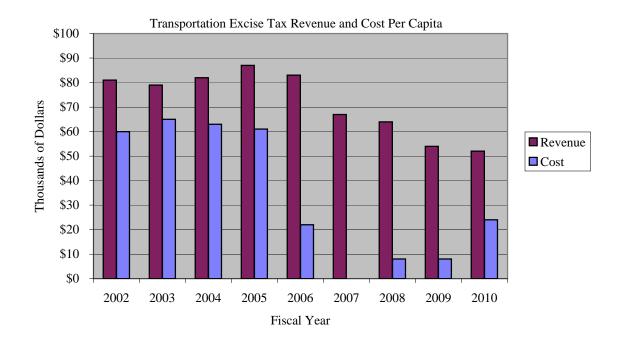


Arizona Department of Transportation Transportation Excise Tax Revenue Bonds Debt Service Revenue and Cost Per Capita for the fiscal year ended June 30 (Thousands)

Fiscal			Total		Maricopa County	Co	ost	Rev	venue
Year	Principal	Interest	Cost	Revenue <sup>1</sup>	Population	per c	apita	per capita	
2010	\$ 49,570	\$ 42,496	\$ 92,066	\$ 199,672	3,817	\$	24	\$	52
2009	13,825	17,193	31,018	219,165	4,023		8		54
2008	19,045	10,673	29,718	253,742	3,955		8		64
2007	-	-	-	262,264	3,907		-		67
2006	80,375	1,567	81,942	316,491	3,793		22		83
2005	208,625	14,318	222,943	316,806	3,649		61		87
2004	199,400	23,553	222,953	288,600	3,538		63		82
2003	190,415	31,533	221,948	268,721	3,406		65		79
2002	163,455	35,445	198,900	267,563	3,296		60		81

SOURCES: Maricopa County Regional Area Road Fund Report; population data from the U.S. Census Bureau available only through 2010

NOTE: <sup>1</sup> Based upon total Maricopa County Transportation Excise Tax collections.



	<u>2002</u>	2003	2004	2005	2006	2007	2008	2009	<u>2010</u>
<b>Governmental Activities</b>									
Highway Revenue Bonds	\$ 734,155	\$ 932,700	\$1,017,360	\$1,161,355	\$1,223,425	\$1,490,600	\$1,623,905	\$1,740,765	\$1,672,625
Transportation Excise Tax Revenue Bonds	602,890	488,400	289,000	80,375	-	-	350,955	777,130	743,815
Grant Anticipation Notes (GARVEE)	182,295	169,145	308,585	363,970	325,430	282,860	298,280	329,650	304,480
Premium on bonds	9,358	34,423	60,481	76,721	90,852	108,034	128,586	173,313	158,601
Capital leases	1,557	916	1,121	5,910	11,130	10,601	7,535	4,326	1,304
Advances and notes payable	192,849	180,438	165,305	169,473	195,018	168,287	56,739	42,668	60,711
Total Governmental activities	1,723,104	1,806,022	1,841,852	1,857,804	1,845,855	2,060,382	2,466,000	3,067,852	2,941,536
<b>Business-Type Activities</b>									
Notes payable	145,536	151,545	142,414	146,454	150,494	154,534	2,170		
Total Business-type Activities	145,536	<u>151,545</u>	142,414	146,454	150,494	154,534	2,170		
<b>Total Primary Government</b>	\$1,868,640	\$1,957,567	\$1,984,266	\$2,004,258	\$1,996,349	\$2,214,916	\$2,468,170	\$3,067,852	\$2,941,536
Debt as a Percentage of Personal Income	1.26%	1.26%	1.17%	1.07%	0.96%	1.01%	1.10%	1.40%	1.31%
Amount of Debt per Capita <sup>1</sup>	\$ 343	\$ 350	\$ 345	\$ 335	\$ 322	\$ 348	\$ 380	\$ 465	\$ 441

SOURCES: U.S. Bureau of Economic Analysis (for population, personal income, and per capita personal income figures); U.S. Bureau of the Census (also for population) population data only available through 2010

NOTE: <sup>1</sup> The Arizona population data are midyear population estimates of the U.S. Bureau of the Census. Years 2002 through 2009 have been revised to reflect revisions made by the U.S. Bureau of the Census. Per capita personal income is total personal income divided by total midyear population estimates of the U.S. Bureau of the Census. Previous years have been revised to reflect revisions in personal income and population estimates.

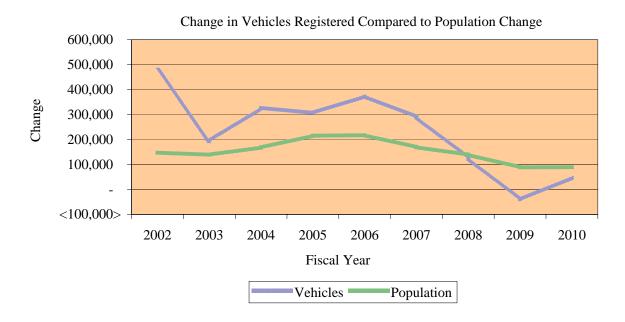
#### Arizona Department of Transportation Number of Vehicle Registrations Per Year for fiscal year ended June 30 (Thousands)

Fiscal		Change in Number of Registered	Arizona	Change in
Year <sup>2</sup>	Total Vehicles	Vehicles	Population <sup>1</sup>	Population
2010	6,741	48	6,677	89
2009	6,693	-41	6,588	88
2008	6,734	125	6,499	139
2007	6,609	290	6,360	169
2006	6,318	373	6,191	217
2005	5,945	306	5,974	215
2004	5,639	327	5,759	168
2003	5,312	193	5,591	139
2002	5,118	479	5,451	148

SOURCE: Vehicle registrations from Motor Vehicle Division's annual reports

NOTES: <sup>1</sup> The Arizona population data are midyear population estimates of the U.S. Bureau of the Census. Years 2002 through 2009 have been revised to reflect revisions made by the U.S. Bureau of the Census. Population data available only though fiscal year 2010.

<sup>&</sup>lt;sup>2</sup> GASB Statement 34 was implemented in fiscal year 2002. Therefore, ten years of data is not available, but will be accumulated over time.

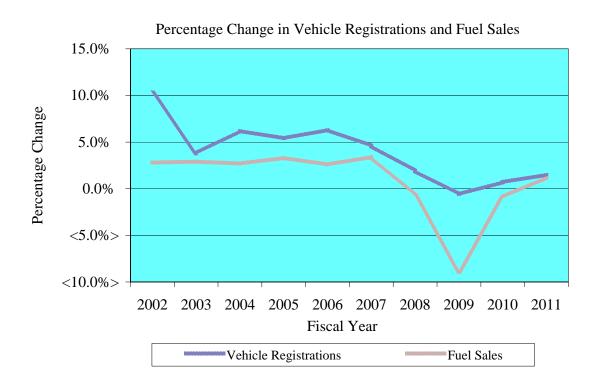


#### Arizona Department of Transportation Vehicle Registrations Per Year Compared to Fuel Sales for fiscal year ended June 30 (Thousands)

Fiscal	Vehicle	Percentage	Fuel	Percentage
Year	Registrations	Change	Sales <sup>1</sup>	Change
2011	6,840	1.5%	3,411,652	1.2%
2010	6,741	0.7%	3,369,732	-0.9%
2009	6,693	-0.6%	3,398,866	-8.9%
2008	6,734	1.9%	3,731,808	-0.7%
2007	6,609	4.6%	3,759,465	3.4%
2006	6,318	6.3%	3,636,195	2.6%
2005	5,945	5.4%	3,542,631	3.3%
2004	5,639	6.2%	3,429,136	2.7%
2003	5,312	3.8%	3,339,089	2.9%
2002	5,118	10.3%	3,245,274	2.8%

SOURCES: Vehicle registrations from Motor Vehicle
Division's annual reports; fuel sales from Motor
Vehicle Division data reported by fuel suppliers

NOTES: <sup>1</sup> Fuel sales include both gasoline and use fuel (primarily diesel) sales. Fuel Sales numbers for 2009 and 2010 have been revised to reflect revisions made to the Motor Vehicle Division data.



Calendar		Personal		Per Capita	
Year Ended		Income <sup>2</sup>		Personal	Unemployment
December 31	Population <sup>1</sup>	(in thousands)		Income <sup>3</sup>	Rate 4
2010	6,676,627	\$	223,716,314	\$ 33,507	10.0%
2009	6,587,653		219,026,704	33,248	9.7%
2008	6,499,207		223,961,131	34,460	5.9%
2007	6,360,238		218,587,551	34,368	3.8%
2006	6,190,987		206,958,398	33,429	4.1%
2005	5,973,970		188,152,439	31,495	4.7%
2004	5,758,692		170,026,128	29,525	5.0%
2003	5,590,820		155,607,258	27,833	5.7%
2002	5,451,472		148,174,872	27,181	6.0%
2001	5,303,869		142,864,078	26,936	4.7%

SOURCES: U.S. Bureau of Economic Analysis (for population, personal income, and per capita personal income figures);
U.S. Bureau of the Census (also for population); Arizona Department of Economic Security's website,
www.workforce.az.gov (for unemployment rates)

NOTES: <sup>1</sup> The Arizona population data are midyear population estimates of the U.S. Bureau of the Census. Previous years have been revised to reflect revisions made by the U.S. Bureau of the Census.

<sup>&</sup>lt;sup>2</sup> Personal income estimates for previous years were revised to reflect revisions made by the U.S. Bureau of the Census.

<sup>&</sup>lt;sup>3</sup> Per capita personal income is total personal income divided by total midyear population estimates of the U.S. Bureau of the Census. Previous years have been revised to reflect revisions in personal income and population estimates.

<sup>&</sup>lt;sup>4</sup> The unemployment rates were revised to reflect a revision made by the Arizona Department of Commerce website, www.workforce.az.gov.

#### Arizona Department of Transportation Principal Employers Current and Nine Years Ago

	Calen	ıdar Ye	ar Ended		Calendar Year Ended			
	Dece	mber 3	31, 2010		December 31, 2001			
	Full-Time	Full-Time Percentage			Full-Time		Percentage	
	Equivalent		of Total State		Equivalent		of Total State	
<u>Employer</u>	<b>Employees</b>	Rank	<b>Employment</b>		<b>Employees</b>	Rank	<b>Employment</b>	
State of Arizona	49,282	1	1.55%		49,973	1	1.94%	
Wal-Mart Stores Inc.	30,608	2	0.96%		17,500	2	0.68%	
Banner Health	28,220	3	0.89%		14,000	6	0.54%	
City of Phoenix	15,544	4	0.49%		13,298	8	0.52%	
Wells Fargo	13,100	5	0.41%		-	-		
Apollo Group Inc.	13,000	7	0.41%		-	-		
Maricopa County	12,458	6	0.39%		15,523	4	0.60%	
Arizona State University	12,221	8	0.38%		-	-		
Bank of America	12,000	9	0.38%		-	-		
Raytheon Co.	12,000	10	0.38%		-	-		
Honeywell International Inc.	-		-		16,000	3	0.62%	
Motorola Inc.	-		-		15,100	5	0.59%	
The Kroger Co.					13,500	7	0.52%	
American Express	-		-		11,000	9	0.43%	
America West Holding					10,270	10	0.40%	
Total	198,433		<u>6.24</u> %		176,164		<u>6.84</u> %	

SOURCES: Business Journal, Book of Lists 2011 and 2002 for employers; Arizona Department of Commerce website, www.workforce.az.gov (for annual State employment)

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#### Arizona Department of Transportation Full-Time Equivalents (FTEs) for the fiscal year ended June 30

	Appropriated							Non-appropriated			
Fiscal			Multimodal Planning	Motor Vehicle	1	Total Appropriated	Arizona Highways			Total Non- Appropriated	
Year	Administration	Highways	Division	Division	Division	FTEs	Magazine	HELP	Other	FTEs	Total All FTEs
2011	745.0	2,267.0	52.0	1,111.0	373.0	4,548.0	22.0	2.0	44.0	68.0	4,616.0
2010	692.0	2,153.0	46.0	1,657.0		4,548.0	23.0	2.0	43.0	68.0	4,616.0
2009	692.0	2,255.0	46.0	1,755.0		4,748.0	28.0	-	24.0	52.0	4,800.0
2008	692.0	2,255.0	46.0	1,751.0		4,744.0	28.0	-	24.0	52.0	4,796.0
2007	692.0	2,223.0	46.0	1,730.0		4,691.0	60.0	3.0	49.0	112.0	4,803.0
2006	692.0	2,223.0	46.0	1,688.0		4,649.0	72.0	3.0	38.0	113.0	4,762.0
2005	686.0	2,227.0	48.0	1,665.0		4,626.0	72.0	3.0	31.0	106.0	4,732.0
2004	685.0	2,223.0	48.0	1,649.0		4,605.0	72.0	3.0	13.0	88.0	4,693.0
2003	705.5	1,632.0	48.0	1,596.0		3,981.5	72.0	3.0	11.0	86.0	4,067.5
2002	745.5	1,707.0	50.0	1,649.0		4,151.5	72.0	3.0	11.0	86.0	4,237.5

NOTES <sup>1</sup> ECD FTE total was included in the Motor Vehicle Division 2002-2010.

#### Arizona Department of Transportation Capital Assets Used in the Operation of Governmental Funds Schedule by Function and Activity<sup>1</sup> June 30, 2011

Function and Activity	Land	Buildings and Improvements	Improvements other than Buildings	Machinery and Equipment	Infrastructure	Construction in Progress	Total
Administration	\$ 879,01	7 \$ 45,575,224	\$ 18,542,694	\$13,979,936	\$ -	\$ -	\$ 78,976,871
Highway:							
Administrative and other services	935,95	37,855,484	1,798,104	3,706,528	-	-	44,296,071
Highway construction	2,600,015,60	5 10,567,194	384,415	3,638,283	11,604,565,886	3,561,984,731	17,781,156,114
Highway development	710,073	98,846	350	2,422,858	-	-	3,232,127
Materials engineering		4,894,955	7,077	3,725,195	-	-	8,627,227
Traffic engineering		356,896	21,667	1,255,826	-	-	1,634,389
Transportation planning and research		- 152,944	122,946	236,863	-	-	512,753
Highway maintenance	4,907,32	3 43,693,816	9,339,020	9,206,556	-	-	67,146,720
Motor Vehicle	11,641,168	47,301,686	3,571,783	7,301,842			69,816,479
Total governmental funds capital assets	\$2,619,089,140	\$190,497,045	\$33,788,056	\$45,473,887	\$11,604,565,886	\$3,561,984,731	\$18,055,398,751

NOTE: <sup>1</sup> This schedule presents only the cost of the capital asset balances related to governmental funds. Accordingly, the cost of the capital assets reported in the internal service fund are excluded from the above amounts. Generally, the capital assets of the internal service fund are included as governmental activities in the statement of net assets.

## Arizona Department of Transportation Capital Assets Used in the Operation of Governmental Funds Schedule of Changes by Function and Activity for the fiscal year ended June 30, 2011

Function and Activity	Governmental Funds Capital Assets Activity July 1, 2010			Additions		Deductions	Governmental Funds Capital Assets June 30, 2011	
Administration	\$	72,096,322	\$	7,429,280	\$	<548,731>	\$	78,976,871
Highway:								
Administrative and other services		44,343,158		125,889		<172,976>		44,296,071
Highway construction	1.	3,526,518,488		696,518,670		<3,865,775>	14	4,219,171,383
Highway development		3,417,795		192,649		<378,317>		3,232,127
Materials engineering		8,653,117		12,116		<38,006>		8,627,227
Traffic engineering		1,609,052		73,291		<47,954>		1,634,389
Transportation planning and research		556,221		8,660		<52,128>		512,753
Highway maintenance		66,946,202		516,503		<315,985>		67,146,720
Motor Vehicle		69,058,428	_	952,013	_	<193,962>		69,816,479
Functional sub-total	13	3,793,198,783		705,829,071		<5,613,834>	14	4,493,414,020
Construction in progress		3,587,135,963		537,415,498		<562,566,730>		3,561,984,731
Total governmental funds capital assets	\$ 1	7,380,334,746	\$ 1	,243,244,569	\$ <	<568,180,564>	\$ 13	8,055,398,751

NOTE: <sup>1</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in the internal service fund are excluded from the above amounts. Generally, the capital assets of the internal service fund are included as governmental activities in the statement of net assets.

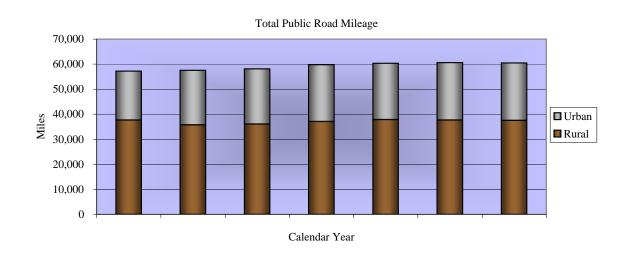
## Arizona Department of Transportation Total Public Road Mileage by Highway Class and Governmental Ownership for the calendar year ended December 31 (In Center Lane Miles)

Functional Classification	2002 1	2003	2004	2005	2006	2007	2008 2
Rural:							
Interstate freeway	996	980	980	981	981	980	980
Principal arterial	1,187	1,141	1,187	1,167	1,168	1,167	1,167
Minor arterial	1,274	1,276	1,343	1,363	1,359	1,357	1,358
Major collector	4,473	4,233	4,301	4,332	4,303	4,301	4,302
Minor collector	2,289	2,117	2,210	2,188	2,186	2,185	2,191
Local	27,450	26,004	26,016	27,015	27,819	27,685	27,525
Total rural	37,669	35,751	36,037	37,046	37,816	37,675	37,523
Urban:							
Interstate freeway	172	187	188	188	188	188	188
Urban expressway	153	145	150	156	168	171	176
Principal arterial	1,000	1,087	1,156	1,400	1,400	1,400	1,399
Minor arterial	1,274	1,189	1,279	1,790	1,791	1,792	1,807
Urban collector	1,732	2,200	2,161	1,645	1,632	1,632	1,632
Local	15,188	16,969	17,142	17,564	17,380	17,735	17,735
Total urban	19,519	21,777	22,076	22,743	22,559	22,918	22,937
Statewide composite:							
Freeways and expresswa	1,321	1,312	1,318	1,325	1,337	1,339	1,344
Arterials	4,735	4,693	4,965	5,720	5,718	5,716	5,731
Collectors	8,494	8,550	8,672	8,165	8,121	8,118	8,125
Locals	42,638	42,973	43,158	44,579	45,199	45,420	45,260
Total statewide comp	57,188	57,528	58,113	59,789	60,375	60,593	60,460

SOURCE: Arizona's Highway Performance Monitoring System (HPMS)

NOTES: <sup>1</sup> GASB Statement 34 was implemented in fiscal year 2002. Therefore, ten years of data is not available, but will be accumulated over time.

<sup>&</sup>lt;sup>2</sup> 2009 and 2010 information is not available.

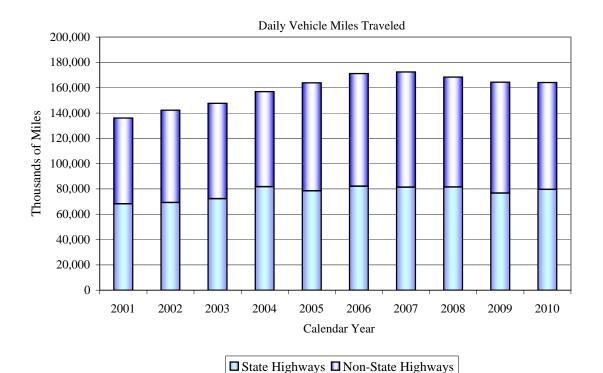


## Arizona Department of Transportation Daily Vehicle Miles Traveled with Population Data for calendar year ended December 31 (Thousands)

Calendar Year Ended December 31	Non-State Highways	State Highways	All Public Highways	Arizona <sup>1</sup> Population	Daily Miles per capita
2010	84,427	79,699	164,126	6,677	24.6
2009	87,608	76,714	164,322	6,588	24.9
2008	86,886	81,496	168,382	6,499	25.9
2007	91,042	81,456	172,498	6,360	27.1
2006	89,016	82,178	171,194	6,191	27.7
2005	85,352	78,473	163,825	5,974	27.4
2004	75,070	81,808	156,878	5,759	27.2
2003	75,396	72,258	147,654	5,591	26.4
2002	72,964	69,311	142,275	5,451	26.1
2001	67,756	68,281	136,037	5,304	25.6

SOURCES: Arizona's Highway Performance Monitoring System (HPMS); ADOT Multimodal Planning Division office records. The Arizona population data are midyear population estimates of the U.S. Bureau of the Census.

NOTES: <sup>1</sup> Years 2002 through 2009 population information has been revised to reflect revisions made by the U.S. Bureau of the Census.



2011 Comprehensive Annual Financial Report

#### Acknowledgements

The Comprehensive Annual Financial Report was prepared by Financial Management Services, Fiscal Operations:

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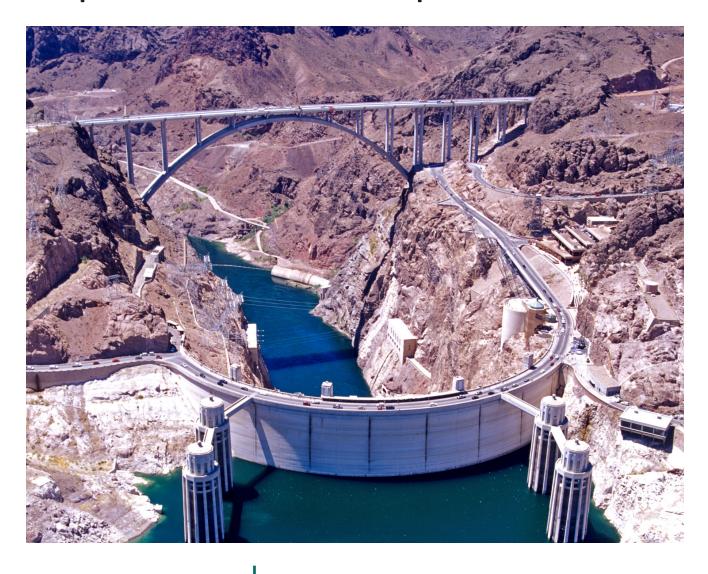
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# State of Arizona Department of Transportation



fiscal year 2011

### **ADOT**

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