# VIRGINIA'S MOWING EXPERINENTS 

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(The opinions, findings, and conclusions expressed in this report are tnose of the authors and not necessarily those of the sponsoring agencies.)

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With construction of the interstate and arterial highway systems nearing completion, the Department's major concern has shifted to maintenance. Because the highways must be maintained to very high standards, the reduced buying power means that frugality and efficiency are essential. Consequently, the Department must continue to seek ways of cutting costs without reducing quality. As a part of this search, the Maintenance Division undertook an examination of the efficiency of many of its operations, and in this selfexamination it questioned if the frequency of mowing along highways could be reduced without sacrificing aesthetics or safety. This questionning led the Department to conduct a five-year study to evaluate and modify its mowing standards.

The research effort, which was jointly conducted by the Maintenance and Environmental Quality Divisions, the Department of Agronomy and Plant Pathology and Physiology at VPI \& SU, and the Research Council, was primarily concerned with whether a well-planned, reduced mowing effort could be instituted without sacrifice of highway safety or aesthetics. During the study it was found that the mowing effort could be reduced without sacrifice by -

1. delaying the first mowing until the seed heads of the cool season grasses were severed with this mowing;
2. mowing less frequently;
3. mowing less area; and
4. applying herbicides to help control weeds.

Modified mowing standards recommended on the basis of the findings from the study are being implemented, and it is anticipated that these standards will reduce mowing costs by a half million dollars a year.

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## BACKGROUND

During the past twenty-five years the major portion of the Department's energy and money has been expended on construction. Not only has the Department constructed its alloted interstate mileage, it has rebuilt many miles of the two-, threeand four-lane undivided primary highways into a dual-divided arterial system and has upgraded the primary and secondary systems. During these years, with the infusion of federal financing, money for these activities has been adequate. Over the next twenty-five years, however, the Department's major concern will be maintenance rather than construction, and its work must be accomplished with a budget shrunken by inflation.

Because the highways must be maintained to very high standards, the reduced buying power means that frugality and efficiency are essential. Consequently, the Department must continually seek ways of cutting costs without reducing quality. As a part of this search, the Maintenance Division is examining the efficiency of many of its operations and in this self-examination has questionned if the frequency of mowing along the highways can be reduced without sacrificing aesthetics or safety.

The Department maintains a highway system encompassing about 863 miles of interstate roads; 1,285 miles of arterial roads; 6,568 miles of primary roads; and 43,121 miles of secondary roads.

To control the vegetation along these roads it has for some years adhered to four mowing priorities. Priority No. 1, which applies to interstate, arterial, high type primary, and a few secondary roads, requires that vegetation be maintained at a height between 4 inches and 10 inches. Priority No. 2, which is for low type primary and high type secondary roads, requires that vegetation be maintained between 4 inches and 18 inches. It also specifies that the first mowing not be done until the vegetation becomes 10 inches high. Priority No. 3 requires that the accessible rights-of-way on secondary roads be mowed once a year, or more frequently if necessary; and No. 4 requires that gated roads be given that attention necessary to keep the traveled way clear of all objectionable vegetation. The experiments discussed here related to priorities 1 and 2.

## EXPERIMENTS

## Genesis

The mowing experiments were undertaken in response to a suggestion from Dr. R. E. Blaser of the Department of Agronomy at Virginia Polytechnic Institute and State University. Dr. Blaser, who had been doing contract research for the Department for a number of years, suggested that in light of tine economic crunch faced by the Department as a result of the energy crisis mowing operations might be curtailed by increasing the minimum height for mowing and delaying the date for the first mowing of the year. He reasoned that the majority of the rights-of-way covered by priorities 1 and 2 are planted in Kentucky 31 fescue, a cool season grass that produces seed heads only once a year, and that once the seedheads have been severed, the leafy portion of this and other cool season grasses will grow to a height of only about 12 to 14 inches. Thus, if the first mowing is delayed until all the seed heads have developed to a height above the mower blade and are then severed, it is conceivable that an area planted with fescue only would not require even a second mowing, if the 12 - to 14 -inch height was acceptable from the viewpoint of safety and aesthetics.

## Survey of Existing Conditions

To evaluate the feasibility of Dr. Blaser's suggestion, the Department organized a team of people from its Research, Maintenance, and Environmental Quality Divisions, and the Departments of Agronomy and Plant Patnology and Physiology at VPI \& SU.

The first thing the team did was to determine how the mowing instructions were being interpreted and followed. Basically, it was found that much of the right-of-way was being mowed as if it were a finely kept lawn. For instance, under Priority 1 , on medians over 50 feet wide mowing should be undertaken for a minimum of 20 feet from the edge of the pavement on slopes 4 to 1 or flatter. In its survey, the study team found that medians several hundred feet wide with slopes much greater than 4 to 1 were being mowed in their entirety. Huge interchange infields were being mowed clean, and in some cases the right-of-way was being mowed from five to seven times each summer. In addition, the mowers were set so low that they were scalping the turf, thus killing the grass and providing areas for weeds to grow.

It was also noted that while all parts of the state had cool season grasses, the eastern part also had some warm season grasses that produce seed heads throughout the warm months. The weed population was found to vary from a very low to a very high percentage of the total vegetation.

## 1975 Experiment

After the survey, a plan for mowing was devised whicn took into account the above factors plus one very important intangible fact - the knowledge that human nature being what it is, there would be resistance to change from some people within the Department as well as from some citizens. Test sections a mile or less in length were selected in various areas of the state for experimentation with different mowing dates and mowing heights during the summer of 1975. As previously mentioned, the Department's mowing standards imply a 4 inch mowing heignt, which results in the use of the lowest mowing height of which the equipment is capable. Thus, historically the rights-of-way have been mowed to a heignt of 4 inches or less, with a mean height of about 2 inches. To eliminate the scalping that resulted from these low blade settings, the team decided to try an 8 inch mowing height in addition to the specified 4 -inch height.

With respect to mowing dates, the practice has been to begin mowing in April or, at the latest, early May, and to continue mowing throughout the summer. As a result, in many areas the grass was seldom permitted to grow to a height of more than 4 to 8 inches. To ascertain when mowing should begin, it was decided that the experimental first mowing dates would be early and mid-May, early and mid-June, and early July. The experiments also provided that certain areas would be mowed only once and other areas would be mowed a second time between mid-August and early October.

The primary objectives of the first summer's work were to -

1. determine the minimum number of times that typical cross sections of right-of-ways should be mowed;
2. determine the appropriate dates for mowings; and
3. ascertain the effect of raising the mowing height.

Secondary objectives were to observe -

1. the effects of delayed mowing;
2. the effects of reduced mowing;
3. the need for weed control other than mowings; and,
4. the need for and design of additional experiments in controlling vegetation.

Ten test sites were selected. These were located in the Suffolk, Richmond, Fredericksburg, Culpeper, and Salem districts and were divided into 60 sections, some designated to be mowed once but most to be mowed twice.

Two mowing heights were selected: the regular height of about 4 inches and a second height of 8 inches. The higher mowing height was selected because in comparison to the lower height (1) it entails less shock to the root system; (2) it produces less cut foliage for rot and, therefore, less opportunity for fungi growth; and (3) it entails less chance of the mower being damaged by striking hard objects or the turf being scalped.

The earliest date of the first mowing was May 20 , and the latest date of the last mowing was September 23.

From this first summer's work, it was learned that the difference in mowing heights could not be detected about four to five weeks after mowing, and that in general the grass mowed at the 8 -inch height appeared healthier than that mowed at 4 inches because of shock being inflicted on the root system when mowing at the lower height. It was also felt that the May mowings were too early, since all of the seed heads had not developed and the ones coming later made the grass appear scraggly. In addition, it was learned that the most propitious time for the second mowing was from mid-September until early October, with no further mowings being required. In short, these first experiments confirmed the soundness of Dr. Blaser's advice regarding
cool season grasses. However, two problems remained in the form of weeds and warm season grasses.

## 1976 Experiment

For the summer of 1976, in addition to the 10 test sites of 1975 the entire length of Interstate 81 in the Staunton District, with the exception of the three or four miles closest to the West Virginia line, was included in the experiment.

Because of its apparent advantages, only the 8 inch mowing height was employed. The first mowings were made during the first two weeks in June and the second during the latter part of September. In addition, herbicides were sprayed on some areas about a week after the first mowing. The spraying was quite effective and in some of the sprayed areas only one mowing was required. Some of the areas not sprayed produced unsightly weeds prior to the second mowing.

## 1977 Experiment

For the experiments in 1977, it was decided that all experimental mowing again would be at an 8 -inch height, and that rather than setting a date for the first mowing, it would be made after all seed heads had grown above 8 inches. In addition, Dr. W. E. Chappell, plant pathologist at VPI \& SU, experimented a great deal with herbicides and growth retarders. These were applied to different areas at various times during the year, including the fall and winter of 1976, the late winter of 1976-77, early and late spring of 1977, and about a week after the first mowing.

The 1977 experiments confirmed the findings of the first two years. In addition, they showed that the use of growth retarders is not economically feasible, with the exception of applying them to areas around guardrails and other places that are difficult to mow. The herbicides were found to be most effective when applied from about a week to two weeks after the first mowing.

## 1978 and 1979 Experiments

The success of the early experiments led to the fullscale implementation of a change in mowing standards in the Richmond District for 1978. The standards were revised to read as follows:

1. Mowing should not be started until June 1, and no mowing shall take place until all fescue seed heads are above 8 inches.
2. The mowing height shall be 8 inches rather than 4 inches. To accomplish the change to the 8-inch height -
(a) the sickle bars will need two shoes attached, one on either end of the bars;
(b) the bushhog type mowers will need a sled attached to the bottom of each side; and
(c) low profile tires will need to be replaced with larger tires.
3. With respect to areas mowed, the existing mowing standards shall be strictly observed.
4. In areas where weeds have been a problem, and when possible, herbicides should be applied to the first 8 feet from the pavement edge about one week after mowing.
5. The numbers of mowings are to be reduced. To accomplish this reduction, mowing beyond the first one shall not be undertaken until the vegetation is 14 inches high.
6. With the money saved by this reduced mowing, a fertilization and reseeding program shall be developed for the first 8 feet from the pavement.

In addition to providing these revised standards to the Richmond District, the experimental team met with all of the involved personnel of the Richmond District at their residencies to discuss the experiment. At these meetings the experimental team advised the Richmond personnel that they should omit from the experiment any areas they felt would not be suitable for the experiment, and that they could deviate from the experiment at any time engineering judgment indicated that such deviation was prudent.

After the 1978 mowing season, the experimental team again met with members of the Richmond District staff to obtain their opinions with respect to changing the mowing standards. About thirty members of the staff filled out a questionnaire designed for this purpose. The composite results of the questionnaire are included in Appendix $A$ and a general summary of the responses is given below.
I. On many issues the respondents were about equally divided in their opinions. The responses to question 3 provided an example.
(3. Do you feel that frequent mowings are as important as ditching, shoulder work, blading, etc? YES 15, NO 14).
II. There was overwhelming opinion that mowing should not be delayed until a certain date.
(Paragraph (a), Question 1).
III. There was complete agreement that the first mowing should not take place until the fescue seed heads are at least 6 inches high.
(Paragraph (b), Question 1).
IV. There was complete agreement that the grass should not be mowed shorter than 4 inches.
(Question 2).
V. The weighted averages determined for Question 6 were as follows:

Height grass should be before mowed.
(a) Residential areas - 7 inches.
(b) Interstate close to and in and around cities and towns - 9 inches.
(c) Rural interstate - 11 inches.
(d) Rural primary - 11 inches.
VI. In regard to Question 5, more than half of those responding felt that after the first mowing the grass should not be mowed again until it is 12 inches or taller, and all felt it should be 8 inches or taller.
VII. The responses to Questions 4 and 6 indicated that a large majority of the staff agreed with the proposed use of herbicides and the fertilization and reseeding programs.

In light of the responses of the Richmond District staff, the guidelines were modified for 1979 for the Richmond District as follows:

1. The first mowing will be undertaken at the discretion of the resident engineer.
2. The mowing height will be between 4 inches and 6 inches, with great care being taken in setting the blade height to avoid cutting the grass shorter than 4 inches.
3. In carrying out 1 and 2 above, consideration will be given to the possibility of eliminating one mowing by cutting the grass below the lowest seed heads of the fescue by the first mowing.
4. Within three weeks after the first mowing, the residencies will spray herbicides on the first 8 feet of the grass adjacent to the highway.
5. After the first mowing, the grass will not be mowed again until it is between 10 inches and 14 inches high.
6. Arrangements will be made for everyone responsible for the mowing operations to review the mowing standards and to abide by them, especially with respect to the areas to be mowed.
7. The district and/or the residency will disregard these instructions for areas in which they feel the experiment is not applicable.

Although the experiment officially included only the Richmond District, in 1978 and 1979 a good many engineers throughout the state followed the general guidelines provided that district. No formal survey has been made of the opinions of these engineers, but informal feedback has indicated that several of them feel that the mowing standards should be modified to accomplish fewer mowings of less area and at higher heights. The one thing tried in 1978 that received almost unanimous opposition, not only in the Richmond District but throughout the state, was the setting of a specific date for the first mowing.

## ECONOMIC EVALUATION

To evaluate the economics achieved from reduced mowing, a comparison was made between the costs of mowing in 1974-75 and those for 1978-79. However, before these relative costs are discussed, the expenditures on ordinary maintenance for the years 1974-75 and 1978-79 are given in Table 1 . Some of the increase for 1978-79 resulted from additional mileage being taken into the highway system, but most of it resulted from inflation. The interstate mileage increased about $11 \%$, and the primary about $3 \%$, and the mowable mileage on these systems went up at the same rates.

Table 1

Ordinary Maintenance Expenditures For 1974-75 and 1978-79

|  | 1974-75 | 1978-79 | Increase |
| :---: | :---: | :---: | :---: |
| Interstate | \$ 7,122,000 | \$14,391,000 | 102\% |
| Primary | 18,746,000 | 31,936,000 | 70\% |
| Secondary | 29,942,000 | 47,038,000 | 57\% |
| TOTAL | \$ $55,810,000$ | \$93,365,000 | 67\% |

Because most of the expenditures for mowing are made for equipment and labor, the expenditures for these items on the three systems combined are shown in Table 2.

Table 2

Ordinary Maintenance Expenditures For Labor and Equipment For 1974-75 and 1978-79

|  | $1974-75$ | $\underline{1978-79}$ | Increase |
| :--- | ---: | ---: | ---: |
| Labor | $\$ 35,991,505$ | $\$ 51,019,109$ | $42 \%$ |
| Equipment | $8,097,382$ | $-16,154,709$ | $\frac{100 \%}{}$ |
|  | $\$ 44,088,887$ | $\$ 67,173,818$ | $52 \%$ |

Appendixes $B, C$, and $D$ show, for the interstate, primary, and secondary systems, respectively, data on acres mowed, man-hours employed, money spent, and centerline mileage on mowing for the five years from 1974-75 through 1978-79, along with some calculations showing changes among various relationships for these data. Tables 3, 4, and 5 show some percentage changes between tne years 1974-75 and 1978-79 as computed from the data in these appendixes.

In Table 3, winch contains the calculations for the interstate, it is interesting to note that in the five year study period
the acreage mowed statewide on this system decreased by $32 \%$ (Column 1) and the man-hours decreased by $18 \%$ (Column 2). While other relationships are shown in Table 3 for the reader to study, attention is directed to the very important statistics on costs. Even in the face of the high inflation, the dollars spent on mowing on the interstate increased by only $15 \%$ (Column 3), even though the mileage mowed increased $11 \%$. This resulted in an increase of $3 \%$ in expenditures for mowing a mile of interstate (Colum 9). When this $15 \%$ increase in mowing expenditures is compared to the $52 \%$ increase of expenditures for 1 abor and equipment for ordinary maintenance over the same five-year period, it is obvious that the saving already realized from the mowing experiments is considerable. Even more impressive are the data for the Bristol, Richmond, Fredericksburg, and Staunton districts. The Bristol District spent $7 \%$ (Column 3) less on mowing on the interstate even though the mileage increased by $9 \%$ (Column 4); the Richmond District spent $3 \%$ more while the mileage increased by $2 \%$; the Fredericksburg District spent $7 \%$ less for $0.3 \%$ less mileage; and the Staunton District spent $11 \%$ more wile the mileage increased by $18 \%$.

In examining the data for the primary system, Table 4 , it can be seen that the statewide acreage mowed was reduced by $25 \%$ (Column 1) and the man-hours by $9 \%$ (Column 2). The expenditures increased by $32 \%$ (Column 3), which is, of course, greater than the $15 \%$ on the interstate but still substantial when compared to the $52 \%$ increase shown in Table 2 for the labor and equipment for ordinary maintenance.

The secondary system was not included in the mowing experiments since many of the roads on this system are mowed only once a year and then only in a few feet on either side of the traveled portion of the roadway. However, for comparison, cost data for this system are given in Table 5. As can be seen in this table $0.4 \%$ (Column 1) more acreage was mowed in 1978-79 than in 1974-75 while the man-hours required increased by $7 \%$ (Column 2) and the cost by $54 \%$ (Column 3). This $54 \%$ cost increase is, of course, comparable to the $52 \%$ increase for labor and equipment for an ordinary maintenance during the same time.

To ascertain the probable saving in mowing over the five year study period, the dollar expenditures from Appendixes B, C, and D for 1974-75 and 1978-79 were used in conjunction with the $52 \%$ increase for ordinary labor and equipment expenditures for the calculations given in Table 6 . As can be seen, the calculated saving on mowing for the interstate and primary systems is $\$ 330,206$. Because this saving is not for a five-year period but for tne year 1978-79, the total saving over ten years would amount to more than $\$ 3$ million. The saving will, of course, be much more when all of the highway districts apply the modified mowing standards recommended in this report.


$$
\begin{aligned}
& \text { BRISTOL DISTRICT } \\
& \text { Up } \\
& \text { DOWN } \\
& \text { SALEM DISTRICT } \\
& \text { Up } \\
& \text { Down } \\
& \text { RICHMOND DISTRICT } \\
& \text { Up } \\
& \text { DOWN } \\
& \text { SUFFOLK DISTRICT } \\
& \text { Up } \\
& \text { DOWI } \\
& \text { FREDERICRSBURG } \\
& \text { Up } \\
& \text { Down } \\
& \text { CULPEPER DISTRICT } \\
& \text { Up } \\
& \text { Down } \\
& \text { STAUNTON DISTRLCT } \\
& \text { UP } \\
& \text { Down } \\
& \text { STATEWIDE } \\
& \text { Up } \\
& \text { Down }
\end{aligned}
$$


$305 \%$


## Table 5

PERCENTAGE CHANGES BETWEEN 1974-75 and 1978-79 - SECONDARY SYSTEM.

|  | $\frac{\text { ACRES }}{(1)}$ | MAN-HOURS <br> (2) | $\frac{\text { DOLLARS }}{(3)}$ | $\begin{aligned} & \text { MAN-HOURS } \\ & \text { PER ACRE } \end{aligned}$ | $\begin{aligned} & \text { DOLLARS } \\ & \text { PER ACRE } \\ & \hline \end{aligned}$ | $\begin{aligned} & \text { DOLLARS' } \\ & \text { MAN-HOURS } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| BRISTOL DISTRICT |  |  |  |  |  |  |
| Up |  |  | 48.0\% | 8.0\% | 61.0\% | 49.0\% |
| Down | 8.0\% | 0.8\% |  |  |  |  |
| SALEM DISTRICT |  |  |  |  |  |  |
| Up | 21.0\% | 23.0\% | 67.0\% | 2.0\% | 38.0\% | 35.0\% |
| Down |  |  |  |  |  |  |
| SYACHBURG DISTRIC: |  |  |  |  |  |  |
| Up | 16.0\% | $18.0 \%$ | 73.0\% | 0.9\% | 49.0\% | 47.0\% |
| Down |  |  |  |  |  |  |
| RICMMOND DISTRICT |  |  |  |  |  |  |
| Up | 6.0\% | 13.0\% | 67.0\% | 7.0\% | 53.0\% | 48.0\% |
| Down |  |  |  |  |  |  |
| SUFFOLK DISTRICT |  |  |  |  |  |  |
| Up |  |  | 34.0\% | 16.0\% | 77.0\% | 53.0\% |
| Down | 25.0\% | 13.0\% |  |  |  |  |
| FREDERICKSEURG |  |  |  |  |  |  |
| Up | 0.6\% | 25.0\% | 78.0\% | 25.0\% | 77.0\% | 42.0\% |
| Down |  |  |  |  |  |  |
| CULPEPER DISTRICT |  |  |  |  |  |  |
| Up |  |  | 33.0\% |  | 38.0\% | 41.0\% |
| Down | 4.0\% | 6.0\% |  | 2.0\% |  |  |
| STALVION DISTRICT |  |  |  |  |  |  |
| Up |  | 8.0\% | 51.0\% | 19.0\% | 65.0\% | 39.0\% |
| Down | 9.0\% |  |  |  |  |  |
| STATEWIDE |  |  |  |  |  |  |
| Up |  |  |  |  |  |  |
| Do.nn | 0.4\% | 7.0\% | 54.0\% | 7.0\% | 55.0\% | 44.0\% |

Table 6

Calculated Savings From Revision of Mowing Standards

|  | EXPENDITURES |  | 5-YEAR LABOREQUIPMENT INCREASE |  | $\begin{gathered} 1974-75 \\ \mathrm{ST} \times 1.52 \% \\ \hline \end{gathered}$ | PROBABLE <br> SAVING |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Interstate |  |  |  |  |  |  |
| 1974-75 | \$ | 330,957 | 52.0\% |  |  |  |
| 1978-79 |  | 380,313 |  | \$ | 503,054 | \$122,741 |
| Increase |  | 49,356 |  |  |  |  |
| Primary |  |  |  |  |  |  |
| 1974-75 |  | , 023,640 | 52.0\% |  |  |  |
| 1978-79 |  | , 348,467 |  |  | , 555,932 | \$207,465 |
| Increase | \$ | 324,827 |  |  |  |  |

Total Probable Saving \$330,206

As previously mentioned, the modified mowing standards have been only partially implemented. Richmond is the only district that has been officially included in the implementation. Other districts have to varying degrees implemented programs based on the findings of the study. The study team suggests that implementation of a modified program statewide would increase the yearly saving from $\$ 330,206$ to at least $\$ 500,000$. In addition, it can be seen in Appendixes $B$ and $C$ that there were savings of 8,058 man-hours on the interstate and 13,343 man-hours on the primary for a total of 21,501 man-hours per year. Again, with full implementation of the modified mowing program this saving in man-hours could be increased.

## RECOMIIENDATION AND IMPLEMENTATIOİ

On the basis of the findings of the mowing experiments, the study team recommended that the Virginia Department of Highways and Transportation implement, statewide, the modified mowing standards given in Appendix E. These modified standards were discussed
by the Maintenance Research Advisory Committee, (membership is shown on page ii of this report) at its meeting on October 25, 1979, and the committee unanimously approved a recommendation that the modified standards be implemented by the Department.

The Department has issued the new standards and they will be put into effect at the beginning of the 1981 mowing season.

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## ACKINOWLEDGEMENTS

The authors acknowledge with appreciation the patience and extra effort of people in the residencies that cooperated in the mowing experiments. Without their cooperation, the study could not have been successful.

Thanks are extended Dr. W. E. Chappell and his assistant, Michael Link, of the Department of Plant Pathology and Physiology at VPI \& SU, who not only provided valuable information on undesirable vegetation but accompanied the research team on many visits to the test sites.

Also of great assistance were David Wright and Peter Adams of the Department of Agronomy at VPI \& SU, who dedicated time on the project from its inception to its completion.

Very special thanks go to Dr. R. E. Blaser of the Department of Agronomy at VPI \& SU, whose expertise was the salient factor in the planning of the study. Not only was he instrumental in the initial planning, he also made suggestions that greatly influenced decisions at successive stages of the study.

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## APPENDIX A

MOWING QUESTIONNAIRE<br>Richmond District<br>February 22, 1979

The Mowing Committee is faced with the task of rewriting the mowing standards. Since you experimented with mowing last summer, your ideas are essential to the formulation of these standards. We would, therefore, appreciate your careful consideration in answering the following questions.
I. What type of operator do you use on your mowers?
a $\qquad$ b $\qquad$ c $\qquad$
2. Does mowing time reduce the time you could have equipment such as Athey loaders, motorgraders, etc., in operation? YES 11 NO 13
3. Do you feel that frequent mowings are as important as ditching, shoulder work, blading, etc.?

YES $\qquad$ No $\qquad$
4. Can we mow less frequently and still have our right-of-ways look presentable?

YES $\quad 10 \quad$ NO 18
5. Can we mow less area and still have our right-of-ways look presentable?

YES $\quad 16$ NO 14
6. How tail do you believe grass should be before it is mowed at the follcwing locations:
(a) Residental areas $2-18$ inches.

| 2 | 3 | 4 | 5 | 6 | 8 | 10 | 12 | 14 | 16 | 18 |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| inches |  |  |  |  |  |  |  |  |  |  |
| $(2)$ | $(1)$ | $(4)$ | $(1)$ | $(11)$ | $(7)$ | $(2)$ | $(3)$ | $(1)$ |  | $(1)$ |

$$
A=1
$$

(b) Interstate close to and in and around cities and towns 2-18 inches.

| 2 | 3 | 4 | 6 | 8 | 10 | 12 | 14 | 15 | 16 | 18 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $(1)$ | $(1)$ | $(3)$ | $(8)$ | $(6)$ | $(5)$ | $(7)$ | $(2)$ | $(1)$ |  | $(1)$ |

Weighted average $(308 \div 35=9$ inches $)$
(c) Rural interstate $4-24$ inches.

| 4 | 6 | 8 | 10 | 12 | 14 | 15 | 16 | 18 | 24 | inches |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $(1)$ | $(3)$ | $(9)$ | $(4)$ | $(7)$ | $(2)$ | $(2)$ |  | $(3)$ | $(1)$ |  |

Weighted average $(354 \div 32=11$ inches $)$
(d) Rural primary roads $6-24$ inches.

| 4 | 6 | 8 | 10 | 12 | 14 | 15 | 18 | 24 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (1) | (3) | (11) | (4) | (6) | (2) | (2) | (3) | (1) |
| Weighted average |  |  | $(358+33=11$ inches $)$ |  |  |  |  |  |

As you know, the experimental mowing during 1978 in the Richmond District included six guidelines. These guidelines are listed below with questions concerning each item.

1. Mowing is not to be started until June l, and no mowing shall take place until all fescue seed heads are above $8^{\prime \prime}$.
(a) Should the first mowing be delayed until a certain date? YES $\quad 2$ NO 28
(b) Should the first mowing be delayed until fescue seed heads reach one of the following heights? 10 inches _ 4,8 inches 10,6 inches $\quad 9$
(c) Other 1 (12") 1 (14")
2. The mowing height shall be 8 " rather than $4 "$ as specified by the present mowing standards. To accomplish the change to the 8 " height, the sickle bars and bushhogs will need to be modified.
(a) Which of the following mowing heights should be used? 8 inches 3,6 inches 114 inches 15,2 inches
(b) Other $\qquad$
3. With respect to areas to be mowed, the present mowing standards will be strictly observed.
(a) Should the present standards be observed?

YES $\quad 17$ NO 11
(b) Should the area headquarters mow areas at their own discretion? YES $\quad 14 \quad$ NO 15
(c) Other $\qquad$
4. In areas where weeds have been a problem, herbicides shall be applied to the first $8^{\prime}$ from the pavement edge about one week after mowing.

(a) Do you agree with this herbicide program? YES $\quad 22$ NO $\quad$| 5 |
| :--- |

(b) Comments $\qquad$
5. The numbers of mowings are to be reduced. To accomplish this reduction mowings beyond the first one shall not be undertaken until the vegetation is 14 " high.
(a) Which of the following heights should be used?

16 inches 2, 14 inches 4,12 inches 9, 10 inches 6,8 inches $\quad 6$
(b) Other $\qquad$
6. With the money saved by this reduced mowing, a fertilization and reseeding program shall be developed for the area constituting the first $8^{\prime}$ from the pavement.

(a) Do you agree with this fertilization and reseeding program? YES $\quad$| 21 |
| :--- |
|  |

(b) Comments $\qquad$

General Comments
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MOWING DATA - INTERSTATE SYSTEM




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$\left.\begin{array}{lcr}\begin{array}{l}\text { Fiscal } \\ \text { Year }\end{array} & \text { Acres } & \\ & \text { Man－Hours } \\ \text { STAUNTON EISTRICT }\end{array}\right)$
$3066$
MOWING DATA - PRIMARY SYSTEM



molars $\begin{gathered}\text { Lane } \\ \text { Miles }\end{gathered} \begin{gathered}\text { Man-Hours } \\ \text { Per Acre }\end{gathered} \quad \begin{gathered}\text { Dollars } \\ \text { Per Acre }\end{gathered}$
Dollars

103,122
119,724
123,829
141,120
133,215
$-30,093$




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MOWING DA＇TA

| Fiscal Year | Acres | Man－Hours | Dollars |
| :---: | :---: | :---: | :---: |
| SUFFOLK DISTRICT |  |  |  |
| 74－75 | 17，833 | 21，766 | 145，968 |
| 75－76 | 15，742 | 22，940 | 181，564 |
| 76－77 | 13，247 | 20，154 | 175，685 |
| 77－78 | 12，098 | 19，708 | 177，160 |
| 78－79 | 14，465 | 21，784 | 217，018 |
| Difference： |  |  |  |
| 74－75 |  | － 18 |  |
| 78－79 | 3，368 | － 18 | 7，050 |
| \％Up |  | 0．8\％ | 49\％ |
| \％Down | 19\％ |  |  |
| fredericksburg district |  |  |  |
| 74－75 | 12，291 | 17，080 | 118，010 |
| 75－76 | 14，178 | 18，600 | 155，689 |
| 76－77 | 10，981 | 15，352 | 141，974 |
| 71－78 | 8，720 | 13， 562 | 125，227 |
| 78－79 | 10，311 | 13，954 | 135，160 |
| Difference： |  |  |  |
| $74-75$ $78-79$ | 1，980 | 3，126 | －17，150 |
| \％Up |  |  | 15\％ |
| \％Down | 16\％ | 18\％ |  |
| CULPEPER DIStrict |  |  |  |
| 74－75 | 15，963 | 23， 893 | 166，708 |
| 75－76 | 19，485 | 29， 980 | 233，685 |
| 76－17 | 17，168 | 23，696 | 202，291 |
| 77－78 | 15，088 | 22，640 | 200， 191 |
| 78－79 | 14，582 | 21，596 | 207，311 |
| difference： |  |  |  |
| $\begin{aligned} & 74-75 \\ & 78-79 \end{aligned}$ | 1，381 | 2，197 | －40，603 |
| \％Up |  |  | $24 \%$ |
| \％Down | $9 \%$ | 9\％ |  |


$30 \% 0$

SALEM DISTRICT


D-1



| Fiscal Year | Acres |
| :---: | :---: |
| SUFFOLK DISTRICT |  |
| 74-75 | 18,774 |
| 75-76 | 13,172 |
| 76-77 | 12,019 |
| 77-78 | 12,825 |
| 78-79 | 14,151 |
| Difference: |  |
| $\begin{aligned} & 74-75 \\ & 70 \end{aligned}$ | 4,623 |
| \% Up |  |
| \% Down | 25\% |
| FREDERICKSBURG DISTRICT |  |
| 74-75 | 12,572 |
| 75-76 | 12,204 |
| 76-77 | 9,696 |
| 77-78 | 9,892 |
| 78-79 | 12,648 |
| Difference: |  |
| 74-75 | - 76 |
| 78-79 |  |
| \% Up | 0.6\% |
| \% Down |  |
| CULPEPER DISTRICT |  |
| 74-75 | 18,910 |
| 75-76 | 17,757 |
| 76-77 | 18,310 |
| 71-78 | 16,884 |
| 78-79 | 18,176 |
| Difference: |  |
| $74-75$ $78-79$ | 734 |
|  |  |
| \% Up |  |
| \% Down | 4\% |




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307 \%
$$

O


## PRIORITY NO. 1

Priority iNo. 1 will normally include Interstate, Arterial, high type primary and a few secondary routes.

Where mowing is required, the vegetation on medians, interchanges and roadside areas shail be mowed as frequently as necessary to maintain the grass between a height of approximately $6^{\prime \prime}$ and 16 ". Where possible the first mowing should be delayed until all seedheads are taller than 6". In specific locations of the right-of-way where slopes are not steeper than $4: 1$ and not over $5^{\prime}$ in height, areas may be mowed to blend with the adjacent property. However, it should be remembered, grass should not be cut shorrer than 6" except in very special situations. Areas to be mowed are shown in Figures 1 and 2. Interchange infields are not included in these figures Special attention should be given to mowing the intersections, crossovers, and those areas in the infield which are needed to assure safe sight distance.

| SCHEDULING FREQUENCY |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
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| MINOR EMPHASIS |  |  |  |  |  |  |  |  |  |  |  |  |
| AS REQUIRED |  |  |  |  |  |  |  |  |  |  |  |  |

## PROCEDURE

1. Place traffic control devices in accordance with current Department guidelines, "Typical Traffic Control For Work Area Protection". See Section 14 of the Maintenance Division Policy Manual.
2. Service equipment; grease, sharpen blades, etc.
3. Adjust mower to $6^{\prime \prime}$ cutting height. (Modification to equipment may be needed to insure $\sigma^{\prime \prime}$ cutting height.)
4. Operate mowers in a safe manner.
5. Use mowers to greatest efficiency.
a. Larger mowers - wide open spaces - keep swaths long and straight.
b. Flail and rotary mowers - major areas of right-of-way - keep maneuvering to a minimum.
©. Sickle bars - where other mowers cannot reach or move efficiently.
6. Recover traffic control devices.

| PERSONNEL | EQUIPMENT | MATERIALS |
| :--- | :--- | :--- |
| 1 Foreman | For Gang Mowing: <br> 8 mowers <br> 1 truck (signs) |  |
| 4 operators | 3 tractor mowers <br> 1 truck (signs) |  |
|  |  |  |

VIRGINLA DEPARTMENT OF HIGHWAYS AND TRANSPORTATION
MAINTENANCE DIVISION
STANDARD


Figure 1. Medians and roadside mowing areas for medians $50^{\prime}$ wide or less under Priority No. 1.



Figure 2. Median mowing areas for medians over 50' wide under Priority No. 1.


A - Mow from edge of pavement to one swath beyond ditch line.
B - Mow three swaths from edge of pavement.
C - Do not mow.


A - Mow from edge of pavement to one swath beyond ditch line.
3 - Mow from edge of pavement one swath down fill slope.
c - Do not mow.


## PRIORITY NO. 2

Priority No. 2 normally will include low type primary and high type secondary rout
The mowing areas as noted in Figure 3 shall be mowed as frequently as necessary to keep vegetation between a minimum height of approximately 6" and a maximum height of $18^{\prime \prime}$. Mowing should not be started until vegetation reaches a height of approximately 10". Special attention should be given to mowing intersections in a manner to assure safe sight distance.

Figure 3. Roadside mowing areas under Priority No. 2


$$
\begin{aligned}
& \text { A - Mow from edge of pavement to one swath down fin slope. } \\
& 3 \text { - Mow from edge of pavement to one swath beyond inti line. } \\
& C \text { - Do not mow. }
\end{aligned}
$$

NOTE: There will be cases where areas designated for no mowing will have to be mowed to blend with the adjacent landscape. However, such mowing should be restricted to those areas that wily warrant such mowing and then should never be done on slopes greater than 4:1 which are more than $5^{\prime}$ high.


PRIORITY NO. 3
Priority No. 3 will normally include a majority of the Secondary System. That portion of the right-of-way which is not steeper than $4: 1$ and over $5^{\prime \prime}$ in height shall be mowed once per year or more frequently if required for safety. Special attention should be given to mowing intersections and curves in a manner to assure safe sight distance.

Figure 4. Roadside mowing areas under Priority No. 3


A - Mow from edge of pavement to one swath down fill slope.
3 - Mow from ecige of pavement to one swath beyond ditch Line.
C - Do not mow.


C

$c$


A - Mow from edge of pavement to one swath beyond ditch line.
B - Mow from edge of pavement to on swath down fill slope.
C - Do not mow.
NOTE: There will be cases where areas designated for no mowing will have to be mowed to blend with the adjacent landscape. However, such mowing should be restricted to those areas that truly warrant such mowing and then should never be done on slopes greater than $4: 1$ which are more than 5 ' high.
virginia iepartuent of highways and transportation
MAINTENANCE DIVISION
STANDAR


PRIORITY NO. 4

Priority No. 4 will normally include routes of the nature of gated roads. Roads in Priority No. 4 shall receive such attention as is necessary to keep the travelled way clear of all objectionable vegetation.

| ACTIVITY | (Continued) | DATE | WRK CNIT |
| ---: | ---: | ---: | :--- |
| Sheet | of |  |  |



1. Place traffic control devices in accordance with current Department guidelines, "Typical Traffic Control For Work Area Protection". See Section 14 of the Maintenance Division Policy Manual.
2. Proceed with work in a safe efficient manner.
3. Recover traffic control devices.

| PERSONNEL | EQUIPMENT | MATERIALS |
| :---: | :---: | :---: |
| 3 sperators * | 1 truck (service) |  |
| $\begin{aligned} & 2 \text { operators * } \\ & 1 \text { person } \end{aligned}$ | 1 truck 1 hand mower 1 weed eater |  |
| 1 oderator *: <br> 1 person | 1 truck <br> 2 hand mowers |  |
|  |  | SMALI TCOLS |
| 1 Foreman <br> 1 operator prison labor | 1 truck | hand sickles hand scythes |
| * The operator who drives the truck sinould also act as a tender and be prepared to work with the mower operators in repairing equipment. In addition he should use the weed eater and other hand tools to out around posts, etc. |  |  |


?URPOSE

Within the right-of-way brush which is undesirable or which creates a safety hazard shall be controlled.

Desirable flowering shrubs or any other vegetation as may be designated by the Environmental Quality Division which are locared in area "B" shall not be cut or sprayed (see Figure 1 on sheet 2).

The area between ditch lines shall be kept clear of all protruding brush which interfers with traffic or restricts adequate sight distance.

At all bridges, curves, intersections, and signs, the brush within the right-of-way shall be controlled to provide adequate sight distance for traffic safety.

| SCHEDULING FREQUENCY |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
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| Maj0R EMPEAS5 |  |  |  |  |  |  |  |  |  |  |  |  |
| MINOR EMPLASES |  |  |  |  |  |  |  |  |  |  |  |  |
| AS REquEsE |  |  |  |  |  |  |  |  |  |  |  |  |

E-11

1. Place traffic control devices in accordance with current Department guidelines, "Typical Traffic Control For Work Area Protection". See Section 14 of the Maintenance Division Policy Manual.
2. Proceed with work in a safe, efficient manner.
3. Recover traffic control devices.

| PERSONNEL' | EQUIPMENT | MATERIALS |
| :---: | :---: | :---: |
| 1 Foreman <br> 2 operators <br> (if required) <br> prison labor or 4 to $\delta$ persons | 1 truck <br> 1 truck and Brush Chipper <br> (if required) |  |
| 1 operator <br> 1 person | 1 truck |  |
| 2 operators | ```1 truck 1 tractor mower or motor``` | SMALI TCOLS |
|  | bush hog | bush axes chain saws |



A. Mowed area.
B. Brush which is undesirable or which creates a safety hazard siall be controlled.

Eigure 1. Brush cutting requirements on right-oE-way.


## STANDARD

| ACTIVITY 174 |  | DATE | WORK UNIT |
| :---: | :---: | :---: | :---: |
|  | Sheet 1 of 1 | July 1, 1980 | Gallons of Spray |

DESCRIPTION - SPRAYING WEEDS OR GRASS

Control of weeds by spraying; use of growth inhibitors or soil sterilants on grass.

## PURPOSE

Proper use of chemical controls can substantially reduce the cost of machine and hand mowing and is an essential part of any program of vegetation control. The areas where chemical controls should be used are as follows:
A. Areas around signposts, guardrail, headwalls, etc., where growth inhibitors should be used.
B. Areas such as paved ditches, paved shoulders, etc., where soil sterilants should be used.
C. Areas where herbicides are used to control noxious weeks, reduce frequency of mowing, control brush and improve the appearance of the roadside.

| SCHEDULING FREQUENCY |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
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The application of pesticides along the state's rigit-of-way shail be performed by personnel that are well trained and experienced in the use and application of these materials.

The Division's policies governing the spraying of weeds, and grass are contained in Sections 8.360 through 8.366 of the Maintenance Division Policy Manual.

| PERSCNNEL | EQUIPMENT | MATERIALS |
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| trained and experienced |  |  |
| personnel. |  |  |
| . |  |  |

